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WITHDRAWAL SHEET

Ronald Reagan Library

Collection Name MATLOCK, JACK: FILES

Withdrawer

JET 5/26/2005

File Folder USSR-TREATIES/AGREEMENTS [AGRICULTURE] 4/24

FOIA

F06-114/11

Box Number 37

YARHI-MILO

3707

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
11815	MEMO	CLARK TO BREMER RE US-USSR AGRICULTURE AGREEMENT: USDA REQUEST <i>R</i> 4/14/2011 <i>F2006-114/11</i>	1	7/20/1982	B1
11816	MEMO	PIPES TO CLARK RE U.S.-USSR AGRICULTURE AGREEMENT: USDA REQUEST <i>R</i> 4/14/2011 <i>F2006-114/11</i>	1	7/16/1982	B1
11819	MEMO	OFFICIAL SCIENCE AND TECHNOLOGY EXCHANGES <i>R</i> 4/14/2011 <i>F2006-114/11</i>	2	3/29/1982	B1
11817	MEMO	CLARK TO BREMER RE U.S.-USSR AGRICULTURE AGREEMENT: USDA REQUEST <i>R</i> 4/14/2011 <i>F2006-114/11</i>	1	ND	B1
11827	MEMO	BREMER TO CLARK RE US-USSR AGRICULTURE AGREEMENT: USDA REQUEST <i>R</i> 4/14/2011 <i>F2006-114/11</i>	2	7/14/1982	B1
11818	MEMO	WALLACE TO SCANLAN RE U.S.-USSR AGRICULTURAL AGREEMENT: RENEWAL OF ACTIVITIES <i>R</i> 4/14/2011 <i>F2006-114/11</i>	1	6/30/1982	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

B-6 Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]

B-7 Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]

B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

WITHDRAWAL SHEET

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Collection Name MATLOCK, JACK: FILES

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JET 5/26/2005

File Folder USSR-TREATIES/AGREEMENTS [AGRICULTURE] 4/24

FOIA

F06-114/11

Box Number 37

YARHI-MILO

3707

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
11820	MEMO	MARCUS RE AGRICULTURAL VISIT <i>R 4/14/2011 F2006-114/11</i>	1	7/16/1982	B1
11821	MEMO	MATLOCK TO MCFARLANE RE REACTIVATION OF U.S.-USSR AGREEMENT ON COOPERATION IN AGRICULTURE <i>R 4/14/2011 F2006-114/11</i>	2	4/19/1984	B1
11823	MEMO	KIMMITT TO HILL RE REACTIVATION OF THE U.S.-USSR AGREEMENT ON COOPERATION IN AGRICULTURE <i>R 4/14/2011 F2006-114/11</i>	1	ND	B1
11828	MEMO	HILL TO MCFARLANE RE REACTIVATION OF THE US-USSR AGREEMENT ON COOPERATION IN AGRICULTURE <i>R 4/14/2011 F2006-114/11</i>	2	4/18/1984	B1
11824	LETTER	BLOCK TO SHULTZ RE US-USSR AGREEMENT ON COOPERATION IN AGRICULTURE <i>R 4/14/2011 F2006-114/11</i>	1	4/3/1984	B1
11826	LETTER	SAME TEXT AS DOC #11823 <i>R 4/14/2011 F2006-114/11</i>	1	4/26/1984	B1
11822	MEMO	SAME TEXT AS DOC #11821 <i>R 4/14/2011 F2006-114/11</i>	2	4/19/1984	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

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WITHDRAWAL SHEET

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Collection Name MATLOCK, JACK: FILES

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File Folder USSR-TREATIES/AGREEMENTS [AGRICULTURE] 4/24

FOIA

F06-114/11

Box Number 37

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3707

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
11829	MEMO	SAME TEXT AS DOC #11828 <i>R 4/14/2011 F2006-114/11</i>	2	4/18/1984	B1
11825	LETTER	SAME TEXT AS DOC #11824 <i>R 4/14/2011 F2006-114/11</i>	1	4/3/1984	B1

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

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B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

~~CONFIDENTIAL~~

mg

✓ 11815
US-USSR

THE WHITE HOUSE
WASHINGTON

4958
(S/S 8219531)

