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# THE WHITE HOUSE

WASH NGTO!

# October 24, 1985

MEMORANDUM FOR DAVID L. CHEW STAFF SECRETARY

FROM: JOHN G. ROBERTS ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: Enrolled Resolution S.J. Res. 104 --"A Time of Remembrance"

Counsel's Office has reviewed the apove-referenced enrolled resolution, and finds no objection to it from a legal perspective.

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Document No.

# WHITE HOUSE STAFFING MEMORANDUM

DATE: 10/23/85 ACTION/CONCURRENCE/COMMENT DUE BY: NOON Thurs., 10/24

SUBJECT: ENROLLED RESOLUTION S.J. RES. 104 - A TIME OF REMEMBRANCE

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT			LACY		
REGAN			McFARLANE		
MILLER			OGLESBY	Ø	
BUCHANAN			RYAN		
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# REMARKS:

Please submit your comments to my office on the attached enrolled resolution by NOON TOMORROW. Thank you.

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RESPONSE:

David L Chew Staff Secretary Ext. 2702

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EXECUTIVE OFFICE OF THE PRESIDENT



OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

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Re-Cray!

OCT 2 3 1985

# MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution S.J.Res. 104 - A Time of Remembrance Sponsor - Senator Denton (R) Alabama

# Last Day for Action

October 23, 1985, is the day proclaimed as "A Time of Remembrance."

# Purpose

Designates October 23, 1985, as "A Time of Remembrance" for all victims of terrorism throughout the world.

# Agency Recommendations

Office of Management and Budget Approva

Department of State

Approval (Informally)

# Discussion

S.J.Res. 104 designates October 23. 1985, the second anniversary of the terrorist bombing of the Marine compound in Beirut, as "A Time of Remembrance" for all victims of terrorism throughout the world. It further authorizes and requests the President to issue a proclamation calling upon departments and agencies of the United States, as well as other interested groups and individuals, to fly the American flag at half staff "...in the hope that the desire for peace and freedom take firm root in every person and every nation."

we understand that you have already signed the proclamation required by S.J.Res. 104. The enrolled resolution passed both houses of the Congress.by voice vote.

- \_ James\C. Miller Chrectir

### THE WHITE HOUSE

NASH NUTCH

October 25, 1985

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MEMORANDUM FOR DAVID L. CHEW STAFF SECRETARY

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FROM: JOHN G. ROBERTS ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: E.J. Res. 407 -- Centennial Year of the Statue of Liberty

Counsel's Office has reviewed the above-referenced enrolled resolution, and finds no objection to it from a legal perspective.

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# WHITE HOUSE STAFFING MEMORANDUM

DATE: 10/25/85 ACTION/CONCURRENCE/COMMENT DUE BY: 3:00 p.m. TODAY

SUBJECT: H.J. Res. 407 - Centennial Year of Statue of Liberty

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT			LACY		
REGAN			McFARLANE	C	
MILLER			OGLESBY	0	
BUCHANAN			RYAN		
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HENKEL					
HICKEY					
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KINGON					

REMARKS: Please give your recommendations to my office by 3:00 p.m. today. Thanks.

RESPONSE:

David L. Chew Staff Secretary

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# EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON DIC 20503

# OCT 2 5 1985 -

### MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J. Res. 407 - Centennial Year of Statue of Liberty Sponsors - Rep. Ford (D) Michigan) and 28 others

## Last Day for Action

## Purpose

To designate the year ending October 28, 1986, as the "Centennial Year of Liberty in the United States."

Agency Recommendations

Office of Management and Budget

Approval

Department of Justice

No objection (Informally

Disquestor

The Statue of Liberty was dedicated on October 28, 1886, and, with the hearby Ellis Island immigration facilities, is now being restored.

In commemoration of the one hundredth anniversary of the Statue of Liberty, the enrolled resolution, which passed both Houses by voice vote, designates the year ending on October 28, 1986, as the "Centennial Year of Liberty in the United States," and requests the President to issue a problamation calling on the people of the United States to observe that year with appropriate ceremonies and activities.

A draft proclamation is being forwarded separately for your consideration.

James C. Miller III director

Enclos le

# THE WHITE HOUSE

WASHINGTON

November 6, 1985

MEMORANDUM FOR DAVID L. CHEW STAFF SECRETARY

FROM: J

JOHN G. ROBERTS

SUBJECT: Enrolled Resolution H.J. Res. 126 --National Drug Abuse Education Week

Counsel's Office has reviewed the above-referenced enrolled resolution, and finds no objection to it from a legal perspective.

ID# 330222 CU WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET 0 - OUTGOING D. H . INTERNAL I I - INCOMING Date Correspondence Received (YY/MM/DD) Name of Correspondent: Alu Cleve User Codes: (A) \_\_\_\_\_ (B) \_\_\_ (C) MI Mail Report Subject: Emailed Resolution H.J. Res. 126 - National Drug abile Education with ACTION DISPOSITION ROUTE TO:= Tracking TYDE m 1 33 Action YY/MM/DD YY/MM/DD Office/Agency (Stall Name) Response uttall 511106 OBIGINATOR cust 18 Referral Hoter 511104 85, 11,06 eferral Note overal ricks Referral Note: and the re-Referral Boher **OSITION CODES:** ACTION DEDES. A - Direct Caply Office Million Markery wored Moecial Referral A -Happropriate Adtion 1 \$.1 R. For S X - Interim Reply F Eumish Fact & KOR OUTGOING CORRESPONDENCE: to be used as Tips of Response - Initiate of Bign moletion Date - Date of Opticing Comments:

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# WHITE HOUSE STAFFING MEMORANDUM

DATE: 11/5/85 ACTION/CONCURRENCE/COMMENT DUE BY: 11:00 a.m., 11/6/85

SUBJECT: ENROLLED RESOLUTION H.J. RES. 126 - National Drug Abuse Education Wee

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VICE PRESIDENT		0	OGLESBY		
REGAN			RILEY		
MILLER			RYAN		
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# **REMARKS**:

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Please submit your comments directly to my office by 11:00 a.m. TOMORROW. Thank you.

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# **RESPONSE:**



# EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

Reclination 5: 47

NOV 05

# MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution H.J. Res. 126 - National Drug Abuse Education Week Sponsor - Rep. Bennett (D) Florida

# Last Day for Action

The designated week is almost over.

Purpose

Designates the week beginning November 3, 1985, as "National Drug Abuse Education Week."

Agency Recommendations

Office of Management and Budget Approval Department of Health and Human Services Approval (Informally) Department of Education Approval (Informally) Department of Justice Approval (Informally)

# Discussion

H.J. Res. 126, which passed both Houses by voice vote, designates the week of November 3 through November 9, 1985, as "National Drug Abuse Education Week," and requests the President to issue a proclamation calling upon the people of the United States to participate in drug abuse education and prevention programs, and encouraging parents and children to investigate drug abuse problems and possible solutions.

An appropriate proclamation has already been forwarded to the White House for your consideration.

707 Jame's C. Miller III Director

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THE WHITE HOUSE

WASHINGTON

November 14, 1985

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MEMORANDUM FOR DAVID L. CHEW STAFF SECRETARY FROM: JOHN G. ROBERTS ASSOCIATE COUNSEL TO THE PRESIDENT

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SUBJECT: H.J. Res. 441 -- Continuing Resolution

Counsel's Office has reviewed the above-referenced enrolled resolution, and finds no objection to it from a legal perspective.

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# WHITE HOUSE STAFFING MEMORANDUM

DATE: 11-14-85 ACTION/CONCURRENCE/COMMENT DUE BY: 4:00 p.m. TODAY

SUBJECT: H.J. RES. 441 -- CONTINUING RESOLUTION

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VICE PRESIDENT		V	OGLESBY		
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REMARKS:

Please submit any comments/remarks tto my office by

4:00 this afternoon. Thank you.

**RESPONSE:** 



EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

NOV 14 1985

# MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.J. Res. 441 -- Second Continuing Resolution for the Fiscal Year 1986 Sponsor: Rep. Whitten (D), Mississippi

Last Day for Action

November 25, 1985 - Monday.

Signature as soon as possible is recommended in order to avoid disruption of agency operations dependent on the authority and appropriations contained in the continuing resolution. The current continuing resolution that provides funding for most Federal agencies expires November 14, 1985.

# Purpose

This resolution provides funds for continuing the activities of the Federal government through December 12, 1985 or the date of enactment of pending appropriation bills, whichever occurs first.

# Agency Recommendations

Office of Management and Budget Approval

Other affected agencies

Approval assumed

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# Discussion

Only two of the thirteen regular 1986 appropriation bills have been signed -- Energy/Water and Legislative Branch. The enrolled resolution provides continued funding for four weeks -through December 12, 1985 -- for the remaining eleven bills at the same funding levels provided in the first continuing resolution (P.L. 99-103), as follows:

The following bills are funded at the current rate:

Defense Foreign Assistance Military Construction Labor/HHS/Education The following bill is funded at the <u>lower of the House</u>passed or Senate-passed rate.

Treasury/Postal

The remaining seven bills are funded at the <u>lower of the</u> current rate or House-passed rate.

