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THE WHITE HOUSE

WASHINGTON

November 8, 1985

MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY

FROM: JOHN G. ROBERTS 
ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: H.R. 2409 -- Proposed Veto Message
for NIH Reauthorization Bill

Counsel's Office has reviewed the above-referenced proposed veto message. In this message the President directs the Secretary of Health and Human Services to establish a National Institute of Arthritis and Musculoskeletal and Skin Diseases. Authority does exist to establish additional such institutes, 42 U.S.C. § 289a(b), and accordingly we have no legal objection to the announcement.

I would point out, however, that there already exists an institute specifically concerned with arthritis, the National Institute of Arthritis, Diabetes and Digestive and Kidney Diseases, established pursuant to Congressional directive that institutes be established on these diseases. 42 U.S.C. § 289a(a). There is no legal reason the Secretary cannot separate arthritis from diabetes and digestive and kidney diseases, and join it in a new institute with skin diseases, but Administration officials should be aware that such action is not so much a new research initiative as a bureaucratic reshuffling.

bcc: David B. Waller

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

- O - OUTGOING
- H - INTERNAL
- I - INCOMING

Date Correspondence Received (YY/MM/DD) 1 1

Name of Correspondent: Dave Chew

MI Mail Report User Codes: (A) _____ (B) _____ (C) _____

Subject: H.R. 2409 - Proposed Veto Message for NIH
Reauthorization Bill

ROUTE TO:	ACTION	DISPOSITION		
Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code Completion Date YY/MM/DD
<u>CUHOLL</u>	ORIGINATOR	<u>85 11 10</u>		<u>1 1</u>
	Referral Note:			
<u>CUAT14</u>	<u>R</u>	<u>85 11 08</u>	<u>S</u>	<u>85 11 108</u> <u>11 a.m.</u>
	Referral Note:			
		<u>1 1</u>		<u>1 1</u>
	Referral Note:			
		<u>1 1</u>		<u>1 1</u>
	Referral Note:			
		<u>1 1</u>		<u>1 1</u>
	Referral Note:			

ACTION CODES:

- A - Appropriate Action
- I - Info Copy Only/No Action Necessary
- C - Comment/Recommendation
- R - Direct Reply w/Copy
- D - Draft Response
- S - For Signature
- F - Furnish Fact Sheet to be used as Enclosure
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Comments: _____

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 Always return completed correspondence record to Central Files.
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

WHITE HOUSE STAFFING MEMORANDUM

DATE: 11-08-85 ACTION/CONCURRENCE/COMMENT DUE BY: 11:00 a.m. TODAY

SUBJECT: H.R. 2409 -- PROPOSED VETO MESSAGE FOR NIH REAUTHORIZATION BILL

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input type="checkbox"/>	OGLESBY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
REGAN	<input type="checkbox"/>	<input type="checkbox"/>			
MILLER	<input checked="" type="checkbox"/>	<input type="checkbox"/>	RYAN	<input type="checkbox"/>	<input type="checkbox"/>
BUCHANAN	<input type="checkbox"/>	<input type="checkbox"/>	SPEAKES	<input type="checkbox"/>	<input type="checkbox"/>
CHAVEZ	<input type="checkbox"/>	<input type="checkbox"/>	SPRINKEL	<input type="checkbox"/>	<input type="checkbox"/>
CHEW	<input type="checkbox"/>	<input checked="" type="checkbox"/>	SVAHN	<input type="checkbox"/>	<input type="checkbox"/>
DANIELS	<input type="checkbox"/>	<input type="checkbox"/>	THOMAS	<input type="checkbox"/>	<input type="checkbox"/>
FIELDING	<input checked="" type="checkbox"/>	<input type="checkbox"/>	TUTTLE	<input type="checkbox"/>	<input type="checkbox"/>
HENKEL	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HICKS	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
KINGON	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
LACY	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McFARLANE	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS:

Please submit any comments/remarks on the attached draft veto message for the NIH reauthorization bill directly to my office by 11:00 this morning. Thank you.

RESPONSE:

David L. Chew
Staff Secretary
Ext. 2702

TO THE HOUSE OF REPRESENTATIVES:

I am returning herewith without my approval H.R. 2409, the "Health Research Extension Act of 1985," which would extend and amend the biomedical research authorities of the National Institutes of Health (NIH).

My action on this bill should in no way be interpreted as a lessening of this Administration's strong commitment to the biomedical research endeavors of NIH. In fact, I want to underscore my personal support and the support of my Administration for biomedical research and for the NIH. For over 40 years, the NIH has enjoyed unparalleled success. Enormous progress in research and the improved health of the American people attest to that success. An appropriations bill or a continuing resolution will provide uninterrupted funding for NIH activities in fiscal year 1986.

I believe that instead of fostering a strong Federal biomedical research effort, H.R. 2409 would adversely affect the pursuit of research excellence at NIH by:

- imposing numerous administrative and program requirements that would interfere with the ability to carry forward our biomedical research activities in the most cost-effective manner and would misallocate scarce financial and personnel resources;
- establishing unneeded new organizations, such as the Center for Nursing Research at NIH, which would lead to unnecessary coordination problems and administrative expenses while doing little to assist the biomedical research endeavors of NIH; and
- imposing a uniform set of authorities on all the research institutes, thus diminishing our administrative flexibility to respond to changing biomedical research needs.

Although H.R. 2409 is overloaded with objectionable provisions that seriously undermine and threaten the ability of NIH to manage itself and is therefore unacceptable, I recognize there are areas in which the Administration can step forward to strengthen specific research efforts.

As Senator Hatch pointed out when introducing the NIH reauthorization bill in the Senate in June of this year, arthritis afflicts some 49 million of this Nation's citizens and "all of us suffer, at some time in our life, from some form of arthritis." Further, arthritis, along with musculoskeletal and skin diseases, "collectively result in an extraordinary loss to our economy from lost productivity as well as from medical expense."

In recognition of the plight of the millions of arthritis victims and society's costs, I have directed the Secretary of Health and Human Services to establish administratively a separate National Institute of Arthritis and Musculoskeletal and Skin Diseases that will meet the continuing need for coordinated research in this important area. This directive is consistent with the Department's recommendation to me that this Institute be established.

At the same time, I do not believe that the establishment of a nursing research center at NIH is appropriate, for a very basic reason -- there is a lack of compatibility between the mission of such a center and the mission of NIH. The biomedical research activities of NIH are concerned with discovering the etiology of and treatment for diseases. In contrast, nursing research uses substantive scientific information and methodology and focuses on their relevance to nursing practice and administration. This research is important, but neither it nor disease-oriented research are served by the provisions of the bill.

H.R. 2409 manifests an effort to exert undue political control over decisions regarding scientific research, thus limiting the ability of the NIH to set this Nation's

biomedical research agenda. I do not believe that it is either necessary or wise to restrict the flexibility under which the NIH has operated so successfully. In 1984, I rejected a very similar bill, and once again I find no reasonable justification for the extensive changes to the NIH mandated by H.R. 2409. In order to allow NIH to continue to provide excellence in biomedical research and in its management, I am disapproving this bill.

THE WHITE HOUSE,

THE WHITE HOUSE
Office of the Press Secretary

For Immediate Release

November 8, 1985

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I believe that instead of fostering a strong Federal biomedical research effort, H.R. 2409 would adversely affect the pursuit of research excellence at NIH by:

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more

(OVER)

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RONALD REAGAN

THE WHITE HOUSE,

November 8, 1985.


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THE WHITE HOUSE

WASHINGTON

November 13, 1985

MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY

FROM: JOHN G. ROBERTS 
ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: S. 1570 -- Fair Labor Standards
Amendments of 1985

Counsel's Office has reviewed the above-referenced enrolled bill and signing statement, and finds no objection to them from a legal perspective.

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

O - OUTGOING

H - INTERNAL

I - INCOMING

Date Correspondence Received (YY/MM/DD) 1 1

Name of Correspondent: David Chew

MI Mail Report

User Codes: (A) _____ (B) _____ (C) _____

Subject: S. 1570 - Fair Labor Standards Amendments
of 1985

ROUTE TO:

ACTION

DISPOSITION

Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response Code	Completion Date YY/MM/DD
<u>CUHOLL</u>	<u>ORIGINATOR</u>	<u>85/11/12</u>		<u>1 1</u>
	Referral Note:			
<u>CUAT18</u>	<u>R</u>	<u>85/11/12</u>	<u>S</u>	<u>85/11/13</u> <u>9:30 a.m.</u>
	Referral Note:			
		<u>1 1</u>		<u>1 1</u>
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	Referral Note:			
		<u>1 1</u>		<u>1 1</u>
	Referral Note:			

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WHITE HOUSE STAFFING MEMORANDUM

DATE: 11-12-85 ACTION/CONCURRENCE/COMMENT DUE BY: 9:30 a.m. 11-13-85

SUBJECT: S. 1570 -- FAIR LABOR STANDARDS AMENDMENTS OF 1985

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	OGLESBY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
REGAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>			
MILLER	<input type="checkbox"/>	<input type="checkbox"/>	RYAN	<input type="checkbox"/>	<input type="checkbox"/>
BUCHANAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SPEAKES	<input type="checkbox"/>	<input checked="" type="checkbox"/>
CHAVEZ	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SPRINKEL	<input type="checkbox"/>	<input type="checkbox"/>
CHEW	<input type="checkbox"/>	<input checked="" type="checkbox"/>	SVAHN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DANIELS	<input type="checkbox"/>	<input type="checkbox"/>	THOMAS	<input checked="" type="checkbox"/>	<input type="checkbox"/>
FIELDING	<input type="checkbox"/>	<input type="checkbox"/>	TUTTLE	<input type="checkbox"/>	<input type="checkbox"/>
HENKEL	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HICKS	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
KINGON	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
LACY	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McFARLANE	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS: Please provide any comments on the attached memo and signing statement directly to my office by 9:30 a.m. tomorrow. Thank you.

RESPONSE:

David L. Chew
Staff Secretary
Ext. 2702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

NOV 12 PM

NOV 12 1985

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill S. 1570 - Fair Labor Standards
Amendments of 1985
Sponsor - Sen. Nickles (R) Oklahoma and 48 others

Last Day for Action

Purpose

Amends the Fair Labor Standards Act of 1938 to (a) authorize compensatory time off in lieu of overtime pay for certain State and local government employees and (b) clarify the application of the Act to persons performing volunteer services for State and local governments as well as to certain other groups of State-local employees.

Agency Recommendations

Office of Management and Budget	Approval
Department of Labor	Approval (Signing Statement attached)
Department of Justice	Approval

Discussion

In 1966 and 1972, amendments to the Fair Labor Standards Act (FLSA) extended the Act's minimum wage and maximum hour provisions to certain specified groups of State and local government employees. In 1974, the FLSA was extended to virtually all such employees. The Supreme Court held the 1974 amendments to be unconstitutional in its 1976 decision National League of Cities v. Usery, ruling that the FLSA could not constitutionally be applied to employees of State and local governments engaged in "traditional" governmental functions. In February 1985, the Supreme Court reversed that ruling, and applied the FLSA to State and local government employees generally, in its decision Garcia v. San Antonio Metropolitan Transit Authority.

The Garcia decision caused great concern among State and local governments about increased payroll costs and reduced flexibility in workforce utilization. For example, compensatory time off for overtime hours worked (in lieu of overtime pay) -- which is restricted under the FLSA -- is a widespread practice at the State and local level, affecting especially law enforcement and firefighter personnel. In addition, many public agencies' reliance on volunteers for services could be illegal under the Garcia reading of the FLSA. Many also engage in joint and occasional part-time employment practices involving work by public employees for their governments in a different capacity; these practices could be adversely affected by a requirement for overtime pay under the FLSA.

Moreover, although compliance costs could not be estimated with precision, a preliminary analysis by the Congressional Budget Office indicated that initial annual costs would total between \$0.5 billion and \$1.5 billion nationwide. Earlier estimates had ranged as high as \$3 billion.

S. 1570 and companion House legislation were introduced at the behest of State and local groups to deal with these problems. As enrolled, S. 1570, which passed both Houses by voice vote, addresses the concerns of State and local governments by amending the FLSA to provide public employers with more flexibility to use compensatory time in lieu of overtime pay, and to clarify its application to volunteers and other special employment circumstances.

Major provisions of S. 1570

The enrolled bill would:

- allow public employers to grant compensatory time, subject to a cap, at the rate of time and a half, in lieu of overtime pay, pursuant to a collective bargaining or other form of agreement before the performance of the work.
- require that overtime be paid after an employee accrues 240 hours of compensatory time, except that public safety, seasonal, and emergency workers may accrue 480 hours of compensatory time.
- specify that when employment terminates, all accrued compensatory time must be paid at not less than the employee's average wage rate for the previous three years, or the employee's final regular wage, whichever is higher.
- amend the definition of "employee" so that an individual who volunteers to perform a service for a State or local government agency would not be considered an employee of that agency under the FLSA, provided that he is volunteering his services for either a different public employer or in a different job for the same employer.

