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# WITHDRAWAL SHEET

## **Ronald Reagan Library**

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SOVIET ACTIVE MEASURES AND THE FREEZE 1/1/82-

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FOIA

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**Document Description** 

No of Doc Date Restrictions

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The above documents were not referred for declassification review at time of processing Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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### International Communication Agency

United States of America

Washington, D. C. 20547

Office of the Director

1 I MAR 1982

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### (UNCLASSIFIED WITHOUT ATTACHMENT)

MAR 1 0 1982

MEMORANDUM FOR: The Honorable

Judge William P. Clark, Jr. Assistant to the President

for National Security Affairs

The White House

FROM:

Gilbert A. Robinson

Acting Director

SUBJECT:

Soviet Forgeries Field Manual

I thought you might be interested in the attached unclassified report on Soviet and Soviet-proxy forgeries of U.S. Government documents. It will be distributed to all USICA Posts for their use as a reference manual.

The first section describes characteristics of forgeries and general patterns of occurrence. Section two (tabbed) is an annex of ten forgery case studies keyed to references in the previous text.

Classified operational guidance to Posts, which accompanies the manual, recommends actions both to discourage forgeries and to limit their damage to U.S. interests.

In preparing the report, we received valuable guidance from both State and CIA. We think the report will be useful in our efforts to combat Soviet active measures.

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# National Security Council The White House

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### COMBATTING SOVIET FORGERIES: OPERATIONAL GUIDANCE

Entire text is confidential.

The following guidance is designed to accompany the unclassified Research Report entitled "Forgeries of U.S. Documents" (R-5-82, February 1982). This paper provides recommendations on how to discourage forgeries and to limit their damage to U.S. interests.

### What To Do:

### 1. To Help Discourage Forgeries

Posts can take precautions to help prevent the Soviets or others from acquiring the materials needed to produce credible forgeries.

- o Control access to office materials such as official letterhead, telegram and telex forms, signature and other official stamps, and to photocopying of both classified and unclassified materials.
- o Regulate access to names of Embassy contacts (e.g., the DRS list), as well as to such seemingly "routine" documents as unclassified memoranda, agendas, personnel rosters, appointment schedules, and calendars of upcoming events.

### 2. To Try to Prevent A Forgery From Surfacing

o Programs to educate the local media should become a more salient feature of countries' programming activities. For example, a presentation might be developed using concrete examples of past forgeries to alert media both to the circumstances in which they are most likely to surface and to their common characteristics.

If a forgery is suspected, the PAO should take several immediate steps:

- o Try to delay publication. Tell the journalist that the document or information doesn't "feel" right. Attempt to specify what is wrong if possible, but in any case, ask for time.
- o Do not point out too many specifics in exposing the document. The more tricks of the trade that are exposed, the easier it is for the Soviets to improve their efforts in the future. It may be necessary to reveal some of the indicators on a "background" basis.
- o Try to obtain the original document along with the cover letter and wrapping. Settle for a good copy if necessary. Do not write on or deface the original documents or copies.

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- o Talk with the Political Counselor and other appropriate Mission personnel. Show them the document; they may have something in their files or spot a feature you have missed.
- o Send specifics to Washington. Only limited guidance is likely to be available in Mission files. In order to circulate information worldwide, USICA and sister agencies should receive the exact text of the document and details on the source:
  - -- tag messages PROP and UR at a minimum
  - -- subject line is to begin: "Soviet (or Soviet Proxy)
    Active Measures:..."
  - --messages on active measures, whether prepared by USICA or State officers, should be transmitted as State telegrams with USICA as an info addressee and slugged: ATTN: PGM/G, EU, PGM/R
  - -- the forgery itself or a copy together with wrappings should be sent to Washington via PARS or addressed to INR/INC for transmission to PARS to assure proper technical analysis. (Refer to State 335811, DTG 191931Z DEC 81, for further instructions.)
- O Closely monitor and report local reaction to the forgery and any press coverage, including, if available, information on the publication in which the forgery (or a reference to it) appeared (e.g., if the publication has passed Soviet disinformation before, and which writer was involved).

### 3. To Minimize Damage After A Forgery Surfaces

It is important to get information to the affected government immediately to convince it that a forgery is involved. In some cases, Washington can supply professional forgery analysts who can make technical presentations in-country.

Just because a forgery has been exposed as such, however, does not mean it is no longer useful. Good forgeries can be accepted at face value—even by sophisticated audiences—long after they have been denounced as forgeries, and a forgery can continue to re-surface intermittently. For example, Army Field Manual FM 30-31B, which surfaced first in 1975, was used effectively in the aftermath of the Moro murder three years later.

A useful general reference for how to deal with forgeries is the February 6 and 19, 1980, testimony before the House Select Committee on Intelligence which contains an extended discussion of the "Forgery Offensive" and other examples of forgeries.







Office of Research International Communication Agency United States of America

# FORGERIES OF U.S. DOCUMENTS

This report was prepared by the European Branch

February 1982

R-5-82

### Introduction

This report is on forgeries of U.S. documents. Most such forgeries are done by the Soviets, and some by the East Germans and the Czechoslovaks — those espionage services with the technical capability.

During 1945-1975, roughly three to four forgeries were detected each year. Since 1976, the number of known forgeries has doubled.

A single forgery may be used many times, many places. The most frequently used forgery to date (see the U.S. Army Field Manual FM 30-31B, <u>Tab A</u>) surfaced in some 20 countries since 1975.

Many problems can be caused by even a single appearance in one country. Moreover, a good forgery seldom is discredited in a single effort. It can surface in various forms around the world during its life and be replayed endlessly in the press.

### Characteristics Of Forgeries

Anything can be forged. Soviet forgeries have included entire issues of Newsweek magazine, complete U.S. Army field manuals, maps, classified cables, personal letters, and mailgrams. No document is above suspicion simply because of its form.

Forgeries contain false, misleading, or incomplete information. They may be:

- o complete fabrications—such as the entire Army Field Manual ("Stability Operations—Intelligence", FM 30-31B, Tab A), which was used to allege a strategy of U.S. subversive activities, including that the U.S. was linked to the kidnapping and murder of Aldo Moro.
- o <u>altered versions</u> of genuine documents and official forms such as the forged "State Airgram A-8950" in <u>Tab B</u> which purported to show that the U.S. government was bribing foreign officials.

o composites of several documents--some genuine and others altered or fabricated--as in the recent "Holocaust Again for Europe" document (Tab C) which supposedly revealed U.S. plans on the use of nuclear weapons in Europe.

