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THE WHITE HOUSE

WASHINGTON

February 26, 1986

MEMORANDUM FOR DAVID L. CHEW

STAFF SECRETARY AND DEPUTY ASSISTANT

TO THE PRESIDENT

FROM:

JOHN G. ROBERTS

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Proposed Executive Order Entitled

"Nuclear Cooperation with Euratom"

and Message to Congress

Counsel's Office has reviewed the proposed Executive Order and message to Congress on nuclear cooperation with Euratom. We have no legal objection to the proposed Order. In line 16, page 2, of the message to Congress, "out" should be "our."

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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Document No. 366255

WHITE HOUSE STAFFING MEMORANDUM

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REMARKS: Please give your recommendations to my office by 11:00 a.m. tomorrow. Thanks.

RESPONSE:

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EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

February 21, 1986

3 FE8 25

MEMORANDUM FOR: THE PRESIDENT

FROM:

James C. Miller III

Director

SUBJECT:

Proposed Executive Order Entitled "Nuclear

Cooperation With EURATOM"

SUMMARY. The proposed Executive order would extend for one year the period for nuclear cooperation with the European Atomic Energy Community (EURATOM), which otherwise would expire on March 10, 1986.

BACKGROUND. The Atomic Energy Act generally prohibits nuclear cooperation with any nation which does not agree to prior United States approval of any reprocessing of United States-supplied special nuclear material. The United States-EURATOM agreement does not provide for such prior approval.

The Act nevertheless authorizes the President to extend the period of cooperation with EURATOM by Executive order for up to one year at a time. Six prior one-year extensions have been granted by Executive Orders. The existing extension will expire by its own terms on March 10, 1986. This proposed order would grant another one-year extension until March 10, 1987.

The Atomic Energy Act requires that, prior to granting such an extension, the President must notify the Congress of his determination that failure to continue nuclear cooperation with EURATOM would be seriously prejudicial to the achievement of our non-proliferation objectives and would otherwise jeopardize the common defense and security of the United States. The proposed notification to the Congress, which is attached to the Memorandum, explains the reasons why this action is being taken. The notification should be signed and sent to the Congress immediately prior to the signature of the proposed order.

This proposal has the concurrence of all affected agencies.

RECOMMENDATION. I recommend that you sign the notification to the Congress and the proposed Executive order.

Attachments

UNCLASSIFIED (WITH CONFIDENTIAL ATTACHMENT)



U.S. Department of Justice

Office of Legal Counsel

Office of the Assistant Attorney General Washington, D.C. 20530

The President,

-B 25 1986

The White House.

My dear Mr. President:

I am herewith transmitting a proposed Executive order entitled "Nuclear Cooperation With EURATOM." This proposed Executive order has been submitted by the Department of State. The Office of Management and Budget, with the approval of the Director, has forwarded it to this Department for review of its form and legality.

The proposed Executive order is approved with respect to form and legality.

Respectfully,

Charles J. Cooper

Assistant Attorney General Office of Legal Counsel

EXECUTIVE ORDER

NUCLEAR COOPERATION WITH EURATOM

By the authority vested in me as President by the Constitution and statutes of the United States of America, including Section 126a(2) of the Atomic Energy Act of 1954, as amended (42 U.S.C. 2155(a)(2)), and having determined that, upon the expiration of the period specified in the first proviso to Section 126a(2) of such Act and extended by Executive Orders No. 12193, 12295, 12351, 12409, 12463 and 12506, failure to continue peaceful nuclear cooperation with the European Atomic Energy Community would be seriously prejudicial to the achievement of the Unites States non-proliferation objectives and would otherwise jeopardize the common defense and security of the United States, and having notified the Congress of this determination, I hereby extend the duration of that period to March 10, 1987.

THE WHITE HOUSE

Dear Mr. Speaker:

The United States has been engaged in nuclear cooperation with the European Community for many years. This cooperation was initiated under agreements concluded over two decades ago between the United States and the European Atomic Energy Community (EURATOM) which extend until December 31, 1995. Since the inception of this cooperation, the Community has adhered to all its obligations under those agreements.

The Nuclear Non-Proliferation Act of 1978 amended the Atomic Energy Act to establish new nuclear export criteria, including a requirement that the United States have a right to consent to the reprocessing of fuel exported from the United States. Our present agreements for cooperation with EURATOM do not contain such a right. To avoid disrupting cooperation with EURATOM, a proviso was included in the law to enable continued cooperation until March 10, 1980, if EURATOM agreed to negotiations concerning our cooperation agreements, which it did.