- provide (a) that hours worked by an employee of a State or local government fire protection or law enforcement agency at the employee's option, in a special detail, for a separate or independent employer, and (b) that hours worked by a State or local government employee in part-time, occasional, or sporadic employment in a different capacity than his regular employment, shall not be counted as regular hours under the FLSA.
- exempt from FLSA coverage employees of all State and local legislative branches, except library employees.
- permit an employee who claims to have been discriminated against by an employer because the employee asserted coverage under the overtime provisions of the FLSA since the Garcia decision, to seek relief under the Act.

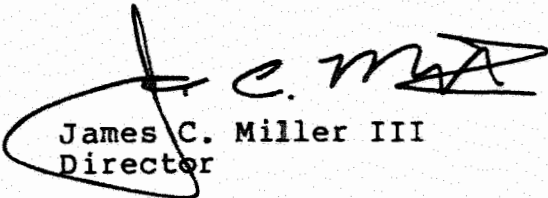
The bill's effective date is April 15, 1986, to allow time for the States and localities to change their practices to meet the new FLSA requirements and the Department of Labor to issue implementing regulations.

Administration Position and Recommendations

As expressed in testimony last September on S. 1570 by Secretary of Labor Brock and Assistant Attorney General Reynolds, the Administration did not agree with the Court's reasoning in the Garcia decision. The testimony acknowledged the need to provide relief for State and local governments and supported the legislation -- which had received strong endorsement from State, county, and local governments -- and deferred to those governments for any necessary technical changes.

Although the enrolled bill differs somewhat from S. 1570 as introduced, as Labor points out in its views letter, it represents a responsible consensus of State and local governments and their employees to resolve the concerns that have arisen from the Garcia decision. In strongly recommending approval, Labor states its belief that this compromise legislation strikes an acceptable balance between the concerns of the governments involved, the needs of their employees, and the benefits to the public from continued use of volunteers and special work arrangements.

Labor has drafted a signing statement for your consideration. We recommend that the statement be amended to indicate that the President is particularly pleased that the bill reflects joint efforts of the leadership of State and local governments and the Domestic Policy Council Working Group on Federalism, and that he hopes this experience will serve as a model for future cooperative efforts.


James C. Miller III
Director

STATEMENT BY THE PRESIDENT AT THE SIGNING OF S. 1570

Today, I have signed S. 1570, a bill which will provide relief to State and local governments and their employees from the Supreme Court's decision in Garcia v. San Antonio Metropolitan Transit Authority. This decision held that the Constitution does not prevent applying the minimum wage and overtime provisions of the Fair Labor Standards Act to State and local government employees. The decision reversed an earlier ruling which essentially held the opposite view. The Court's majority expressed the view that the political process ultimately would ensure that laws would not be passed that unduly burden the States, and left to the Congress the duty to redress the problems created by the decision.

Whether one agrees with the Court's conclusion of the role of the political process in protecting the States, in this particular instance, the Congress and this Administration responded.

The bill I have signed today is the culmination of a bipartisan effort by the Congress with the support of State and local governments and employee representatives, and with the strong endorsement of this Administration. Without this legislation there would have been a serious impact on the costs and the

level of services of State and local governments, and in the pay practices and work schedules for their employees.

The new law will benefit both State and local governments and their employees by permitting them to negotiate agreements to continue a longstanding practice--the use of compensatory time off in lieu of overtime pay. It will also enhance the volunteer spirit in our society by continuing the historical practice of citizens donating their services without expecting compensation. And it will eliminate the unexpected back pay liability for overtime pay which has been accruing because of the Court's reversal of the earlier decision.

I commend all parties for their efforts in resolving this problem: Secretary of Labor Bill Brock and, among House and Senate Labor Committee principals whose efforts were instrumental in the bill's passage, Senators Orrin Hatch, Howard Metzenbaum, and Don Nickles; and Representatives Augustus Hawkins, Jim Jeffords, Austin Murphy, Tom Petri, and Steve Bartlett.


I especially want to single out Senator Nickles for dealing with this issue early on and for pressing the Senate to act quickly. His leadership has been instrumental to our success.

THE WHITE HOUSE

WASHINGTON

November 15, 1985

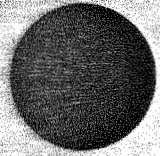
MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY

FROM: JOHN G. ROBERTS, JR. 
ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: S. 1851 Temporary Extensions
of Agricultural Programs

Counsel's Office has reviewed the above-referenced enrolled bill, and finds no objection to it from a legal perspective. It should be signed today.

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET



O - OUTGOING

H - INTERNAL

I - INCOMING

Date Correspondence Received (YY/MM/DD) 1 1

Name of Correspondent: Dave Chew

MI Mail Report

User Codes: (A) _____ (B) _____ (C) _____

Subject: S. 1851 - Temporary Extensions of Agricultural Programs

ROUTE TO:

ACTION

DISPOSITION

Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
<u>CUTTOLL</u>	<u>ORIGINATOR</u>	<u>85,11,15</u>			<u>1 1</u>
	Referral Note:				
<u>Chatt 18</u>	<u>B</u>	<u>85,11,15</u>		<u>S</u>	<u>85,11,15</u>
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		<u>1 1</u>			<u>1 1</u>
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WHITE HOUSE STAFFING MEMORANDUM

DATE: 11/15/85 ACTION/CONCURRENCE/COMMENT DUE BY: 1:00 p.m. TODAY

SUBJECT: S. 1851 - Temporary Extensions of Agricultural Programs

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	OGLESBY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
REGAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>			
MILLER	<input type="checkbox"/>	<input type="checkbox"/>	RYAN	<input type="checkbox"/>	<input type="checkbox"/>
BUCHANAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SPEAKES	<input type="checkbox"/>	<input checked="" type="checkbox"/>
CHAVEZ	<input type="checkbox"/>	<input type="checkbox"/>	SPRINKEL	<input type="checkbox"/>	<input type="checkbox"/>
CHEW	<input type="checkbox"/> P	<input checked="" type="checkbox"/> SS	SVAHN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DANIELS	<input checked="" type="checkbox"/>	<input type="checkbox"/>	THOMAS	<input checked="" type="checkbox"/>	<input type="checkbox"/>
FIELDING	<input type="checkbox"/>	<input type="checkbox"/>	TUTTLE	<input type="checkbox"/>	<input type="checkbox"/>
HENKEL	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HICKS	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
KINGON	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
LACY	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McFARLANE	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS: Please give your recommendations to my office by 1:00 p.m. today. Thanks.

RESPONSE:



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

Received 7 0

NOV 15 11 11 AM '85
- November 15, 1985

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill S. 1851 - Temporary Extensions of
Agricultural Programs
Sponsor - Senator Helms (R) North Carolina

Last Day for Action

Three of the five provisions extended by the enrolled bill expire November 15, 1985.

Purpose

(1) Extends certain deadlines in current law affecting the dairy price support program, the food stamp program, and the peanut and upland cotton marketing referenda and (2) lowers the support price and marketing assessment for the 1985 crop of burley tobacco.

Agency Recommendations

Office of Management and Budget	Approval
Department of Agriculture	Approval (Informally)

Discussion

The enrolled bill has five major provisions, discussed below.

Dairy Price Support Program -- The enrolled bill would extend through December 13, 1985, the dairy price support provisions of current law. The dairy support price is now set at \$11.60 per hundredweight, but this provision expires on November 15, 1985. On November 16th, the program reverts to permanent law, which would require the support price to be raised to about \$16.22 per hundredweight. By extending the current support price, the enrolled bill would save the taxpayers about \$6 million a day, or some \$168 million over the 28-day life of the bill.

The Administration's 1985 farm bill proposed (1) repeal of permanent law requiring high support prices and (2) authority to set support prices far below those required by current law. Both the House-passed and Senate Committee versions of the farm bill require dairy support prices to be set higher than the

Administration recommended, but substantially below those required by permanent law.

Puerto Rico Food Assistance Program - The enrolled bill would also extend through December 13, 1985, a provision of the Food Stamp Act that has the effect of permitting Puerto Rico to provide food assistance in the form of cash rather than food stamp coupons.

The Omnibus Budget Reconciliation Act (OBRA) of 1981 created a block grant for food assistance in Puerto Rico. Since it began operating the block grant in 1982, Puerto Rico has chosen to pay benefits in cash instead of coupons. In the 1982 OBRA (P.L. 97-253), the Congress mandated a return of Puerto Rico's program to a noncash system by October 1, 1983. Subsequent legislation (P.L. 98-204 and P.L. 99-114) delayed return to a noncash program until November 15, 1985.

The Administration's 1985 food stamp legislation proposed permanent elimination of the requirement that Puerto Rico return to a noncash (i.e., food stamp coupon) system, and both the House and Senate Committee versions of this year's farm bill have accepted that proposal. The enrolled bill would allow Puerto Rico to avoid unnecessary time, effort, and costs of establishing a coupon distribution system for a short period.

Cash Food Assistance Benefits for Certain Supplemental Security Income Beneficiaries -- The enrolled bill would also extend through December 13, 1985, a provision of the Food Stamp Act that permits certain States to make payment of the value of food stamp allotments in cash rather than with food stamp coupons to eligible households (household members must be either at least 65 or entitled to Supplemental Security Income benefits).

Peanut and Upland Cotton Marketing Referenda -- Under the Agricultural Adjustment Act of 1938, the Secretary of Agriculture must determine each spring if total supplies of certain crops, including peanuts and cotton, is likely to be excessive in the following marketing year. If the Secretary makes such a determination for any of the specified crops, the Act requires him to announce a national marketing quota to limit the acreage each producer can plant without penalty. Imposition of such marketing quotas is subject to approval of producers by referendum, which for peanuts and cotton the Secretary must hold by December 15th. If farmers were to reject quotas in such referenda, no production controls would be implemented, but the support prices would be lowered.

Since 1965, these provisions of the Act have been suspended for four-year periods by each successive quadrennial farm bill, and no such referenda have been held. The 1981 farm bill suspended the provisions for the 1982-1985 crops, and this year's farm bill is expected to do the same for the next four years. The Administration's proposal would repeal the provisions.

In order to comply with current law, Secretary Block announced a national upland cotton marketing quota for the 1986 crop year in October, and a peanut marketing quota on November 14, 1985. Both referenda are scheduled to be held by mail December 9-13, 1985.

The enrolled bill would allow the Secretary to postpone both referenda until 31 days after adjournment sine die of the current session of Congress. This might obviate the need for the referenda and save the costs of conducting them, since a farm bill suspending the current law requirements may be enacted later this year.

Burley Tobacco Price Support Program -- Finally, the enrolled bill would lower the support price for the 1985 crop of burley tobacco from \$1.788 to \$1.488 per pound and the marketing assessment, used to pay for the tobacco price support program under the No Net Cost Tobacco Program Act, from 30 to 4 cents per pound.

This provision is expected to allow this year's lower priced U.S. burley crop to offset previously anticipated imports. It may also save some Federal outlays, after netting the loss from reduced assessment income against the savings from a smaller portion of the crop coming under Government loan. The amount of change in outlays is speculative, depending on market behavior.

The enrolled bill passed both Houses of Congress by voice vote.

James M. Miller III
Director

Ninety-ninth Congress of the United States of America

AT THE FIRST SESSION

*Begun and held at the City of Washington on Thursday, the third day of January,
one thousand nine hundred and eighty-five*

An Act

To extend temporarily the dairy price support program and certain food stamp program provisions, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That section 201(d)(1)(B) of the Agricultural Act of 1949 (7 U.S.C. 1446(d)(1)(B)) is amended by striking out "November 15, 1985" and inserting in lieu thereof "December 13, 1985".

SEC. 2. The last sentence of section 17(b)(1) of the Food Stamp Act of 1977 (7 U.S.C. 2026(b)(1)) is amended by striking out "November 15, 1985" and inserting in lieu thereof "December 13, 1985".

SEC. 3. Effective for the period beginning November 16, 1985, and ending December 13, 1985, section 19(a)(1)(A) of the Food Stamp Act of 1977 (7 U.S.C. 2028(a)(1)(A)) is amended by striking out "noncash".

SEC. 4. Section 343 of the Agricultural Adjustment Act of 1938 (7 U.S.C. 1343) is amended by striking out the last sentence and inserting in lieu thereof the following: "Notwithstanding any other provision hereof, the referendum with respect to the national marketing quota for cotton for the marketing year beginning August 1, 1986, may be conducted not later than thirty-one days after adjournment sine die of the first session of the Ninety-ninth Congress."