Since 1976, Soviet forgeries have been used in support of the following propaganda themes: (1) U.S. subversion activities, e.g., Army Field Manual FM 30-31B (Tab A); (2) U.S. relations with its NATO Allies, with particular emphasis on Greek-Turkish relations, illustrated by a forged State Department telegram (Tab F) and the text of a phony Presidential speech (Tab G); and (3) the Middle East peace process, with emphasis on Sadat, e.g., forged State documents "signed" by the U.S. Ambassador to Egypt (Tab J).

These forgeries seem to have two general aims. The first is to show <u>U.S. meddling</u> in other countries' internal affairs. This is <u>usually attempted</u> with forgeries of general-purpose documents (such as Field Manual FM 30-31B) that can be used again and again in different contexts to substantiate claims of U.S. interference.

The second aim of a forgery is to create personal enmity between U.S. and foreign leaders, as was the case with a forged text of an interview with then-Vice President Mondale (Tab D) in which he allegedly disparaged Begin and Sadat.

Forgeries try to warp the decision process in target countries by misleading government leaders and opinion-makers. Such forgeries are not always publicly released. A forged letter in which a U.S. Air Force colonel allegedly confirmed that the U.S. colluded with NATO Allies and China to supply weapons to Zaire is a case in point (Tab E). The letter was handed quietly to members of the Belgian Cabinet, probably to encourage them to re-think their NATO ties.

Forgeries are also used to influence public opinion in target countries, usually by being planted in the domestic media. An example is the "Holocaust" document (Tab C).

### Can Forgeries Be Anticipated?

The Soviets can move very quickly to exploit an opportunity. While most major forgeries require months of intensive effort, a recent forgery (a State Department classified cable) took only two weeks to produce.

While the Soviets seize specific targets of opportunity, forgeries do not appear randomly. Forgeries occur most often:

- o In periods of increased U.S.-Soviet tensions. Active measures are a major element of Soviet foreign policy whatever the state of U.S.-Soviet relations. Forgeries, however, are a barometer of U.S.-Soviet relations. During the height of detente in the early 70s, there were very few Soviet forgeries. The pace quickened after 1976 when tensions between the superpowers increased.
- o During intense anti-U.S. progaganda campaigns. Forgeries often are used to substantiate major themes of Soviet propaganda offensives. The "Heard letter" (Tab E) supported propaganda charges that China was joining NATO in a collusion of imperialists and Maoists against Third World liberation movements. Forgeries of a Presidential speech (Tab G) and of a State Department telegram (Tab F) sought to create strains within NATO.
- After major international events—e.g., summit meetings or acts of terrorism in NATO countries. The forged U.S. Army field manual (FM 30-31B, "Stability Operations—Intelligence, Tab A) which first surfaced in 1975, was used, in conjunction with a major Soviet propaganda offensive, to support the Soviet claim that the U.S. was linked to the Red Brigades' 1978 murder of Aldo Moro.
- o After Western press and government criticism of the Soviet bloc-e.g., Western comment on a link between the Moro kid-nappers and the Soviet bloc.
- After widely-publicized incidents embarrassing to the U.S. An example is "Airgram A-8950" (Tab B) which sought to exploit the damage already done to the U.S. image by revelations of the bribery practices of U.S. businesses abroad.

### Detecting Forgeries

Forgeries of USG documents and communiques often are authentic-looking, particularly if there is ample time to prepare them. The Soviets have become so proficient that even experts sometimes have difficulty detecting forgeries by technical criteria or format alone. An example of an authentic-looking forgery is on the next page.

Only a very close examination of this forgery reveals several minor, but telling, discrepancies: (A) improper expiration date; (B) an incorrect country code for the Netherlands; (C) a required paragraph classification symbol missing; and (D) the use of outdated downgrading instructions.

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For the PAO, the most useful advice is: Get Help! Do not attempt to prove forgeries on your own.

In detecting forgeries, knowledge of U.S. policy is indispensable. Very often a document may intuitively not "feel" right or, more importantly, be at variance with U.S. policy. In either case, the PAO should turn immediately to appropriate people in the Mission for assistance.

Forgeries may contain several types of errors that experienced officers can detect. Obvious format errors such as an improper action office (e.g., Personnel being asked to deal with a matter more appropriately handled by the Desk), technical errors (e.g., wrong typeface), poor grammar, or inappropriate classification may be clues.

Also, forgeries often contain statements that the USG simply does not make. For example, a forged classified cable stated that the U.S. might "force" NATO Allies to accept the U.S. position on an issue; or a forged interview with the Vice President that had him saying that neither Begin nor Sadat were suitable to the task of achieving peace in the Middle East (Tab D).

Some patterns have been observed that may help in exposing forgeries:

- O Use of security classifications. Because classified documents attract more attention than unclassified ones, most forgeries will bear a classification. On occasion, an improper classification is used, for example, a TOP SECRET classification given to the forged U.S. Army Field Manual (Tab A). In some cases, when the forgery is to be passed off as private correspondence between high-ranking officials, their status serves the same purpose as classification.
- O <u>Use of official letterheads</u>. Soviet-bloc countries make great efforts to collect U.S. forms, letters, official signatures, and the like as models for their forgeries. And they use real, not fictitious, names of officials and organizations. Their efforts are not limited only to USG forms or letters. In one instance, the letterhead of the NATO Secretary General was used for a forged letter to the U.S. Ambassador to NATO (Tab H).

Montage techniques in which parts of different documents are combined to form a single document, as well as the use of original forms, are common.

- O <u>Use of photocopies, not originals</u>. The photocopy machine has replaced photographic forgeries. Photocopying permits "cutting and pasting," so that facsimile signatures can be printed and multiple copies made. Use of photocopies prevents technical examination of the original. Documents often are not in sharp focus or full size.
- O Use of cover letters. Cover letters are often used to transmit forgeries to target groups or individual--e.g., government officials, newspaper editors. The letter is usually anonymous--the writer excusing the absence of a signature by claiming fear for his life or position.