Agriculture Commerce/Justice/State District of Columbia HUD/Independent Agencies Interior Transportation

Although the funding amounts provided by levels in this bill are not satisfactory -- defense spending is lower and non-defense spending higher than we would like -- there are no insurmountable problems for the short duration of this resolution. It is that the next continuing resolution will expected provide full-year funding for activities covered by bills that have not, at that time, been enacted. Over the last seven weeks, the Congress has made significant progress on regular appropriation bills. The House has passed all but one bill; the Senate all but Three bills have gone to conference and will likely be three. sent to the White House shortly. We will continue to work for bills that are consistent with the need for restraint in domestic spending and support the defense and international interests of the Nation, as provided for in the Congressional budget resolution.

# Recommendation

I recommend that you sign the enrolled resolution.

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Attachment

# H 9980

The vote was taken by electronic device, and there were-yeas 380, nays 32. not voting 22, as follows:

Ackerman Akaka Alexander Anderson Andrews Annunzio Anthony Applegate Aspin Atkins AuCoin Barnard Barnes Bateman Bater Bedel1 Beilenson Bennett Bentley Bereuter Berman **Bevill** Biaggi Bilirakia Bliley Bochlert Bogga Boner (TN) Bonior (MI) Borski Boucher Boulter Boxer Brooks Broomfield Brown (CA) Broyhill Bruce Bryant Burton (CA) Burton (IN) Bustamante Byron Callahan Campbell Carney Carper Carr Chapman Chappell Clay Clinger Coats Cobey Coble Coelho Coleman (MO) Coleman (TX) Collins Combest Conte Conyers Coop Coughlin Courter Coyne Craig Crockett Daniel Darden Daub Davis de la Garza Dellums 1.71 Derrick DeWine Dickinson Dicks Dingell 14 DloGuardi Dixon Donnelly Dorgan (ND) Dornan (CA) Dowdy 617 Downey Dreier Duncan Durbin 373 Dwyer Dymally Draon

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DELAY and Mr. ARCHER Mr. changed their votes from "yea" to "nay."

Messrs. GROTBERG, MURPHY, and SILJANDER changed their votes from "nay" to "yea."

So, two-thirds having voted in favor thereof, the bill was passed, the objections of the President to the contrary notwithstanding.

The result of the vote was an nounced as above recorded.

The SPEAKER pro tempore. The Clerk will notify the Senate of the action of the House. 1:54 4 \$ 332.52 11 · SOPA (1 2º

#### URTHER CONTINUING **APPROPRIATIONS, 1986**

Mr. MOAKLEY, Mr. Speaker, by direction of the Committee on Rules, I called up House Resolution 312 and ask for its immediate consideration.

The Clerk read the resolution as follows: Il good out married the served and H. RES. 312 - Det -

Resolved, That at any time after the adoption of this resolution the Speaker may, pursuant to clause 1(b) of rule XXIII, de-

# November 12, 1985

clare the House resolved into the Committee of the Whole House on the State of the Union for the consideration of the joint resolution (H.J. Res. 441) making further continuing appropriations for the fiscal year 1986, and the first reading of the joint resolution shall be dispensed with. After general debate, which shall be confined to the joint resolution and shall continue not to exceed one hour, to be equally divided and controlled by the chairman and ranking minority member of the Committee on Appropriations, the joint resolution shall be considered as having been read for amendment under the five minute rule. No amendment to the joint resolution shall be in order except the amendment printed in the Congressional Record of November 8, 1985 by, and if offered by, Representative Foley of Washington or his designee, and said amendment shall not be subject to amendment or to a demand for a division of the question in the House or in the Committee of the Whole but shall be debatable for not to exceed one hour, to be equally divided and controlled by Representative Foley and a Member opposed thereto. At the conclusion of the consideration of the joint resolution for amendment, the Committee shall rise and report the joint resolution to the House with such amendments as may have been adopted, and the previous question shall be considered as ordered on the joint resolution and amendments thereto to final passage without intervening motion except one motion to recommit.

The SPEAKER pro tempore. The gentleman from Massachusetts [Mr. MOAKLEY] is recognized for 1 hour.

Mr. MOAKLEY. Mr. Speaker, I yield the customary 30 minutes to the gentleman from Mississippi [Mr. Lott] for purposes of debate only, and pending that, I yield myself such time as I may require.

(Mr. MOAKLEY asked and was given permission to revise and extend his remarks.)

Mr. MOAKLEY. Mr. Speaker, House Resolution 312 is the rule providing for the consideration of House Joint Resolution 441, making available further continuing appropriations for fiscal year 1986. The rule provides for 1 hour of general debate to be equally divided between the chairman and ranking minority member of the Committee on Appropriations.

House Resolution 312 makes in order an amendment printed in the Con-GRESSIONAL RECORD of November 8, 1985, by Representative FoLEY. This amendment shall be debatable for 1 hour, the amendment is not amendable and is not subject to a demand for a division of the question. Finally, the rule provides for one motion to recommit.

Mr. Speaker, House Joint Resolution 441 would extend the existing continuing resolution, due to expire on November 14, 1985, through December 5, 1985. It is intended to provide for the necessary expenses of the U.S. Government and to prevent any disruptions to the Federal Government on November '14,' when the present continuing resolution expires.

Mr. Speaker, in order to achieve the savings necessary to reduce the estimated Federal deficit to \$161 billion

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# November 12, 1985

for fiscal year 1986, the Foley amendment would make spending reductions of 3.8 percent. These cuts would be for the duration of this continuing resolution and would be made in a manner consistent with the Balanced Budget and Emergency Defict Control Act of 1985, which was adopted by the House on November 1.

If we were in a position to pass an agreement on Gramm-Rudman today, this amendment would not be necessary. So it has to be understood that the Foley amendment is a realistic proposal with respect to what we can do about spending now. In addition to programs exempt under the House amendment to Gramm-Rudman, the Foley amendment exempts Medicare and indexed programs. it would be disruptive to make changes in these activities during the short term of this continuing resolution, and these matters are better handled in the conference on the debt limit bill.

The amendment would also carry certain restrictions contained in section 254 of the House amendment to Gramm-Rudman with respect to the manner in which spending reductions are applied.

Mr. Speaker, I urge adoption of the resolution.

Mr. LOTT. Mr. Speaker, I yield myself such time as I may consume.

(Mr. LOTT asked and was given permission to revise and extend his remarks.)

Mr. LOTT. Mr. Speaker. House Resolution 312 makes in order the consideration of House Joint Resolution 441, which extends the continuing appropriations for fiscal year 1986 from November 14, 1985, through December 5, 1985. This is a modified closed rule, providing 1 hour of general debate divided between the chairman and ranking Republican on the Appropriations Committee.

The rule makes in order one amendment to be offered in the Committee of the Whole-an amendment by the gentleman from Washington [Mr. FOLEY] printed in last Friday's RECORD. The amendment is debatable for 1 hour divided between Congressman Foley and a Member opposed, and is not subject to amendment or a division of the question in the House or in the Committee of the Whole. Finally, the rule provides for one motion to recommit.

The chairman of the Appropriations Committee, has requested this extension at the behest of the leadership on . his side to permit us to enact as many of the regular appropriations as possible before we adjourn sometime in early December.

Mr. Speaker, I support this shortterm extension of the continuing resolution because I do think we should encourage the completion of work on as many appropiations bills as we can yet this year. To date only 1 of the 13 regular appropriations bills has been enacted, and 2 others have been sent to the President, though the House

# **CONGRESSIONAL RECORD — HOUSE**

has now passed 12 of the 13, and the asking that we use the Rostenkowski other body has passed 10. So we are within reach of that goal.

Mr. Speaker, during the Rules Committee consideration of this rule, the distinguished Republican leader, the gentleman from Illinois [Mr. MICHEL]. asked that he be permitted to offer an amendment to the continuing resolution that would reduce all the controllable expenditures under that act by 8.2 percent.

He explained that, based on a CBO estimate, the House-passed Rostenkowski substitute for Gramm-Rudman would require precisely such a reduction in those controllable items not exempted by it. You will recall that the Democrat alternative had a deficit of \$161 billion this year, but exempted several low-income programs from reductions.

Our Republican leader reasoned, and rightly so, I think, that if this House is really serious about that much deficit reduction this year, it should be aware of the consequences now and be willing to vote for those results in real program cuts now. If we aren't really serious, then we should agree on a more reasonable deficit level and get on with it.

Mr. Speaker, shortly after our Republican leader laid his proposal on the table in the Rules Committee last Wednesday, the chairman adjourned the committee pending a meeting with the Democratic leadership. The results were made known on Thursday when the distinguished majority whip, the gentleman from Washington [Mr. FOLEY] appeared before our committee.

He asked that he be permitted to offer an amendment that would bring spending down to a level consistent with the Rostenkowski alternative to Gramm-Rudman. He went on to explain that a more recent CBO calculation would make that a cut of around 5 percent, instead of the 8.2 percent initially estimated by CBO. The following day, last Friday, when Mr. FOLEY actually put his amendment in the RECORD, as required by the rule. that percentage cut had shrunk even more-this time to 3.8 percent of controllables.

