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**Collection:** European and Soviet Affairs  
Directorate, NSC: Records  
**Folder Title:** Soviet Union: Maritime (2)  
**Box:** RAC Box 18

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# WITHDRAWAL SHEET

## Ronald Reagan Library

**Collection Name** EUROPEAN AND SOVIET AFFAIRS DIRECTORATE, NSC  
: RECORDS

**Withdrawer**

MJD 8/21/2007

**File Folder** SOVIET UNION: MARITIME (1)

**FOIA**

F05-001

**Box Number** 91100 RAC Box 18

OLSON

4

| ID Doc Type | Document Description   | No of Pages | Doc Date   | Restrictions |
|-------------|--|-------------|------------|--------------|
| 40636 MEMO  | DICK PIPES TO RUD POATS RE SOVIET ISSUE                            | 1           | 10/6/1981  | B1           |
| 40637 MEMO  | GEORGE SHULTZ TO THE PRESIDENT RE SOVIET MARITIME BOUNDARY (W/MAP) | 4           | 11/9/1983  | B1           |
| 40638 MEMO  | MICHAEL WHEELER TO L. PAUL BREMER RE BOUNDARY                      | 1           | 2/8/1983   | B1           |
| 40639 MEMO  | RONALD REAGAN TO GEORGE SHULTZ RE BOUNDARY                         | 1           | 11/16/1983 | B1           |
| 40640 MEMO  | ROBERT MCFARLANE TO THE PRESIDENT RE BOUNDARY                      | 1           | 11/15/1983 | B1           |
| 40641 MEMO  | SAME AS 40637 (NO MAP)   | 3           | 11/9/1983  | B1           |

The above documents were not referred for declassification review at time of processing

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| ID Doc Type | Document Description                                | No of Pages | Doc Date   | Restrictions |
|-------------|---|-------------|------------|--------------|
| 40642 MEMO  | RICHARD LEVINE TO ROBERT MCFARLANE RE BOUNDARY      | 1           | 11/14/1983 | B1           |
| 40643 MEMO  | CHARLES HILL TO ROBERT MCFARLANE RE SOVIET RESPONSE | 1           | 1/12/1984  | B1           |
| 40644 CABLE | RE SOVIET RESPONSE                                  | 2           | 1/11/1983  | B1           |

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| ID Doc Type      | Document Description                                      | No of Pages | Doc Date  | Restrictions |
|------------------|---|-------------|-----------|--------------|
| 40645 MEMO       | ROBERT MCFARLANE TO THE PRESIDENT RE BOUNDARY DISCUSSIONS | 1           | 7/23/1984 | B1           |
| 40646 MEMO       | KENNETH DAM TO THE PRESIDENT RE BOUNDARY DISCUSSIONS      | 2           | 7/16/1984 | B1           |
| 40647 MEMO       | JACK MATLOCK TO ROBERT MCFARLANE RE PORT ACCESS ISSUE     | 1           | 5/13/1985 | B1           |
| 40648 DRAFT MEMO | TO JOHN BLOCK RE PORT ACCESS                              | 1           | ND        | B1           |
| 40650 MEMO       | ROGER ROBINSON TO ROBERT MCFARLANE RE NSDD                | 1           | 5/9/1985  | B1           |
| 40653 MEMO       | ROBERT MCFARLANE TO THE PRESIDENT RE NSDD                 | 2           | ND        | B1           |

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| ID Doc Type | Document Description                                 | No of Pages | Doc Date | Restrictions |
|-------------|--|-------------|----------|--------------|
| 40654 DRAFT | NSDD RE US-USSR JOINT COMMERCIAL COMMISSION MEETINGS | 3           | ND       | B1           |
| 40655 DRAFT | NSDD 155   | 2           | 1/4/1985 | B1           |

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|-----------|---|------------------------------|-----------------|---------------------------------|
| 40637     | MEMO<br><br>GEORGE SHULTZ TO THE PRESIDENT RE SOVIET<br>MARITIME BOUNDARY (W/MAP) | 4                            | 11/9/1983       | B1                              |

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TAB 2

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|-----------|--|------------------------------|-----------------|---------------------------------|
| 40638     | MEMO<br><br>MICHAEL WHEELER TO L. PAUL BREMER RE<br>BOUNDARY | 1                            | 2/8/1983        | B1                              |

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CLASSIFICATION

MODE

PAGES

8

CIRCLE ONE BELOW

IMMEDIATE

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RELEASER

MD

PRIORITY

83 P 6:59

DEX #

DTG

092316Z NOV 83

ROUTINE

TTY #

FX

SECRET

FROM/LOCATION/

1. BOB KIMMITT / TOKYO

TO/LOCATION/TIME OF RECEIPT

1. JOHN POINDEXTER

NSC/S

11/10

2.