~~CONFIDENTIAL~~

July 20, 1982

Fryis

MEMORANDUM FOR L. PAUL BREMER, III
EXECUTIVE SECRETARY
DEPARTMENT OF STATE

SUBJECT: US-USSR Agriculture Agreement: USDA Request
to Send a Working-Level Team to Moscow to Discuss
the Resumption of Activities

I have reviewed the recommendation of the Department of State
to authorize a Department of Agriculture working-level team
to travel to the Soviet Union for the purpose of holding a
meeting in Moscow and to inspect Soviet grain-growing areas,
and concur with it. (C)

William Clark

William P. Clark

~~CONFIDENTIAL~~

Review July 20, 1988

DECLASSIFIED

NLRR E06-114/11 #11815

BY KML NARA DATE 4/21/11

~~CONFIDENTIAL~~

11816 MW⁷

4958

MEMORANDUM

NATIONAL SECURITY COUNCIL

~~CONFIDENTIAL~~

July 16, 1982

ACTION

MEMORANDUM FOR WILLIAM P. CLARK

SIGNED

FROM: RICHARD PIPES *RP*

SUBJECT: U.S.-USSR Agriculture Agreement: USDA Request

The USDA requests authorization (through State, Tab II) to send a working-level team to the USSR to inspect Soviet grain-growing areas and discuss other joint efforts. This undertaking serves well our interests and does not present any problems that might affect public perceptions of U.S. sanctions policies. You will note, however, that the Office of Science and Technology Policy (OSTP) disagrees with this recommendation. (C)

Attached at Tab I is a memorandum to the Department of State indicating your concurrence with the request.

RECOMMENDATION

That you sign the memorandum to Mr. Bremer at Tab I.

Approve _____

Disapprove _____

Just take care R 2

cc: Jay Keyworth/OSTP

Attachments:

Tab I Memorandum to Bremer

Tab II Incoming memorandum from Bremer, July 14, 1982.

~~CONFIDENTIAL~~

Review July 16, 1988.

DECLASSIFIED

NLRR E06-114/11 #11816

BY KML NARA DATE 4/21/11

THE WHITE HOUSE
WASHINGTON

~~CONFIDENTIAL~~

MEMORANDUM FOR L. PAUL BREMER, III
Executive Secretary
Department of State

SUBJECT: U.S.-USSR Agriculture Agreement: USDA Request
to Send a Working-Level Team to Moscow to Discuss
the Resumption of Activities

I have reviewed the recommendation of the Department of State to authorize a Department of Agriculture working-level team to travel to the Soviet Union for the purpose of holding a meeting in Moscow and to inspect Soviet grain-growing areas, and concur with it. (C)

Jay Keyworth (Office of Science and Technology Policy/OSTP) opposes this visit. He is concerned that reactivation of this group would (1) undercut our efforts on the Yamal gas pipeline by playing into the European's hand on the grain sales agreement; and (2) would undercut the President's overall sanctions effort for very little gain. (C)

William P. Clark

~~CONFIDENTIAL~~

Review July 16, 1988.

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NLRR E06-114/11 #11817
BY KML NARA DATE 4/2/11

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S/S 8219531

11827



DEPARTMENT OF STATE

Washington, D.C. 20520

July 14, 1982

02 JUL 14 P11: 10

WHITE HOUSE
SITUATION ROOM

~~CONFIDENTIAL~~

MEMORANDUM FOR MR. WILLIAM P. CLARK
THE WHITE HOUSE

SUBJECT: US-USSR Agriculture Agreement: USDA Request
To Send A Working-Level Team To Moscow To
Discuss The Resumption Of Activities

In the attached memorandum, USDA requests permission to send a working-level team to Moscow to discuss resuming activities under the US-USSR Agriculture Agreement. This agreement has been moribund since the Soviet invasion of Afghanistan. Recently, however, the Soviets backed off their insistence on holding a high-level meeting as a prelude to resuming cooperation and invited a working-level USDA team to Moscow. State and NSC approved the limited program proposed by USDA (details attached), but instructed USDA to set up the initial round of activities with the Soviets through correspondence. The Soviets, however, continue to hold out for a working-level meeting in Moscow as a prerequisite for resuming activities. USDA has now asked for permission to send a working-level team to Moscow in the very near future, in order to get a U.S. team of experts to the USSR this summer to inspect and assess Soviet crop conditions.