The law also provides that nuclear cooperation with EURATOM can be extended on an annual basis after March 10, 1980, upon determination by the President that failure to cooperate would prejudice seriously the achievement of United States non-proliferation objectives or otherwise jeopardize the common defense and security, and after notification to the Congress.

President Carter made such a determination six years ago and signed Executive Order 12193, permitting continued nuclear cooperation with EURATOM until March 10, 1981. Subsequent determinations have permitted continued nuclear cooperation through March 10, 1986.

In addition to numerous informal contacts, the United States has engaged in nine rounds of talks with EURATOM regarding the renegotiation of the U.S.-EURATOM agreements for cooperation.

These were conducted in November 1978, September 1979, April 1980, January 1982, November 1983, March 1984 and May, September and November 1985. The European Community is now considering U.S. proposals relating to our cooperation agreements, and further progress in the talks is anticipated this year.

I believe that it is essential that cooperation between the United States and the Community continue and, likewise, that we work closely with out allies to counter the threat of nuclear explosives proliferation. A disruption of nuclear cooperation would not only eliminate any chance of progress in our talks with EURATOM related to our agreements, it would also cause serious problems in our overall relationships. Accordingly, I have determined that failure to continue peaceful nuclear cooperation with EURATOM would be seriously prejudicial to the achievement of United States non-proliferation objectives and would jeopardize the common defense and security of the United States. I intend to sign an Executive Order to extend the waiver of the

application of the relevant export criterion of the Nuclear Non-Proliferation Act for an additional twelve months from March 10, 1986.

Sincerely,

The Honorable

Thomas P. O'Neill, Jr.,

Speaker of the House of Representatives.

Dear Mr. President:

The United States has been engaged in nuclear cooperation with the European Community for many years. This cooperation was initiated under agreements concluded over two decades ago between the United States and the European Atomic Energy Community (EURATOM) which extend until December 31, 1995. Since the inception of this cooperation, the Community has adhered to all its obligations under those agreements.

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application of the relevant export criterion of the Nuclear Non-Proliferation Act for an additional twelve months from March 10, 1986.

Sincerely,

The Honorable

George Bush,

President of the Senate.

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WHITE HOUSE

CORRESPONDENCE TRACKING WORKSHEET □ O · OUTGOING H - INTERNAL 1 - INCOMING Date Correspondence Received (YY/MM/DD) DAYID Name of Correspondent: MI Mail Report User Codes: (A)_ (B) **ROUTE TO: ACTION** DISPOSITION Tracking Type Completion Action Date of Date (Staff Name) Code YY/MM/DD Response Code YY/MM/DD Office/Agency 85 102 127 8510212 CURCEL **ORIGINATOR** Referral Note: Ri 5102127 Referral Note: Referral Note: Referral Note: ACTION CODES: DISPOSITION CODES: 1 - Info Copy Only/No Action Necessary A - Answered C - Completed A - Appropriate Action R - Direct Reply w/Copy B - Non-Special Referral S · Suspended C - Comment/Recommendation D - Draft Response S - For Signature X - Interim Reply F - Furnish Fact Sheet FOR OUTGOING CORRESPONDENCE: to be used as Enclosure Type of Response = Initials of Signer Code = "A" Completion Date = Date of Outgoing Comments: _

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THE WHITE HOUSE

WASHINGTON

February 27, 1985

MEMORANDUM FOR DAVID L. CHEW

STAFF SECRETARY

FROM:

JOHN G. ROBERTS

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Proposed Executive Order Entitled "Nuclear Cooperation with Euratom" and Notification

to the Congress

Counsel's Office has reviewed the above-referenced proposed executive order, and finds no objection to it from a legal perspective. The accompanying proposed letter to Congress, however, contains an error. On page 2, line 7, "four" should be changed to "five." In the proposed press release, line 7, "1978 Nuclear Non-Proliferation Act" should be changed to "Nuclear Non-Proliferation Act of 1978."

Document No. 270998 € CW

WHITE HOUSE STAFFING MEMORANDUM

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Please provide any comments/recommendations by Friday, March 1. Thank you.

RESPONSE:



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

February 25, 1985

MEMORANDUM FOR:

THE PRESIDENT

FROM:

DAVID A. STOCKMAN

SUBJECT:

PROPOSED EXECUTIVE ORDER ENTITLED "NUCLEAR

COOPERATION WITH EURATOM"

SUMMARY. This proposed Executive order would extend for one year the period for nuclear cooperation with the European Atomic Energy Community (EURATOM), which otherwise would expire on March 10, 1985.