3.

4.

Please staff ASAP. Thanks.

INFORMATION ADDRES/LOCATION/TIME OF RECEIPT

1.

2.

T

SPECIAL INSTRUCTIONS/REMARKS:

cc: [REDACTED]

John, The ATTACHED 2 ITEMS ARE FOR STAFFING

UNCLASSIFIED UPON REMOVAL OF CLASSIFIED ENCLOSURES

WJH

BOB

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CLASSIFICATION

WJH 8/21/07

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|-----------|---|------------------------------|-----------------|---------------------------------|
| 40639     | MEMO<br><br>RONALD REAGAN TO GEORGE SHULTZ RE<br>BOUNDARY | 1                            | 11/16/1983      | B1                              |

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|-----------|--|------------------------------|-----------------|---------------------------------|
| 40640     | MEMO<br><br>ROBERT MCFARLANE TO THE PRESIDENT RE<br>BOUNDARY | 1                            | 11/15/1983      | B1                              |

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|-----------|---|------------------------------|-----------------|---------------------------------|
| 40641     | MEMO<br><br>SAME AS 40637 (NO MAP)                  | 3                            | 11/9/1983       | B1                              |

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|-----------|---|------------------------------|-----------------|---------------------|
| 40642     | MEMO<br><br>RICHARD LEVINE TO ROBERT MCFARLANE RE<br>BOUNDARY | 1                            | 11/14/1983      | B1                  |

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862

# National Security Council The White House

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83 NOV 10 A 7: 13

System # I  
Package # 8176  
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|                     | SEQUENCE TO | HAS SEEN           | DISPOSITION |
|---------------------|-------------|--------------------|-------------|
| Executive Secretary | <u>1</u>    | <u>K</u>           |             |
| John Poindexter     | <u>2</u>    | <u>[Signature]</u> |             |
| Wilma Hall          | <u>3</u>    |                    |             |
| Bud McFarlane       | <u>4</u>    | <u>✓</u>           | <u>A</u>    |
| John Poindexter     |             |                    |             |
| Executive Secretary |             |                    |             |
| NSC Secretariat     | <u>5</u>    |                    | <u>D</u>    |
| Situation Room      |             |                    |             |
| Executive Secretary |             |                    |             |

I = Information    **A = Action**    R = Retain    D = Dispatch    N = No further Action

### DISTRIBUTION

cc: VP Meese Baker Deaver Other done 11/15/83

### COMMENTS

Should be seen by: ASAP -- Need to go  
(Date/Time)  
to Hall before recess.

Mar 8/20/07

NSC/S PROFILE

~~SECRET~~

ID 8400312

RECEIVED 12 JAN 84 15

TO MCFARLANE

FROM HILL, C

DOCDATE 12 JAN 84

**URGENT**

KEYWORDS. MARITIME

START

USSR

*File*

SUBJECT. SOVIET RESPONSE ON MARITIME BOUNDARY & OTHER ISSUES

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ACTION: PREPARE MEMO FOR MCFARLANE DUE: 13 JAN 84 STATUS S FILES  
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FOR ACTION

FOR CONCURRENCE

FOR INFO

LEVINE

DUR

KRAEMER

NORTH

MATLOCK

LENCZOWSKI

FORTIER

LINHARD

ROBINSON

COMMENTS

REF# 8400953

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|-----------|--|------------------------------|-----------------|---------------------------------|
| 40643     | MEMO<br><br>CHARLES HILL TO ROBERT MCFARLANE RE<br>SOVIET RESPONSE | 1                            | 1/12/1984       | B1                              |

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| 40644     | CABLE<br><br>RE SOVIET RESPONSE                     | 2                            | 1/11/1983       | B1                              |

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|-----------|--|--------------|-----------------|-----------------|
|           | <i>Document Description</i>                                  | <i>pages</i> |                 | <i>tions</i>    |
| 40645     | MEMO   | 1            | 7/23/1984       | B1              |
|           | ROBERT MCFARLANE TO THE PRESIDENT RE<br>BOUNDARY DISCUSSIONS |              |                 |                 |

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|-----------|---|------------------------------|-----------------|---------------------|
| 40646     | MEMO<br><br>KENNETH DAM TO THE PRESIDENT RE<br>BOUNDARY DISCUSSIONS | 2                            | 7/16/1984       | B1                  |

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Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

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|-----------|--|------------------------------|-----------------|---------------------------------|
| 40647     | MEMO<br><br>JACK MATLOCK TO ROBERT MCFARLANE RE<br>PORT ACCESS ISSUE | 1                            | 5/13/1985       | B1                              |

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|-----------|---|------------------------------|-----------------|---------------------|
| 40648     | DRAFT MEMO<br>TO JOHN BLOCK RE PORT ACCESS          | 1                            | ND              | B1                  |