BACKGROUND

While sending a working-level team to Moscow is consistent with our Afghanistan and Poland criteria, in instructing USDA to attempt to make arrangements through correspondence, we wanted to avoid jumping too hastily at the drop of a Soviet invitation. Moreover, at that time, the Soviets were repeatedly denying travel requests by our Agriculture Attache and staff to observe crops. Recently,

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GDS 7/13/88

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NLRR E06-114/11 #11827

BY KML NARA DATE 4/21/11

~~CONFIDENTIAL~~

-2-

however, the Soviets relented on the Agriculture Attache travel issue. Once he and his staff were on the road, USDA asked us to reconsider our earlier objections and permit them to send a small team to Moscow.

STATE'S VIEW

We are inclined to let USDA send a team to Moscow now. The Soviets have backed off their previous insistence on a high-level meeting. Ambassador Hartman concurs in our view that the presence of a low-level USDA team in Moscow would be more appropriate now that our agriculture staff has been able to travel once again. Getting USDA specialists on the ground in the Soviet Union to observe crops on a regular basis -- a key agreement activity which has not taken place in over two years -- is very much in our interest.

RECOMMENDATION

State recommends that USDA be permitted to send a working-level three person team to Moscow in the near future to discuss the resumption of a limited program of exchange activities with the Soviets under the US/USSR Agriculture Agreement. Specific activities which may be proposed at this meeting would be subject to the usual case-by-case review and approval process, consistent with our Afghanistan and Poland criteria.


L. Paul Bremer, III
Executive Secretary

Attachments:

1. June 30, 1982 Memo from USDA
2. Approved List of Agriculture Agreement Exchange Activities Submitted to the NSC March 29, 1982

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United States
Department of
Agriculture

Office of
International
Cooperation
and Development

Washington, D.C.
20250

11818

JUN 30 1982

TO: John C. Scanlan
Deputy Assistant Secretary
Bureau of European Affairs
Department of State

FROM: Joan S. Wallace
Administrator

SUBJECT: U.S.-U.S.S.R. Agricultural Agreement: Renewal of Activities

We request State Department/National Security Council approval for travel of a working-level team from USDA to Moscow to discuss a limited program of cooperative activity under the U.S.-U.S.S.R. Agreement on Agriculture. We would appreciate the clearance by July 8.

In April we received a letter from Dr. Logvin Overchuk of the Soviet Embassy which fully conceded to the conditions required by the United States for resuming activities under the Agreement. Although NSC guidelines allow for Working Group meetings in order to continue activities, we were instructed in a memorandum from Allen Holmes of April 21 to try to resume cooperation through correspondence. Accordingly, the limited program of cooperation previously approved by the NSC was submitted to the Soviets by our Agricultural Counselor in Moscow. The Soviets responded positively, but would only agree to the implementation of proposals after the Working Group discussions, in effect stating that they had already conceded to U.S. policy requests by agreeing to resume activities without a formal Joint Committee meeting.

Timing of the visit of a USDA team to Moscow is critical. As we made clear in the policy paper on the Agricultural Agreement, the key element under the Agreement is the annual travel of winter wheat and spring grain teams to report on crop conditions in the U.S.S.R. The attempt to resume activities by correspondence closed off travel opportunities for the winter wheat team in early June--the winter wheat crop is currently being harvested. It is imperative now that the spring grain team travel by the end of July. For these reasons, the USDA team must travel to Moscow as soon as possible, and preparations must begin immediately.

Because it takes several days for written responses to arrive, please have Roger Neetz of my staff notified by telephone (447-4445) as soon as the decision is made.

