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**Collection:** Laux, David: Files  
**Folder Title:** ANZUS – Port Access Problem –  
U.S. Policy (6)  
**Box:** 6

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# WITHDRAWAL SHEET

## Ronald Reagan Library

**Collection Name** LAUX, DAVID: FILES

**Withdrawer**

LM 11/1/2017

**File Folder** ANZUS-PORT ACCESS PROBLEM-US POLICY (6)

**FOIA**

S8587

**Box Number** 6

REAGAN

633

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
213959	MEMO	LAUX TO POINDEXTER, RE US POLICY	1	5/9/1985	B1
213960	MEMO	POINDEXTER TO DAM, RE US POLICY	1	ND	B1
213961	MEMO	SHULTZ TO THE PRESIDENT (SAME AS 214087) <b>PAR 11/1/2017 NLR-815-7-7-11-6</b>	3	2/21/1985	B1
213962	CABLE	STATE 065266	2	3/5/1985	B1
214181	LIST	PROPOSED GENERAL POLICY GUIDELINES (SAME AS 214088) <b>PAR 11/1/2017 NLR-815-7-7-11-6</b>	2	ND	B1
213963	LIST	RECOMMENDED ACTIONS (SAME AS 209780) <b>D 11/1/2017 NLR-315-6-33-5-4</b>	2	ND	B1
213964	MEMO	FOR THE VP ET AL, RE US POLICY	1	ND	B1

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
213965	STATEMENT	US RELATIONS WITH NEW ZEALAND	1	ND	B1
213966	MEMO	FOR THE VP ET AL, RE US POLICY <b>PAR 11/1/2017 NLR-315-6-33-7-2</b>	1	ND	B1
213967	LIST	OF GUIDELINES <b>D 11/1/2017 NLR-315-6-33-7-2</b>	1	ND	B1

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	LAUX TO POINDEXTER, RE US POLICY			

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213960	MEMO  POINDEXTER TO DAM, RE US POLICY	1	ND	B1

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THE SECRETARY OF STATE  
WASHINGTON

213-41

February 21, 1985

~~SECRET~~

MEMORANDUM FOR: THE PRESIDENT  
FROM: George P. Shultz *GPS*  
SUBJECT: Response to New Zealand Port Ban

We have been reviewing possible responses to the New Zealand port access ban. This consideration has taken place within the following parameters: New Zealand remains a friend but one that has changed the operational character of its military participation within the ANZUS alliance. Accordingly, we have indicated that, in response, we will have to reassess our cooperation with New Zealand under ANZUS. We have indicated that we are not seeking retribution, for example, by punishing New Zealand through imposition of economic sanctions.

The measures we propose are unlikely in and of themselves to move the GNZ to change its policy. They will, however, demonstrate that our security relationship with New Zealand has changed -- a message that will have political significance within New Zealand. Reduced security cooperation will also send a substantial signal to others in areas where maintenance of defense collaboration with the United States is deemed more essential than is the case in New Zealand.

Our strategy is to take measures that will create incentives and public sentiment in New Zealand for a change in the GNZ's position, while decreasing the attractiveness of emulating the port ban in other, more critical areas.

- o Our principal objective is to demonstrate that New Zealand cannot enjoy the benefits of a good ally without complying with necessary responsibilities.
- o This would hopefully reinforce other allied governments, like Australia, that cooperate with us and face challenges from anti-nuclear elements.

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AUTHORITY: NWR-815-7-7-11-6  
BY: LM DATE 11/1/17

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~~- 2 -~~

- o At the same time, we want to leave the door open to allow a New Zealand return to the fold. We do not want to give way to petulance, thereby: (a) spoiling prospects for an eventual New Zealand policy reversal under either the current or a future government, (b) giving Lange ammunition to cast us as a "heavy", (c) upsetting our far more important relationship with Australia, and (d) encouraging a backlash against us and cooperating governments in third countries.

We have already taken the following actions:

- o Cancellation of ANZUS exercise Sea Eagle (planning is proceeding for a bilateral exercise with Australia).
- o Cancellation of four small ANZUS-related exercises or meetings beginning this week.
- o Restructuring without New Zealand participation of two multilateral exercises.
- o Cancellation of visit to New Zealand by Army Chief of Staff Wickham.
- o Cancellation of visit to CINCPAC by New Zealand Parliamentary Defense Committee.

o

[Redacted] 25X1

We now intend to move forward with the following additional actions:

1. Elimination of ANZUS-related military exercises during 1985 involving New Zealand, seeking where possible to substitute bilateral activities with Australia. Vacating of exchange slots held by New Zealand military personnel at the end of their tour (without terminating programs). Reduction in the level of U.S. military representation in regional activities in New Zealand. Restructuring, when feasible, of multilateral defense activities involving New Zealand. (See Tab 1 for specific recommended actions.)

25X1

2.

[Redacted]

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~~- 3 -~~

3. Postponement of this year's ANZUS Council and ANZUS Officials' meetings. We would hold a U.S.-Australia bilateral consultation in July, but only if the GOA agrees to cancel the ANZUS Council jointly with us.
4. Review our public declaratory posture on alliance commitments to New Zealand. We will probably want to indicate in some way that U.S. willingness to perform its treaty obligations to New Zealand is subject to some question given the GNZ's failure to fulfill its alliance responsibilities. The precise formulation must be studied carefully because of implications for other alliance relationships. We can deliberate with regard to the timing of this potentially dramatic move.

Attachments:

Tab 1 - Proposed Military Policy Guidelines

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213962	CABLE	2	3/5/1985	B1
	STATE 065266			

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Proposed General Policy Guidelines for  
Restructuring the Military-to-Military Relationship

Exercises

- Cancel scheduled bilateral exercises with New Zealand for CY 1985.
- Do not schedule any new bilateral exercises with New Zealand for 1985.
- Scale down all scheduled US sponsored ANZUS exercises in CY 1985 to eliminate New Zealand participation; if unsuccessful, seek to cancel.
- Seek to restructure other CY 1985 multilateral exercises, in which the U. S. is a participant, to eliminate New Zealand participation.