The letter explains why the recipient is getting the document and usually characterizes the content of the forgery. For example, in the case of the forged U.S. Army Field Manual FM 30-31B (Tab A), the cover letter was supposedly sent from an American who opposed "U.S. military involvement in matters beyond the scope of reasonable American interest." Another forged document was distributed because, the writer of the cover letter said, the document contained information that constituted a U.S. plot in the Middle East.

O Use of logical scenarios. Rather than fanciful plots or coups, Soviet forgeries tend to be more general concerns that can exacerbate negative feelings about the U.S. and its intentions. Vague charges about spying by the Peace Corps, anti-host government intrigue by the U.S., or anti-host country attitudes by key officials are easy to believe and difficult to disprove.

Allegations that can be easily checked are almost never made. Forgeries usually capitalize on perceived local prejudices and anti-U.S. feelings, and tend therefore to be believable. A recent example is the "Green Letter" (Tab I) formally denying that the deaths of 80 infants in Italy were due to chemical and bacteriological weapons stored on a U.S. military base (in fact, no such weapons are stored on the base).

O Use of documents given gratis. Soviet forgeries are usually sent by mail with no request for payment. Sometimes (as in the forged field manual FM 30-31B, Tab A) the document is posted in a public place where it can be discovered. There is no direct link between the person offering the document and the recipient, nor any chance to ask questions. The forgery is offered, often to journalists, by "idealists" concerned about nefarious activities of the U.S.

o <u>Designed</u> for media replay. An objective of many forgeries is to get enough replay of the issue so that the original source becomes obscured and the lie acquires a life of its own. Press stories in a second country quoting a media source in the country in which the forgery surfaced can be picked up and replayed indefinitely, giving new impetus to the disinformation operation. The forgery of field manual FM 30-31B is perhaps the best example. Since 1978, the manual and/or articles concerning it have appeared in the world press in more than 20 countries.

In summary, the Soviet "formula" is low-key and authenticlooking: signatures of known officials, real organizations, actual letterheads and government forms, classified or personal communiques, real symbols and identifiers, realistic format and physical appearance, logical (not fanciful) plots, and unsensational exploitation of existing strains, prejudices, and hostilities. Rarely is anything "new" manufactured. Typically, the forgery accentuates and exacerbates what is already present. B. Purpose and Use of Forgery--To raise host country suspicions of American military presence, thus reducing U.S. foreign military presence abroad. Also used to show that CIA plays similar role to military intelligence.

The most widely replayed Soviet forgery, FM 30-31B has surfac surfaced in over 20 countries since 1978. Soviet propagandists have exploited this forgery:

- o to link the U.S. to various terrorist groups, e.g., 1978 kidnapping and murder of Italian Christian Democratic leader Aldo Moro by the Red Brigades and the Red Brigade kidnapping of U.S. Army General James Dozier.
- o to contribute to the Soviet anti-nuclear campaign.

Several foreign governments have made inquiries concerning the document since it first surfaced.

C. Date, Place, and Method of Surfacing—The first mention of Army Field Manual FM 30-31 (which actually exists) was contained in a Turkish newspaper "Baris" in March, 1975. The newspaper did not reprint a facsimile of the document. In September of the next year a photocopy of the forged FM 30-31B was left on the bulletin board of the Embassy of the Phillippines in Bangkok, Thailand, with a cover note from an anonymous "concerned citzen" addressed to President Marcos.

This surfacing attracted little attention. However, the forgery reappeared in 1978 when it was reprinted in two Spanish publications—"El Pais" (18 September) and "El Triunfo" (23 September)—due to efforts of a Spanish communist and a Cuban intelligence officer.

Since then, the manual and/or articles concerning it have appeared in the press of more than 20 countries. Its greatest impact came from replays in the Netherlands, Greece, Italy, and Porgugal in 1978. The forged manual also surfaced in Mozambigue in 1978 and the United States in 1979.

D. Format of Forgery—A rather fuzzy photocopy of a forged, typewritten document purporting to be U.S. Army Field Manual 30-31B, "Stability Operations—Intelligence," bearing the forged signature of then Army Chief of Staff General William Westmorland. Document is stamped "TOP SECRET." Note: Genuine field manuals FM 30-31 and FM 30-31A exist, but FM 30-31B is a total fabrication.

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the Philippines September 14, 1976 His Excellency President Perdinand E. Karcon Halacanang Palace Kanila Reputlic of the Philippines PERSONAL c/o H.E. Manuel Z. Yan Ambensador of the Republic of 760; Sukhumvit Road Bangkok Dear ir. President: In 1974 I sent to Er. Kukrist Pranci, who is well-known to you and whom I deeply possess some secret American documents revealing the dangers for the semintries concerned of having U.S. intops and sayiners stationed on their territories. Recent developments in Thailund suggest that those documents were both finely and to the point for Er. Kukrist Pranci.

Now I am sending these documents in well in the hope that they will also be of use to your Government. I am doing this as one of an Emerican appear of posed to excessive U.S. military involvement in matters beyond the scope of reasonable American interest. H.E. President Fordinand E. Marcos Hespectfully, Inclosire 2 to .R-9% 114-76 Personal/Confidential His Excellency
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### U.S. STATE DEPARTMENT AIRGRAM A-8950

- A. Content of Forgery-A U.S. State Department airgram instructing recipients to collect information on ways to bribe European officials and to develop other covert means by which to damage or eliminate foreign trade competition.
- B. Purpose and Use of Forgery—The document evidently was intended to exploit damage already done to the U.S. image following revelations that U.S. companies operating abroad had engaged in bribery of foreign government officials. The cover letter also contained the message that the CIA was linked to State Department operations abroad, with a particular emphasis on U.S. allies in NATO.

The "London Sunday Times" picked up the allegations and published a story in November 1976 that identified the charges as being based on a forgery. In a technique often used by the Soviet Union, the TASS news agency reported the "Times" article, but omitted any mention of the bogus nature of the airgram, thus extracting additional mileage from the forgery.

- C. Date, Place, and Method of Surfacing—The forged airgram was sent with a cover letter (in French) by one "Robert Pont" (fictitious) to NATO Secretary General Joseph Luns and several West European governments in late 1976.
- D. Format of Forgery--The bogus document was an altered version of a genuine State Department airgram (A-8950) dated 3 December 1974. The valid airgram was simply a statement of economic, financial, and commercial information requirements worldwide for FY 1975.

