

Ronald Reagan Presidential Library  
Digital Library Collections

---

This is a PDF of a folder from our textual collections.

---

**Collection:** Roberts, John G.: Files  
**Folder Title:** JGR/Enrolled Bills – October 1984  
(2 of 4)  
**Box:** 22

---

To see more digitized collections visit:

<https://reaganlibrary.gov/archives/digital-library>

To see all Ronald Reagan Presidential Library inventories visit:

<https://reaganlibrary.gov/document-collection>

Contact a reference archivist at: [reagan.library@nara.gov](mailto:reagan.library@nara.gov)

Citation Guidelines: <https://reaganlibrary.gov/citing>

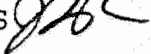
National Archives Catalogue: <https://catalog.archives.gov/>

THE WHITE HOUSE

WASHINGTON

October 3, 1984

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS 

SUBJECT: H.R. 5147 -- Eastern Pacific  
Tuna Licensing Act of 1984

Richard Darman has asked for comments on the above-referenced enrolled bill by 3:00 p.m. today. This bill would implement U.S. obligations under the interim East Pacific Ocean Tuna Fishing Agreement between the U.S., Costa Rica, Panama, Guatemala, and Honduras. The bill would authorize the Secretary of State to issue appropriate regulations and appoint U.S. representatives to the council established by the agreement. Acts in violation of the agreement or implementing regulations would be prohibited by the bill, and the prohibitions would be enforced by the Coast Guard, Commerce, and the Customs Service. In addition, the Secretary of Commerce would be authorized to designate officers and employees of the various states to function as Federal law enforcement officers in enforcing the Act.

The affected agencies recommend approval, except for Justice. Justice objects strenuously to the diffusion of law enforcement authority among various Federal agencies, and, in particular, the authorization for state officials to discharge Federal law enforcement responsibilities. As Justice sees it, any decision to grant Federal law enforcement power to state officials should be made by the chief Federal law enforcement officer, the Attorney General. Justice also objects that the bill is ambiguous concerning whether civil or criminal penalties are intended under the Act. Justice has submitted a proposed memorandum of disapproval explaining its objections.

In recommending approval despite Justice's objections, Director Stockman notes that Justice and Commerce can work on an agreement to govern the deputizing of state officials. I tend to agree with Stockman. Justice's most pressing concern, that unqualified state officials will be enforcing Federal law, will not arise until, if ever, the Secretary of Commerce authorizes state officials to so act. Justice can act within the executive branch to ensure that any such authorizations are carefully controlled.

Attachment

THE WHITE HOUSE

WASHINGTON

October 3, 1984

MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

FROM: FRED F. FIELDING *Orig. signed by FFF*  
COUNSEL TO THE PRESIDENT

SUBJECT: H.R. 5147 -- Eastern Pacific  
Tuna Licensing Act of 1984

Counsel's Office has reviewed the above-referenced enrolled bill. I share the concerns of the Department of Justice with respect to section 9(b) of the bill, which authorizes the Secretary of Commerce to designate state officials and employees to perform Federal law enforcement functions. On balance, however, I do not recommend disapproval of the bill. Section 9(b) simply permits the Secretary of Commerce to designate state officials and employees to function as Federal law enforcement agents; it does not require such designations. Justice can work with Commerce to ensure that such designations, if any, are appropriately limited.

FFF:JGR:aea 10/3/84  
cc: FFFielding/JGRoberts/Subj/Chron

THE WHITE HOUSE

WASHINGTON

October 3, 1984

MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

FROM: FRED F. FIELDING  
COUNSEL TO THE PRESIDENT

SUBJECT: H.R. 5147 -- Eastern Pacific  
Tuna Licensing Act of 1984

Counsel's Office has reviewed the above-referenced enrolled bill. I share the concerns of the Department of Justice with respect to section 9(b) of the bill, which authorizes the Secretary of Commerce to designate state officials and employees to perform Federal law enforcement functions. On balance, however, I do not recommend disapproval of the bill. Section 9(b) simply permits the Secretary of Commerce to designate state officials and employees to function as Federal law enforcement agents; it does not require such designations. Justice can work with Commerce to ensure that such designations, if any, are appropriately limited.