Mr. Speakers, keep in mind that this is the same CBO in which the Rostenkowski plan would vest exclusive authority for determining the percentage reductions. And yet, in just 3 short days, between November 5 and 8, CBO revised downward its estimated reductions from 8.2 percent to 5 percent to 3.8 percent-a 53-percent change. In CBO-doggy dollars, that's about a \$21billion difference. That in itself should be enough to convince you that we need joint CBO-OMB estimates of deficits and reductions under Gramm-Rudman-Rostenkowski.

Now, it could well be that Mr. FoLEY asked CBO to make different assumptions than the current-law snapshot required by the Gramm-Rudman and Rostenkowski amendments. If so, he's deficit, but not the Rostenkowski baseline for calcuating that deficit.

But the fact remains, our Democratic colleagues agree that if they are to be taken seriously about their \$161-billion deficit figure for this fiscal year, they should be willing now to make the necessary reductions in our appropriations bills. The Foley amendment to the continuing resolution represents a symbolic start in that direction.

I say symbolic because this continuing resolution only runs for some 3 weeks, until December 5. But, presumably, the Democratic leadership is committing itself to making this deficit figure stick in real money cuts if it is retained in the final version of Gramm-Rudman.

Mr. Speaker, I intend to reserve final judgment on the Foley amendment pending an explanation from him as to how this will affect major defense and nondefense categories. I will point out, however, that I opposed the \$161 billion deficit figure put forward by House Democrats in the Gramm-Rudman conference. It was my belief then, as it is now, that we're trying to do too much too soon with this new process, and that if we try to cut another \$13 billion or so for the last 9 months of this fiscal year, after we're already gone through the budget, appropriations, and reconciliation cycle we'll be straining this process beyond the breaking point.

Now I know that's what some are hoping-that either we send something to the President he can't sign, or that is thrown out by the courts, or that sinks under its own weight in the first year. But I'm frankly interested in something that is reasonable and workable.

The key to the success of this process in not Presidential sequestering across-the-board, but the threat of it that will force Congress to set its own spending priorities and meet these deficit goals during the regular budget process, not after it is completed.

Mr. Speaker, I urge support of this rule because we do need a further continuing resolution while we complete action on our regular appropriations bills. But I would caution my colleagues to give careful consideration to the full ramifications of the Foley amendment before they embrace it. Let's make sure the author gives us a complete rundown on what impact this will have on our various domestic and defense programs before we adopt that amendment. Yes, we need a deficit reduction program. But if it is not well-reasoned and reasonable, we may wind-up losing ground on the road to a balanced budget.

### □ 1635

Mr. WALKER. Mr. Speaker, will the gentleman yield?

Mr. LOTT. I yield to the gentleman from Pennsylvania.

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I understand correctly that the minority leader requested the chance to offer an amendment that would cut man. the amount of money in the bill by 8.2 percent?

Mr. LOTT. That is correct.

Mr. WALKER. That that was not granted by the Rules Committee?

Mr. LOTT. That is correct.

Mr. WALKER. Even though there is a comprehensive CBO study which does show a need for that kind of cut in order to arrive at the House-passed Rostenkowski plan?

Mr. LOTT. That is correct.

Mr. WALKER. And yet what the Rules Committee did do in this rule is grant an opportunity to the gentleman from Washington [Mr. Foley] to come to the floor with a 3.8-percent reduction that is based upon some figures that they evidently jimmied up at the last minute?

Mr. LOTT. Well, those figures are questionable because we do have three different sets of figures now, and I guess it was all prompted by the Republican leader's request to do what we said we were going to do on the floor at the \$161 billion figure, but CBO kept giving different numbers.

I have to assume maybe what happened was that the Foley amendment does take into consideration reconciliation, which we have not completed, and completed action on things like the agriculture bill, but that should not be included in the baseline as was passed in the Rostenkowski bill.

Mr. WALKER. If the gentleman will yield, in both reconciliation and the agriculture bill, though, there is addon spending in both of those. Has the gentleman included the add-on spending?

Mr. LOTT. We do not know for sure. CBO has not given us all that backup information. So I am sure when we get to general debate on the substance of this continuing resolution and the Foley amendment, that is information we need to get, because we just do not know.

Mr. WALKER. I thank the gentleman. I am disappointed in the fact that, really, we lose about 5 percent here. There was an attempt on the floor the other day on a bill that was out here from the Committee on Public Works to get the full 8.2 per-cent reduction. What we found there was the Democratic leadership rose rather than have a vote on that particular matter, so they obviously are taking the tack here that there is no way they are going to touch the 8.2percent figure. And now they come back today with a new 3.8-percent figure that, so far as I know, no one knows precisely where it came from.

Mr. LOTT. That is exactly right, and we want to see how the membership will vote on that.

I would urge the Members to vote against the Foley amendment and to pass the continuing resolution to De-

Mr. WALKER. I have a question. Do cember 5 without these encumbrances on the State of the Union for the conon it.

Mr. WALKER. I thank the gentle- Res. 441.

Mr. LOTT. Mr. Speaker, I yield back the balance of my time.

Mr. MOAKLEY. Mr. Speaker, J move the previous question on the resolution.

The previous question was ordered.

The resolution was agreed to.

A motion to reconsider was laid on the table.

PERMISSION TO OFFER AMENDMENT TO HOUSE JOINT RESOLUTION 441

Mr. WHITTEN. Mr. Speaker, I ask unanimous consent that, notwithstanding the provisions of House Resolution 312, I be allowed to offer an amendment to House Joint Resolution 441 which, on lines 5 and 6, would strike "December 5, 1985" and insert in lieu thereof "December 12, 1985"

Mr. Speaker, may I say that that is in line with the suggestion of the President, so I am advised in writing.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Mississippi?

Mr. WALKER. Mr. Speaker, reserving the right to object, just so I understand what is going on, if I may ask the gentleman, all he is doing is changing the dates that are now in the resolution from the 5th to the 12th. and it has no other impact other than that?

Mr. WHITTEN. If the gentleman will yield, that is right. That is at the request of the President.

Mr. WALKER. Mr. Speaker, I thank the gentleman, and I withdraw my reservation of objection.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Mississippi?

Ms. FIEDLER. Reserving the right to object, Mr. Speaker, I shall not object but I would just simply like to ask the gentleman from Mississippi [Mr. WHITTEN] to again please repeat what he just said to the gentleman from Pennsylvania [Mr. WALKER] regarding the dates.

Mr. WHITTEN. If the gentlewoman will yield, may I say that, in the first place, the resolution which I had introduced some days ago merely extended the date from November 21 to December 5. The President has announced that he would prefer that it be December 12 and that it be limited to just a mere change in the date and a continuation of the existing continuing resolution. It is on that basis that I ask unanimous consent to offer the amendment to make it December 12.

Ms. FIEDLER. Mr. Speaker, I thank the gentleman, and I withdraw my reservation of objection.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Mississippi.

There was no objection.

The SPEAKER pro tempore. Pursuant to House Resolution 312 and rule XXIII, the Chair declares the House in the Committee of the Whole House

asideration of the joint resolution, H.J.

#### □ 1643

IN THE COMMITTEE OF THE WHOLE

Accordingly the House resolved itself into the Committee of the Whole House on the State of the Union for the consideration of the joint resolution (H.J. Res. 441) making further continuing appropriations for the fiscal year 1986.

The SPEAKER pro tempore. The Chair designates the gentleman from Minnesota [Mr. OBERSTAR] as Chairman of the Committee of the Whole and requests the gentleman from Michigan [Mr. BONIOR] to assuem the chair temporarily.

The Clerk read the title of the joint resolution.

The CHAIRMAN pro tempore. Pursuant to the rule, the first reading of the joint resolution is dispensed with.

Under the rule, the gentleman from Mississippi [Mr. WHITTEN] will be recognized for 30 minutes and the gentleman from Massachusetts [Mr. CONTE] will be recognized for 30 minutes.

The Chair recognizes the gentleman from Mississippi [Mr. WHITTEN].

Mr. WHITTEN. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, House Joint Resolution 441, which I introduced on November 5, 1985, provides for a simple, temporary extension of the existing continuing resolution-Public Law 99-103-which expires November 14. The new resolution would be in effect through December 5, 1985, which I will amend to December 12, 1985.

It is necessary and essential that this resolution be passed in order to provide continued funding of the government in an orderly way.

During the period of November 14 through December 12, the Committee on Appropriations will continue its work on the regular appropriations bills. The resolution before us provides that whenever a regular appropriations bill is enacted into law it automatically drops out of the continuing resolution.

As far as the House if concerned our record this year on the regular appropriations bills is a good one. Indeed, I consider it an excellent one.

House record on appropriations bills: Twelve of the thirteen regular appropriations bills have passed the House.

Conference reports have been agreed by the House and Senate on three bills, with one bill signed into law and the other two at the White House awaiting signature. 33.