This forgery is considered by the U.S. to have been a success despite the numerous discrepancies in the document. These included: the signature of a ficticious person on the cover letter; use of titles such as "President," "Chancellor," and "Prime Minister" which were not capitalized; use of slash marks instead of parentheses to offset phrases; and employment of photocopies of the forgery which were dim and minimally legible.

Paris, 1e-5 août 1976.

Monsteur le Secritaire Généer

Je suis entré par hasard en possession d'un ' document de l'Ambassade Baris dont profondément ém le contenu m'a, en tang ct indigné. Il s'agit Luge instruction de la dise aux Ambansados CIA et du Départemen sant comment les et Consulats amériq lns patiquer l'espionnage représentants des USA des Etats Unis, membre principalement contre de l'OTAN.

avec l'urgante prière de le porter à la connaissance des membres du Colegii de l'OTAN et de vous demander de protester de membres la plus catégorique envers le gouvernment des Etats Unis en exigeant qu'il cosse ce genre de pretiques révoltantes envers des Etats-amis

Te transmets en même temps ce document à la connaissance de certaines personnalités françaises et d'aytres pays pencres de l'Alliance Atlantique.

Vouillez agréer, Monsieur le Secrétaire Général, l'expression de mes sentiments distingués.

Monsieur Joseph M.A.H. LUNS Secrétaire Général de l'OTAN

1110 · BRUXELLES

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COTY EHBASSY CONTRUCUTAL. OF THE UNITED STATES OF AMERICA PARIS DEPARTMENT OF STATE AIRGRAE Message reference 30: Handling: 0285 - A TO: ALL AMERICAN DIPLONATIC AND CONSULAN AND USOECD PARIS, USEC BRUSSELS, USNATO BRUSSES, US ٠. USIAEA VIENNA, USUNIDO VIENNA FRCM: Department of State FECT: FY 1975 Coordinated Stagement of Pris ty Economic, Financial, and Commerical Intelligence Requirements Horldwide of the Washington Economic Comm REF: Department of State Ainci 1, 14 March 1973 The reference Tire m, the first in this series, commenced with a stateny nt that remains valid: The Executive Bench's priority needs for economic intelligence on foreign countries are determined by of interests and the strategies adopted to ect or advance them. These interests and strategies new importance resulting from the changed place US sonony in the world. US economic intelligence

1 DA: inces: CIA/OER M.ERNST NIO R.SLINCTON

CONFIDENTIAL

equatries in the economic field.

center around the notivations and assessments of nges in the intentions, plans, and capabilities of

Draiting date: Phone No: Contents and classiff

11/27/74 143-5577 cation aproved by:
EB/SA: R.COLD ED/CBA: J.BILLER
EB/OCA/REP:BEBYRON SEE LAST PAGE FOR EIC
EB/OCA: N.S.LAKAS HEMBER CLEARACES

### COMPIDENT CAL

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In particular, reporting is requested on how how-counterdemestic and international economic policies and programs are likely to support or conflict strifficantly with US policies and programs. The past laterest to the extent that it illuminates the extended ingredients of US economic policy formulation.

.....325.1

In the intervening period, since Kerch 1973, detailed guidance has been supplied triannually to eight regions the world by the Economic Alert Lists (EALs). (The annual Coronic Reporting Guidas, after a poll of representative embracies, have been abolished.)

The EALs are prepared by the US Intelligence Poord's Economic Intelligence Committee and include indust from the entire Vashington

nonic community. They are disconnicated by the Department as executive agent of the Combined Economic Reporting Program (CERP). The current update of the over all statement (now on a fiscal year basis) places in context specific gridance provided subsequently by the Economic Alert Lists and is intended for all officers charged with responsibility bearing directly a indirectly on the broad economic/financial/commercial agent.

The general priority unbicctorset forth below are to a Verying degree applicable to an diplomatic and consular posts. They are the eight economic topics contained in the Key Intelligence Questions (KIQs) for FY 1975; Issued by the Director of Central Intelligence, and are designed to be accountive to and to support the following substantive objective for the intelligence community: "Provide reliable, timely, and comprehensive information and assessments relevant to US in ernational economic policy decisions and

These these ions were formulated, it will be noted, in consultation with senior policy officers of the principal departments and entities concerned with international economic relations.

-2- . CONFIDENTIAL B. Purpose and Use of Forgery--This fabrication is designed to exploit European concern about nuclear weapons by claiming, among other things, that the U.S. would use such weapons against the territory of its NATO Allies. A series of surfacings since summer 1980 suggests that the documents are being used in the Soviet effort to encourage West European opposition to NATO nuclear force modernization.

The introduction to the war plans declares that the documents show that "U.S. thinking is still dominated by preparation for war..." It also alleges that the U.S. will sacrifice Western Europe to nuclear war in order to save itself.

C. Date, Place, and Method of Surfacing--This collection is one of the most extensively used Soviet documentary fabrications. The documents first appeared in 1967 in a Norwegian magazine called Orientering. From 1967 to 1971, some or all of the documents were sent to numerous newspapers and magazines in at least ten West European countries.

The documents have started to surface again over the last two years, beginning in London in June 1980, about the time the British government announced its decision on GLCM basing sites. The documents surfaced in 1981 in the Netherlands, Norway, Belgium, Malta, Greece, Britain, and France.

In each recent surfacing, the documents were mailed as a pamphlet (published in Britain) to a recipient from the London area. No return address was provided.

D. Format of Forgery--The collection consists of fabricated or altered U.S. war plans dating from the early 1960s that the U.S. considers to be outdated. At least some of these documents were passed to the Soviet Union by Sgt. Robert Lee Johnson, who in 1965 was convicted of espionage and sentenced to 25 years in prison.

The documents now surface usually as a pamphlet entitled "Top Secret Documents on U.S. Forces Headquarters in Europe, Holocaust Again for Europe." The pamphlet bears the notation that it is "Information Books No. 1," suggesting that other fabrications of this type may be forthcoming.