BACKGROUND. The Atomic Energy Act generally prohibits nuclear cooperation with any nation which does not agree to prior United States approval of any reprocessing of United States-supplied special nuclear material. The United States-EURATOM agreement does not provide for such prior approval.

The Act nevertheless authorizes the President to extend the period of cooperation with EURATOM by Executive order for up to one year at a time. Five prior one-year extensions have been granted by Executive Orders. The existing extension will expire by its own terms on March 10, 1985. This proposed order would grant another one-year extension until March 10, 1986.

The Atomic Energy Act requires that, prior to granting such an extension, the President must notify the Congress of his determination that failure to continue nuclear cooperation with EURATOM would be seriously prejudicial to the achievement of our non-proliferation objectives and would otherwise jeopardize the common defense and security of the United States. The proposed notification to the Congress, which is attached to this Memorandum, explains the reasons why this action is being taken. The notification should be signed and sent to the Congress immediately prior to the signature of the proposed order.

This proposal has the concurrence of all affected agencies.

RECOMMENDATION. I recommend that you sign the proposed Executive order.

Enclosure



U.S. Department of Justice

Office of Legal Counsel

Office of the Assistant Attorney General Washington, D.C. 20530

FEB 26 1985

The President,

The White House.

My dear Mr. President:

I am herewith transmitting a proposed Executive order entitled "Nuclear Cooperation with EURATOM."

This proposed order was submitted by the Department of State. It has been forwarded for the consideration of this Department as to form and legality by the Office of Management and Budget with the approval of the Director.

The proposed Executive order is approved as to form and legality.

Respectfully,

Ralph W. Tarr Acting Assistant Attorney General Office of legal Counsel

EXECUTIVE ORDER

NUCLEAR COOPERATION WITH EURATOM

By the authority vested in me as President by the Constitution and statutes of the United States of America, including Section 126a(2) of the Atomic Energy Act of 1954, as amended (42 U.S.C. 2155(a)(2)), and having determined that, upon the expiration of the period specified in the first proviso to Section 126a(2) of such Act and extended by Executive Orders No. 12193, 12295, 12351, 12409 and 12463, failure to continue peaceful nuclear cooperation with the European Atomic Energy Community would be seriously prejudicial to the achievement of the United States non-proliferation objectives and would otherwise jeopardize the common defense and security of the United States, and having notified the Congress of this determination, I hereby extend the duration of that period to March 10, 1986.

THE WHITE HOUSE,

Dear Mr. Speaker:

The United States has been engaged in nuclear cooperation with the European Community for many years. This cooperation was initiated under agreements concluded over two decades ago between the United States and the European Atomic Energy Community (EURATOM) which extend until December 31, 1995. Since the inception of this cooperation, the Community has adhered to all its obligations under those agreements.

The Nuclear Non-Proliferation Act of 1978 amended the Atomic Energy Act to establish new nuclear export criteria, including a requirement that the United States have the right to consent to the reprocessing of fuel exported from the United States. Our present agreements for cooperation with EURATOM do not contain such a right. To avoid disrupting cooperation with EURATOM, a proviso was included in the law to enable continued cooperation until March 10, 1980, if EURATOM agreed to negotiations concerning our cooperation agreement, which it did.

The Honorable
Thomas P. O'Neill, Jr.,
Speaker of the House of Representatives.

The law provides that nuclear cooperation with EURATOM can be extended on an annual basis after March 10, 1980, upon determination by the President that failure to cooperate would seriously prejudice the achievement of United States non-proliferation objectives or otherwise jeopardize the common defense and security and after notification to the Congress. President Carter made such a determination four years ago and signed Executive Order 12193, permitting continued nuclear cooperation with EURATOM until March 10, 1981. I made such determinations in 1981, 1982, 1983 and 1984 and signed Executive Orders 12295, 12351, 12409 and 12463, permitting continued nuclear cooperation through March 10, 1985.

In addition to numerous informal contacts, the United States has engaged in six rounds of talks with EURATOM regarding the renegotiation of the U.S.-EURATOM agreements for cooperation. These were conducted in November 1978, September 1979, April 1980, January 1982, November 1983 and March 1984. The European Community is now considering U.S. proposals relating to our cooperation agreements, and further progress in the talks is anticipated this year.

I believe that it is essential that cooperation between the United States and the Community continue and, likewise, that we work closely with our Allies to counter the threat of nuclear explosives proliferation. A disruption of nuclear cooperation would not only eliminate any chance of progress in our talks with EURATOM related to our agreements, it would also cause serious problems in our overall relationships. Accordingly, I have determined that failure to continue peaceful nuclear cooperation with EURATOM would be seriously prejudicial to the achievement of United States non-proliferation objectives and would jeopardize the common defense and security of the United States. I intend to sign an Executive Order to extend the waiver of the application of the relevant export criterion of the Nuclear Non-Proliferation Act for an additional twelve months from March 10, 1985.