SEC. 5. Section 358(b) of the Agricultural Adjustment Act of 1938 (7 U.S.C. 1358(b)) is amended by adding at the end thereof the following new sentence: "Notwithstanding any other provision hereof, the referendum with respect to marketing quotas for the crops of peanuts produced in the 1986, 1987, and 1988 calendar years may be conducted not later than thirty-one days after adjournment sine die of the first session of the Ninety-ninth Congress."

SEC. 6. (a) Section 106(f) of the Agricultural Act of 1949 (7 U.S.C. 1445(f)) is amended by adding at the end thereof the following new paragraph:

"(5) For the 1985 crop of Burley tobacco, notwithstanding paragraph (4) of this section, the support level shall be \$1.488 per pound."

(b) Section 106B(d)(2) of the Agricultural Act of 1949 (7 U.S.C. 1445-2(d)(2)) is amended—

S.1851—2

(1) by inserting "(A)" after the paragraph designation; and
(2) by adding at the end thereof the following new
subparagraph:

"(B) With respect to the 1985 crop of Burley tobacco, for
the purposes of paragraph (1), the marketing assessment
shall not be more than 4 cents per pound."

Speaker of the House of Representatives.

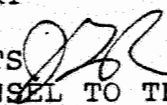
*Vice President of the United States and
President of the Senate.*

THE WHITE HOUSE

WASHINGTON

November 22, 1985

MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY

FROM: JOHN G. ROBERTS 
ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: H.R. 3447 -- Congressional
Award Amendments of 1985

Counsel's Office has reviewed the above-referenced enrolled bill, and finds no objection to it from a legal perspective. The appointment provisions of this bill do not raise constitutional concerns because the Congressional Award Board is not an agency or instrumentality of the United States, and the members of the Board do not perform functions that may only be performed by officers of the United States.

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

- O - OUTGOING
- H - INTERNAL
- I - INCOMING
Date Correspondence Received (YY/MM/DD) 1 1

Name of Correspondent: Dave Chew

MI Mail Report User Codes: (A) _____ (B) _____ (C) _____

Subject: H.R. 3447 - Congressional Award Amendments of 1985

ROUTE TO:		ACTION	DISPOSITION			
Office/Agency	(Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
<u>CUHOLL</u>		ORIGINATOR	<u>8511121</u>			<u>1 1</u>
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<u>CUAT18</u>		<u>R</u>	<u>8511121</u>		<u>S</u>	<u>8511122</u>
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ACTION CODES:

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to be used as Enclosure
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- S - Suspended

FOR OUTGOING CORRESPONDENCE:

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: _____

Keep this worksheet attached to the original incoming letter.
Send all routing updates to Central Reference (Room 75, OEOB).
Always return completed correspondence record to Central Files.
Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

WHITE HOUSE STAFFING MEMORANDUM

DATE: 11/21/85 ACTION/CONCURRENCE/COMMENT DUE BY: 11/22/85, 5:00 p.m.

SUBJECT: ENROLLED BILL H.R. 3447 - Congressional Award Amendments of 1985

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	OGLESBY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
REGAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>			
MILLER	<input type="checkbox"/>	<input type="checkbox"/>	RYAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
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CHAVEZ	<input type="checkbox"/>	<input type="checkbox"/>	SPRINKEL	<input type="checkbox"/>	<input type="checkbox"/>
CHEW	<input type="checkbox"/> P	<input checked="" type="checkbox"/> SS	SVAHN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DANIELS	<input type="checkbox"/>	<input type="checkbox"/>	THOMAS	<input checked="" type="checkbox"/>	<input type="checkbox"/>
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KINGON	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
LACY	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McFARLANE	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS:

Please comments on the attached enrolled bill memo by 5:00 p.m. tomorrow .

RESPONSE:



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

November 21, 1985

RECEIVED
NOV 21 1985

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 3447 - Congressional Award
Amendments of 1985
Sponsors - Rep. Williams (D) Montana and
Rep. Howard (D) New Jersey

Last Day for Action

November 27, 1985 - Wednesday

Purpose

To extend and amend the Congressional Award Program.

Agency Recommendation

Office of Management and Budget

Approval

Discussion

H.R. 3447 reauthorizes for three years, through November 16, 1988, the activities of the Congressional Award Board. The previous authorization expired on November 16, 1985.

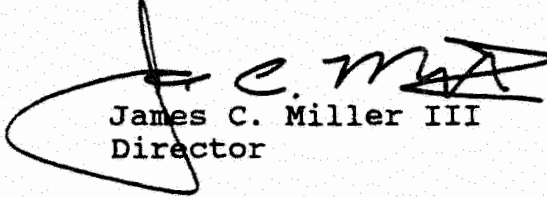
Under the Congressional Award Program, which is administered by the Board, gold, silver and bronze medals and scholarships are awarded to young people, aged 14 to 23, in recognition of their notable achievements in several areas, including public service, personal development, or physical fitness. The Board is not an agency of the United States Government, and the program is funded entirely by private and corporate donations.

In addition to reauthorizing the Board's activities, H.R. 3447 makes a number of amendments concerning the administration and oversight of the Congressional Award Program. In particular H.R. 3447 would:

- Specify that at least four of the 33 Board members must be members of Congress;
- Change the term of office for Board members from a staggered and set term (i.e., six, four, or two years) to a four-year term;

- Impose a cap of \$75,000 (indexed for inflation beginning after 1986) on the salary that may be paid to the Director and Regional Directors of the Board;
- Permit scholarships to be awarded to recipients of gold, silver, and bronze medals, and not just recipients of gold medals, as current law allows;
- Make a number of minor changes regarding the annual report and meetings of the Board, the Board's bylaws, and audits by the General Accounting Office; and
- Authorize the Board to permit donors to use the name of the Board or the name "Congressional Award Program" in advertising.

H.R. 3447 passed both Houses by voice vote.



James C. Miller III
Director

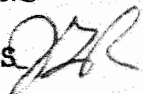
Enclosures

THE WHITE HOUSE

WASHINGTON

November 22, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS 

SUBJECT: H.R. 3038 -- HUD/Independent
Agencies Appropriations

David L. Chew has asked for your views by close of business today on H.R. 3038, the HUD/Independent Agencies Appropriations Bill for 1986. The bill provides \$60,826 million in budget authority, and, according to OMB, the spending levels are in the acceptable range. There are two provisions that raise constitutional concerns. The provision appropriating \$70 million to FEMA for an emergency food and shelter program specifies (p. 11) that the FEMA Director shall "constitute" a board to determine how the funds should be distributed. The bill specifies that six private charities "shall each designate a representative to sit on the national board." Deciding on the distribution of Federal relief funds is, of course, a function that can only be performed by a constitutionally appointed officer of the United States, and permitting private organizations to appoint the members of this board accordingly violates the Appointments Clause. Justice recommends a signing statement directing the FEMA Director to interpret the bill as giving him complete discretionary authority to decide who sits on the board. This problem has arisen before, and was handled in this manner.

Section 413 of the bill's general provisions (p. 23) contains language that seems destined to become boilerplate:

No part of any appropriation contained in this Act shall be available to implement, administer, or enforce any regulation which has been disapproved pursuant to a resolution of disapproval duly adopted in accordance with the applicable law of the United States.

In his memorandum for the President OMB Director Miller states that "the Supreme Court's Chadha decision would make this prohibition unconstitutional." Putting aside the curious choice of tense, I disagree. "Applicable law of the United States" includes the Constitution and the Chadha decision. So interpreted, Section 413 is not unconstitutional. As we have discussed, language should be added to

the signing statement, explaining our understanding of this section. I suggest the following:

Section 413 of the bill provides that "[n]o part of any appropriation contained in this Act shall be available to implement, administer, or enforce any regulation which has been disapproved pursuant to a resolution of disapproval duly adopted in accordance with the applicable law of the United States." The "applicable law of the United States" includes, of course, the Constitution and the decision of the Supreme Court in INS v. Chadha. Under the Constitution and that decision, the "resolution of disapproval" referred to in Section 413 must be a joint resolution presented to the President for approval or disapproval.

THE WHITE HOUSE

WASHINGTON

November 22, 1985

MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY

FROM: FRED F. FIELDING **F3/RAH**
COUNSEL TO THE PRESIDENT

SUBJECT: H.R. 3038 -- HUD/Independent
Agencies Appropriations

Counsel's Office has reviewed the above-referenced enrolled bill. I agree that the signing statement provided by the Department of Justice should be issued, but would add an additional paragraph to clarify our understanding of Section 413 of the bill. That section is not unconstitutional if "applicable law of the United States" is understood to include, as it must, the Constitution and the Chadha decision. To avoid future misunderstanding, our interpretation of this section should be made explicit in the signing statement. I suggest the following language:

Section 413 of the bill provides that "[n]o part of any appropriation contained in this Act shall be available to implement, administer, or enforce any regulation which has been disapproved pursuant to a resolution of disapproval duly adopted in accordance with the applicable law of the United States." The "applicable law of the United States" includes, of course, the Constitution and the decision of the Supreme Court in INS v. Chadha. Under the Constitution and that decision, the "resolution of disapproval" referred to in Section 413 must be a joint resolution presented to the President for approval or disapproval.

FFF:JGR:aea 11/22/85
cc: FFFielding
JGRoberts
Subj
Chron

THE WHITE HOUSE

WASHINGTON

November 22, 1985

MEMORANDUM FOR DAVID L. CHEW
STAFF SECRETARY

FROM: FRED F. FIELDING
COUNSEL TO THE PRESIDENT

SUBJECT: H.R. 3038 -- HUD/Independent
Agencies Appropriations

Counsel's Office has reviewed the above-referenced enrolled bill. I agree that the signing statement provided by the Department of Justice should be issued, but would add an additional paragraph to clarify our understanding of Section 413 of the bill. That section is not unconstitutional if "applicable law of the United States" is understood to include, as it must, the Constitution and the Chadha decision. To avoid future misunderstanding, our interpretation of this section should be made explicit in the signing statement. I suggest the following language:

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FFF:JGR:aea 11/22/85
cc: FFFielding
JGRoberts
Subj
Chron

WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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Date Correspondence Received (YY/MM/DD) 1 1

Name of Correspondent: Ann Chew

MI Mail Report User Codes: (A) _____ (B) _____ (C) _____

Subject: H.R. 3038 - HUD/ Independent Agencies Appropriations

ROUTE TO:	ACTION	DISPOSITION		
Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code Completion Date YY/MM/DD
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Type of Response = Initials of Signer
Code = "A"
Completion Date = Date of Outgoing

Comments: _____

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Send all routing updates to Central Reference (Room 75, OEOP).
Always return completed correspondence record to Central Files.
Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

WHITE HOUSE STAFFING MEMORANDUM

DATE: 11-22-85 ACTION/CONCURRENCE/COMMENT DUE BY: C.O.B. TODAY

SUBJECT: H.R. 3038 -- HUD/INDEPENDENT AGENCIES APPROPRIATIONS

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	OGLESBY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
REGAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>			
MILLER	<input type="checkbox"/>	<input type="checkbox"/>	RYAN	<input type="checkbox"/>	<input type="checkbox"/>
BUCHANAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SPEAKES	<input type="checkbox"/>	<input checked="" type="checkbox"/>
CHAVEZ	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SPRINKEL	<input type="checkbox"/>	<input type="checkbox"/>
CHEW	<input type="checkbox"/>	<input checked="" type="checkbox"/>	SWAHN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DANIELS	<input checked="" type="checkbox"/>	<input type="checkbox"/>	THOMAS	<input checked="" type="checkbox"/>	<input type="checkbox"/>
FIELDING	<input checked="" type="checkbox"/>	<input type="checkbox"/>	TUTTLE	<input type="checkbox"/>	<input type="checkbox"/>
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LACY	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McFARLANE	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS: Please provide any comments/recommendations on the attached enrolled bill memo and signing statement to my office by close of business today. Thank you.

RESPONSE:



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

NOV 22 1985

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 3038 -- HUD/Independent Agencies
Appropriation Bill, 1986
Sponsor - Rep. Whitten (D), Mississippi

Last Day for Action

November 26, 1986 - Tuesday

Purpose

This bill provides \$60,826 million in budget authority for the Department of Housing and Urban Development, the Environmental Protection Agency, the Veterans Administration, the National Aeronautics and Space Administration, and sundry independent agencies for the fiscal year ending September 30, 1986.