# ON:US FORCE. HEADOUARTER

# HOLOCAUST AGAIN FOR EUROPE

TOP SHEET DOCUMENTS

ON US FORCE'S HEADQUARTERS

IN EUROPE

(Page)

# TOP SECRES

OPLEATION PLAY. USCINCTUL NOTICE 1

### ANNI KES:

- .1 Not used.
- Il Assignment of Forces
- C Command Relationables
- I: intelligence
- 1. Logistics and Personnel
- F Communications-Electronice
- G Not used
- H Chemical, Hiclogical and Radiological Warfare
- 1 Inconventional Warfaro (1. seed separately)
- 1 Psychological Operations
- 1. Not used
- 1. ilot usud
- M. Maps and Charte
- K Civil Attars
- O information . ctivities

AUTHENTICATION:

M. E. MINY Major Conerd, U. Army Director, J. Livision SECRET

HOORQUARTER
US EUROPEAN COMMAND
AFO 128, US FOICES

Appendix 5 to Annex N C.vtl Allatra
USGINGEUR OPLAN NK 100-1
STATUS O.: FORCES AGREEMENT

### DRAFT OF AN EMERGLNCY STATUS OF FORCES (SOF) ADREFMENT

(It is assumed that such an Emergency SOF Agreement will be concluded in the form of an Exchange of flotes between the Foreign Ministry or other appropriate authority of (country) and the US Ambassador, or Communder of the US Forces in (country).)

### PREAMBLE

1. The Einbassy of the United States of America (the Commander US Forces in ) presents its (his) complianents to the Hildser of Foreign Affairs and has the honor to state that the disconcines that have taken place between us concerning the restance of US Forces deployed, or to be deployed, in state request of the Government, have led to agreement as follows:

### SUBSTANTIVE PROVISIONS

- 2. a. The designated US commander or, in his absence, the senior US military commander present shall have acclusive control of the US Forces and the direction thereof.
- b. The US Forces shall have the right to occupy any area of facility considered accessary for the accomplishment of their disalor or for their safety and continued security, as determined by US military commanders, and to install such equipment therein as they shall deem necessary for these purposes.
- c. Military commanders of the US Forces mey take such measures as they desin necessary to provide adequate soculity for their installations, personnel and equipment, and for the ineventert . Withia installations utilized of supplies and personnel in by the US military forces, military communitors shall have absolute and full authority to maintain discipline and order among faembers of the US Forces. Outside such installations, military police of the US Forces shall have full authority, subject to such further arrangements as may be made with the local police authorities, to maintain discipline and order among members of the US Forces. In the event of acts of violence against US installations, aquipment, or personnal by paraona other than members of the US Forces, such persons may be apprehaided by the US Forces and turned over to the Government for appropriate disposition in accordance with laws or lo that country.

Change 3 to USG MCLUR OPLAN 100-1 DOWNGRADED AT 12 YEAR NOT THE WALL NOT CHEMICALLY

### MONDALE INTERVIEW

- A. Content of Forgery--A bogus interview with then Vice President Mondale quoting him as saying that he did not consider either Prime Minister Begin of Israel or President Sadat of Egypt as suitable to the task of conducting the Camp David negotiations for a Middle East peace settlement. The Vice President also was quoted as saying that "everyone knows" Begin has a terminal illness and that President Sadat cannot govern Egypt.
- B. Purpose and Use of Forgery--The bogus interview was intended to compromise the Middle East peace process and embarrass the U.S. Administration in the eyes of the Israeli and Egyptian leaders. There was no media replay of the "speech."
- C. Date, Place, and Method of Surfacing-In July 1978 xerox copies of a forged U.S. Embassy Paris press release were mailed anonymously to newspaper and news service correspondents in Paris.
- D. Format of Forgery-The forgery purported to be an interview with Vice President Mondale by one Karl Douglas, who turned out to be a fictitious person. From a technical standpoint, the forgery left much to be desired, containing misspellings, typographical errors and grammatical constructions unlikely to be used by the Vice President or any other educated American.

OFFICION THE PRESS ATTACHE . AMERICAN I MILASSY . Z. AVERUE, GAURIEL, PARIS . ANJ. 74-03

# for the pre

Vice President Mondale (tal)

July 11, 1978

Douglas. Mr. Vice President, vifst on behalf of my newspapers All I want to thank you readers for agreeing to

Mondale, Not at all

ndale. Not at all everyone here knows my door is open to all coners. I have that attil h o'clock.

Then I'll cone fight to the point. Mr. Vice President, what is your opinion about the trend in American-Soviet relations and the present status of the SALT talks? When may we expect a SALT agreement

sent?

Avertound a more difficult guestion to

but I VIII sum up my opinion briefly on this

solid which has such vital importance for the

therican-poviet relationships have deteriorated, I guess you woldn lead off with but composite destion whole world. The in fact declared chlosic terring recent months. Soviet and Cuban chlosic terring recent months. Soviet and Cuban in Africa, the strengthening of the aggressive of the Persaw Pact forces and the stelling of the stalling of t

months age it seemed - and President Carter affirmed several these in public - only certain unimportant a needed to be cleared up before signing the SALT II

ment once it looked as if all serious hardles had cleared and it was a matter of days or weeks and SALT II be signed, yet nothing happened. At the last minute the Beyiet Union either made another political move or came up with a new proposal which prevented the signing of the SAME II greenent we all are so anxious to see concluded.

What political moves do you have in mind?

A. Kessures of both donestic and foreign policy. Take the activities of the Soviet Union and Cuba in Shaha, or the political trials going on in the Soviet Union, not to speak of the Goviets presenting preposal and the proposal while they steadily expand their arsone of highest end conventional vesponry. For example there is the SS-20 ballistics missile which substantially inverted the Soviet threat to military and civilian targets. I mention this merely to illustrate one of the many things which conflict with our goals. We are committed to the further reduction of nuclear vespons, to the stricter imitation of updating and new delivery systems, but we democibe it afone. If the SALT II talks are to be successful the Soviet Union must display the same commitment.

Q. From what you say, you believe the events in Africa are also having a broad negative impact on the SALT II talks...?

A. Yes that is very true. In our opinion the reduction of tensions must not be confined to the or two continents. Not only Europe, but Africa they wants to benefit from reduced tensions, and this is understandable. Present Soviet policy in Africa has opthing to common with this noble goal. When can verseport a SALT II agreement It is very difficult to give an unequivosal answer at this noment because so much cauld happen in the interin. In all events one thing is sure, we will not conclude an agreement at any price, we will want activated to us. Fully aware of the present status of the closesions, I would close the question by saying I have no hopes for a quick solution. I am confident thouse we will wore able to wrap up a SALT II agreement if not in the present inture then in the distant future.