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NLRR Fole-114/11 #11818

BY KML NARA DATE 4/21/11



The Office of International Cooperation and Development
is an agency of the
United States Department of Agriculture

~~CONFIDENTIAL~~

(Proposed Agriculture Exchange Activities submitted to the NSC March 29, 1982)

Official Science and Technology Exchanges

ACTIVITY

ACTION

Agriculture Agreement

The Soviet Agriculture Counselor recently informed USDA officials that the USSR is interested in resuming activities under the agricultural agreement. After our suspension of activities in response to the Soviet invasion of Afghanistan, the Soviets insisted that a full-scale Joint Commission Meeting (JCM) be held before they would agree to resume certain activities which were within our sanctions guidelines. Their approach to USDA at this time and their indication of willingness to resume activities without a JCM is an abrupt change of position. In an effort to determine Soviet motives, we propose to set up a limited number of activities which are of benefit to us, through Embassy representatives in both countries, or through correspondence. This would be in accordance with the post-Poland approach and would avoid our jumping with undue haste to the Soviet invitation.

Activities proposed by USDA would be:

A. Crop Observation

I. Spring Wheat Production

Three U.S. specialists to visit representative spring wheat production areas for three weeks in July in the U.S.S.R. during critical growth stages to study growing conditions, evaluate the effects of weather, cultural methods, other factors on projected production of spring wheat.

APPROVED

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NLRR E06-114/11 # 11819

BY KML NARA DATE 4/21/11

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2. Winter Wheat Production:

Three-week visit by three U.S. specialists to the U.S.S.R. in June to study winter wheat production with objectives similar to spring wheat team. APPROVED

B. Forage Grass Germ Plasm Exploration

A U.S. team of two scientists for 45 days to collect germ plasm of wild grass and legume forage species native to areas of the Soviet Union in order to expand U.S. collections. Soviet varieties have contributed much to the development of improved plant varieties in the U.S. Likewise, U.S. germ plasm can expand Soviet collections and resource base for study. In the past this has been to USDA one of the highest priority scientific projects under the Agricultural Agreement. APPROVED

C. Veterinary Science

Two U.S. experts to visit the Soviet Union for 30 days to study reproductive diseases and other diseases foreign to the United States. Information on the continuing Soviet experience in immunizing and controlling outbreaks of diseases such as foot-and-mouth in livestock will be extremely valuable to U.S. scientists in improving methods to insulate the U.S. livestock industry against the disease or eradicate it immediately if outbreaks occur: livestock losses would exceed \$10 billion if foot-and-mouth disease became widespread in the United States, with a corresponding 25% loss in meat and milk production. The importance of cooperation with the U.S.S.R. which has considerable experiences with such diseases is obvious. APPROVED

~~CONFIDENTIAL~~

MEMORANDUM

THE WHITE HOUSE
WASHINGTON

11820

7/16/82

SHS

Dick

I discussed the Agriculture visit with Jay and he is even more opposed to it than I am. please tell the Judge:

" Jay Keyworth opposes this visit. He is concerned ~~with~~ that reactivation of this group would (1) undercut our efforts on the Yamal gas pipeline by playing into the European's hand on the grain sales argument; and (2) would undercut the President's overall sanctions effort for very little gain."

John Marcus
x6202

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NLRR EOL-114/11 #11820

BY KML NARA DATE 4/21/11

MEMORANDUM

NATIONAL SECURITY COUNCIL

~~CONFIDENTIAL~~

April 19, 1984

ACTION

MEMORANDUM FOR ROBERT C. MCFARLANE

FROM: JACK MATLOCK *JM*

SUBJECT: Reactivation of U.S.-USSR Agreement on Cooperation in Agriculture

Acting on a request by Secretary Block, State has requested a review of our sanction against high-level contacts with the Soviets to implement cooperative agreements, with respect to the U.S.-USSR Agreement on Cooperation in Agriculture (Tab II). Lifting of this particular sanction (imposed by the Carter Administration) would permit a meeting of the Joint Committee under the Agreement, which is at the Under Secretary level.

Discussion

Inasmuch as the President approved Secretary Block's travel to Moscow last year to sign the Long-Term Grain Agreement, it seems appropriate to resume high-level meetings to agree on projects under this agreement. The agreement has operated in the past to provide activities which have bolstered Agriculture's marketing efforts in the Soviet Union, as well as travel to keep tabs on crop conditions there. The Soviets are of course interested in it because it gives them better access to U.S. agricultural technology, but that interest has not been sufficient for them to pursue most activities in the absence of a Joint Committee meeting.