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|-----------|---|------------------------------|-----------------|---------------------------------|
| 40650     | MEMO<br><br>ROGER ROBINSON TO ROBERT MCFARLANE RE<br>NSDD | 1                            | 5/9/1985        | B1                              |

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|-----------|--|------------------------------|-----------------|---------------------------------|
| 40653     | MEMO<br><br>ROBERT MCFARLANE TO THE PRESIDENT RE<br>NSDD | 2                            | ND              | B1                              |

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|-----------|--|------------------------------|-----------------|---------------------------------|
| 40654     | DRAFT<br><br>NSDD RE US-USSR JOINT COMMERCIAL<br>COMMISSION MEETINGS | 3                            | ND              | B1                              |

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SYSTEM II  
90496  
THE WHITE HOUSE  
WASHINGTON

UNCLASSIFIED  
with SECRET ATTACHMENT

MEMORANDUM FOR THE VICE PRESIDENT  
THE SECRETARY OF STATE  
THE SECRETARY OF THE TREASURY  
THE SECRETARY OF DEFENSE  
THE SECRETARY OF INTERIOR  
THE SECRETARY OF AGRICULTURE  
THE SECRETARY OF COMMERCE  
THE SECRETARY OF TRANSPORTATION  
THE SECRETARY OF ENERGY  
THE DIRECTOR, OFFICE OF MANAGEMENT AND  
BUDGET  
THE DIRECTOR OF CENTRAL INTELLIGENCE  
THE UNITED STATES TRADE REPRESENTATIVE  
ASSISTANT TO THE PRESIDENT FOR POLICY  
DEVELOPMENT  
CHAIRMAN, COUNCIL OF ECONOMIC ADVISERS

SUBJECT: U.S.-USSR Joint Commercial Commission  
Meetings

The President has approved the attached National Security  
Decision Directive on the U.S.-USSR Joint Commercial  
Commission Meetings.

FOR THE PRESIDENT:

Attachment  
NSDD

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with SECRET ATTACHMENT

M17  
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|-----------|---|------------------------------|-----------------|---------------------------------|
| 40655     | DRAFT<br>NSDD 155                                   | 2                            | 1/4/1985        | B1                              |

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DEPARTMENT OF AGRICULTURE  
OFFICE OF THE SECRETARY  
WASHINGTON, D.C. 20250

III 3465

April 26, 1985

TO: Robert C. McFarlane  
Assistant to the President for  
National Security Affairs

SUBJECT: Port Access Issue with Soviet Union

For reasons outlined in the attached paper, I strongly recommend a change in U.S. policy on the port access requirement for Soviet vessels used to carry agricultural products. Please note, I am referring solely to agricultural products -- none other.

I would prefer reducing the notice time to 4 days which is consistent with our policy for East European countries, but would be willing to live with a reduction to 7 days which is equal to the requirement for Chinese flag vessels.

I understand you may be considering this question at a meeting tomorrow in conjunction with the overall matter of the U.S.-U.S.S.R. Joint Commercial Commission.

I am asking that the port access issue for agricultural products be separated from the overall issue of a possible new Maritime Agreement. The advantage to U.S. agriculture for doing this along the lines I have recommended is that it would immediately increase our potential export sales to the Soviet Union. The Soviet Union is the only destination in the world to which we might be able to appreciably expand our grain exports in this very difficult period for farm product exports.

A handwritten signature in cursive script, appearing to read "John R. Block".

JOHN R. BLOCK  
Secretary

Attachment

## IMPACT OF 14-DAY PORT ACCESS ISSUE ON U.S. GRAIN EXPORTS TO USSR

The Soviet Union now accounts for one-quarter of all world grain trade and U.S. grain is currently at a competitive disadvantage in this market because of discriminatory requirements against Soviet-flag grain vessels at U.S. ports.

Soviet flag vessels must give 14 days prior notice before entering U.S. ports. Our requirements are much less severe for grain vessels from all other countries--for example, only 7 days for Chinese-flag vessels and 4 days for most East European registered vessels.

The extra waiting time for Soviet vessels can cost them up to \$3 a ton, assuming a demurrage cost of \$10,000 a day for a 40,000-ton capacity vessel and a full 10 day wait before entering a U.S. port. Scheduling difficulties for Soviet ships that result from this policy also add additional indirect costs. In international grain trading, a difference of 10¢ a ton can be decisive in choosing between sellers or country of origin.

Soviet grain buyers have made a strong plea to the United States to recognize that their buying agency is under considerable pressure to make more of their purchases from countries which do not discriminate against Soviet vessels. The 14-day requirement is a continuing reminder to Soviet grain-buying officials that they are being subjected to discriminatory treatment when buying from the United States.