Q. I believe that appead to our freaders. For long years now

I believe that and so do our freaders. For long years now the Middle East has contained the danger of confrontation between the United States and the Soviet Union. What do you think on this score now, especially after visiting Israel and Egypt?

A. I think it is soing too far to take such a gloomy and pessinistic viet of the question since basically the Hiddle East problem must be solved by the countries directly involved first of all by Israel and Egypt, and not by us and the Soiley Union. A big step forward was made toward settling the Middle East problem when Sadat recognized he holds one of the Keys to it and began discussions with Israel.

Unfortunately, Sadat stopped short on the way to achieving this goal. We are continuing our efforts to get the talks moving again between Iranel and Egypt, but to tell the truth - as was emphasized by the talks wich weeks and between Iranel and Egypt, but to tell the truth - as was emphasized by the talks wich weeks and all states of the talk. Especially because at everyone hears again for the talk. Especially because at everyone hears again to the talk. Especially because at everyone hears again to the talk of talk and the talk of talk Unfortunately, Sadat stopped short on the way to achieving

### HEARD LETTER

- A. Content of Forgery--A forged letter from an Air Force official acknowledging that the U.S. would render transport assistance in sending military advisers, light weapons, and equipment from the People's Republic of China to Zaire, and that additional weapons could be dispatched to Zaire from West Germany and Britain.
- B. Purpose and Use of Forgery--The letter was intended to embarrass the U.S. and its NATO allies and to support the Soviet propaganda allegation that Western "imperialism" is cooperating with China to supress national liberation movements in Africa.

Unlike prior examples of Soviet forgeries, this one was not publically released. Rather, it was sent to several Belgian government officials, perhaps with the hope the fabrication would be replayed in the media after the Belgian government made it public. However, this did not happen because the Belgian government immediately was suspicious of the document's origins and never released the letter. The Belgian government did make an inquiry into the matter.

- C. Date, Place, and Method of Surfacing-The letter was sent anonymously in late 1978 or early 1979 to selected members of the Belgian Cabinet. It was not released publically by the sender.
- D. Format of Forgery--A totally fabricated letter on U.S. Air Force letterhead allegedly sent by Colonel Allen P. Heard, Chief, Foreign Liaison Division, U.S. Department of the Air Force, to a Belgian defense attache in Washington, Colonel Armand Troquet.

DEPARTMENT OF THE AIR FORCE MEADQUARTERS UNITED STATES AIR FORCE WASHINGTON, D.C.



14 July 1978

Colonel Armand Troquet Defense and Armed Forces Attache Embassy of Belgium 3330 Garfield Street, N.W. Washington, D.C. 20008

Dear Colonel Troquet:

I have been authorized to inform you hat the U.S. Air Force will render certain assistance with the transport of a limited number of military advisers. Vight veapons and equipment, from China to Zaire. This action will be implemented in accordance with an adjoc agreement reached in Peking this year, and fitter final detailed negotiations between the governments of Zaire and China.

Further contingents of light weepens and equipment, under the same agreement, will be dispatched to Zaire from the Federal Republic of Germany and Great Britain. Head-quarters Command, USAFins assumed responsibility for safequarding this mission, which being carried out in congruity with our mutual interests in this region of Africa.

Sincerel

ACTAN P. HEADY COLONE DAF TOTAL FOR LIAISON LIVISION OF JCO OF the Vice Chief of Staff

### U.S. STATE DEPARTMENT TELEGRAM \*

- A. Content of Forgery--A forged State telegram purporting to outline U.S. policy toward the Greek-Turkish dispute as favoring Ankara over Athens.
- B. Purpose and Use of Forgery--The telegram was intended to strain U.S.-Greek relations and to undermine NATO. There was no media replay or government inquiry connected with the forgery.
- C. Date, Place, and Method of Surfacing—A copy of what was alleged to be a September 1976 State telegram entitled "Greek—Turkish Dispute in the Aegean" was tabled in the Greek Parliament in March, 1978.
- D. Format of Forgery—The document was described by the State Department as a "gross alteration" of the original telegram.

<sup>\*</sup> A copy of this forgery is not available.

### PRESIDENTIAL SPEECH FORGERY

- A. Content of Forgery--In the phony speech, President Carter allegedly made demeaning references to the Greek government and reproached Athens for not living up to its responsibilities in NATO.
- B. Purpose and Use of Forgery-The bogus speech was intended to strain U.S.-Greek relations. The speech was published by two Athens newspapers, "To Vima" and "Rizospastis" (the official organ of the Moscow wing of the Greek Communist Party).
- C. Date, Place, and Method of Surfacing-The text of the speech was mailed anonymously to several Greek publications in Athens in late December, 1977.
- D. Format of Forgery--A low quality reproduction of a bogus U.S. Information Service press release in the "American Perspective Series" of a non-existent speech attributed to President Jimmy Carter. The items contained numerous errors of style and language usage indicating that English was not the native language of the author.



Sentember 29: -1977

PROSIDENT CARTER ON HATO'S SOUTHERNALL

OFFICIAL)

PRESIDENT CARTER ON NATO'S SOUTHERN FLANK

After the signing of the base agreement between the United States and Greece, President Carter commented on several additional problems concerning area:

The U.S. administration has undertaken a p justly and successfully resolve issues between-allies on the southern flank of HATO, and to strongthen the alliance against the descripting the Free World in the face of the steadily increasing a temper of News.

countries to attain military superiority over the West

Both parties concerned - Greece and Trakey - max realize that

their duty to whole-heartedly support these offerte of the Ur since resolving this issuecia their own-concern as well mto of the United States

The agreement on U.S. Disering Deeces agreed and III August must be viewed as the first step Greeces had to take in an effort one prover its relations to the West JA further step, and the earlier takes the better, must be Greece's full return to NATO and making ensuing provisions. I disagree with statements of some prominent Greek politicians indicating that the accord with the U.S. does not near Greece's reprovement with NATO. Quite the courtery. For Greece, in much the same may are for the U.S. the interests of the NATO alliance must be the first and foremost consideration.