In general I oppose dropping Afghanistan sanctions unless they operate to the disadvantage of the U.S. In this instance, I believe our interests and Soviet interests are in rough balance, so long as it is our policy to sell as many agricultural products as we can. And since it seems inconsistent to allow contacts at the Cabinet level and refuse them at the sub-Cabinet level, I recommend that the position taken by Agriculture and State be approved.

Roger Robinson, Doug ^{oat} McMinn, John Lenczowski and Steve Sestanovich* concur. (*JL does not concur*) (*See page 2.)

Raised question of SIB-IEP blessing as it involves exception to a sanction - oh, won concur

~~CONFIDENTIAL~~

Declassify on: OADR

DECLASSIFIED

NLRR FOIA-114/11 #11821

BY KML NARA DATE 4/21/11

Recommendation

1. That you authorize transmittal of the Kimmitt-Hill Memorandum at TAB I, approving the resumption of senior-level meetings under the U.S.-USSR Agreement on Cooperation in Agriculture.

Approve ___ Disapprove ___

2. *Steve Sestanovich concurs with recommendation that quoted paragraph below be added to the Kimmitt/Hill memorandum:

"USDA participation in the Joint Committee should respect these guidelines: no public statements casting doubt on past sanctions policies, no attempts to inflate this meeting as a signal in U.S. policy toward the Soviet Union."

Approve _____ Disapprove _____

Attachments:

- Tab I - Kimmitt-Hill Memorandum
- Tab II - Hill-McFarlane Memorandum of April 18, 1984
- Tab III - Block-Shultz letter of April 3, 1984

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

~~CONFIDENTIAL~~

MEMORANDUM FOR MR. CHARLES HILL

FROM: ROBERT M. KIMMITT

SUBJECT: Reactivation of the U.S.-USSR Agreement on
Cooperation in Agriculture (C)

Your memorandum of April 18, 1984, to Mr. McFarlane conveyed Secretary Block's proposal that activities under the U.S.-USSR Agreement on Cooperation in Agriculture be reactivated, and that an exception be granted to the post-Afghanistan sanction on high-level contacts with the Soviets in order to permit resumption of Joint Committee meetings pursuant to that Agreement. (C)

Please inform the Department of Agriculture that its recommendations have been approved, and that Joint Committee meetings can be resumed under the Agreement as an exception to the policy of avoiding high-level meetings with Soviet officials. (C)

Any activities under this agreement should be subject to normal interagency review as regards technology transfer considerations, visa issuance and travel procedures, and coordinated through the mechanism established for monitoring activities under U.S.-Soviet agreements. (C)

Robert M. Kimmitt
Executive Secretary

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Declassify on: OADR

DECLASSIFIED

NLRR E06-114/11 #11823

BY KML NARA DATE 4/2/11



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United States Department of State

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NLRR F06-114/11 #11828

Washington, D.C. 20520

11828

BY KML NARA DATE 4/21/11

April 18, 1984

~~CONFIDENTIAL~~

MEMORANDUM FOR ROBERT C. MCFARLANE
THE WHITE HOUSE

SUBJECT: Reactivation of the US-USSR Agreement on Cooperation
in Agriculture

Secretary of Agriculture John Block has written to Secretary Shultz requesting reactivation of the US-USSR Agreement on Cooperation in Agriculture. Over the past few years, the Agriculture Agreement has become increasingly inactive as a result of the January 1980 decision by President Carter to impose a government-wide sanction against high-level US-Soviet contacts in response to the invasion of Afghanistan. The Soviets have used this ban as an excuse to curtail almost all activities under the Agreement stating that without such contacts between senior-level officials they could not properly plan their programs. An agreement which once supported projects with scientific and commercial potential is now reduced to little more than a means for exchange of routine data and germplasm samples.

