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TERRORISM JUNE 4-25, 1984

FOIA

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	PAR 6/4/1984 NLR-753-112-3-1	-3		
210475 MEMO	KIMMITT TO CHARLES HILL RE ACTIVITIES	1	7/9/1984	B1
210477 MEMO	KEMP TO KIMMITT RE ACTIVITIES	1	7/1/1984	B1
210479 MEMO	CHARLES HILL TO MCFARLANE RE ACTIVITIES	1	6/21/1984	B1
210480 MEMO	KIMP TO MCFARLANE RE ACTIVITIES	1	7/1/1984	B1
210481 MEMO	NORTH TO POINDEXTER RE BRIEFING	1	6/25/1984	B1

The above documents were not referred for declassification review at time of processing Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-4 Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]

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B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]

B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

C. Closed in accordance with restrictions contained in donor's deed of gift.



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No Objection to Declassification in Part 2012/01/10 : NLR-753-112-3-1-3

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- 5. I PASS THIS INFO TO YOU AS AN ADVISORY IN THE EVENT SEC DEF ADDRESSES MATTER TO YOU OR ASST TO PRES WITH TRAVELLING PARTY IN LONDON.
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National Security Council The White House



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United States Department of State Washington, D.C. 20520

John,

Attached are the talking points I promised. I have vetted the main ideas with Bob Boyer. I think it would also be useful to have Bud make a similar call to Senator Denton, whose subcommittee hearings on the package began yesterday.

Terry

TALKING POINTS

TALK WITH HOUSE FOREIGN AFFAIRS COMMITTEE CHAIRMAN FASCELL

--As you begin hearings today on the President's Anti-Terrorism Legislative Package, I want to reiterate the strong interest we have in seeing an effective legislative effort made to grapple with the problems these bills address.

--We know that one of the proposals is somewhat controversial, but we don't think there is much debate among us on the need to deal effectively with the kinds of terrorist acts certain states and groups have been committing increasingly in recent years.

--We greatly appreciate the effort members of your Committee staff have been making to communicate to Executive Branch officers working on this package the concerns being expressed about the legislative package in the Congress. That has provided an excellent point of departure for working together to deal with those issues in the final legislative effort.

--We are not wedded to any particular answers to the problems of international terrorism. We think that drafting changes will help deal with some of the problems some people have with the proposals, and we want to work closely with the Congress in developing the best legal options.

--In dealing with the American public and with key governments like the British, French, Germans and Italians, as well as in setting an example for others, we think it is particularly important this year to make a good legislative showing on efforts to deal with terrorism.

TERRORISM LEGISLATION Fact Sheet

The Interagency Group on Counter-Terrorism (IG/T) has proposed a package of five separate bills to support a more systematic and strengthened effort to combat international terrorism. bills underscore the high priority placed by this Administration on actions to reduce the incidence of international terrorism, to protect our people and facilities from acts of terrorism, and to ensure that the perpetrators of terrorist acts are brought to justice. In order to accomplish these aims, it is necessary that concerted actions be taken on numerous fronts: to arrange better defensive measures, to train people, to approve effective laws, and to provide for close international cooperation and diligence. With these efforts, it is possible to reduce the risks of terrorism and deter future terrorist acts. The five separate bills are:

conspiracies in the United States to commit acts of terrorism Not pepartment of Justice more effectively to attack the of international terrorism at the planning stage. The result of international process international borders; they find safehaven and support widely dispersed land the planning stage. abroad a violation of United States criminal statutes and enable our Department of Justice more effectively to attack the problem of international terrorism at the planning stage. The more than international borders; they find safehaven and support in many widely dispersed locations. Furthermore, even though many of the acts committed by these groups are subject to criminal prosecution, terrorism has come to be a dangerous body of attacks on political. institutions; it threatens democracy and efforts to promote democracy. This legislation would help keep the United States

> violent actions to be consummated against our people and facilities or against other outside United States territory.

from being used by members of terrorist groups as a base to plan

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The Act of the Prevention and Punishment of the Crime of Hostage Taking - This bill would amend the federal kidnapping statute to provide for federal jurisdiction over any kidnapping in which a threat is made to kill, injure or continue to detain a victim in order to compel third parties to do or abstain from doing something. The bill is enabling legislation for the International Convention Against the Taking of Hostages which was adopted by the United Nations on December 17, 1979. At the time the President signed the instrument of ratification, Congress was informed that the instrument would not be deposited until such time as enabling legislation had been obtained to permit full implementation of the Convention.