. Only the foreign operations bill has not been considered by the House. Funding levels of House-passed bills: \$11.6 billion below the 1985 appropriations; \$26.4 billion below 1985 when the 1985 supplementals are included; \$19.0 billion below the President's re-

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below request in outlays; \$26.6 billion what it was last year, so it would be at Military Construction. Six bills are below the 302A allocation to the committee; and \$2.5 billion below 302 allocation in outlays.

Mr. Chairman, when you look at this record, you quickly realize that the House and the Committee on Appropriations have done their job.

We have passed our bills.

We have reduced spending.

Mr. Chairman, this is not a one time phenomenon. The Committee on Appropriations throughout the past has done its job.

The problem with the deficit lies elsewhere. In fact even our friend, former budget Director David Stockman acknowledged this when he stated in testimony before the committee:

I don't think I have ever said, certainly not in recent times, that this committee (the Appropriations Committee), with its responsibility over appropriated defense programs and discretionary domestic programs, is the source of the deficit problem.

In the fiscal year that just ended, fiscal year 1985, total appropriations measures for the year were some \$11.2 billion below the request of the President.

And for 39 out of the past 43 years, measures recommended by the Committee on Appropriations and passed by the House have been below the requests of the President-in total by some \$196.9 billion.

Mr. Chairman, the Appropriations Committee, in matters directly under its jurisdiction, has done its job. It is entitlements and repeal of the windfall profits tax permitting the sale of tax credits in 1981 that have largely caused the problem.

Mr. Chairman, this resolution is essential to the operation of the Government. It must be passed and agreed upon by the Senate and signed by the President by this Thursday night.

Mr. WALKER. Mr. Chairman, will the gentleman yield?

Mr. WHITTEN. I yield to the gentleman from Pennsylvania.

Mr. WALKER. Could the gentleman tell me how much, with the new date in it, this bill is worth? How much are we spending, pursuant to this particular bill now, with the December 12 date in it?

Mr. WHITTEN. I would not know, in that if they are permitted to go at the rate of the House-passed bill in the Appropriation Act of the present year, or the Senate, whichever is the lowest. And the amendment of December 12 will require new calculations.

Mr. WALKER. I understand the formula, but I am just wondering if we know how much we are actually spending by passing this bill.

Mr. WHITTEN. Well, I do not know. It is my recollection that for the next several weeks, if we pass this, we save a considerable amount of money, in that foreign aid is \$2 billion or \$3 billion lower than what it was last year because of the supplemental, defense.

a reduced rate, but I have not figured it up,

Mr. WALKER. If the gentleman will yield, I just personally, I guess, would like to know, if I am being asked to vote on a resolution, how much it is going to cost for the resolution. Do we have any figures on the floor that somebody could work up here and tell me before I am asked to vote on it?

Mr. WHITTEN. If this is adopted, for the period from now until December 12, if my amendment is adopted, it will be at a rate annually of a reduction of about \$15 billion to \$16 billion below what you are doing now, in that we are operating under this resolution, we would go along at the reduced rate. I believe that is right.

Mr. WALKER. Well, again, I thank the gentleman for telling me the formula, but I would still appreciate knowing. I do not have the figures here in front of me. I am assuming someone does. I would appreciate knowing how much this particular bill is worth. We have just changed the dates from December 12, which I assume costs us additional money for an additional week extending.

Mr. WHITTEN. May I correct my remarks, because I want to be completely factual with my friend. The numbers I was discussing are what we have done in the fiscal year 1986 bills, in the Committee on Appropriations, and what the House has approved. So last year's level will continue for the remainder of this period, until December 12. And how much that will be, I could not tell the gentleman.

#### □ 1650

Mr. WALKER. But at this point the chairman cannot tell me how much this particular bill is worth?

Mr. WHITTEN. No, I cannot, because involved in it is the period from now until December 12, and I have not figured It.

Mr. WALKER. I thank the chairman.

Mr. CONTE. Mr. Chairman, I yield myself such time as I may consume.

(Mr. CONTE asked and was given permission to revise and extend his remarks.)

Mr. CONTE. Mr. Chairman, the joint resolution before the House would extend the current continuing resolution from November 14 through December 12.

The continuing resolution as extended would cover projects and activities in 11 appropriation bills, not including energy and water development, which has been signed, and legislative, which will be.

Appropriations for projects and activities would be continued until December 12, 1985, or until an appropriation is enacted, whichever first occurs.

The rates for the 11 bills are as follows: 4 bills are continued at the current rate and under the current terms and conditions: Defense, Foreign As-

quest in budget authority; \$11.6 billion is about \$10 billion to \$15 billion below sistance. Labor-HHS-Education. and continued at the current rate or the House rate, whichever is lower, and under the more restrictive authority: Agriculture, Commerce-Justice-State-Judiciary, District of Columbia, Housing and Urban Development, Interior, and Transportation.

One bill is at the House or the Senate rate, whichever is lower, and under the more restrictive authority: Treasury-Postal Service.

Mr. Chairman, I support the joint resolution.

An extension through December 12 will give us an opportunity to complete action on the remaining appropriations bills, and to pass a final continuing resolution for the remainder of the year which would cover those bills not enacted by that time.

Mr. Chairman, at this point I include in the RECORD a more complete description of the individual provisions of the current continuing resolution.

RATES DETERMINED BY THE STATUS OF THE BILL

Section 101(a) continues appropriations for projects and activities which were included in nine appropriation acts for fiscal 1986.

Rates for these bills were based on the status of the bill as of October 1, 1985. Energy and water development has been signed, and legislative will be. The rates for the remaining seven bills covered by section 101(a) are as follows:

Six bills had passed the House as of October 1: Agriculture, Commerce-Justice-State-Judiciary, District of Columbia, Housing and Urban Development, Interior, and Transportation.

Projects and activities in these bills are continued at the House rate or the current rate, whichever is lower, and under the current authority and conditions.

One bill had passed the House and the Senate as of October 1: Treasury-Postal Service.

Projects and activities in this bill are continued at the lower of the House or Senate amount, and under the more restrictive authority.

A project or activity included in only the House or the Senate Act is continued at the rate provided in that act or the current rate, whichever is lower, and under the current terms and conditions.

No new general provision shall take effect unless it is included in identical form in the House and Senate acts.

#### NO NEW STARTS

Appropriations made available under section 101(a) shall not be used to initiate or resume any project or activity not funded in fiscal 1985.

#### BILLS AT THE CURRENT RATE

Section 101(b) continues appropriations at the current rate, and under the current terms and conditions for projects and activities which were conducted in fiscal 1985, and for which provision was made in three appropri-

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ation acts for fiscal 1985: Foreign Assistance, Labor-HHS-Education, and Military Construction. The Labor-HHS rate also includes the following activities for which provision was made in section 101(k) of the continuing resolution for fiscal 1985: Activities under the Public Health Service Act; refugee and entrant assistance activities; foster care and adoption assistance activities; emergency immigrant education activities; and activities under the Follow Through Act.

#### NO NEW STARTS

Appropriations made available under section 101(b) shall not be used to initiate or resume any project or activity not funded in fiscal 1985.

Section 101(c) continues appropriations at the current rate, and under the current terms and conditions. for projects and activities which were conducted in fiscal 1985, and for which provision was made in the Defense Appropriation Act for fiscal 1985.

Funds for procurement of MX missiles shall be subject to all of the limitations, restrictions, and conditions set forth in the 1986 defense authorization conference agreement and conference report as filed in the House.

#### GENERAL PROVISION

No provision in any 1986 act referred to in section 101 which makes an appropriation therein contingent upon the enactment of authorizing or other legislation shall be effective during the period covered by the resolution.

#### AGRICULTURE, RURAL DEVELOPMENT AND RELATED AGENCIES

The fiscal year 1986 appropriation bill for the Department of Agriculture, **Rural Development and Related Agen**cies, H.R. 3037, passed the House on July 24, and passed the Senate with 102 amendments on October 16. Conferees have not yet met to resolve the differences between the two versions.

In light of this situation, our committee is recommending that the Department of Agriculture and Related Agencies receive funding through December 5, 1985 in accordance with section 101(a)(4) of Public Law 99-103. This subsection provides levels of funding and authority at the current fiscal year 1985 rate, or at the rate provided for in levels contained within the fiscal year 1986 House-passed bill, whichever is lower or more restrictive.

Although we are some \$5 billion below fiscal year 1985-enacted levels overall in the fiscal year 1986 Housepassed bill, in most accounts we are at or slightly over fiscal year 1985 levels. And so, in general, USDA and its related agencies will receive continued funding at the current, fiscal year 1985 rates.

I join the distinguished chairman of our committee in expressing my hope that we will see final action on the regular fiscal year 1986 appropriation bill before this joint resolution expires on December 5. aloga white

# **CONGRESSIONAL RECORD** — HOUSE

COMMERCE, JUSTICE, STATE, JUDICIARY The House and Senate have passed

the fiscal year 1986 bill, H.R. 2965. Conference is scheduled for tomorrow.

Programs are funded at the Housepassed level or the current rate, whichever is lower, and under the fiscal year 1985 conditions.

No new programs or new general provisions are allowed.

The House-passed ban on participation in abortion litigation by the Legal Services Corporation is not included.