"I would like to point out that NATO members have the obligation to fulfill their political and military commitments; connected with NATO operation.

fill their political and military commitments; connected with NATO operations not only in case of a direct commist aggression but also at the time of peace. This also pertains to Greece, which plays a specific role in the During the recent MATO Council masking in May the necessity for in-

creased efficiency and nocemization of the NATO alliance were considered The overwhelming majority of MATO members comprehended this necessity and agreed to increase their financial appropriations for this program ... In this connection it is essential to esphasize that, in certain instances and if the situation demands the potential weakening of the alliance, the U.S. and other MATO countries are entitled to require from all members to fulfill their commitments even if they may not seem to be consonant with the program of the government concerned, and this applies to all countries without exception, including Greece

We are aware that in recent years the policy of the United States and MATO has become the target of unwarranted criticism by several Greek political leaders, and certain walks of the population including the younger reneration. I want to re-emphasize that this criticism is unwarranted and stems from purely individual and pationalist viewpoints. The Greek government as well as the Greek people should realize that the policy of the United States, 

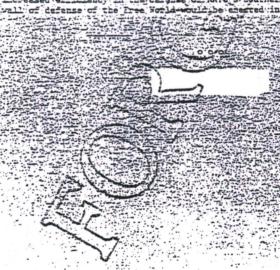
based upon the moral principles of the Free World, will never harm the interests of its faithful allies. This policy must bowever, becuncompo aisingly principial and ensure the protection of the interests of the Free

nusingly principial and ensure the protection of the interests of the free World even at the cost of sacrifices and risks involved, if Greece desires to continue to enjoy the advantages and protection of the United States, it must be prepared to make these sacrifices.

I would like to point out that last July 3 years had elaysed since the beginning of a period of Greece's abnormal potentions to its western allies and to our country. We and our allies have ashibited much patience in an effort to allow these problems to resolve themselves. For reasons of ensure

and to our country. We and our allies have axhibited much patience in an effect to allow these problems to resolve themselves. For reasons of ensuring natural security, to continue to wait however, is no longer feasible. It is necessary to be decisive, and I personally before that at the very earliest the Greek government will take such measures which are our mutual interest.

During my meeting with the Greek Premier in London, I received with deep satisfaction in Careanis's assurance with the would do his utnost to resolve the disputes between Greece and Turkey in accordance with the interests of the alliance and the U.S. This would enhance prospects for increased efficiency in the despise of NaTO's fouthern flank, and a firm world be elected in this area.



## LUNS LETTER

- A. Content of Forgery—A bogus letter from NATO Secretary General Luns alleging that the Belgian Ministry of Defense was preparing for the U.S. a list of journalists opposed to the neutron weapon. The implication was that journalists whose names appeared on the list could expect to receive official harrassment of some sort.
- B. Purpose and Use of Forgery--The letter was part of the Soviet anti-neutron bomb campaign. It also was an effort to damage the U.S./NATO relationship and discredit the NATO Secretary General. NATO authorities immediately disclaimed the letter and publically labeled it a forgery.

In June, 1978, Atlantic News published an article presenting the NATO position. However, the next month the Belgian "De Nieuwe" published a copy of the forged letter with an accompanying article but did not mention that the letter had been officially identified as a forgery. In August, the Dutch newspaper "De Volkskrant" replayed the "De Nieuwe" article.

- C. Date, Place, and Method of Surfacing-In early June, 1978, photocopies of the letter were sent with an anonymous cover letter to several Belgian newspapers.
- D. Format of Forgery--The letter--a total fabrication--was written on NATO letterhead from Secretary General Luns to U.S. Ambassador to NATO W. Tapley Bennett, Jr. This forgery bears a distinct resemblance in many aspects to the forged State Airgram A-8950 which was circulated two years earlier. In particular, the format of the anonymous cover letter bears a striking similarity to the one used with the forged Airgram.

Anonymous Cover Letter 1978 Porgery

Messieurs,

Moi, je suis un lecteur regulter de votre journal et l'estime que je vous porte me deside de vous écrire non sans avoir longtemps hésité. Je surs indirné des nosures primes par la Ministère de la Défense nationale contre les journalistes pour leur conscience évéillée et leur souci de la sauvegande de la paix dans le rouge.

La liberté de l'expression de de pensée ant une des bases fondamentales de north-lociété democratique, La violation de ce droit serait un grand pas vers le totalitarisme. En tant qu'étranger dans vours pays nospitalier j'épreuve d' la hente à cause de l'activité à tatres étrangers tals que M. Luns et l'ambassadeur aréricain à l'OTAU M. Bennett qui me semble-t-il par leurs sette fos dont il est question dans cette lettre, passers la finise des pouvoirs que nes paysmembres leur ent accordes.

J'espère que vots vous rangores à mon avis que sur de pareilles questions il est impossible de se taire.

Votre ami

P. S. Je vous prie de vouloir bien se pardonner les fautes commises car le français n'est pas na langue maternel.



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ORGANISATION DU TRAITÉ DE L'ATLANTIQUE NORD NORTH ATLANTIC TREATY OPPANISATION

LE SECRETAIRE GENERAL

30 35E3 15 00 unry 1979

Dear Mr. Bannett,

I regret that owing to my efficie duties it will be hardly possible for us you seem other as we had agreed upon earlier. Today, as you know, I am saying my forewells to my countryman imbassacior fortoes and on Priday, the same to Jory Leher in John. Therefore, I am sending you this short note.

Joing back to bur previous talks I am willing to tell you that with the help of priceds from the Balgian Defence Ministry the listing of the journalists aboving negative attitude to the name of bomb and to sertain aspects of the policy of the Miliance and of your country as well is under may To avoid any complications, we agreed upon haring all this carefully done. There are also some details to be detended that it would say, overzealous in doing his journalists would say, overzealous

By friends promised to influence the local Foreign Ministry to the appropriate measures concerning the N-bomb took In this despect it is worth-while considering what sort of material are we to offer to the loyal journalists and to these from the special cutagory to interpret the illiance's policy in our mutual interest.

betta replies than the ones we were hoping to get

social forward to seaing you,

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#### GREEN LETTER

- A. Content of Forgery--A letter denying rumors that 80 infant deaths in Naples, Italy were attributable to chemical and bacteriological weapons stored at a nearby U.S. military base and that destruction of oyster beds at Naples was caused by alleged spillage of chemical and bacteriological substances.
- B. Purpose and Use of Forgery--This forged letter was intended to "confirm" that the U.S. stores chemical and bacteriological weapons at a base near Naples (it does not), and to create pressure for removal of the base.