Highlights

- o The enrolled bill provides \$392 million more in budget authority for annually funded discretionary programs than is assumed in the Congressional budget resolution. This increase is offset almost entirely by an 8.4% (\$382 million) reduction in the General Revenue Sharing program.
- o Although the conferees decided not to accept the Administration's proposed moratorium on new housing units, the funding level for subsidized housing is \$154 million less than that provided in the Congressional budget resolution. In addition, the program level compares favorably with levels of assistance agreed to by the Administration over the past three years.
- o The Conference agreement for discretionary programs includes \$900 million for EPA's Superfund, the same as the Administration request and \$400 million below the budget resolution.

Agency Recommendations

Office of Management and Budget	<u>Approval</u>
Department of Housing and Urban Development	<u>Approval</u> (Informal)
Environmental Protection Agency	<u>Approval</u> (Informal)
Veterans Administration	<u>Approval</u> (Informal)
National Aeronautics and Space Administration	<u>Approval</u> (Informal)
Department of Justice	<u>Defers to other agencies</u> (Signing statement attached)
Other Independent Agencies	<u>Approval</u> assumed

Summary of Congressional Action

	(in millions of dollars)		
	<u>Budget Resolution</u>	<u>Enrolled Bill</u>	<u>Congressional Change</u>
<u>Budget authority:</u>			
Discretionary Programs excluding subsidized housing.....	29,275	29,667	+392
General Revenue Sharing..	4,567	4,185	-382
<hr/>			
Subtotal.....	33,842	33,852	+10
<hr/>			
Subsidized Housing.....	11,931	11,777	-154
Mandatory Entitlements...	15,187	15,197	+10
Unspecified Savings <u>1/</u> ...	-270	---	+270
Bill Total.....	60,690	60,826	+136

1/ The budget resolution contains assumed but unspecified savings that can be achieved only if the authorizing committees approve substantive legislation.

Discussion

Funding Levels

Conference action on discretionary spending is indicative of a concerted effort toward fiscal restraint. The conferees achieved a hard-fought compromise by providing funding increases in some discretionary programs and reductions in others (e.g., funding Superfund \$400 million below the resolution benchmark). The net result is a discretionary program funding level that, although \$392 million above the Congressional budget resolution level, is \$638 million less than that contained in the House version of the bill. In an effort to further restrict spending, the conferees offset nearly all the increase in discretionary spending with cuts in the General Revenue Sharing program that will reduce 1986 funding by \$382 million.

In subsidized housing programs, the conferees decided not to accept the Administration's proposed moratorium on all new subsidized housing units, but instead, chose to finance 97,000 new units. This level of new units compares favorably with levels agreed to by the Administration over the past three years. The total budget authority provided in the enrolled bill for subsidized housing programs is \$154 million less than that provided in the Congressional budget resolution.

Language Provisions

The conferees failed to eliminate the following objectionable language provisions:

- o FEMA language providing for the creation of a "national board" to determine the distribution of funds appropriated to the emergency food and shelter program. The Department of Justice has advised that this provision encroaches impermissibly on the Appointments Clause of the Constitution because it would permit members of the board to be chosen by private organizations. The Appointments Clause generally requires that such "officers of the government" must be appointed by the President. The Justice Department has prepared for your consideration the attached signing statement expressing concern about the provision and directing FEMA's director to construe it in a constitutional manner. A similar point was made in signing the 1985 Supplemental Appropriations Bill (HR 2577). As a result, the board agreed to allow FEMA to appoint board members.
- o Section 409 of the General Provisions. This section prohibits reprogramming funds provided for personnel compensation and benefits to other objects of expenditure.

objectionable because it unnecessarily restricts the ability of the Executive Branch to manage Federal programs efficiently.

- o Section 413 of the General Provisions states that none of the funds in the Act may be used to carry out any regulation disapproved by a resolution of disapproval. Consequently, the agencies funded by this bill are prohibited from taking action on new regulations if such a resolution is passed. A resolution that is not presented to the President for his signature or veto does not have the force of law, and the Supreme Court's Chadha decision would make this prohibition unconstitutional. This provision appears in several of the 1986 appropriation bills.
- o National Science Foundation language providing open-ended authority for the Foundation to indemnify contractors and subcontractors in its Ocean Drilling Program. Such language is inconsistent with the Administration's view that the Federal government should provide indemnity only for those contractors undertaking unusually hazardous activities necessary for national security, and where appropriate amounts of private insurance are not available.

While objectionable, the inclusion of these provisions does not warrant disapproval of the enrolled bill.

Recommendation

The controllable funding provided in the bill is only slightly above the budget resolution benchmark and is substantially below that proposed initially by both the House and the Senate. The objectionable language provisions in the bill are relatively few, considering the size of the bill and the number of agencies involved.

I recommend that you sign the enrolled bill.


James M. Winter III
Director

STATEMENT ON SIGNING H.R. 3038 INTO LAW

I have today signed H.R. 3038, a bill providing for appropriations for the Department of Housing and Urban Development and several independent agencies, including the Federal Emergency Management Agency (FEMA). This bill would also authorize FEMA to oversee an emergency food program.

I am deeply concerned about the membership of the Board. Under this bill, the Board is to be composed of seven members who would be officers of the Executive Branch because the Board will perform executive functions. If read literally, the bill would permit six private organizations to appoint members of the Board, in violation of the Appointments Clause of the Constitution. U.S. Const., art II, #2, cl. 2. In order to avoid this constitutional infirmity, I direct the Director of FEMA to construe this provision as granting him complete discretionary authority to determine who should be appointed to the national Board. The organizations mentioned in the bill may make recommendations, but only the Director, as the "head of a department," id., is authorized to appoint members to the Board.

Ninety-ninth Congress of the United States of America

AT THE FIRST SESSION

*Begun and held at the City of Washington on Thursday, the third day of January,
one thousand nine hundred and eighty-five*

An Act

Making appropriations for the Department of Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 1986, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the Department of Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 1986, and for other purposes, namely:

TITLE I

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

HOUSING PROGRAMS

ANNUAL CONTRIBUTIONS FOR ASSISTED HOUSING

(INCLUDING RESCISSION)

The amount of contracts for annual contributions, not otherwise provided for, as authorized by section 5 of the United States Housing Act of 1937, as amended (42 U.S.C. 1437c), and heretofore approved in appropriation Acts, is increased by \$838,803,547: *Provided*, That the budget authority obligated under contracts for annual contributions shall be increased above amounts heretofore provided in appropriation Acts by \$9,965,607,781: *Provided further*, That of the budget authority provided herein, \$1,306,500,000 shall be for assistance in financing the development or acquisition cost of public housing, of which \$327,600,000 shall be for assistance in financing the development or acquisition cost of housing for Indian families; \$1,500,000,000 shall be for modernization of existing public housing projects pursuant to section 14 of such Act (42 U.S.C. 1437i); \$1,616,640,000 shall be for assistance for projects developed for the elderly or handicapped under section 202 of the Housing Act of 1959, as amended (12 U.S.C. 1701q); \$2,468,160,000 shall be for the section 8 existing housing program (42 U.S.C. 1437f); \$922,500,000 shall be for the section 8 moderate rehabilitation program (42 U.S.C. 1437f); \$75,000,000 shall be available as an appropriation of funds, to remain available until September 30, 1986, only for rental rehabilitation grants pursuant to section 17(a)(1)(A) of the United States Housing Act of 1937, as amended (42 U.S.C. 1437o); \$75,000,000 shall be available as an appropriation of funds, to remain available until September 30, 1986, only for development grants pursuant to section 17(a)(1)(B) of the United States Housing Act of 1937, as amended (42 U.S.C. 1437o); and \$851,225,000 shall be available for the housing voucher program under section 8(o) of the

United States Housing Act of 1937, as amended (42 U.S.C. 1437f), for use, notwithstanding the limitations in section 8(o)(1) of such Act that the Secretary conduct a demonstration, and in section 8(o)(4) of such Act that the Secretary use substantially all authority in connection with certain programs, in connection with the rental rehabilitation program under section 17 of such Act and for any other purposes as determined by the Secretary: *Provided further*, That any balances of authorities made available prior to the enactment of this Act which are or become available for obligation in fiscal year 1986 shall be added to and merged with the authority approved herein, and such merged amounts shall be made subject only to terms and conditions of law applicable to authorities becoming available in fiscal year 1986: *Provided further*, That notwithstanding the immediately preceding ("merger") proviso, notwithstanding any requirement of section 235(c)(3) of the National Housing Act, as amended, and notwithstanding the proviso in this paragraph concerning rescission of recaptured budget authority, any balances of the contract authority and budget authority provided in the Second Supplemental Appropriations Act, 1984 (Public Law 98-396, 98 Stat. 1369, 1380) for the home ownership assistance program under section 235 of the National Housing Act, as amended (12 U.S.C. 1715z), for which the Secretary has made fund reservations prior to the date of enactment of this Act shall remain available for obligation without regard to any fiscal year limitation until such reserved budget authority is expended, and the Secretary of Housing and Urban Development shall have the authority to enter new contracts for assistance payments and to insure mortgages under section 235 until such reserved budget authority is expended notwithstanding any sunset date specified in the last sentences of section 235(h)(1) and section 235(m), respectively: *Provided further*, That notwithstanding the "merger" proviso, and notwithstanding the proviso in this paragraph concerning rescission of recaptured budget authority, any amounts of budget authority heretofore made available for obligation until September 30, 1986 for rental rehabilitation grants and development grants, pursuant to section 17(a)(1) of the United States Housing Act of 1937, as amended, shall remain available until such date: *Provided further*, That none of the amounts available for obligation in 1986 shall be subject to the provisions of section 213(d) of the Housing and Community Development Act of 1974, as amended (42 U.S.C. 1439): *Provided further*, That all amounts of budget authority (and contract authority) equal to the amounts of such budget authority (and contract authority) which are recaptured during fiscal year 1986 except such amounts provided for assistance payments contracts under section 235 of the National Housing Act of 1937, and for grants under section 17(a)(1) of the United States Housing Act of 1937, shall be rescinded: *Provided further*, That section 6(b) of the United States Housing Act of 1937 is repealed: *Provided further*, That up to 20 per centum of the \$978,900,000 provided herein for assistance in financing the development or acquisition cost of public housing shall be made available for major reconstruction of obsolete public housing projects.

RENTAL HOUSING ASSISTANCE

(RESCISSION)

The limitation otherwise applicable to the maximum payments that may be required in any fiscal year by all contracts entered into under section 236 of the National Housing Act (12 U.S.C. 1715z-1) is reduced in fiscal year 1986 by not more than \$2,000,000 in uncommitted balances of authorizations provided for this purpose in appropriation Acts.

HOUSING FOR THE ELDERLY OR HANDICAPPED FUND

In 1986, \$631,033,000 of direct loan obligations may be made under section 202 of the Housing Act of 1959, as amended (12 U.S.C. 1701q), utilizing the resources of the fund authorized by subsection (a)(4) of such section, in accordance with paragraph (C) of such subsection: *Provided*, That such commitments shall be available only to qualified nonprofit sponsors for the purpose of providing 100 per centum loans for the development of housing for the elderly or handicapped, with any cash equity or other financial commitments imposed as a condition of loan approval to be returned to the sponsor if sustaining occupancy is achieved in a reasonable period of time: *Provided further*, That the full amount shall be available for permanent financing (including construction financing) for housing projects for the elderly or handicapped: *Provided further*, That the Secretary may borrow from the Secretary of the Treasury in such amounts as are necessary to provide the loans authorized herein: *Provided further*, That, notwithstanding any other provision of law, the receipts and disbursements of the aforesaid fund shall be included in the totals of the Budget of the United States Government: *Provided further*, That, notwithstanding section 202(a)(3) of the Housing Act of 1959, loans made in fiscal year 1986 shall bear an interest rate which does not exceed 9.25 per centum, including the allowance adequate in the judgment of the Secretary to cover administrative costs and probable losses under the program.

CONGREGATE SERVICES

For contracts with and payments to public housing agencies and nonprofit corporations for congregate services programs in accordance with the provisions of the Congregate Housing Services Act of 1978, \$2,700,000, to remain available until September 30, 1987.

PAYMENTS FOR OPERATION OF LOW-INCOME HOUSING PROJECTS

For payments to public housing agencies and Indian housing authorities for operating subsidies for low-income housing projects as authorized by section 9 of the United States Housing Act of 1937, as amended (42 U.S.C. 1437g), \$1,210,600,000, to remain available for obligation in accordance with section 9(a), notwithstanding section 9(d), of such Act until September 30, 1987.

HOUSING COUNSELING ASSISTANCE

For contracts, grants, and other assistance, not otherwise provided for, for providing counseling and advice to tenants and homeowners—both current and prospective—with respect to property

maintenance, financial management, and such other matters as may be appropriate to assist them in improving their housing conditions and meeting the responsibilities of tenancy or homeownership, including provisions for training and for support of voluntary agencies and services as authorized by section 106(a)(1)(iii) and section 106(a)(2) of the Housing and Urban Development Act of 1968, as amended, \$3,500,000.