All current restrictions on the Legal Services Corporation and the Federal Trade Commission would be continued. The corporation restrictions include bans on assistance to illegal aliens, participation in class action suits, and lobbying. The resolution would continue 1980 FTC authorization act provisions dealing with agricultural cooperatives and marketing orders and trademarks.

HOUSE JOINT RESOLUTION 441 CONTINUING. RESOLUTION, FISCAL YEAR 1986: DISTRICT SECTION

The District of Columbia appropriations bill passed the House on July 30, 1985 and was adopted with amendments by the Senate on November 7. 1985. Since the bill passed the Senate after October 1, 1985, the funding rates and conditions are same as provided in House Joint Resolution 388.

This continuing resolution mandates that programs and activities in the District appropriations bill will be funded at the fiscal year 1985 enacted level or at the House-passed level; whichever amount is lower.

As far as funding levels in this bill, this continuing resolution is fairly straightforward as it relates to the District bill.

However, two fairly controversial provisions adopted by the House are not included in the continuing resolution. Since the general provisions for the District bill from fiscal year 1985 apply in this situation, the new abortion language and the Regula amendment concerning competitive contracting are not included in this resolution. Both of these provisions were modified by the Senate and will be considered during conference on H.R. 3067.

ENERGY AND WATER DEVELOPMENT

When we adopted the first continuing resolution for fiscal year 1986, it provided for the funding of energy and water development programs at the lower of the House-passed or Senate-passed bill.

I am pleased to report that since that time, the Energy and Water Development Appropriations Act for fiscal year 1986 has been signed into law, and has been designated as Public Law 99-141. The extension of the continuing resolution that we are considering today is therefore inapplicable to our energy and water development programs. 2 . Alter and . A . . . .

#### FOREIGN OPERATIONS

year 1986 bill.

Programs included in the fiscal year 1985 Foreign Assistance Act are continued at the current rate and under the current terms and conditions.

No new programs or projects are allowed.

Israel has already received the fiscal year 1986 appropriation of \$1.2 billion in economic support funds, which were obligated under the first continuing resolution at the end of October under the terms of Public Law 99-83, the International Security and Development Cooperation Act of 1985. Foreign military credit sales in the amount of \$1.4 billion for Israel would continue to be apportioned according to the duration of this continuing resolution. Two billion dollars in economic and military assistance to Egypt would also continue to be apportioned.

Current restrictions on population programs and abortion are continued, including restrictions in the Supple-mental Appropriations Act, Public Law 99-98. These include bans on aid to programs involving coercive abortion or involuntry sterilization.

All country restrictions are continued, including bans on aid to Angola, Cambodia, Cuba, Iraq, Libya, Laos, Vietnam, South Yemen and Syria.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT-INDEPENDENT AGENCIES

The fiscal year 1986 appropriation bill for the Department of Housing and Urban Development and 16 Independent Agencies, H.R. 3038, passed the House on July 25, and passed the Senate with 94 amendments on October 18. On Thursday, November 7, conferees met to resolve the differences between the two versions. I am. hopeful that we will consider the conference report this week and soon see final action on the regular fiscal year 1986 appropriations bill, so that the funding provision for these important agencies will disengage from this second continuing resolution before it expires on December 5.

Our committee has taken every possible and responsible action to ensure that the essential programs, projects and activities at the Department of Housing and Urban Development, the Environmental Protection Agency, the National Aeronautics and Space Administration, the National Science Foundation, the Federal Emergency Management Agency, the Veterans' Administration, and each of the independent agencies continue at reasonable and operable rates until such time as we have reached agreement with the other body and have a separate fiscal year 1986 bill signed into law by the President.

In the event that a conference agreement is not adopted and enacted into law between now and December 5, our committee recommends that HUD and the 16 independent agencies receive funding and authority at the current Neither House has passed the fiscal rate of fiscal year 1985 rate or at the rate provided for in the fiscal year

lower or more restrictive.

HOUSE JOINT RESOLUTION 441 CONTINUING RESOLUTION, FISCAL YEAR 1986: INTERIOR SECTION

The Interior appropriations bill passed the House on July 31, 1985. To date, the Senate Appropriations Committee has reported H.R. 3011, and the Senate began consideration of the bill on October 31, 1985. However, there has been no action in the other body since that time.

This continuing resolution provides that programs and activities in the Interior bill will be funded during this period at the fiscal year 1985 enacted level or at the House-passed level; whichever amount is lower, and under the more restrictive authority.

As far as funding programs in the Interior bill, this continuing resolution is fairly straightforward. However, there is one general provision carried forward in this continuing resolution that may be of concern to several Members. As provided in the fiscal year 1985 continuing resolution, the ban on leasing in the Outer Continental Shelf off the California coast and Georges Bank in the North Atlantic is continued in force. Based on a preliminary agreement, the House-passed Interior bill did not include the OCS leasing plan. Since the Interior Department has no plans for leasing during this period, there is no practical affect for this provision.

LABOR, HEALTH AND HUMAN SERVICES AND EDUCATION

The first continuing resolution, which expires on November 14, funded all programs usually funded in the approprition bill for the Departments of Labor, Health and Human Services and Education and Related Agencies, at the fiscal year 1985 rate. The extension of the expiration date which we are considering today, as brought to the floor, would therefore simply provide for continued funding for these programs at the fiscal year 1985 rate, through December 4, 1985.

In addition this bill to extend the expiration date of the first continuing resolution, would also extend the applicability of all general provisions and limitations that were included in the fiscal year 1985 Labor/HHS appropritions bill (Public Law 98-619).

#### LEGISLATIVE

The conference report on H.R. 2942, fiscal year 1986 Appropriations Act for the legislative branch, passed the House and the Senate on October 29. The President is expected to sign the act in the next few days, thus removing the act from the provisions of the new continuing resolution.

DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES

As with the first continuing resolution for fiscal year 1986, this extension would continue programs and activities or the Department of Transportation and Related Agencies at the lower of the House-passed or current rate, and under such conditions and restric-

1986 House-passed bill, whichever is tions as were in effect during fiscal that we can spend from now until Deyear 1985.

> HOUSE JOINT RESOLUTION 441 CONTINUING RESOLUTION, FISCAL YEAR 1986: TREASURY SECTION

> Although the conference report for the Treasury-Postal Service appropriations bill for fiscal year 1986 has been adopted by both Houses, this continu-ing resolution provides for the programs and activities in this bill to be funded at the House or Senate Rate, whichever is lower and under the more restrictive authority.

> Under this resolution, the funding levels are the same current rate provided by House Joint Resolution 388. Since the ban on OPM "pay-for-performance" and RIF regulations expired on July 1, 1985, as provided in the fiscal year 1985 continuing resolution the prohibition will not be carried forward in this resolution. H.R. 3036 did reimpose the ban in the Housepassed version, but the Senate removed the provision. In the confer-ence report just adopted, the ban was modified to extend only until May 15, 1986 and to allow OPM to revise the regulations in the interium.

Mr. LUNGREN. Mr. Chairman, will the gentleman yield?

Mr. CONTE. I yield to my good friend, the gentleman from California. Mr. LUNGREN. I thank the gentleman.

Mr. Chairman, perhaps the distinguished ranking member of this committee might be able to give us some idea of the amount involved in this particular bill. We have had a recitation of the formulae by both the chairman and by the distinguished gentleman from Massachusetts, but I wonder if he might be able to tell us what we are talking about in terms of dollars and cents.

Mr. CONTE. That is a good question. You would have to put into the computer what the figures are on all of these bills with the different formulas, and you would come out with a rough figure of what the entire continuing resolution would be.

You have about \$275 billion in defense in the current year, and you have over \$100 billion in HHS.

Mr. LUNGREN. If the gentleman would yield further, the gentleman and I have discussed on previous occasions how unfortunate it is that we come to the floor and have to do business by a continuing resolution. In fact, it unfortunately seems to be the rule rather than the exception and this denies us, and I know it denies the gentleman's committee, the opportunity to deal with specific bills in smaller chunks. Let us say, several hundred billions of dollars in one vote instead of all this which may add up to multiples of that.

We oftentimes are here talking about increasing the debt ceiling because our bills have come due. On those occasions we know the amount when the bills come due. Now it seems like we are signing blank checks so 33

cember 12, and we know that the bill is going to come due sometime down the line.

I just wonder if the gentleman has those same concerns he has expressed before about this process.

Mr. CONTE. The gentleman is right on target. He and I have had colloquies on this in the past. Only one bill has been signed; the Energy and the Public Works bill. It looks like the legislative bill is going to get signed.

This is a hell of a way to run a railroad, to say the least. If I were not on the Appropriations Committee, would be leading the revolt here. All of these bills are in here and you are going to vote them up or down. You are not going to have the right to dissect a bill as it should be dissected, one program at a time.

But I will say that in the House we have passed every bill except the foreign aid bill.

Mr. LUNGREN. Mr. Chairman, will the gentleman yield?

Mr. CONTE. I yield to the gentleman.

Mr. LUNGREN. I thank the gentleman.