The forgery was designed to exploit local concern over the infant mortalities, which also was being stirred up in handbills on the same subject that were being distributed anonymously.

Two Italian newspapers--Corrière Della Sera amd Il Messaggero--carried the forgery in May 1979.

- C. Date, Place, and Method of Surfacing--The forged letter was mailed to several newspapers in Naples in April, 1979. There was no cover letter.
- D. Format of Forgery--A totally fabricated letter on official U.S. Embassy Rome letterhead with a reproduction of the signature of the U.S. Defense Attache in Rome, William C. Green.



EMBASSY OF THE UNITED STATES OF AMERICA Defense Attache Office Rome, Italy

29 Narch 1979

Chief Editor of PRESENZA SOCIALDEMOCRATICA Via Maddaloni 6,

80134 Naples

Dear Sir:

I wish to notify you officially that the rumors suggesting the death of the children in Naples could be due to chemicals or bacteriological substances stored at NATO, or rather therican bases near Naples, are completely unwarranted. I think those rumors hinting that the containers which disappeared in December, 1977 held substances dangerous to human beings are especially harmful. Just as absurd is the idea that the oyster beds at Naples will have to be periodically destroyed if the substances spill into the sea.

There is no trith to the gossip that the Italian and foreign specialists investigating the matter are acting under dures and the influence of US military agencies.

U.S. officials believe the present Naples administration, which as incapable of handling the sanitation problem of the city, is solely and exclusively responsible for the reprettable epidemic among the children.

I hope your newspaper will inform the Italian public about the matter in line with the above. I am also taking this opportunity to convey my profound condolences to the parents of the dead children.

Sincerely,

WCG/jdm

WILLIAM C. GREEN
Captain, U.S. Navy
U.S. Defense and Naval Attache

# U.S. STATE DEPARTMENT OPERATIONS MEMORANDUM

- A. Content of Forgery--U.S. Ambassador to Egypt Hermann F. Eilts purportedly attacked President Sadat for his lack of leadership, foresight, and political acuity. A final paragraph alleged that the CIA Chief of Station in Cairo concurred with Eilts' assessment of Sadat.
- B. Purpose and Use of Forgery--The bogus memorandum was intended to compromise Ambassador Eilts' working relationship with Sadat and to embarrass the U.S. Government. While there was an inquiry by the Egyptian government, the matter received no coverage in the press.
- C. Date, Place, and Method of Surfacing--Photocopies of this forgery were mailed to ten Egyptian newspapers and magazines in June 1977. There was no cover letter.
- D. Format of Forgery--The item was on a genuine "Operations Memorandum" form bearing the forged signature of Ambassador Eilts. The form itself was filled in, with errors, by the forger and was classified "TOP SECRET."

103M DS-862

TOP SECRET

# OPERATIONS MEMORANDUM

TO: THE DEPARTMENT OF STATE, WASHINGTON

FROM: EMBASSY IN CAIRO

SUBJECT: POLITICAL DEVELOPMENTS IN EGYPT

REF: W.O.-C-7985-H-77

With reference to my previous report and the new guidelines: discussed in Washington, I have blid closs attention to political developments here with special emphasis on pow the Sadat Government is tackling the problems pased by the January disturbances.

As time passes, it becomes given that two major factors

As time passes, it becomes clear that two major factors helped trigger the Januar riots: for the first time over a long period, President Sadat came up spaints the opposition of his advisers, and the Cabiset displayed a large degree of impotency.

President Sadat's antempts to blame the communists and Masser followers for the January vents failed miserably and was poorly conceived events a removement ploy. The Government reshuffle was not capital but and nepotism is as bad as ever. Serious differences persist in the Government. The ministers of information and a vertice openly criticized the President's domestic policy and, in precicular, his wife's activity and medding in polytical matter.

Since lanuary, here have been no signs of improvement in the posture of President Sadat and his Government. The country's economy is still in creas. Aid received so far is insufficent for an intensive economic upturn since a good part goes down the drain of cocruption. Unfortunately, the same can be said about the firstyn by us which, some Egyptian friends say, is being dissipated by the Government. Business leaders in the Government do not have the Conception to enable them to find a way out of the country's splorable economic situation. According to Deputy

::

TOP SECRET

Prime Minister Kaisuni, aid for this year was contined only after intensive and protracted negotiations, and was one as the result of personal contacts. Additional loans from the gulf countries of Arab states will be harder to get in the future and Arab capital funds can be ruled out for the time being.

The Government also was unsuccessful in decreasing the chronic budget deficit. Kaisuni believes the only realistic way to do it is to drastically raise prices of indescrial and agricultural products and consumer goods. He claims to have the agreement of President Sadat and Prime Minister Salem on this authorize they are afraid of political repercussions similar as those in January.

Some Egyptian politicians view the statemate on the Geneva Conference issue as a major peacon for the difficulties, arguing it has undercut Egypt's stance which, is turn, discourages investment in Egypt.

Despite salary raises, purces and My. Gamassi's February tour, army morale has not improved. Not a single branch of service possesses adequate reserved or spare parts, and this is creating a hiatus in military marters. The comply's economic situation and the political measures introduced a cent Gamassi from acting on the army's demands; consequently his position in the army is being eroded, and veaponry modernization is also suffering. President Sadat's latest decision to atamon the army outside Cairo is not the most fortunate evep. The almy resents it as a sign of lack of confidence.

Discontest in Dergeoning among all segments of the population.

The fact that error Masse politicians are resuming their activity,
the incomprehense of the Sadat leadership and the incredible economic
and political corruption all indicate an explosive potential which
say get out of our control.

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The President's leadership style leaves much to be desired and this could be an obstacle to our plan for a settlement in the Middle East. Close associates of the President are shown as set that recently he has displayed reluctance to read the reports, busyess and proposals prepared on the country's affairs of to devote proper attention to the country's problems.

I discussed the problem at length several times with Mr. Fees who was of the same opinion. The defects in President Sadat's style of leadership were described very well in a character study prepared by a friend of Mr. Fees. After reading the characterization, I am even more convinced that Mr. Sadaf may not be the most suitable person to put across our plan for Agypt and the Middle East.

Hermann Jick

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