The Soviets cancelled roughly 1 million tons of U.S. grain purchases, worth roughly \$150 million, between mid-December 1984 and February 1985. These purchases were replaced with new purchases from Argentina and the European Community. Surely, price considerations played a major role as EC and Argentine prices were especially competitive at this time. However, a cancellation related to changes in competitive world market relationships is unprecedented for the Soviets, who generally strive to avoid being seen as disruptive in U.S. markets.

The Soviets had no obligation to buy extra Argentine wheat, whereas part of their minimum commitment under the grain agreement with the United States now stands unfilled. Given the ample supplies of wheat available from other suppliers and the irritation associated with the 14-day notice requirement, the Soviets chose to make some of their purchases from other origins, where they did not face such requirements.

The positive contribution of larger exports to our agricultural sector should be encouraged in every way possible and should not be sacrificed for uncertain gains in other areas, in this case the Maritime Industry. The food and agriculture complex is our nation's biggest business, accounting for about one-fifth (\$433 billion) of our GNP and employing about one out of every five Americans. The major opportunity for agricultural growth is in exports, on which farmers already rely for about a quarter of their income. Agricultural exports have contributed a surplus of more than \$10 billion to the U.S. trade account since 1974, but in recent years they have been suffering from strong competition and decreasing export volumes, particularly in grains.

We should note that from 1972 through the termination of the Maritime Agreement in 1981, Soviet vessels were permitted access to 40 U.S. ports on 4 days notice. At the highpoint, Soviet port calls reached more than 100 per month during the late 1970's. There is no indication of any serious problem arising during this time for port and/or naval security considerations. This illustrates that a 4-day notification requirement provides sufficient preparation time for U.S. ports. Moreover, if the notice requirement were shortened exclusively for vessels carrying agricultural products, only the major agricultural shipping ports would be affected by the rules change.

Finally there is the argument that the 14-day notice requirement could be used as a concession in a new Maritime Agreement with the Soviets. In practical terms, however, it is the United States that benefits most from this action, not the Soviets. With the ample supplies of wheat on the world market, the Soviets can easily meet their needs from other sources.

Farmers, Congress, and other groups have been asking the Administration to take action to stimulate exports. A relaxation of the 14-day notice requirement would be viewed by all segments of the agricultural industry as a positive move by the Administration to improve the competitiveness of U.S. agriculture and to enhance the market access of U.S. grain to the largest importer in the world.



DEPARTMENT OF AGRICULTURE  
OFFICE OF THE SECRETARY  
WASHINGTON, D.C. 20250

COPY

April 26, 1985

TO: Robert C. McFarlane  
Assistant to the President for  
National Security Affairs

**RCM HAS SEEN**

SUBJECT:

For reasons of  
a change in  
vessels used  
referring so

I would prefer  
with our pol  
to live with  
for Chinese

I understand  
tomorrow in  
Joint Commere

I am asking  
separated fro  
The advantage  
have recommen  
export sales  
destination i  
expand our gr  
product expor

*John R. Block*  
JOHN R. BLOCK  
Secretary

Attachment

National Security Council  
The White House

System #

*I*

Package #

|                 | SEQUENCE TO | HAS SEEN           | DISPOSITION        |
|-----------------|-------------|--------------------|--------------------|
| Bob Pearson     |             |                    |                    |
| Bob Kimmitt     | <i>1</i>    | <i>K</i>           |                    |
| John Poindexter |             |                    |                    |
| Paul Thompson   |             |                    |                    |
| Wilma Hall      | <i>2</i>    |                    |                    |
| Bud McFarlane   | <i>3</i>    | <i>[Signature]</i> | <i>Advance</i>     |
| Bob Kimmitt     |             |                    |                    |
| NSC Secretariat | <i>4</i>    |                    | <i>Add to file</i> |
| Situation Room  |             |                    |                    |

**I = Information**    A = Action    R = Retain    D = Dispatch    N = No further Action

cc: VP    Meese    Regan    Deaver    Other \_\_\_\_\_

COMMENTS                      Should be seen by: \_\_\_\_\_  
(Date/Time)

*Add to Bud's breakfast folder  
for Saturday's breakfast.*

NATIONAL SECURITY COUNCIL

May 8, 1985

NOTE FOR JACK MATLOCK

Jack--

My apologies for not getting back to you sooner on this action. I agree with you completely that this issue be kept in the context of the bilateral maritime discussions. Unfortunately, I'm leaving first thing Friday morning and do not have sufficient time to prepare a brief package on this for Bud. I've been crashing on a number of priority issues including the regulations governing the Nicaraguan sanctions. I would, therefore, ask that you send a note to Bud reflecting our views if you don't mind.

Many thanks,

  
Roger Robinson

Attachment