TRoubLED PROJECTS OPERATING SUBSIDY

For assistance payments to owners of eligible multifamily housing projects insured, or formerly insured, under the National Housing Act, as amended, in the program of operating subsidies for troubled multifamily housing projects under the Housing and Community Development Amendments of 1978, all unobligated balances of excess rental charges and any collections after September 30, 1985, to remain available until September 30, 1987: *Provided*, That assistance payments to an owner of a multifamily housing project assisted, but not insured, under the National Housing Act may be made if the project owner and the mortgagee have provided or agreed to provide assistance to the project in a manner as determined by the Secretary of Housing and Urban Development.

FEDERAL HOUSING ADMINISTRATION FUND

For payment to cover losses, not otherwise provided for, sustained by the Special Risk Insurance Fund and General Insurance Fund as authorized by the National Housing Act, as amended (12 U.S.C. 1715z-3(b) and 1735c(f)), \$239,762,000, to remain available until expended.

During 1986, within the resources available, gross obligations for direct loans are authorized in such amounts as may be necessary to carry out the purposes of the National Housing Act, as amended.

During 1986, additional commitments to guarantee loans to carry out the purposes of the National Housing Act, as amended, shall not exceed \$60,000,000,000 of loan principal.

During fiscal year 1986, gross obligations for direct loans of not to exceed \$89,222,000 are authorized for payments under section 230(a) of the National Housing Act, as amended, from the insurance fund chargeable for benefits on the mortgage covering the property to which the payments made relate, and payments in connection with such obligations are hereby approved.

NONPROFIT SPONSOR ASSISTANCE

During 1986, within the resources and authority available, gross obligations for the principal amounts of direct loans shall not exceed \$1,000,000.

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION

GUARANTEES OF MORTGAGE-BACKED SECURITIES

During 1986, new commitments to issue guarantees to carry out the purposes of section 306 of the National Housing Act, as amended (12 U.S.C. 1721g), shall not exceed \$68,250,000,000 of loan principal.

COMMUNITY PLANNING AND DEVELOPMENT

COMMUNITY DEVELOPMENT GRANTS

For grants to States and units of general local government and for related expenses, not otherwise provided for, necessary for carrying out a community development grant program as authorized by title I of the Housing and Community Development Act of 1974, as amended (42 U.S.C. 5301), \$3,124,800,000, to remain available until September 30, 1988: *Provided*, That not to exceed 20 per centum of any grant made with funds appropriated herein shall be expended for "Planning and Management Development" and "Administration" as defined in regulations promulgated by the Department of Housing and Urban Development.

During 1986, total commitments to guarantee loans, as authorized by section 108 of the aforementioned Act, shall not exceed \$225,000,000 of contingent liability for loan principal.

URBAN DEVELOPMENT ACTION GRANTS

For grants to carry out urban development action grant programs authorized in section 119 of the Housing and Community Development Act of 1974, as amended (42 U.S.C. 5301), pursuant to section 103 of that Act, \$330,000,000, to remain available until September 30, 1989.

REHABILITATION LOAN FUND

During 1986, collections, unexpended balances of prior appropriations (including any recoveries of prior reservations) and any other amounts in the revolving fund established pursuant to section 312 of the Housing Act of 1964, as amended (42 U.S.C. 1452b), after September 30, 1985, are available and may be used for commitments for loans and operating costs and the capitalization of delinquent interest on delinquent or defaulted loans notwithstanding section 312(h) of such Act.

URBAN HOMESTEADING

For reimbursement to the Federal Housing Administration Fund for losses incurred under the urban homesteading program (12 U.S.C. 1706e), and for reimbursement to the Administrator of Veterans Affairs and the Secretary of Agriculture for properties conveyed by the Administrator of Veterans Affairs and the Secretary of Agriculture, respectively, for use in connection with an urban homesteading program approved by the Secretary of Housing and Urban Development pursuant to section 810 of the Housing and Community Development Act of 1974, as amended, \$12,000,000, to remain available until expended.

POLICY DEVELOPMENT AND RESEARCH

RESEARCH AND TECHNOLOGY

For contracts, grants, and necessary expenses of programs of research and studies relating to housing and urban problems, not otherwise provided for, as authorized by title V of the Housing and Urban Development Act of 1970, as amended (12 U.S.C. 1701z-1 et seq.), including carrying out the functions of the Secretary under

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section 1(a)(1)(i) of Reorganization Plan No. 2 of 1968, \$16,900,000, to remain available until September 30, 1987.

FAIR HOUSING AND EQUAL OPPORTUNITY

FAIR HOUSING ASSISTANCE

For contracts, grants, and other assistance, not otherwise provided for, as authorized by title VIII of the Civil Rights Act of 1968, as amended, \$6,700,000, to remain available until September 30, 1987.

MANAGEMENT AND ADMINISTRATION

SALARIES AND EXPENSES

(INCLUDING TRANSFER OF FUNDS)

For necessary administrative and nonadministrative expenses of the Department of Housing and Urban Development, not otherwise provided for, including not to exceed \$4,000 for official reception and representation expenses, \$587,831,000, of which \$251,404,000 shall be provided from the various funds of the Federal Housing Administration.

TITLE II

INDEPENDENT AGENCIES

AMERICAN BATTLE MONUMENTS COMMISSION

SALARIES AND EXPENSES

For necessary expenses, not otherwise provided for, of the American Battle Monuments Commission, including the acquisition of land or interest in land in foreign countries; purchases and repair of uniforms for caretakers of national cemeteries and monuments outside of the United States and its territories and possessions; rent of office and garage space in foreign countries; purchase (one for replacement only) and hire of passenger motor vehicles; and insurance of official motor vehicles in foreign countries when required by law of such countries; \$10,954,000: *Provided*, That where station allowance has been authorized by the Department of the Army for officers of the Army serving the Army at certain foreign stations, the same allowance shall be authorized for officers of the Armed Forces assigned to the Commission while serving at the same foreign stations, and this appropriation is hereby made available for the payment of such allowance: *Provided further*, That when traveling on business of the Commission, officers of the Armed Forces serving as members or as Secretary of the Commission may be reimbursed for expenses as provided for civilian members of the Commission: *Provided further*, That the Commission shall reimburse other Government agencies, including the Armed Forces, for salary, pay, and allowances of personnel assigned to it: *Provided further*, That section 409 of the general provisions carried in title IV of this Act shall not apply to the funds provided under this heading.

CONSUMER PRODUCT SAFETY COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Consumer Product Safety Commission, including hire of passenger motor vehicles, services as authorized by 5 U.S.C. 3109, but at rates for individuals not to exceed the per diem rate equivalent to the rate for GS-18, and not to exceed \$500 for official reception and representation expenses, \$36,000,000.

DEPARTMENT OF DEFENSE—CIVIL

CEMETERIAL EXPENSES, ARMY

SALARIES AND EXPENSES

For necessary expenses, as authorized by law, for maintenance, operation, and improvement of Arlington National Cemetery and Soldiers' and Airmen's Home National Cemetery, \$14,615,442, to remain available until expended: *Provided*, That reimbursement shall be made to the applicable military appropriation for the pay and allowances of any military personnel performing services primarily for the purposes of this appropriation.

ENVIRONMENTAL PROTECTION AGENCY

SALARIES AND EXPENSES

For necessary expenses, not otherwise provided for, including hire of passenger motor vehicles; hire, maintenance, and operation of aircraft; uniforms, or allowances therefor, as authorized by 5 U.S.C. 5901-5902; services as authorized by 5 U.S.C. 3109, but at rates for individuals not to exceed the per diem rate equivalent to the rate for GS-18; purchase of reprints; library memberships in societies or associations which issue publications to members only or at a price to members lower than to subscribers who are not members; construction, alteration, repair, rehabilitation, and renovation of facilities, not to exceed \$25,000 per project; and not to exceed \$3,000 for official reception and representation expenses; \$690,176,000: *Provided*, That none of these funds may be expended for purposes of Resource Conservation and Recovery Panels established under section 2003 of the Resource Conservation and Recovery Act, as amended (42 U.S.C. 6913).

RESEARCH AND DEVELOPMENT

For research and development activities, \$223,400,000, to remain available until September 30, 1987: *Provided*, That \$5,000,000 of the funds provided under this heading shall be available only for a full scale demonstration of limestone injection multistage burner technology in a tangentially fired boiler on an equal cost sharing basis with the electric power industry.

ABATEMENT, CONTROL, AND COMPLIANCE

For abatement, control, and compliance activities, \$577,600,000, to remain available until September 30, 1987: *Provided*, That none of these funds may be expended for purposes of Resource Conservation

and Recovery Panels established under section 2003 of the Resource Conservation and Recovery Act, as amended (42 U.S.C. 6913), or for support to State, regional, local and interstate agencies in accordance with subtitle D of the Solid Waste Disposal Act, as amended, other than section 4008(a)(2) or 4009: *Provided further*, That \$50,000,000 of the funds provided under this heading shall be available for the purposes of the Asbestos School Hazards Abatement Act of 1984, including \$4,000,000 for administrative expenses: *Provided further*, That the \$46,000,000 available for grants and loans for school asbestos abatement may be obligated only for projects conducted by persons who are State-certified or who have successfully completed a training program approved by the Environmental Protection Agency.

BUILDINGS AND FACILITIES

For construction, repair, improvement, extension, alteration, and purchase of fixed equipment for facilities of, or use by, the Environmental Protection Agency, \$5,000,000, to remain available until expended.

PAYMENT TO THE HAZARDOUS SUBSTANCE RESPONSE TRUST FUND

For payment, as repayable advances to the Hazardous Substance Response Trust Fund, when specifically authorized by the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended, such borrowed funds as may be necessary to carry out the purposes of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended.

HAZARDOUS SUBSTANCE RESPONSE TRUST FUND

For necessary expenses to carry out the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended, including sections 111 (c)(3), (c)(5), (c)(6), and (e)(4) (42 U.S.C. 9611), \$900,000,000, to be derived from the Hazardous Substance Response Trust Fund, to remain available until expended: *Provided*, That funds appropriated under this account may be allocated to other Federal agencies in accordance with section 111(a) of Public Law 96-510: *Provided further*, That for performance of specific activities in accordance with section 104(i) of Public Law 96-510, the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, \$21,000,000 shall be made available to the Department of Health and Human Services, to be derived by transfer from the Hazardous Substance Response Trust Fund, of which no less than \$5,125,000 shall be available for toxicological testing of hazardous substances. For necessary expenses to carry out the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended, not to exceed \$90,000,000 shall be available for administrative expenses.

EXECUTIVE OFFICE OF THE PRESIDENT

COUNCIL ON ENVIRONMENTAL QUALITY AND OFFICE OF ENVIRONMENTAL QUALITY

For necessary expenses of the Council on Environmental Quality and the Office of Environmental Quality, in carrying out their functions under the National Environmental Policy Act of 1969

(Public Law 91-190), the Environmental Quality Improvement Act of 1970 (Public Law 91-224), and Reorganization Plan No. 1 of 1977, including not to exceed \$500 for official reception and representation expenses, and hire of passenger motor vehicles, \$700,000.

OFFICE OF SCIENCE AND TECHNOLOGY POLICY

For necessary expenses of the Office of Science and Technology Policy, in carrying out the purposes of the National Science and Technology Policy, Organization, and Priorities Act of 1976 (42 U.S.C. 6601 and 6671), hire of passenger motor vehicles, services as authorized by 5 U.S.C. 3109, not to exceed \$1,500 for official reception and representation expenses, and rental of conference rooms in the District of Columbia, \$2,343,000: *Provided*, That the Office of Science and Technology Policy shall reimburse other agencies for not less than one-half of the personnel compensation costs of individuals detailed to it.

FEDERAL EMERGENCY MANAGEMENT AGENCY

DISASTER RELIEF

For necessary expenses in carrying out the functions of the Disaster Relief Act of 1974, as amended (42 U.S.C. 5121 et seq.), \$120,000,000, to remain available until expended.

SALARIES AND EXPENSES

For necessary expenses, not otherwise provided for, including hire and purchase of motor vehicles (31 U.S.C. 1343); uniforms, or allowances therefor, as authorized by 5 U.S.C. 5901-5902; services as authorized by 5 U.S.C. 3109, but at rates for individuals not to exceed the per diem rate equivalent to the rate for GS-18; expenses of attendance of cooperating officials and individuals at meetings concerned with the work of emergency preparedness; transportation in connection with the continuity of government program to the same extent and in the same manner as permitted the Secretary of a Military Department under 10 U.S.C. 2632; and not to exceed \$1,500 for official reception and representation expenses, \$118,746,000.