Sincerely,

Ronald Reagan

Proposed Press Release on EURATOM Executive Order

The President today signed an Executive Order extending to March 10, 1986, the authority for the United States to continue peaceful nuclear cooperation with the European Community. Since U.S. agreements with the Community do not contain one of the provisions called for in amendments to the Atomic Energy Act made by the 1978 Nuclear Non-Proliferation Act, these amendments authorized the President to continue peaceful nuclear cooperation on an annual basis by Executive Order. The United States is continuing discussions with EURATOM regarding renegotiation of these agreements.

As required by law, the President has determined that failure to continue peaceful nuclear cooperation with EURATOM would be seriously prejudicial to the achievement of United States non-proliferation objectives and would jeopardize the common defense and security of the United States. He has notified the Congress of this determination.

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

February 28, 1986

EXECUTIVE ORDER

NUCLEAR COOPERATION WITH EURATOM

By the authority vested in me as President by the Constitution and statutes of the United States of America, including Section 126a(2) of the Atomic Energy Act of 1954, as amended (42 U.S.C. 2155(a)(2)), and having determined that, upon the expiration of the period specified in the first proviso to Section 126a(2) of such Act and extended by Executive Orders No. 12193, 12295, 12351, 12409, 12463, and 12506, failure to continue peaceful nuclear cooperation with the European Atomic Energy Community would be seriously prejudicial to the achievement of the United States non-proliferation objectives and would otherwise jeopardize the common defense and security of the United States, and having notified the Congress of this determination, I hereby extend the duration of that period to March 10, 1987.

RONALD REAGAN

THE WHITE HOUSE, February 28, 1986.

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THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

February 28, 1986

TEXT OF A LETTER FROM THE PRESIDENT TO THE SPEAKER OF THE HOUSE OF REPRESENTATIVES AND THE PRESIDENT OF THE SENATE

February 28, 1986

Dear Mr. Speaker:

(Dear Mr. President:)

The United States has been engaged in nuclear cooperation with the European Community for many years. This cooperation was initiated under agreements concluded over two decades ago between the United States and the European Atomic Energy Community (EURATOM) which extend until December 31, 1995. Since the inception of this cooperation, the Community has adhered to all its obligations under those agreements.

The Nuclear Non-Proliferation Act of 1978 amended the Atomic Energy Act to establish new nuclear export criteria, including a requirement that the United States have a right to consent to the reprocessing of fuel exported from the United States. Our present agreements for cooperation with EURATOM do not contain such a right. To avoid disrupting cooperation with EURATOM, a proviso was included in the law to enable continued cooperation until March 10, 1980, if EURATOM agreed to negotiations concerning our cooperation agreements, which it did.

The law also provides that nuclear cooperation with EURATOM can be extended on an annual basis after March 10, 1980, upon determination by the President that failure to cooperate would prejudice seriously the achievement of United States non-proliferation objectives or otherwise jeopardize the common defense and security, and after notification to the Congress. President Carter made such a determination six years ago and signed Executive Order 12193, permitting continued nuclear cooperation with EURATOM until March 10, 1981. Subsequent determinations have permitted continued nuclear cooperation through March 10, 1986.

In addition to numerous informal contacts, the United States has engaged in nine rounds of talks with EURATOM regarding the renegotiation of the U.S.-EURATOM agreements for cooperation. These were conducted in November 1978, September 1979, April 1980, January 1982, November 1983, March 1984 and May, September and November 1985. The European Community is now considering U.S. proposals relating to our cooperation agreements, and further progress in the talks is anticipated this year.

I believe that it is essential that cooperation between the United States and the Community continue and, likewise, that we work closely with our allies to counter the threat of

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nuclear explosives proliferation. A disruption of nuclear cooperation would not only eliminate any chance of progress in our talks with EURATOM related to our agreements, it would also cause serious problems in our overall relationships. Accordingly, I have determined that failure to continue peaceful nuclear cooperation with EURATOM would be seriously prejudicial to the achievement of United States non-proliferation objectives and would jeopardize the common defense and security of the United States. I intend to sign an Executive Order to extend the waiver of the application of the relevant export criterion of the Nuclear Non-Proliferation Act for an additional twelve months from March 10, 1986.

Sincerely,

RONALD REAGAN

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