Does the gentleman have any feeling at this point as to whether we might be able to leave here sometime before Christmas having finished our business in the appropriate way, that is, with separate appropriation bill? Or does the gentleman believe that we will be here singing Christmas carols and unfortunately having to pass a continuing resolution to carry us into next year?

Mr. CONTE. If I were a betting man, I would tell you to go out and put your order in for your Christmas tree right now.

Mr. LUNGREN. On the east coast?

Mr. CONTE. You may take your pick too, because the last continuing resolution will be a Christmas tree.

I think we are going to get some vetoes because a lot of people complain the President does not veto anything. That is unfortunate because a lot of these bills that are going through have had a lot of hard work, and I think they should be signed.

Mr. LUNGREN. If the gentleman will yield further, to summarize, the gentleman is saying that this is to take us from now to December 12. That it is funding virtually all of the programs. That it is a blank check. We do not know how much it is, but it is the gentleman's best estimate that it is at. least in excess of \$100 billion?

Mr. CONTE. Oh, my goodness, way, way in excess of that.

Mr. LUNGREN. I just wanted to make sure what we are doing here.

Mr. CONTE. Hundreds and hundreds of billions.

Mr. WALKER. Mr. Chairman, will the gentleman yield?

Mr. CONTE. I yield to the gentleman. Haist, Mis -Alt the Martin Stranger

# **CONGRESSIONAL RECORD — HOUSE**

# November 12, 1985

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Mr. WALKER. Just doing some rough calculations here, it appears as though this one bill might be something on the order of \$75 to \$83 billion for the period of time from today until November 14, until December 12, would be something on the order of \$75 to \$83 billion.

Mr. CONTE. It could well be, because if I correctly remember the defense bill that passed here was \$269 billion. So, you would have to pro rate that for that period of time. The HHS bill is over \$100 billion; you would have to pro rate it for that period of time.

Mr. WALKER. If the gentleman will yield further, that is what I was trying to do here. Just trying to roughly calculate it and it appears as though that comes out to somewhere between \$75 and \$83 billion. Does that sound approximately right to the gentleman?

Mr. CONTE. It could be. I think you would have to be an Einstein to figure that one out.

Mr. WALKER. But the gentleman thinks that that is in the ball park?

Mr. CONTE. I think that is in the ball park; by all means.

Mr. WALKER. I thank the gentleman.

Mr. WHITTEN. Mr. Chairman, I yield myself 1 minute.

Mr. Chairman, may I thank my friend from Massachusetts. He and I have discussed this resolution before it was introduced, and we had agreed to have a clean resolution. I hope it will continue that way, and I want to thank him for his cooperation, not only here but many times.

Mr. CONTE. If the gentleman will yield, I will say I am pleased to hear that. The gentleman from Mississippi and I do work as a team. I hope the Senate does not tack anything onto this resolution because we were successful in the last one because it was clean. We will be successful in this one because it is clean.

Mr. WHITTEN. Mr. Chairman, I yield such time as he may consume to the majority leader, the gentleman from Texas [Mr. WRIGHT]. Mr. WRIGHT. I thank the distin-

guished chairman for yielding to me.

Mr. Chairman, I take this time simply to read to the House a statement on the White House stationary of the Executive Office of the President. Headed, "A Statement of Administration Policy," and this is the administration's official policy with respect to what we are doing here today.

The administration supports H.J. Res. 441 and strongly opposes any amendment other than to change the expiration date to December 12.

The resolution provides a short-term extension of the current continuing resolution allowing the Congress to continue to work on regular 1986 appropriation bills.

#### □ 1700

Now it is my understanding that with respect to today's business both sides-the Democratic side and the Republican side-if the distinguished

gentleman from Washington would care to address himself to that, have agreed that there would be no amendments offered by either side. Is that correct?

Mr. FOLEY. Mr. Chairman, will the distinguished leader, the gentleman from Texas [Mr. WRIGHT] yield to me? Mr. WRIGHT. Of course I yield to

the gentleman from Washington.

Mr. FOLEY. Mr. Chairman, in view of the statement issued by the administration that they would like to have the House and Senate adopt a clean extension of the debt celling, with only the amendment already adopted and offered by the distinguished chairman to extend the date until the 12th of December, I will not exercise the opportunity offered by the rule to call up the amendment authorized by the rulé.

Mr. WRIGHT. Mr. Chairman, I thank the gentleman, and I trust that our friends on the minority side would be cooperative as well in order that we might carry out the wish of the administration in this regard and save the Nation from this pending brink on which it totters so that sane heads in good time can work together to hammer out a mutual agreement on which we can find accommodation for the long term.

Mr. Chairman, I thank the gentleman for yielding me this time.

Mr. FRENZEL. Mr. Chairman, this continuing resolution, whether or not it is amended by the distinguished majority whip, Mr. FOLEY, contains spending at levels well above the House budget resolution, and well above the Democrat's deficit reduction alternative of last week.

This House Joint Resolution 441 proves once again that the House majority will vote for any proposal that mentions deficit reductions, but none that actually reduce spending.

The resolution is the usual free-spending, log-rolling catch-all that is always presented at this time of year. No report of the **CBO of OMB accompanies it.** 

There are only two certainties. The first is that there is too much spending here. The second is that I will vote against it.

Mr. WHITTEN. Mr. Chairman, I yield myself such time as I may require.

Mr. Chairman, I appreciate the statement by our distinguished leader and by our distinguished whip, and I offer a amendment at this time.

The CHAIRMAN pro tempore. The Chair advises the gentleman from Mississippi that the amendment is only in order after the general debate has been concluded.

Do the gentlemen on both sides desire to yield back their time so we can proceed to the amendment process?

Mr. CONTE. Mr. Chairman, I yield back the balance of my time.

Mr. WHITTEN. Mr. Chairman, I have no further requests for time, and yield back the balance of my time.

suant to the rule, the joint resolution resolution.

is considered as having been read for amendment under the 5-minute rule. No amendments are in order except the amendment printed in the Con-GRESSIONAL RECORD of November 8, 1985, by, and if offered by, Representative Foley or his designee, which shall not be subject to amendment or to a demand for a division of the question but shall be debatable for 1 hour, to be equally divided and controlled by Representative Foley and a Member opposed thereto; and an amendment to be offered by the gentleman from Mississippi [Mr. WHITTEN] changing the date from December 5 to December 12.

### H.J. RES. 441

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That section 102(c) of the joint resolution of September 30, 1985 (Public Law 99-103) is hereby amended by striking out "November 14, 1985" and inserting in lieu thereof "December 5, 1985".

AMENDMENT OFFERED BY MR. WHITTEN

Mr. WHITTEN. Mr. Chairman, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. WHITTEN: On page 1, lines 5 and 6, strike "December 5, 1985" and insert in lieu thereof "December 12, 1985".

Mr. WHITTEN. Mr. Chairman, I have explained this amendment fully, as has my colleague, the gentleman from Massachusetts. I ask for a vote on the amendment.

The CHAIRMAN pro tempore. The question is on the amendment offered by the gentleman from Mississippi [Mr. WHITTEN].

The CHAIRMAN pro tempore. Under the rule, the Committee rises.

Accordingly the Committee rose; and the Speaker pro tempore (Mr. Forey] having assumed the chair, Mr. BONIOR of Michigan, Chairman pro tempore of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the joint resolution (H.J. Res. 441) making further continuing appropriations for the fiscal year 1986, pursuant to House Resolution 312, he reported the joint resolution back to the House with an amendment adopted by the Committee of the Whole.

The SPEAKER pro tempore. Under the rule, the previous question is ordered.

The question is on the amendment.

The amendment was agreed to.

The SPEAKER pro tempore. The question is on the engrossment and third reading of the joint resolution.

The joint resolution was ordered to be engrossed and read a third time, and was read the third time.

The SPEAKER pro tempore. The The CHAIRMAN pro tempore. Pur- question is on the passage of the joint

The question was taken; and the Thomas (GA) Speaker pro tempore announced that the ayes appeared to have it.

Mr. CONTE. Mr. Speaker, I object to the vote on the ground that a quorum in not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Evidently a quorum is not present.

The Sergeant at Arms will notify absent Members.