EMERGENCY MANAGEMENT PLANNING AND ASSISTANCE

For necessary expenses, not otherwise provided for, to carry out activities under the National Flood Insurance Act of 1968, as amended, and the Flood Disaster Protection Act of 1973, as amended (42 U.S.C. 4001 et seq.), the Disaster Relief Act of 1974, as amended (42 U.S.C. 5121 et seq.), the Earthquake Hazards Reduction Act of 1977, as amended (42 U.S.C. 7701 et seq.), the Federal Fire Prevention and Control Act of 1974, as amended (15 U.S.C. 2201 et seq.), the Strategic and Critical Materials Stock Piling Act, as amended (50 U.S.C. 98 et seq.), the Federal Civil Defense Act of 1950, as amended (50 U.S.C. App. 2251 et seq.), the Defense Production Act of 1950, as amended (50 U.S.C. App. 2061 et seq.), section 103 of the National Security Act (50 U.S.C. 404), and Reorganization Plan No. 3 of 1978, \$248,910,000.

NATIONAL FLOOD INSURANCE FUND

(INCLUDING TRANSFERS OF FUNDS)

For repayment under notes issued by the Director of the Federal Emergency Management Agency to the Secretary of the Treasury pursuant to section 15(e) of the Federal Flood Insurance Act of 1956, as amended (42 U.S.C. 2414(e)), \$92,852,000, of which \$8,760,000 shall, upon enactment of this Act, be transferred to the Salaries and expenses appropriation for administrative costs of the insurance programs and \$45,750,000 shall, upon enactment of this Act, be transferred to the Emergency management planning and assistance appropriation for flood plain management activities, including \$4,778,000 for expenses under section 1362 of the National Flood Insurance Act of 1968, as amended (42 U.S.C. 4103, 4127), which amount shall be available until September 30, 1987. In fiscal year 1986, no funds in excess of (1) \$40,750,000 for operating expenses, (2) \$67,591,000 for agents' commissions and taxes, and (3) \$9,160,000 for interest on Treasury borrowings shall be available from the National Flood Insurance Fund without prior notice to the Committees on Appropriations. For the purpose of the determination of premium rates under the National Flood Insurance Act of 1968, the flood protection system in Winfield, Kansas, shall, at the 50 per centum stage of completed construction, as required by section 1307(e) of such Act, be considered to comply with the requirements and conditions of section 1307 of such Act, notwithstanding the source of funding.

NATIONAL INSURANCE DEVELOPMENT FUND

For one-time payments from the National Insurance Development Fund to participating Federal Crime Insurance Program States, as authorized by section 1242 of the Urban Property Protection and Reinsurance Act of 1968, as amended, not to exceed \$10,000,000. Eligibility for payment under this appropriation shall be contingent upon certification by a State that it shall develop, on an expeditious basis, an alternative mechanism for providing access to crime insurance to all current Federal Crime Insurance policyholders in that State who apply. Such certification shall be made not later than 30 days following the effective date of this paragraph. Payments to each State shall be determined by the proportionate share of this amount based on the number of policies in force in each State, as of July 31, 1985. The administrator of the Federal Insurance Administration, Federal Emergency Management Agency, shall provide such funds no later than 60 days following the effective date of this paragraph. This paragraph shall become effective on January 1, 1986: *Provided*, That the provisions of this paragraph, and eligibility for payments hereunder, shall not become effective or shall cease to be effective during any period that the authority of the Federal Crime Insurance Program for issuance of insurance policies is effective.

EMERGENCY FOOD AND SHELTER PROGRAM

There is hereby appropriated \$70,000,000 to the Federal Emergency Management Agency, to remain available until September 30, 1986, to carry out an emergency food and shelter program. Notwithstanding any other provision of this or any other Act, such amount

shall be made available under the terms and conditions of the following paragraphs:

The Director of the Federal Emergency Management Agency shall, as soon as practicable after enactment of this Act, constitute a national board for the purpose of determining how the program funds are to be distributed to individual localities. The national board shall consist of seven members. The United Way of America, the Salvation Army, the National Council of Churches of Christ in the U.S.A., the National Conference of Catholic Charities, the Council of Jewish Federations, Inc., the American Red Cross, and the Federal Emergency Management Agency shall each designate a representative to sit on the national board. The representative of the Federal Emergency Management Agency shall chair the national board.

Each locality designated by the national board to receive funds shall constitute a local board for the purpose of determining how its funds will be distributed. The local board shall consist, to the extent practicable, of representatives of the same organizations as the national board except that the mayor or appropriate head of government will replace the Federal Emergency Management Agency member.

The Director of the Federal Emergency Management Agency shall award a grant for \$70,000,000 to the national board within thirty days after enactment of this Act for the purpose of providing emergency food and shelter to needy individuals through private voluntary organizations and through units of local government.

Eligible private voluntary organizations should be nonprofit, have a voluntary board, have an accounting system, and practice nondiscrimination.

Participation in the program should be based upon a private voluntary organization's or unit of local government's ability to deliver emergency food and shelter to needy individuals and such other factors as are determined by the local boards.

Total administrative costs shall not exceed 2 per centum of the total appropriation.

As authorized by the Charter of the Commodity Credit Corporation, the Corporation shall process and distribute surplus food owned or to be purchased by the Corporation under the food distribution and emergency shelter program in cooperation with the Federal Emergency Management Agency.

GENERAL SERVICES ADMINISTRATION

CONSUMER INFORMATION CENTER

For necessary expenses of the Consumer Information Center, including services authorized by 5 U.S.C. 3109, \$1,249,000, to be deposited into the Consumer Information Center Fund: *Provided*, That the appropriations, revenues and collections deposited into the fund shall be available for necessary expenses of Consumer Information Center activities in the aggregate amount of \$5,200,000. Administrative expenses of the Consumer Information Center in fiscal year 1986 shall not exceed \$1,631,000. Appropriations, revenues and collections accruing to this fund during fiscal year 1986 in excess of \$5,200,000 shall remain in the fund and shall not be available for expenditure except as authorized in appropriation Acts.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

OFFICE OF CONSUMER AFFAIRS

For necessary expenses of the Office of Consumer Affairs, including services authorized by 5 U.S.C. 3109, \$1,988,000.

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

RESEARCH AND DEVELOPMENT

For necessary expenses, not otherwise provided for, including research, development, operations, services, minor construction, maintenance, repair, rehabilitation and modification of real and personal property; purchase, hire, maintenance, and operation of other than administrative aircraft, necessary for the conduct and support of aeronautical and space research and development activities of the National Aeronautics and Space Administration; \$2,756,800,000, to remain available until September 30, 1987.

SPACE FLIGHT, CONTROL AND DATA COMMUNICATIONS

For necessary expenses, not otherwise provided for, in support of space flight, spacecraft control and communications activities of the National Aeronautics and Space Administration, including operations, production, services, minor construction, maintenance, repair, rehabilitation, and modification of real and personal property; tracking and data relay satellite services as authorized by law; purchase, hire, maintenance and operation of other than administrative aircraft; \$3,397,900,000, to remain available until September 30, 1987.

CONSTRUCTION OF FACILITIES

For construction, repair, rehabilitation and modification of facilities, minor construction of new facilities and additions to existing facilities, and for facility planning and design not otherwise provided, for the National Aeronautics and Space Administration, and for the acquisition or condemnation of real property, as authorized by law, \$139,300,000, to remain available until September 30, 1988: *Provided*, That, notwithstanding the limitation on the availability of funds appropriated under this heading by this appropriation Act, when any activity has been initiated by the incurrence of obligations therefor, the amount available for such activity shall remain available until expended, except that this provision shall not apply to the amounts appropriated pursuant to the authorization for repair, rehabilitation and modification of facilities, minor construction of new facilities and additions to existing facilities, and facility planning and design: *Provided further*, That no amount appropriated pursuant to this or any other Act may be used for the lease or construction of a new contractor-funded facility for exclusive use in support of a contract or contracts with the National Aeronautics and Space Administration under which the Administration would be required to substantially amortize through payment or reimbursement such contractor investment, unless an appropriation Act specifies the lease or contract pursuant to which such facilities are to be constructed or leased or such facility is otherwise identified in such Act: *Provided further*, That the Administrator may au-

authorize such facility lease or construction, if he determines, in consultation with the Committees on Appropriations, that deferral of such action until the enactment of the next appropriation Act would be inconsistent with the interest of the Nation in aeronautical and space activities.

RESEARCH AND PROGRAM MANAGEMENT

For necessary expenses of research in Government laboratories, management of programs and other activities of the National Aeronautics and Space Administration, not otherwise provided for, including uniforms or allowances therefor, as authorized by law (5 U.S.C. 5901-5902); awards; lease, hire, maintenance and operation of administrative aircraft; purchase (not to exceed thirty for replacement only) and hire of passenger motor vehicles; and maintenance and repair of real and personal property, and not in excess of \$100,000 per project for construction of new facilities and additions to existing facilities, repairs, and rehabilitation and modification of facilities; \$1,367,000,000: *Provided*, That contracts may be entered into under this appropriation for maintenance and operation of facilities, and for other services, to be provided during the next fiscal year: *Provided further*, That not to exceed \$35,000 of the foregoing amount shall be available for scientific consultations or extraordinary expense, to be expended upon the approval or authority of the Administrator and his determination shall be final and conclusive: *Provided further*, That of funds provided for the National Aeronautics and Space Administration under this or any other account, \$400,000 shall be available for the activities of the National Commission on Space, established by the National Aeronautics and Space Administration Authorization Act, 1985 (Public Law 98-361; 98 Stat. 422).

MISSISSIPPI TECHNOLOGY TRANSFER CENTER

(a) The Congress finds that—

(1) section 9 of Mississippi Senate Bill No. 2984, 1985 Regular Session, which became effective on July 1, 1985, provides appropriations for constructing, furnishing and equipping a building and related facilities, to be known as the Mississippi Technology Transfer Center, at the National Space Technologies Laboratories in Hancock County, Mississippi; and

(2) operation and maintenance of the Mississippi Technology Transfer Center by the Federal Government is in the national interest.

(b) The Administrator of the National Aeronautics and Space Administration may—

(1) enter into an agreement with the State of Mississippi by which title to the Mississippi Technology Transfer Center shall be transferred to the Government of the United States and by which such Center shall be operated by the Government of the United States;

(2) accept title to such Center on behalf of the Government of the United States; and

(3) after title has been transferred under paragraph (2) of this subsection, operate and maintain such Center, subject to the availability of appropriations for such purposes.

(c) It is the sense of Congress that, to the extent practicable, the National Space Technology Laboratories should apply its existing reimbursement policies to occupants of such Center.

NATIONAL CREDIT UNION ADMINISTRATION

CENTRAL LIQUIDITY FACILITY

During 1986, obligations of the Central Liquidity Facility for new loans to member credit unions as authorized by the National Credit Union Central Liquidity Facility Act (12 U.S.C. 1795) shall not exceed \$600,000,000: *Provided*, That administrative expenses of the Central Liquidity Facility in fiscal year 1986 shall not exceed \$850,000.

NATIONAL SCIENCE FOUNDATION

RESEARCH AND RELATED ACTIVITIES

For necessary expenses in carrying out the purposes of the National Science Foundation Act of 1950, as amended (42 U.S.C. 1861-1875), title IX of the National Defense Education Act of 1958 (42 U.S.C. 1876-1879), and the Act to establish a National Medal of Science (42 U.S.C. 1880-1881); services as authorized by 5 U.S.C. 3109; maintenance and operation of aircraft and purchase of flight services for research support; acquisition of one aircraft; hire of passenger motor vehicles; not to exceed \$2,500 for official reception and representation expenses; uniforms or allowances therefor, as authorized by law (5 U.S.C. 5901-5902); rental of conference rooms in the District of Columbia; and reimbursement of the General Services Administration for security guard services; \$1,352,205,000, to remain available until September 30, 1987: *Provided*, That of the funds appropriated in this Act, or from funds appropriated previously to the Foundation, not more than \$72,500,000 shall be available for program development and management in fiscal year 1986, including \$3,450,000 for expenses of travel: *Provided further*, That contracts may be entered into under the program development and management limitation in fiscal year 1986 for maintenance and operation of facilities, and for other services, to be provided during the next fiscal year: *Provided further*, That receipts for scientific support services and materials furnished by the National Research Centers and other National Science Foundation supported research facilities may be credited to this appropriation: *Provided further*, That to the extent that the amount appropriated is less than the total amount authorized to be appropriated for included program activities, all amounts, including floors and ceilings, specified in the authorizing Act for those program activities or their subactivities shall be reduced proportionally: *Provided further*, That not to exceed \$9,000,000 shall be available for the very long baseline array: *Provided further*, That the Foundation is hereafter authorized to indemnify grantees, contractors, and subcontractors associated with the ocean drilling program under the provisions of section 2354 of title 10 of the United States Code, with all approvals and certifications required thereby made by the Director of the National Science Foundation.