The Aircraft Sabotage Act of 1984 - This bill provides enabling legislation for the Convention for the Suppression of Unlawful Acts Against the Safety of Civil Aviation. The Convention was adopted in Montreal in 1971 and ratified by the United States in November 1972. The legislation deals with certain criminal acts relating to aircraft sabotage or hijacking, which experience has shown to be inadequately covered in United States law; and it permits the United States to implement fully its responsibilities under the Montreal Convention.

The Rewards for Information Concerning Terrorism Act - This bill authorizes the payment of a reward for information regarding acts of terrorism in the United States or abroad. Payments for information concerning terrorism outside the United States have political and foreign relations implications; thus the Secretary of State would be given authority to make such payments. Provisions of the bill respecting payment of rewards in connection with the acts of domestic terrorism would extend authority which the Attorney General already has to make such payments in criminal cases.

The Prohibition Against the Training or Support of Terrorist Organizations Act of 1984 - This bill would enhance the ability of the Department of Justice to prosecute persons involved in the support of groups and states engaging in terrorism. The bill would prohibit firms or individuals from supporting or cooperating with such groups or states, as well as recruiting, soliciting or training individuals to engage in terrorist activities.

National Security Council The White House



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Washington, D.C. 20520

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activities.

TERRORISM

Terrorism is the use or threatened use of violence for a political purpose to create a state of fear which will aid in extorting, coercing, intimidating or causing individuals and groups to alter their behavior. A terrorist group does not need a defined territorial base or specific organizational structure. Its goals need not relate to any one country. It does not require nor necessarily seek a popular basis of support. Its operations, organization and movements are secret. Its activities do not conform to rules of law or warfare. Its targets are civilians, non-combatants, bystanders or symbolic persons and places. Its victims generally have no role in either causing or correcting the grievance of the terrorists. Its methods are hostage-taking, aircraft piracy or sabotage, assassination, threats, hoaxes, and indiscriminate bombings or shootings. Terrorism is international when the victims, the actors or the location of a terrorist incident involve more than one country.

INSURGENCY

Insurgency is a state of revolt against an established government. An insurgent group has a defined organization, leadership and location. Its members wear a uniform. Its objectives are acquisition of political power, achievement of participation in economic or political opportunity and national leadership or, ultimately, taking power from existing leadership. Its primary interests relate to one country. Its methods are military and paramilitary. Its targets are military, both tactical and strategic, and its legitimate operations are governed by the international rules of armed conflict. It operates in the open, and it actively seeks a basis of popular support.

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United States Department of State

Washington, D. C. 20520

INFORMATION MEMORANDUM S/S%

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Tune 19 1984

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TO:

The Acting Secretary

FROM:

H - W. Tapley Bennett, Jr.

SUBJECT:

Anti-Terrorism Legislative Package

In late April, the President sent to the Hill four antiterrorism bills. We did not have the opportunity for the usual prior Hill consultation.

On June 5 and 6, the Senate Judiciary Subcommittee on Security and Terrorism, chaired by Senator Denton, held hearings on the bills, as did HFAC's Subcommittees on Government Operations and International Security and Scientific Affairs on June 7. There has been little controversy over the three bills concerned with hostage-taking, aircraft sabotage and payment of rewards for information about terrorists acts. The Denton Subcommittee has promised to move these expeditiously.

The fourth bill, making it a crime to provide training, support services, or "act in concert with" states or groups designated by the Secretary of State as supporting international terrorism, has prompted sharp criticism from both sides of the aisle, from the New York <u>Times</u> and Washington <u>Post</u>, and the ACLU centering on:

- -- whether the authority to designate terrorist states and groups should rest solely with the Secretary without right of appeal;
- -- whether groups as well as nations should be designated as "terrorist" and, it so, how terrorist groups would be distinguished from insurgent groups;
- -- the meaning of "act in concert with", whether this would encompass small donations to groups, and whether this would set up a guilt by association standard reminiscent of the McCarthy era; and,
- -- whether to make acts, not association, the standard for determining that a crime has been committed.

It is clear that the bill, as originally drafted, will not go further without revision. The Department (M/CTP, L and H) have built on an HFAC draft to produce a new version which should deal with most of the hard problems. It is being discussed with Justice and has been shared with the NSC (Poindexter), who is favorable to trying to proceed with it.