Reactivation of the Agreement, including a Joint Committee Meeting, would support the renewal of cooperative scientific and commercial activities of mutual interest. Furthermore, reactivation would allow for full resumption of trade development activities by U.S. commodity interests and would give impetus to expanded U.S. exports of agricultural commodities, equipment and inputs. In addition, the Soviets have used the curtailment of cooperative programs as a reason to restrict the travel of American agricultural officials in the USSR and limit the availability of statistical information on agricultural production; this situation should be improved by a rejuvenation of the Agreement.

The Agreement was signed in Washington on June 19, 1973 by Secretary Butz and Foreign Minister Gromyko and renewed for a third five-year period in 1983. When active, the Agreement provided a forum for regular discussion of agricultural issues; exchange of specialists engaged in scientific projects and agricultural and market development activities; reciprocal visits of crop survey teams; and, regular exchange of agricultural statistics. Unlike some of the other US-Soviet cooperative scientific and technical agreements, concerns for possible illegal technology transfer were minimized by the nature of the research projects. Encouraging increased activity under the agreement can provide a useful supplement to what we are currently trying to do in certain other areas.

~~CONFIDENTIAL~~
DECL: OADR

~~CONFIDENTIAL~~

-2-

Reactivation of the Agreement should elicit considerable public support and be seen as consistent with the signing last year of the long-term grain agreement and our support for non-strategic trade with the USSR.

The Department considers that in this case continued application of the Afghanistan sanction against high-level contacts runs counter to U.S. interest and recommends NSC approval of Secretary Block's proposal as an exception to that policy.

Bohmer
for Charles Hill
Executive Secretary

~~CONFIDENTIAL~~

8410011



DEPARTMENT OF AGRICULTURE
OFFICE OF THE SECRETARY
WASHINGTON, D. C. 20250

April 3 1984

Honorable George P. Shultz
Secretary of State
Washington, D.C. 20520

Dear Mr. Secretary:

I would like to meet with you in the near future to discuss renewal of activities under the U.S.-USSR Agreement on Cooperation in Agriculture. Activities under the Agreement have been curtailed since January 1980. U.S. sanctions prohibit high-level meetings while the Soviets insist on a meeting of the Joint Committee (chaired by the Under Secretary) as a prerequisite for any activity.

Reactivation of the Agreement would support the expansion of cooperative activities in areas of mutual interest. In addition, it would allow for full resumption of trade development activities by U.S. commodity interests, would give impetus to expanded U.S. exports of agricultural commodities, equipment and inputs, and would alleviate the present lack of information on Soviet agricultural production.

The Soviets have used the suspension of activities under the Agreement as a reason for restricting travel of U.S. agricultural officials in the Soviet Union and for limiting availability of statistical information regarding Soviet agricultural production. These Soviet policies have drastically limited our ability to assess Soviet agricultural performance in a timely and confident manner.

The Agreement has been in existence since 1973, having been automatically renewed in 1983 for a third five-year term. The Agreement when functioning provided:

- a forum for regular discussion of agricultural issues;
- exchange visits of specialists engaged in agricultural and market development activities;
- exchange visits of agricultural scientists and technicians;
- exchange visits of crop survey teams, and
- exchange on a regular basis of statistical information on the agricultural situation.

I hope that you will work with us to reactivate the U.S.-USSR Agricultural Agreement. I look forward to discussing the matter with you.

Sincerely,

Jack
John R. Block
Secretary

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NLRR E06-114/11 #11824

BY KML NARA DATE 4/21/11

APR 3 REC'D

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

April 26, 1984

file USSR Treaties 16
3239
~~Must look:~~
File
11826

~~CONFIDENTIAL~~

MEMORANDUM FOR MR. CHARLES HILL

FROM: ROBERT M. KIMMITT

SUBJECT: Reactivation of the U.S.-USSR Agreement on
Cooperation in Agriculture (C)

Your memorandum of April 18, 1984, to Mr. McFarlane conveyed Secretary Block's proposal that activities under the U.S.-USSR Agreement on Cooperation in Agriculture be reactivated, and that an exception be granted to the post-Afghanistan sanction on high-level contacts with the Soviets in order to permit resumption of Joint Committee meetings pursuant to that Agreement. (C)

Please inform the Department of Agriculture that its recommendations have been approved, and that Joint Committee meetings can be resumed under the Agreement as an exception to the policy of avoiding high-level meetings with Soviet officials. (C)