UNITED STATES ANTARCTIC PROGRAM ACTIVITIES

For necessary expenses in carrying out the research and operational support for the United States Antarctic Program pursuant to the National Science Foundation Act of 1950, as amended (42 U.S.C. 1861-1875); maintenance and operation of aircraft and purchase of flight services for research and operations support; maintenance and operation of research ships and charter or lease of ships for research and operations support; hire of passenger motor vehicles; not to exceed \$1,000 for official reception and representation expenses; \$115,100,000, to remain available until expended: *Provided*, That receipts for support services and materials provided to individuals for non-Federal activities may be credited to this appropriation: *Provided further*, That no funds in this account shall be used for the purchase of aircraft.

SCIENCE EDUCATION ACTIVITIES

For necessary expenses in carrying out science education programs and activities pursuant to the purposes of the National Science Foundation Act of 1950, as amended (42 U.S.C. 1861-1875), including award of graduate fellowships, services as authorized by 5 U.S.C. 3109, and rental of conference rooms in the District of Columbia, \$55,550,000, to remain available until September 30, 1987: *Provided*, That to the extent that the amount of this appropriation is less than the total amount authorized to be appropriated for included program activities, all amounts, including floors and ceilings, specified in the authorizing Act for those program activities or their subactivities shall be reduced proportionally.

SCIENTIFIC ACTIVITIES OVERSEAS

(SPECIAL FOREIGN CURRENCY PROGRAM)

For payments in foreign currencies which the Treasury Department determines to be excess to the normal requirements of the United States, for scientific activities, as authorized by law, \$1,000,000, to remain available until September 30, 1987: *Provided*, That this appropriation shall be available in addition to other appropriations to the National Science Foundation for payments in the foregoing currencies.

NEIGHBORHOOD REINVESTMENT CORPORATION

PAYMENT TO THE NEIGHBORHOOD REINVESTMENT CORPORATION

For payment to the Neighborhood Reinvestment Corporation for use in neighborhood reinvestment activities, as authorized by the Neighborhood Reinvestment Corporation Act (42 U.S.C. 8101-8107), \$17,669,000.

SELECTIVE SERVICE SYSTEM

SALARIES AND EXPENSES

For necessary expenses of the Selective Service System, including expenses of attendance at meetings and of training for uniformed personnel assigned to the Selective Service System, as authorized by

law (5 U.S.C. 4101-4118) for civilian employees; and not to exceed \$1,000 for official reception and representation expenses; \$27,780,000: *Provided*, That during the current fiscal year, the President may exempt this appropriation from the provisions of 31 U.S.C. 1341, whenever he deems such action to be necessary in the interest of national defense: *Provided further*, That none of the funds appropriated by this Act may be expended for or in connection with the induction of any person into the Armed Forces of the United States.

DEPARTMENT OF THE TREASURY

PAYMENTS TO LOCAL GOVERNMENT FISCAL ASSISTANCE TRUST FUND

For payments to the Local Government Fiscal Assistance Trust Fund, \$4,566,700,000: *Provided*, That, notwithstanding the provisions of 31 U.S.C. 6701-6724, payments to local governments from this appropriation shall not exceed \$4,185,000,000 and this appropriation is hereby reduced by \$381,700,000 through a reduction in the payment for the final quarter of the entitlement beginning October 1, 1985, and ending September 30, 1986.

OFFICE OF REVENUE SHARING, SALARIES AND EXPENSES

For necessary expenses of the Office of Revenue Sharing, including hire of passenger motor vehicles, \$7,800,000.

VETERANS ADMINISTRATION

COMPENSATION AND PENSIONS

For the payment of compensation, pensions, gratuities, and allowances, including burial awards, plot allowances, burial flags, headstones and grave markers, emergency and other officers' retirement pay, adjusted-service credits and certificates, and other benefits as authorized by law; and for payment of premiums due on commercial life insurance policies guaranteed under the provisions of article IV of the Soldiers' and Sailors' Civil Relief Act of 1940, as amended, \$14,160,800,000, to remain available until expended.

READJUSTMENT BENEFITS

For the payment of readjustment and rehabilitation benefits to or on behalf of veterans as authorized by law (38 U.S.C. chapters 21, 31, 34-36, 39, 51, 53, 55, and 61), \$826,000,000, to remain available until expended.

VETERANS INSURANCE AND INDEMNITIES

For military and naval insurance, national service life insurance, servicemen's indemnities, and service-disabled veterans insurance, as authorized by law (38 U.S.C. chapter 19; 70 Stat. 887; 72 Stat. 487), \$9,750,000, to remain available until expended.

MEDICAL CARE

For necessary expenses for the maintenance and operation of hospitals, nursing homes, and domiciliary facilities; for furnishing, as authorized by law, inpatient and outpatient care and treatment to beneficiaries of the Veterans Administration, including care and

treatment in facilities not under the jurisdiction of the Veterans Administration, and furnishing recreational facilities, supplies and equipment; funeral, burial and other expenses incidental thereto for beneficiaries receiving care in Veterans Administration facilities; repairing, altering, improving or providing facilities in the several hospitals and homes under the jurisdiction of the Veterans Administration, not otherwise provided for, either by contract or by the hire of temporary employees and purchase of materials; uniforms or allowances therefor, as authorized by law (5 U.S.C. 5901-5902); aid to State homes as authorized by law (38 U.S.C. 641); and not to exceed \$2,000,000 to fund cost comparison studies as referred to in 38 U.S.C. 5010(a)(5); \$9,255,694,000, plus reimbursements.

MEDICAL AND PROSTHETIC RESEARCH

For necessary expenses in carrying out programs of medical and prosthetic research and development, as authorized by law, to remain available until September 30, 1987, \$191,370,000, plus reimbursements.

MEDICAL ADMINISTRATION AND MISCELLANEOUS OPERATING EXPENSES

For necessary expenses in the administration of the medical, hospital, nursing home, domiciliary, construction and supply, research, employee education and training activities, as authorized by law, \$57,119,000, plus reimbursements.

GENERAL OPERATING EXPENSES

For necessary operating expenses of the Veterans Administration, not otherwise provided for, including uniforms or allowances therefor, as authorized by law; not to exceed \$3,000 for official reception and representation expenses; cemeterial expenses as authorized by law; purchase of ten passenger motor vehicles, for use in cemeterial operations, and hire of passenger motor vehicles; and reimbursement of the General Services Administration for security guard services, and the Department of Defense for the cost of overseas employee mail; \$760,060,000: *Provided*, That in the Veterans Administration not to exceed 53 full-time equivalent employment shall be available for the Office of Planning and Program Evaluation.

CONSTRUCTION, MAJOR PROJECTS

For constructing, altering, extending and improving any of the facilities under the jurisdiction or for the use of the Veterans Administration, or for any of the purposes set forth in sections 1004, 1006, 5002, 5003, 5006, 5008, 5009, and 5010 of title 38, United States Code, including planning, architectural and engineering services, and site acquisition, where the estimated cost of a project is \$2,000,000 or more or where funds for a project were made available in a previous major project appropriation, \$507,360,000, to remain available until expended: *Provided*, That, except for advance planning of projects funded through the advance planning fund and the design of projects funded through the Design Fund, none of these funds shall be used for any project which has not been considered and approved by the Congress in the budgetary process: *Provided further*, That funds provided in the appropriation "Construction, major projects" for fiscal year 1986, for each approved project shall

be obligated (1) by the awarding of a working drawings contract by September 30, 1986 and (2) by the awarding of a construction contract by September 30, 1987: *Provided further*, That the Administrator shall promptly report in writing to the Comptroller General and to the Committees on Appropriations any approved major construction project in which obligations are not incurred within the time limitations established above; and the Comptroller General shall review the report in accordance with the procedures established by section 1015 of the Impoundment Control Act of 1974 (title X of Public Law 93-344): *Provided further*, That no funds from any other account may be obligated for constructing, altering, extending, or improving a project which was approved in the budget process and funded in this account until one year after substantial completion and beneficial occupancy by the Veterans Administration of the project or any part thereof with respect to that part only: *Provided further*, That the final proviso under this heading in the Department of Housing and Urban Development-Independent Agencies Appropriation Act, 1984 (Public Law 98-45) and the penultimate proviso under this heading in the Department of Housing and Urban Development-Independent Agencies Appropriation Act, 1985 (Public Law 98-371) are hereby repealed: *Provided further*, That prior to the issuance of a bidding document for any construction contract for a project approved under this heading (excluding completion items), the director of the affected Veterans Administration medical facility must certify that the design of such project is acceptable from a patient care standpoint.

CONSTRUCTION, MINOR PROJECTS

For constructing, altering, extending, and improving any of the facilities under the jurisdiction or for the use of the Veterans Administration, including planning, architectural and engineering services, and site acquisition, or for any of the purposes set forth in sections 1004, 1006, 5002, 5003, 5006, 5008, 5009, and 5010 of title 38, United States Code, where the estimated cost of a project is less than \$2,000,000, \$144,400,000, to remain available until expended, along with unobligated balances of previous Construction, minor projects appropriations which are hereby made available for any project where the estimated cost is less than \$2,000,000: *Provided*, That not more than \$36,313,000 shall be available for expenses of the Office of Construction: *Provided further*, That funds in this account shall be available for (1) repairs to any of the nonmedical facilities under the jurisdiction or for the use of the Veterans Administration which are necessary because of loss or damage caused by any natural disaster or catastrophe and (2) temporary measures necessary to prevent or to minimize further loss by such causes.

GRANTS FOR CONSTRUCTION OF STATE EXTENDED CARE FACILITIES

For grants to assist the several States to acquire or construct State nursing home and domiciliary facilities and to remodel, modify or alter existing hospital, nursing home and domiciliary facilities in State homes, for furnishing care to veterans, as authorized by law (38 U.S.C. 5031-5037), \$22,000,000 to remain available until September 30, 1988.

GRANTS FOR THE CONSTRUCTION OF STATE VETERANS CEMETERIES

For grants to aid States in establishing, expanding or improving State veterans cemeteries as authorized by law (38 U.S.C. 1008), \$3,000,000, to remain available until September 30, 1988.

GRANTS TO THE REPUBLIC OF THE PHILIPPINES

For payment to the Republic of the Philippines of grants, as authorized by law (38 U.S.C. 632), for assisting in the replacement and upgrading of equipment and in rehabilitating the physical plant and facilities of the Veterans Memorial Medical Center, \$500,000, to remain available until September 30, 1987.

DIRECT LOAN REVOLVING FUND

During 1986, within the resources available, not to exceed \$1,000,000 in gross obligations for direct loans is authorized for specially adapted housing loans (38 U.S.C. chapter 37).

LOAN GUARANTY REVOLVING FUND

(INCLUDING TRANSFER OF FUNDS)

For expenses necessary to carry out Loan guaranty and insurance operations, as authorized by law (38 U.S.C. chapter 37, except administrative expenses, as authorized by section 1824 of such title), \$200,000,000, to remain available until expended.

During 1986, the resources of the Loan guaranty revolving fund shall be available for expenses for property acquisitions, payment of participation sales insufficiencies, and other loan guaranty and insurance operations, as authorized by law (38 U.S.C. chapter 37, except administrative expenses, as authorized by section 1824 of such title): *Provided*, That the unobligated balances, including retained earnings of the Direct loan revolving fund, shall be available, during 1986, for transfer to the Loan guaranty revolving fund in such amounts as may be necessary to provide for the timely payment of obligations of such fund, and the Administrator of Veterans Affairs shall not be required to pay interest on amounts so transferred after the time of such transfer.

During 1986, with the resources available, gross obligations for direct loans and total commitments to guarantee loans are authorized in such amounts as may be necessary to carry out the purposes of the "Loan guaranty revolving fund".

ADMINISTRATIVE PROVISIONS

(INCLUDING TRANSFER OF FUNDS)

Not to exceed 5 per centum of any appropriation for 1986 for "Compensation and pensions", "Readjustment benefits", and "Veterans insurance and indemnities" may be transferred to any other of the mentioned appropriations, but not to exceed 10 per centum of the appropriations so augmented.

Appropriations available to the Veterans Administration for 1986 for salaries and expenses shall be available for services as authorized by 5 U.S.C. 3109.