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Presently, there are three options. First, we could withdraw the controversial bill. This would, however, be embar-rassing--and possibly costly politically--to the President, coming only six weeks after it was introduced with some fanfare, and withdrawal would probably doom the current three bills. (Moreover, although there is disagreement on the originally proposed bill, we sense considerable interest in proceeding if an agreeable revised version can be produced.) Secondly, we could continue firm support for all four bills, but this would be unrealistic in light of the fundamental criticisms of the fourth bill in both Houses and from both sides of the aisle. Thus, we are moving ahead with a third option: stressing the need for anti-terrorist legislation, while proceeding to work with the Hill to come up with language that meets their concerns but also addresses a problem we all agree needs to be handled. We are hopeful that we can come up with a revised version which will moot their main concerns.

The Secretary's scheduled June 13 appearance before the House Foreign Affairs Committee offers a good opportunity to make this point and keep the pressure on the Hill to work with us constructively.

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L:Mr. McGovern M/CTP:Mr. Arnold

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POINDEXTER

FROM NORTH

KEYWORDS TERRORISM

TO

GREAT BRITAIN

GOODALL, DAVID

GREEN, ANDREW

O'NEILL, ROBIN

SUBJECT: FOLLOW UP MTG W/ BRITISH RE TERRORISM

ACTION: FOR DECISION

DUE:

STATUS X FILES SII

FOR ACTION

FOR CONCURRENCE

FOR INFO

POINDEXTER

COMMENTS

DISPATCH

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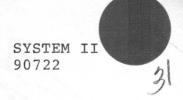
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· SECRET MEMORANDUM





NATIONAL SECURITY COUNCIL

ACTION

June 25, 1984

MEMORANDUM FOR JOHN M. POINDEXTER

FROM:

OLIVER L. NORTH

SUBJECT:

Follow-up Meeting with British regarding Terrorism

On May 15, you held a meeting with our British counterparts regarding the terrorism item on the Summit agenda. During a phonecon with Andrew Green (counselor at the British Embassy) on June 11, he requested a second meeting take place--originally suggested for July 11 or 12 (Tab I). A subsequent phone call to Mr. Green indicates that July 24 would be more appropriate, in order that a more substantive agenda could be assembled. He has suggested that we have a working luncheon from 12:00 noon-2:00 p.m. at the Maison Blanche (indicating that they would like to reciprocate the hospitality shown on May 15), followed by a working meeting in the White House Situation Room from 2:00-4:00 p.m. The meeting would facilitate our reaching a joint U.S.-British understanding, within our special relationship, on how to proceed to implement the proposals agreed upon during the London Summit. A copy of the London Economic Summit 1984 Declaration on International Terrorism is attached at Tab II.

The anticipated participants for this second meeting are as follows:

British

Mr. Hannay (DCM)

Mr. Robin O'Neill (Under Secretary, Foreign Office)

Mr. David Goodall, Deputy Under Secretary, Foreign Office)

Mr. Andrew Green, Counselor

U.S.
ADM John Poindexter
Under Secretary Ron Spiers
Ambassador Robert Sayre
Oliver North

RECOMMENDATION

That you approve the meeting outlined above (after approval, North will call Green to confirm).

Approve

Disapprove ___

Attachments

Tab I - SSherman Note to Poindexter of June 11, 1984

Tab II - London Economic Summit 1984--Declaration on

International Terrorism

Declassify: OADR



TAB

I

Oblie Las June 11, 1984 - 1030 Check with that the the transfer of the first of the transfer of the transfer

Call to Admiral Poindexter

from Andrew Green, Counselor

British Embassy

Follow-on Meeting to Prior Meeting on Terrorism re

1) Propose follow-on meeting for dates of Wednesday, July 11 or Thursday, July 12.

Will you be in town those days? Anticipate meeting lasting 2 to 3 hours.

Please schedule:

 Wed., July 11	 1300-1600
	 1400-1700
 Thurs., July 12	
	 1300-1600
	1400-1700

- Still coordinating agenda betw. various agencies in London (length of meeting will depend on agenda)
- 3) Probable attendees: Mr. David Goodall (Deputy Undersecretary, Foreign Ofc.)

Mr. Robin O'Neill

(Undersecretary, Foreign Ofc.)

Mr. Andrew Green

Possibly the DCM (Mr. Hannay -spelling?)

Mr. Andrew Green, 745-4239

TAB

II

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FROM NORTH

DOCDATE 25 JUN 84

KEYWORDS: TERRORISM

MILITARY EXERCISES

SUBJECT: TIWG BRIEFING ON EXERCISE ELDER WIDOW

ACTION: FOR DECISION

DUE:

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Bud McFarlane		-	
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