The vote was taken by electronic device, and there were-yeas 259, nays 151, answered not voting 24, as follows:

Ackerman Frost Akaka Fuqua Alexander Gallo Anderson Garcia Andrews Gaydos Annunzio Gejdenson Anthony Gephardt Applegate Gilman Aspin Gonzalez Atkins Gordon Barnard Gradisor Barnes Gray (PA) Bateman Green Bedell Guarini Beilenson Hall (OH) Bennett Hall, Ralph Hamilton Berman Bevill Biaggi Hatcher Bliley Hawkins Boggs Hayes Hefner Boner (TN) Bonior (MI) Heftel Borski Hillis Boucher Horton Boxer Howard Brooks Hoyer Huckaby Bryant Burton (CA) Hutto Jeffords Bustamante Byron Jenkins Carpel Jones (NC) Carr Jones (OK) Chapman Jones (TN) Chappell Kanjorski Clay Kastenmeier Clinger Kemp Coelho Kennelly Coleman (TX) Kildee Collins Kleczka Conte Kolter Conyers Kostmayer Coyne Crockett LAFAICE Lantos Daniel Leath (TX) Darden Lehman (CA) de la Garza Lehman (FL) Delluma Leland Derrick Lent Dicks Levin (MI) Dingell Levine (CA) Dixon Lewis (CA) Donnelly Lipinski Dowdy Livingston Downey Lloyd Long Duncan Durbin Lott Lowery (CA) Dwyer Dymally LOWTY (WA) Dyson Early Luken Lundine Eckart (OH) MacKay Eckert (NY) Manton Markey Edwards (CA) Emerson Martin (NY) Erdreich Martinez Matsui Evans (IL) **Fascell** Mayroules Pazio Mazzoli Pish McCloskey Plippo McCurdy Florio McDade Foglietta McGrath Foley McHugh Ford (MI) Michel Mikulski Ford (TN) Frank Miller (CA)

[Roll No. 401] **YEAS-259** Miller (WA) Mineta Mitchell Moakley Molinari Mollohan Montgomery Moody Moore Morrison (CT) Murphy Murtha Myers Natcher Nelson Nichola Nowak Oakar Hammerschmidt Oberstal Olin Ortiz Owena Panette Parris Pease Pepper Perkins Pickle Price Quillen Rahall Rangel Ray Regula Reid Richardson Rinaldo Robinson Rodino Roe Rogers Rose Rostenkowski Roukema Rowland (GA) Roybal Rudd Sabo Ravage Scheuer Schneider Schumer Seiberling Sharp Shelby Sisisky Skeen Skelton Smith (FL) Smith (IA) Smith (NE) Smith (NJ) Solarz. Spratt St Germain Staggers Stallings Stark Stokes Stratton Studds Sundquist Swift. Synar Tallon '

# CONGRESSIONAL RECORD - HOUSE

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Wise. Wolf Waxman Wortlev Wright Vates Whitehurt Yatron Young (FL) Young (MO) NAY8-151 Pursell Ridge Grotherg Gunderson Ritter Roberts Roemer Rowland (CT) Russo Saxton Schaefer Schroeder Hubbard Schuette Schulze Sensenbrenner Shaw Shumway Shuster Sikorski Siliander Slattery Slaughter Lagomarsino Smith, Denny (OR) Leach (IA) Smith. Robert Lewis (PL) (NH) Smith, Robert Lightfoot (OR) Snowe Snyder Solomon Spence Stangeland Martin (IL)" Stenholm Strang McCandless Stump McCollum Sweeney Swindall McKernan Tauke McMillan Thomas (CA) Vander Jagt Miller (OH) Vucanovich Walker Moorbead Weaver Morrison (WA) Weber Whittaker Wirth Wolpe Wyden Wylie Young (AK) Zschau NOT VOTING.

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Boland	Cooper	Kindness
Bonker	Daschle	McKinney
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The Clerk announced the following pairs: 3 On this vote:

Mr. O'Brien for, with Mr. Hartnett against. Mr. McKinney for, with Mr. Cheney against. LOEFFLER, Messrs. OXLEY.

STENHOLM, KASICH, MCMILLAN, BATES, BOEHLERT, DAVIS, ED-WARDS of Oklahoma, WOLPE, and **GLICKMAN** changed their votes from "yea" to "nay." So the joint resolution was passed.

The result of the vote was announced as above recorded. A motion to reconsider was laid on-

the table.

GENERAL LEAVE

Mr. NATCHER. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks on House Joint Resolution 441, and that the gentleman from Mississippi [Mr. WHITTEN] and I may include tabular and extraneous matter.

The SPEAKER pro tempore (Mr. EARLY). Is there objection to the request of the gentleman from Kentucky?

There was no objection.

MAKING IN ORDER ON WEDNES-DAY, NOVEMBER 13, 1985, OR ANY DAY THEREAFTER, CON-SIDERATION OF CONFERENCE REPORT ON H.R. 3038, DEPART-MENT OF HOUSING AND DEVELOPMENT-INDE-URBAN PENDENT AGENCIES APPRO-PRIATION ACT, 1986

Mr. TRAXLER. Mr. Speaker, I ask unanimous consent that it may be in order at any time on Wednesday, November 13, 1985, or any day thereafter, to consider the conference report and any amendments in disagreement on the bill (H.R. 3038) making appropriations for the Department of Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 1986, and for other purposes.

Mr. Speaker, I might add that this has the consent and approval of the distinguished gentleman from New York [Mr. GREEN], the ranking minority member of the subcommittee.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Michigan? There was no objection.

PROVIDING CONSIDER-FOR ATION OF H.R. 1616, LABOR-NOTIFICATION MANAGEMENT CONSULTATION ACT OF AND 1985

Mr. MOAKLEY, Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 313 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

### H. RES. 313

Resolved, That at any time after the adoption of this resolution the Speaker may, pursuant to clause 1(b) of rule XXIII, declare the House resolved into the Committee of the Whole House on the State of the Union for the consideration of the bill (H.R. 1616) to require employers to notify and consult with employees before ordering a plant closing or permanent layoff, and the first reading of the bill shall be dispensed with. All points of order against the consideration of the bill for failure to comply with the provisions of section 402(a) of the Congressional Budget Act of 1974 (Public Law 93-344) are hereby waived. After general debate, which shall be confined to the bill and shall continue not to exceed one hour,

99 STAT. 471

# Public Law 99-103 99th Congress

# Joint Resolution

Making continuing appropriations for the fiscal year 1986, and for other purposes.

Sept. 30, 1985 [H.J. Res. 388]

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are hereby appropriated, out of any money in the Treasury not otherwise appropriated, and out of applicable corporate or other revenues, receipts, and funds, for the several departments, agencies, corporations, and other organizational units of the Government for the fiscal year 1986, and for other purposes, namely:

SEC. 101. (a)(1) Such amounts as may be necessary for projects or activities, not otherwise specifically provided for in this joint resolution, for which appropriations, funds, or other authority would be available in the following appropriation Acts:

Agriculture, Rural Development, and Related Agencies Appropriation Act, 1986; Departments of Commerce, Justice, and State, the Judiciary,

and Related Agencies Appropriation Act, 1986;

District of Columbia Appropriation Act, 1986;

Energy and Water Development Appropriation Act, 1986; Department of Housing and Urban Development-Independent Agencies Appropriation Act, 1986;

Department of the Interior and Related Agencies Appropriation Act, 1986;

Legislative Branch Appropriation Act. 1986;

Department of Transportation and Related Agencies Appropriation Act, 1986; and

Treasury, Postal Service, and General Government Appropriation Act, 1986.

(2) Appropriations made by this subsection shall be available to the extent and in the manner which would be provided by the pertinent appropriation Act.

(3) Whenever the amount which would be made available or the authority which would be granted under an Act listed in this subsection as passed by the House as of October 1, 1985, is different from that which would be available or granted under such Act as passed by the Senate as of October 1, 1985, the pertinent project or activity shall be continued under the lesser amount or the more restrictive authority: Provided, That where an item is included in only one version of an Act as passed by both Houses as of October 1, 1985, the pertinent project or activity shall be continued under the appropriation, fund, or authority granted by the one House, but at a rate for operations not exceeding the current rate or the rate permitted by the action of the one House, whichever is lower, and under the authority and conditions provided in applicable appropriation Acts for the fiscal year 1985.

(4) Whenever an Act listed in this subsection has been passed by only the House as of October 1, 1985, the pertinent project or activity shall be continued under the appropriation, fund, or author-

# 99 STAT. 472

### PUBLIC LAW 99-103-SEPT. 30, 1985

ity granted by the House, at a rate for operations not exceeding the current rate or the rate permitted by the action of the House, whichever is lower, and under the authority and conditions provided in applicable appropriation Acts for the fiscal year 1985.

(5) No provision which is included in an appropriation Act enumerated in this subsection but which was not included in the applicable appropriation Act of 1985, and which by its terms is applicable to more than one appropriation, fund, or authority shall be applicable to any appropriation, fund, or authority provided in the joint resolution unless such provision shall have been included in identical form in such bill as enacted by both the House and the Senate.

(6) No appropriation or fund made available or authority granted pursuant to this subsection shall be used to initiate or resume any project or activity for which appropriations, funds, or other authority were not available during the fiscal year 1985.

(b)(1) Such amounts as may be necessary for projects or activities, not otherwise provided for in this joint resolution, which were conducted in the fiscal year 1985, under the current terms and conditions and at a rate for operations not in excess of the current rate, for which provision was made in the following appropriation Acts:

Foreign Assistance and Related Programs Appropriation Act, 1985;

Military Construction Appropriation Act, 1985; and

Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriation Act, 1985 and section 101(k) of Public Law 98-473.

(2) No appropriation or fund made available or authority granted pursuant to this subsection shall be used to initiate or resume any project or activity for which appropriations, funds, or other authority were not available during the fiscal year 1985.