No part of the appropriations in this Act for the Veterans Administration (except the appropriations for "Construction, major projects" and "Construction, minor projects") shall be available for the purchase of any site for or toward the construction of any new hospital or home.

No part of the foregoing appropriations shall be available for hospitalization or examination of any persons except beneficiaries entitled under the laws bestowing such benefits to veterans, unless reimbursement of cost is made to the appropriation at such rates as may be fixed by the Administrator of Veterans Affairs.

One or more pilot programs shall be conducted to determine the effectiveness of utilizing private contractual services to assist in the administrative collection of various types of delinquent debts or other funds due the Government.

TITLE III

CORPORATIONS

Corporations and agencies of the Department of Housing and Urban Development and the Federal Home Loan Bank Board which are subject to the Government Corporation Control Act, as amended, are hereby authorized to make such expenditures, within the limits of funds and borrowing authority available to each such corporation or agency and in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Act as may be necessary in carrying out the programs set forth in the budget for 1986 for such corporation or agency except as hereinafter provided: *Provided*, That collections of these corporations and agencies may be used for new loan or mortgage purchase commitments only to the extent expressly provided for in this Act (unless such loans are in support of other forms of assistance provided for in this or prior appropriation Acts), except that this proviso shall not apply to the mortgage insurance or guaranty operations of these corporations, or where loans or mortgage purchases are necessary to protect the financial interest of the United States Government.

FEDERAL HOME LOAN BANK BOARD

LIMITATION ON ADMINISTRATIVE EXPENSES, FEDERAL HOME LOAN BANK BOARD

Not to exceed a total of \$26,877,000 shall be available for administrative expenses of the Federal Home Loan Bank Board for procurement of services as authorized by 5 U.S.C. 3109, and contracts for such services with one organization may be renewed annually, and uniforms or allowances therefor in accordance with law (5 U.S.C. 5901-5902), and said amount shall be derived from funds available to the Federal Home Loan Bank Board, including those in the Federal Home Loan Bank Board revolving fund and receipts of the Board for the current fiscal year, of which not to exceed \$500,000 shall be available for purposes of training State examiners and not to exceed \$1,500 shall be available for official reception and representation expenses: *Provided*, That members and alternates of the Federal Savings and Loan Advisory Council may be compensated subject to the provisions of section 7 of the Federal Advisory Committee Act,

and shall be entitled to reimbursement from the Board for transportation expenses incurred in attendance at meetings of or concerned with the work of such Council and may be paid in lieu of subsistence per diem not to exceed the dollar amount set forth in 5 U.S.C. 5703: *Provided further*, That notwithstanding any other provision of law, and in connection with the Board's delegation of certain functions to the Federal home loan banks, the Board may transfer title of related furniture, fixtures and equipment property of record as of the date of the delegation to the banks: *Provided further*, That, notwithstanding any other provisions of this Act, except for the limitation in amount hereinbefore specified, the expenses and other obligations of the Board shall be incurred, allowed, and paid in accordance with the provisions of the Federal Home Loan Bank Act of 1932, as amended (12 U.S.C. 1421-1449).

**LIMITATION ON ADMINISTRATIVE EXPENSES, FEDERAL SAVINGS AND
LOAN INSURANCE CORPORATION**

Not to exceed \$1,440,000 shall be available for administrative expenses, which shall be on an accrual basis and shall be exclusive of interest paid, depreciation, properly capitalized expenditures, expenses in connection with liquidation of insured institutions or activities relating to section 406(c), 407, or 408 of the National Housing Act, liquidation or handling of assets of or derived from insured institutions, payment of insurance, and action for or toward the avoidance, termination, or minimizing of losses in the case of insured institutions, legal fees and expenses and payments for expenses of the Federal Home Loan Bank Board determined by said Board to be properly allocable to said Corporation, and said Corporation may utilize and may make payments for services and facilities of the Federal home loan banks, the Federal Reserve banks, the Federal Home Loan Bank Board, the Federal Home Loan Mortgage Corporation, and other agencies of the Government: *Provided*, That, notwithstanding any other provisions of this Act, except for the limitation in amount hereinbefore specified, the administrative expenses and other obligations of said Corporation shall be incurred, allowed, and paid in accordance with title IV of the Act of June 27, 1934, as amended (12 U.S.C. 1724-1730f).

TITLE IV

GENERAL PROVISIONS

SEC. 401. Where appropriations in titles I and II of this Act are expendable for travel expenses and no specific limitation has been placed thereon, the expenditures for such travel expenses may not exceed the amounts set forth therefor in the budget estimates submitted for the appropriations: *Provided*, That this section shall not apply to travel performed by uncompensated officials of local boards and appeal boards of the Selective Service System; to travel performed directly in connection with care and treatment of medical beneficiaries of the Veterans Administration; to travel performed in connection with major disasters or emergencies declared or determined by the President under the provisions of the Disaster Relief Act of 1974; to site-related travel performed in connection with the Comprehensive Environmental Response, Compensation, and Liability Act of 1980; to site-related travel under the Solid Waste Disposal

Act, as amended; or to payments to interagency motor pools where separately set forth in the budget schedules: *Provided further*, That if appropriations in titles I and II exceed the amounts set forth in budget estimates initially submitted for such appropriations, the expenditures for travel may correspondingly exceed the amounts therefor set forth in the estimates in the same proportion.

SEC. 402. Appropriations and funds available for the administrative expenses of the Department of Housing and Urban Development and the Selective Service System shall be available in the current fiscal year for purchase of uniforms, or allowances therefor, as authorized by law (5 U.S.C. 5901-5902); hire of passenger motor vehicles; and services as authorized by 5 U.S.C. 3109.

SEC. 403. Funds of the Department of Housing and Urban Development subject to the Government Corporation Control Act or section 402 of the Housing Act of 1950 shall be available, without regard to the limitations on administrative expenses, for legal services on a contract or fee basis, and for utilizing and making payment for services and facilities of Federal National Mortgage Association, Government National Mortgage Association, Federal Home Loan Mortgage Corporation, Federal Financing Bank, Federal Reserve banks or any member thereof, Federal home loan banks, and any insured bank within the meaning of the Federal Deposit Insurance Corporation Act, as amended (12 U.S.C. 1811-1831).

SEC. 404. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 405. No funds appropriated by this Act may be expended—

(1) pursuant to a certification of an officer or employee of the United States unless—

(A) such certification is accompanied by, or is part of, a voucher or abstract which describes the payee or payees and the items or services for which such expenditure is being made, or

(B) the expenditure of funds pursuant to such certification, and without such a voucher or abstract, is specifically authorized by law; and

(2) unless such expenditure is subject to audit by the General Accounting Office or is specifically exempt by law from such audit.

SEC. 406. None of the funds provided in this Act to any department or agency may be expended for the transportation of any officer or employee of such department or agency between his domicile and his place of employment, with the exception of the Secretary of the Department of Housing and Urban Development, who, under title 5, United States Code, section 101, is exempted from such limitation.

SEC. 407. None of the funds provided in this Act may be used for payment, through grants or contracts, to recipients that do not share in the cost of conducting research resulting from proposals not specifically solicited by the government: *Provided*, That the extent of cost sharing by the recipient shall reflect the mutuality of interest of the grantee or contractor and the Government in the research.

SEC. 408. None of the funds provided in this Act may be used, directly or through grants, to pay or to provide reimbursement for payment of the salary of a consultant (whether retained by the Federal Government or a grantee) at more than the daily equivalent

of the maximum rate paid for GS-18, unless specifically authorized by law.

SEC. 409. No part of any appropriation contained in this Act for personnel compensation and benefits shall be available for other object classifications set forth in the budget estimates submitted for the appropriations.

SEC. 410. None of the funds in this Act shall be used to pay the expenses of, or otherwise compensate, non-Federal parties intervening in regulatory or adjudicatory proceedings. Nothing herein affects the authority of the Consumer Product Safety Commission pursuant to section 7 of the Consumer Product Safety Act (15 U.S.C. 2056 et seq.).

SEC. 411. Except as otherwise provided under existing law or under an existing Executive order issued pursuant to an existing law, the obligation or expenditure of any appropriation under this Act for contracts for any consulting service shall be limited to contracts which are (1) a matter of public record and available for public inspection, and (2) thereafter included in a publicly available list of all contracts entered into within twenty-four months prior to the date on which the list is made available to the public and of all contracts on which performance has not been completed by such date. The list required by the preceding sentence shall be updated quarterly and shall include a narrative description of the work to be performed under each such contract.

SEC. 412. Except as otherwise provided by law, no part of any appropriation contained in this Act shall be obligated or expended by any executive agency, as referred to in the Office of Federal Procurement Policy Act (41 U.S.C. 401 et seq.) for a contract for services unless such executive agency (1) has awarded and entered into such contract in full compliance with such Act and the regulations promulgated thereunder and (2) requires any report prepared pursuant to such contract, including plans, evaluations, studies, analyses and manuals, and any report prepared by the agency which is substantially derived from or substantially includes any report prepared pursuant to such contract, to contain information concerning (A) the contract pursuant to which the report was prepared and (B) the contractor who prepared the report pursuant to such contract.

SEC. 413. No part of any appropriation contained in this Act shall be available to implement, administer, or enforce any regulation which has been disapproved pursuant to a resolution of disapproval duly adopted in accordance with the applicable law of the United States.

SEC. 414. Except as otherwise provided in section 406, none of the funds provided in this Act to any department or agency shall be obligated or expended to provide a personal cook, chauffeur, or other personal servants to any officer or employee of such department or agency.

SEC. 415. None of the funds provided in this Act to any department or agency shall be obligated or expended to procure passenger automobiles as defined in 15 U.S.C. 2001 with an EPA estimated miles per gallon average of less than 22 miles per gallon.

SEC. 416. Notwithstanding any other provision of this Act, amounts otherwise provided by this Act for the following accounts and activities are reduced by the following amounts:

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

HOUSING PROGRAMS

"Congregate services", \$29,700;
"Housing counseling assistance", \$38,500;
"Federal housing administration fund (limitation on gross obligations for direct loans under section 230(a) of the National Housing Act, as amended)", \$981,442;

COMMUNITY PLANNING AND DEVELOPMENT

"Community development grants (limitation on total commitments to guarantee loans)", \$2,475,000;
"Urban homesteading", \$132,000;

FAIR HOUSING AND EQUAL OPPORTUNITY

"Fair housing assistance", \$73,700;

INDEPENDENT AGENCIES

AMERICAN BATTLE MONUMENTS COMMISSION

"Salaries and expenses", \$120,494;

ENVIRONMENTAL PROTECTION AGENCY

"Salaries and expenses", \$6,000,000;

EXECUTIVE OFFICE OF THE PRESIDENT

"Office of science and technology policy", \$25,773;

FEDERAL EMERGENCY MANAGEMENT AGENCY

"Disaster relief", \$20,000,000;
"Salaries and expenses", \$4,000,000;
"National flood insurance fund (appropriation)", \$1,021,372;
"National flood insurance fund (transfer to 'Salaries and expenses')", \$96,360;
"National flood insurance fund (transfer to 'Emergency management planning and assistance')", \$503,250;
"National flood insurance fund (earmark, of transferred funds, for expenses under section 1362 of the National Flood Insurance Act of 1968, as amended)", \$52,558;

GENERAL SERVICES ADMINISTRATION

"Consumer information center (appropriation)", \$13,739;
"Consumer information center (limitation on administrative expenses)", \$17,941;

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

"Research and program management", \$5,000,000;

NATIONAL CREDIT UNION ADMINISTRATION

"Central liquidity facility (limitation on new loans)", \$6,600,000;

“Central liquidity facility (limitation on administrative expenses)”, \$9,350;

SELECTIVE SERVICE SYSTEM

“Salaries and expenses”, \$305,580;

DEPARTMENT OF THE TREASURY

“Office of revenue sharing, salaries and expenses”, \$85,800;

VETERANS ADMINISTRATION

“Medical and prosthetic research”, \$2,105,070;

“Medical administration and miscellaneous operating expenses”, \$3,595,309;

“General operating expenses”, \$23,195,660;

“Construction, minor projects (appropriation)”, \$7,449,908;

“Construction, minor projects (limitation on expenses of the office of construction)”, \$399,443;

“Grants for construction of State extended care facilities”, \$242,000;

“Grants for construction of State veterans cemeteries”, \$33,000;

“Grants to the Republic of the Philippines”, \$5,500;

“Direct loan revolving fund (limitation on direct loans)”, \$11,000.

SEC. 417. Any funds appropriated in a previous Act for construction grants under title II of the Clean Water Act shall be made available immediately and shall not be limited to phases or segments of previously funded projects.

This Act may be cited as the “Department of Housing and Urban Development-Independent Agencies Appropriations Act, 1986”.

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*