Any activities under this agreement should be subject to normal interagency review as regards technology transfer considerations, visa issuance and travel procedures, and coordinated through the mechanism established for monitoring activities under U.S.-Soviet agreements. (C)

Paul B. Thompson for
Robert M. Kimmitt
Executive Secretary

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~~CONFIDENTIAL~~

Declassify on: OADR

NLRR E06-114/11 # 11826
BY KML NARA DATE 4/21/11

MEMORANDUM

NATIONAL SECURITY COUNCIL

~~CONFIDENTIAL~~

April 19, 1984

ACTION

MEMORANDUM FOR ROBERT C. MCFARLANE

FROM: JACK MATLOCK *JM*

SUBJECT: Reactivation of U.S.-USSR Agreement on Cooperation in Agriculture

Acting on a request by Secretary Block, State has requested a review of our sanction against high-level contacts with the Soviets to implement cooperative agreements, with respect to the U.S.-USSR Agreement on Cooperation in Agriculture (Tab II). Lifting of this particular sanction (imposed by the Carter Administration) would permit a meeting of the Joint Committee under the Agreement, which is at the Under Secretary level.

Discussion

Inasmuch as the President approved Secretary Block's travel to Moscow last year to sign the Long-Term Grain Agreement, it seems appropriate to resume high-level meetings to agree on projects under this agreement. The agreement has operated in the past to provide activities which have bolstered Agriculture's marketing efforts in the Soviet Union, as well as travel to keep tabs on crop conditions there. The Soviets are of course interested in it because it gives them better access to U.S. agricultural technology, but that interest has not been sufficient for them to pursue most activities in the absence of a Joint Committee meeting.

In general I oppose dropping Afghanistan sanctions unless they operate to the disadvantage of the U.S. In this instance, I believe our interests and Soviet interests are in rough balance, so long as it is our policy to sell as many agricultural products as we can. And since it seems inconsistent to allow contacts at the Cabinet level and refuse them at the sub-Cabinet level, I recommend that the position taken by Agriculture and State be approved.

Roger Robinson, Doug ^{OOT} McMinn, John Lenczowski and Steve Sestanovich* concur. (*JL does not concur*) (*See page 2.)

and question of State's blessing and members' objection to a Secretary-McMinn concur

~~CONFIDENTIAL~~

Declassify on: OADR

DECLASSIFIED

NLRR F06-114/11 # 11822

BY KML NARA DATE 4/21/11

Recommendation

1. That you authorize transmittal of the Kimmitt-Hill Memorandum at TAB I, approving the resumption of senior-level meetings under the U.S.-USSR Agreement on Cooperation in Agriculture.

Approve Disapprove

2. *Steve Sestanovich concurs with recommendation that quoted paragraph below be added to the Kimmitt/Hill memorandum:

"USDA participation in the Joint Committee should respect these guidelines: no public statements casting doubt on past sanctions policies, no attempts to inflate this meeting as a signal in U.S. policy toward the Soviet Union."

Approve Disapprove

Attachments:

- Tab I - Kimmitt-Hill Memorandum
- Tab II - Hill-McFarlane Memorandum of April 18, 1984
- Tab III - Block-Shultz letter of April 3, 1984



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S/S 8411509
United States Department of State

XR-8410011

NLRR ~~FOI~~-114/11 #11829

Washington, D.C. 20520

BY KML NARA DATE 4/21/11

11829

April 18, 1984

~~CONFIDENTIAL~~

MEMORANDUM FOR ROBERT C. MCFARLANE
THE WHITE HOUSE

SUBJECT: Reactivation of the US-USSR Agreement on Cooperation
in Agriculture

Secretary of Agriculture John Block has written to Secretary Shultz requesting reactivation of the US-USSR Agreement on Cooperation in Agriculture. Over the past few years, the Agriculture Agreement has become increasingly inactive as a result of the January 1980 decision by President Carter to impose a government-wide sanction against high-level US-Soviet contacts in response to the invasion of Afghanistan. The Soviets have used this ban as an excuse to curtail almost all activities under the Agreement stating that without such contacts between senior-level officials they could not properly plan their programs. An agreement which once supported projects with scientific and commercial potential is now reduced to little more than a means for exchange of routine data and germplasm samples.