(c) Such amounts as may be necessary for continuing activities, not otherwise specifically provided for in this joint resolution, which were conducted in the fiscal year 1985, for which provision was made in the Department of Defense Appropriation Act, 1985, under the current terms and conditions and at a rate for operations not in excess of the current rate: Provided, That no appropriation or funds made available or authority granted pursuant to this subsection shall be used for new production of items not funded for production in fiscal year 1985 or prior years, for the increase in production rates above those sustained with fiscal year 1985 funds or to initiate, resume or continue any project, activity, operation or organization which are defined as any project, subproject, activity, budget activity, program element, and subprogram within a program element and for investment items are further defined as a P-1 line item in a budget activity within an appropriation account and an R-1 line item which includes a program element and subprogram element within an appropriation account, for which appropriations, funds, or other authority were not available during the fiscal year 1985: Provided further, That no appropriation or funds made available or authority granted pursuant to this subsection shall be used to initiate multi-year procurements utilizing advance procurement funding for economic order quantity procurement unless specifically appropriated later: *Provided further*, That the appropriations or funds made available or authority granted pursuant to this subsection for procurement of MX missiles shall be in accordance with and

98 Stat. 1884. 98 Stat. 1877.

98 Stat. 3305. 98 Stat. 1837.

98 Stat. 1904.

## PUBLIC LAW 99-103-SEPT. 30, 1985

subject to all the limitations, restrictions, and conditions set forth in the Department of Defense Authorization Act, 1986 (S. 1160) conference agreement and provided for in the conference report (H. Rept. 99-235) filed in the House of Representatives on July 29, 1985.

SEC. 102. Unless otherwise provided for in this joint resolution or in the applicable appropriation Act, appropriations and funds made available and authority granted pursuant to this joint resolution shall be available from October 1, 1985, and shall remain available until (a) enactment into law of an appropriation for any project or activity provided for in this joint resolution, or (b) enactment of the applicable appropriation Act by both Houses without any provision for such project or activity, or (c) November 14, 1985, whichever first occurs.

SEC. 103. Appropriations made and authority granted pursuant to this joint resolution shall cover all obligations or expenditures incurred for any project or activity during the period for which funds or authority for such project or activity are available under this joint resolution.

SEC. 104. Expenditures made pursuant to this joint resolution shall be charged to the applicable appropriation, fund, or authorization whenever a bill in which such applicable appropriation, fund, or authorization is contained is enacted into law.

SEC. 105. No provision in any appropriation Act for the fiscal year 1986 referred to in section 101 of this joint resolution that makes the availability of any appropriation provided therein dependent upon the enactment of additional authorizing or other legislation shall be effective before the date set forth in section 102(c) of this joint resolution.

SEC. 106. Appropriations and funds made available or authority granted pursuant to this joint resolution may be used without regard to the time limitations for submission and approval of apportionments set forth in section 1513 of title 31, United States Code, but nothing herein shall be construed to waive any other provision of law governing the apportionment of funds.

Approved September 30, 1985.

LEGISLATIVE HISTORY-H.J. Res. 388:

HOUSE REPORT No. 99-272 (Comm. on Appropriations). SENATE REPORT No. 99-142 (Comm. on Appropriations). CONGRESSIONAL RECORD, Vol. 131 (1985): Sept. 18, considered and passed House. Sept. 25, considered and passed Senate.

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# 99 STAT. 473

Effective date.

# THE WHITE HOUSE

WASHINGTON

November 21, 1985

MEMORANDUM										
FROM:	JOHN	G.	ROE	BERI	rsy	YZ				
SUBJECT:	<u>s.j.</u>	Res	. 2	228		Sales	of	Arms	to	Jordan

David Chew has asked for our views on enrolled resolution S.J. Res. 228 by 10:00 a.m. tomorrow. This joint resolution bars the recently proposed arms sale to Jordan until March 1, 1986, unless "direct and meaningful peace negotiations between Israel and Jordan are underway." The resolution passed the House by voice vote and the Senate 97-1.

OMB and NSC recommend approval; State has no objection; Defense no comment. Any veto of this resolution would surely be overridden, hence the OMB and NSC recommendation of approval. I have no legal objections. Congress is free to bar arms sales of this sort if it wants to by regular legislation; this is not the objectionable legislative veto procedure Congress used in the pre-Chadha days.

Attachment

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### THE WHITE HOUSE

WASHINGTON

November 21, 1985

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MEMORANDUM FOR DAVID L. CHEW STAFF SECRETARY

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FROM: RICHARD A. HAUSER DEPUTY COUNSEL TO THE PRESIDENT

SUBJECT: S.J. Res. 228 -- Sales of Arms to Jordan

Counsel's Office has reviewed the above-referenced enrolled resolution, and finds no objection to it from a legal perspective.

RAH:JGR:aea 11/21/85 cc: FFFielding RAHauser JGRoberts Subj Chron

CU ID' WHITE HOUSE **CORRESPONDENCE TRACKING WORKSHEET** D O - OUTGOING I H INTERNAL I • INCOMING
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Received (YY/MM/DD) That thew Name of Correspondent: \_ M Mail Report User Codes: (A) Res 238 - Sales as arms ROUTE TO: ACTION DISPOSITION Office/Agency (Staff Name) CUHOLL 82111 TAIN Cuat 15,11,22 10 am sterral No 77211 Referral Note: Referral Note: ACTION CODES: DISPOSITION CODES: 1 - Into Copy Only Mid Action & R - Direct Reply WiGopy A - Appropriate Action C Comment/Recomm D - Draft Response F - Furnish Fact Sheet Pres 1 A - Anewarad iternet. wint's S . For St X - Interim Reply FOR OUTGOING CORRESPONDENCE: to be used as Encla **WWHWREM** Type of Response - Initial Code - MA" is of Sione Inte of Outgoin Completion Date -Com

Keep this workshoet attached to the original incoming latter. Send all routing updates to Central Peterence (Room 75, OEOB). Always return completed correspondence record to Central Files. Refer guestions about the correspondence tracking system to Central Reference, ext. 2590.

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# WHITE HOUSE STAFFING MEMORANDUM

DATE: 11-21-85 ACTION/CONCURRENCE/COMMENT DUE BY: 10:00 a.m. 11-22-85

SUBJECT: S.J.RES. 228 -- SALES OF ARMS TO JORDAN

	ACTION FYI		ACTION FYI
VICE PRESIDENT		OGLESBY	
REGAN			
MILLER		RYAN	
BUCHANAN	<b>v</b> , □	SPEAKES	
CHAVEZ	v •,	SPRINKEL	
CHEW		SVAHN	
DANIELS		THOMAS	
FIELDING		TUTTLE	
HENKEL			
HICKS			
KINGON			
LACY			
McFARLANE			

**REMARKS**: Please submit any comments/recommendations to my office by 10:00 on Friday, the 22nd. Thank you.

**RESPONSE:** 

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David L. Chew Staff Secretary Ext. 2702

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EXECUTIVE OFFICE OF THE PRESIDENT



OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

# NOV 21 1985

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## MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Resolution S.J.Res. 228 - Sales of Arms to Jordan Sponsors - Senator Dole (R) Kansas and 38 others

# Last Day for Action

November 25, 1985 - Monday

# <u>Purpose</u>

Delays until March 1, 1986, the validity of any letter of offer regarding proposed sales of advanced weapons systems to Jordan unless direct and meaningful peace negotiations between Israel and Jordan are underway.

# Agency Recommendations

Office of Management and Budget Approval

National Security Council	Approval(Informally)				
Department of State	No objection (Informally)				
Department of Defense	No comment (Informally)				

# Discussion

Under Section 36(b) of the Arms Export Control Act a 30-day advance notification to the Congress is required before any letter of offer can be made to a foreign government to sell in excess of \$14 million worth of defense equipment.

On October 21, 1985, you gave the Congress advance notification that the United States Government intends to sell the following weapons systems, valued at approximately \$1.9 billion, to the Government of Jordan:

- -- 40 advanced air defense fighters (F-16s or F-20s), including 300 air to air missiles;
- -- 32 Bradley Cavalry fighting vehicles;
- -- 12 improved HAWK air defense missile improved assault fire units, including 222 HAWK missiles; and
- -- 72 basic STINGER missiles.

S.J.Res. 228 stipulates that prior to March 1, 1986, no letter of offer shall be valid with respect to any of the proposed sales to Jordan of advanced weapons systems as described in your October 21st notification, unless direct and meaningful peace negotiations between Israel and Jordan are underway.

S.J.Res. 228 passed the House by voice vote and the Senate by a vote of 97 to 1.

W 0 James C. Miller III

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Director

Enclosures

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# Rinety-ninth Congress of the United States of America

# AT THE FIRST SESSION

Begun and held at the City of Washington on Thursday, the third day of January, one thousand nine hundred and eighty-five

# Joint Resolution

### Relating to the proposed sales of arms to Jordan.

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That prior to March 1, 1986, no letter of offer shall be valid with respect to any of the proposed sales to Jordan of advanced weapons systems, including advanced aircraft and advanced air defense systems, that are described in the notification pursuant to section 36(b) of the Arms Export Control Act submitted to the Congress on October 21, 1985, unless direct and meaningful peace negotiations between Israel and Jordan are underway.

Speaker of the House of Representatives.

Vice President of the United States and President of the Senate.



. 228