Visits and Talks

- Indefinitely postpone all scheduled New Zealand official visits to US activities.
- Offer no future invitations for New Zealand visitors for CY 1985.
- Indefinitely postpone all scheduled bilateral US visits to New Zealand.
- Accept no invitations to visit New Zealand for CY 1985.
- Postpone indefinitely all scheduled military-to-military talks except Pacific Armies Management Seminar (PAMS 9).
- Limit unscheduled (self-invited) requests for visits, talks; or discussions with DoD components/agencies to personnel below flag rank, except for the Defence Attache.
  - Evaluate each request on a case-by-case basis to limit the visits, talks, or discussions to mission critical issues involving continued operation or safety of the New Zealand Armed Forces.

Liaison Officer; Scientist, and Personnel Exchanges

- Without terminating program, vacate billets of New Zealand personnel serving with DoD components/agencies at the end of their of normal tour.
- Without terminating program, vacate billets of U. S. personnel serving with New Zealand Armed Forces at end of normal tour.
- Postpone discussion on future personnel exchanges.

CLASSIFIED BY: DIR, EAPR  
DECLASSIFY ON: OADR

~~SECRET~~

DECLASSIFIED IN PART

7-7-11-18  
Authority NLR 815-60000000 SECRET

BY KM NARA DATE 11/1/17

Training Agreements

- Honor ongoing commitments for training already in progress.
- Withdraw invitations for CY 1985 training that has not commenced.
- Postpone decision for requests beyond CY 1985.

Unit Exchanges

- Allow unit exchanges which are currently in progress to be completed.
- Cancel remaining bilateral unit exchanges for CY 1985.
- Seek to restructure multilateral unit exchanges to eliminate New Zealand participation, if unsuccessful cancel the exchange.

Memorandum of Understanding

- Suspend actions in progress to modify current agreements.
- Defer decision on cancellation or revocation for the present.
- Further study required.

25X1

Foreign Military Sales

- Defer decision for the present.
- Further study required.

Data/Information Exchange Agreements

- Defer action on suspension or revocation for the present.
- Further study required.

Purchasing Policy

- Defer action for the present.
- Further study required.

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213963	LIST  OF RECOMMENDED ACTIONS	2	ND	B1

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213964	MEMO	1	ND	B1
	FOR THE VP ET AL, RE US POLICY			

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213965	STATEMENT  US RELATIONS WITH NEW ZEALAND	1	ND	B1

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THE WHITE HOUSE

WASHINGTON

~~SECRET~~ with  
~~CODEWORD~~ attachment

MEMORANDUM FOR THE VICE PRESIDENT  
THE SECRETARY OF STATE  
THE SECRETARY OF DEFENSE  
THE DIRECTOR OF CENTRAL INTELLIGENCE  
THE CHAIRMAN, JOINT CHIEFS OF STAFF

SUBJECT: United States Policy toward the New Zealand  
Government with Respect to the Port Access  
Issue (S)

The President has approved the attached guidelines/

(S)

25X1

Please coordinate these actions, where and as appropriate, with  
concerned allies.

FOR THE PRESIDENT:

Attachment

~~SECRET~~ with  
~~CODEWORD~~ attachment  
Declassify on: OADR

DECLASSIFIED IN PART  
Authority CREST  
BY LM NARA DATE 11/1/17

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213967	LIST  OF GUIDELINES	1	ND	B1

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The United States Military Relationship with New Zealand

The President has approved the following policy guidelines in adjusting the United States military relationship with the Government of New Zealand, in the wake of their refusal to allow access to their ports for the USS Buchanan. The Defense Department is directed:

- to cancel all bilateral military exercises scheduled with New Zealand for 1985, not schedule any new ones, and eliminate New Zealand participation from ANZUS exercises; (S)
- indefinitely postpone all scheduled visits by the New Zealand military officials to the U.S. and visits by U.S. military officials to New Zealand; (S)
- where New Zealand military personnel occupy billets on duty with U.S. forces, or U.S. military personnel are on duty with New Zealand forces, not to replace the personnel when their tours of duty are completed; (S)
- to defer Foreign Military Sales to New Zealand for the present. (S)

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Authority NAR-315-6-33-7-2

BY LM NARA DATE 11/1/17

MSG FROM: NSWRP --CPUA TO: NSGVE --CPUA  
To: NSGVE --CPUA GEORGE VAN ERON

05/07/85 12:47:15

NOTE FROM: BOB PEARSON

Subject: Forwarding Note 05/07/85 11:51 ODSM

Please task David Laux to do a JMP/Dam memo asking for State's position on future FMS to New Zealand after contracts in the pipeline expire. The original premise was that such future sales would be examined, and there would be no "business as usual." Due COB 5/7. Gaston can provide the tenor of the conversation at ODSM today. Tx.

\* \* \* F O R W A R D E D N O T E \* \* \*

To: NSWRP --CPUA

-- ~~SECRET~~ --

NOTE FROM: Robert M. Kimmitt

Subject: Reply to Note 05/07/85 10:33 ODSM

as always, a very good report, bob. please ask laux to do the new zealand tasker, and you may want to give ken quinn a heads up in your next conversation. let's get the tasker out today: the points are that shultz said a review was underway and we would like the results and their recommendations.

cc: NSCEC --CPUA  
NSBLP --CPUA

NSCMB --CPUA

DECLASSIFIED

Authority NAR-315-6-33-7-2

BY LM NARA DATE 11/1/17