Reactivation of the Agreement, including a Joint Committee Meeting, would support the renewal of cooperative scientific and commercial activities of mutual interest. Furthermore, reactivation would allow for full resumption of trade development activities by U.S. commodity interests and would give impetus to expanded U.S. exports of agricultural commodities, equipment and inputs. In addition, the Soviets have used the curtailment of cooperative programs as a reason to restrict the travel of American agricultural officials in the USSR and limit the availability of statistical information on agricultural production; this situation should be improved by a rejuvenation of the Agreement.

The Agreement was signed in Washington on June 19, 1973 by Secretary Butz and Foreign Minister Gromyko and renewed for a third five-year period in 1983. When active, the Agreement provided a forum for regular discussion of agricultural issues; exchange of specialists engaged in scientific projects and agricultural and market development activities; reciprocal visits of crop survey teams; and, regular exchange of agricultural statistics. Unlike some of the other US-Soviet cooperative scientific and technical agreements, concerns for possible illegal technology transfer were minimized by the nature of the research projects. Encouraging increased activity under the agreement can provide a useful supplement to what we are currently trying to do in certain other areas.

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DECL: OADR

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-2-

Reactivation of the Agreement should elicit considerable public support and be seen as consistent with the signing last year of the long-term grain agreement and our support for non-strategic trade with the USSR.

The Department considers that in this case continued application of the Afghanistan sanction against high-level contacts runs counter to U.S. interest and recommends NSC approval of Secretary Block's proposal as an exception to that policy.

Block
for Charles Hill
Executive Secretary

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8410011



DEPARTMENT OF AGRICULTURE
OFFICE OF THE SECRETARY
WASHINGTON, D. C. 20250

April 3 1984

Honorable George P. Shultz
Secretary of State
Washington, D.C. 20520

Dear Mr. Secretary:

I would like to meet with you in the near future to discuss renewal of activities under the U.S.-USSR Agreement on Cooperation in Agriculture. Activities under the Agreement have been curtailed since January 1980. U.S. sanctions prohibit high-level meetings while the Soviets insist on a meeting of the Joint Committee (chaired by the Under Secretary) as a prerequisite for any activity.

Reactivation of the Agreement would support the expansion of cooperative activities in areas of mutual interest. In addition, it would allow for full resumption of trade development activities by U.S. commodity interests, would give impetus to expanded U.S. exports of agricultural commodities, equipment and inputs, and would alleviate the present lack of information on Soviet agricultural production.

The Soviets have used the suspension of activities under the Agreement as a reason for restricting travel of U.S. agricultural officials in the Soviet Union and for limiting availability of statistical information regarding Soviet agricultural production. These Soviet policies have drastically limited our ability to assess Soviet agricultural performance in a timely and confident manner.

The Agreement has been in existence since 1973, having been automatically renewed in 1983 for a third five-year term. The Agreement when functioning provided:

- a forum for regular discussion of agricultural issues;
- exchange visits of specialists engaged in agricultural and market development activities;
- exchange visits of agricultural scientists and technicians;
- exchange visits of crop survey teams, and
- exchange on a regular basis of statistical information on the agricultural situation.

I hope that you will work with us to reactivate the U.S.-USSR Agricultural Agreement. I look forward to discussing the matter with you.

Sincerely,

Jack
John R. Block
Secretary

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NLRR F06-114/11 #11825

BY KML NARA DATE 4/21/11

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ROUTINE

TTY #

FROM/LOCATION/

1. THE WHITE HOUSE SITUATION ROOM

TO/LOCATION/TIME OF RECEIPT

1. MR. KIMMITT FOR [REDACTED] / Honolulu SITTO # 076 TOR: 231755Z

2. _____

3. _____

4. _____

INFORMATION ADDRESSEES/LOCATION/TIME OF RECEIPT

SPECIAL INSTRUCTIONS/REMARKS:

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White House Guidelines, August 29, 1997

By CH NARA, Date 8/8/02