FFF:JGR:aea 10/3/84  
cc: FFFielding/JGRoberts/Subj/Chron

**WHITE HOUSE  
CORRESPONDENCE TRACKING WORKSHEET**

- O - OUTGOING
- H - INTERNAL
- I - INCOMING

Date Correspondence Received (YY/MM/DD) 1 1

Name of Correspondent: Richard Darman

MI Mail Report      User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: H.R. 5147 - Eastern Pacific Tuna Licensing Act of 1984

ROUTE TO:		ACTION	DISPOSITION		
Office/Agency	(Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response Code	Completion Date YY/MM/DD
<u>CUHOW</u>		ORIGINATOR	<u>841002</u>		<u>1 1</u>
<u>CUAT 18</u>		Referral Note: <u>D</u>	<u>8410102</u>		<u>38410103</u>
		Referral Note:			<u>3:00</u>
			<u>1 1</u>		<u>1 1</u>
		Referral Note:			
			<u>1 1</u>		<u>1 1</u>
		Referral Note:			
			<u>1 1</u>		<u>1 1</u>
		Referral Note:			

**ACTION CODES:**

- A - Appropriate Action
- C - Comment/Recommendation
- D - Draft Response
- F - Furnish Fact Sheet to be used as Enclosure
- I - Info Copy Only/No Action Necessary
- R - Direct Reply w/Copy
- S - For Signature
- X - Interim Reply

**DISPOSITION CODES:**

- A - Answered
- B - Non-Special Referral
- C - Completed
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

Keep this worksheet attached to the original incoming letter.  
 Send all routing updates to Central Reference (Room 75, OEOB).  
 Always return completed correspondence record to Central Files.  
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

# WHITE HOUSE STAFFING MEMORANDUM

DATE: 10/2/84 ACTION/CONCURRENCE/COMMENT DUE BY: 3:00 TOMORROW 10/3

SUBJECT: H.R. 5147 - EASTERN PACIFIC TUNA LICENSING ACT OF 1984

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input type="checkbox"/>	MURPHY	<input type="checkbox"/>	<input type="checkbox"/>
MEESE	<input type="checkbox"/>	<input checked="" type="checkbox"/>	OGLESBY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BAKER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	ROGERS	<input type="checkbox"/>	<input type="checkbox"/>
DEAVER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	SPEAKES	<input type="checkbox"/>	<input checked="" type="checkbox"/>
STOCKMAN	<input type="checkbox"/>	<input type="checkbox"/>	SVAHN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input type="checkbox"/> P	<input checked="" type="checkbox"/> SS	VERSTANDIG	<input checked="" type="checkbox"/>	<input type="checkbox"/>
FIELDING	<input checked="" type="checkbox"/>	<input type="checkbox"/>	WHITTLESEY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
FULLER	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HERRINGTON	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HICKEY	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McFARLANE	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McMANUS	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

**REMARKS:**

Please provide any comments/recommendations by 3:00 p.m. tomorrow, 10/3.

Thank you.

**RESPONSE:**

Richard G. Darman  
Assistant to the President  
Ext. 2702



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

OCT 2 1984

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 5147 - Eastern Pacific Tuna  
Licensing Act of 1984  
Sponsors - Breaux (D) Louisiana and Forsythe (R)  
New Jersey

Last Day for Action

October 8, 1984 - Monday

Purpose

Implements, for the United States, the Eastern Pacific Ocean Tuna Fishing Agreement, which provides for the management and conservation of tuna in the eastern Pacific Ocean.

Agency Recommendations

Office of Management and Budget	Approval
Department of Transportation	Approval
Department of Commerce	Approval
Department of State	Approval
Department of the Treasury	No objection
Department of the Interior	Defers (Informally)
Department of Justice	Disapproval (Memorandum of disapproval attached)

Discussion

Since 1950, the United States has been a party to the Convention for the Establishment of an Inter-American Tropical Tuna Commission, an international agreement for the conservation and management of tuna, which is currently being renegotiated by parties to the Convention. Pending completion of these negotiations, the United States, Costa Rica, Panama, Guatemala and Honduras have signed an interim accord, the Eastern Pacific Ocean Tuna Fishing Agreement. This interim agreement establishes a regulatory framework for licensing tuna fishing within a specified area of the eastern Pacific Ocean. Regional fishing licenses would be issued by a Council, which is established by the agreement, and fees for the licenses would pay for administration of the agreement. Excess revenues would be distributed among participating nations in proportion to the amount of tuna taken within 200 miles of their coasts.

H.R. 5147 contains the necessary authority to implement this interim agreement for the United States, and would authorize the appropriation of such sums as may be necessary for fiscal year 1985 and thereafter for carrying out the purposes of this Act.

While the enrolled bill concerns a noncontroversial subject, the Department of Justice has recommended disapproval of the enrolled bill on the grounds that a provision of H.R. 5147 represents an "alarming proliferation" of Federal law enforcement authorities. Justice's concern is highlighted later in this memorandum.

### Major Provisions of H.R. 5147

#### -- Agency Responsibilities

The Secretary of State would appoint U.S. representatives, who would have to be officers or employees of the United States, to the Council (established by the agreement), and act on behalf of the United States on matters before the Council. The Secretary would also be required to consult with the Secretary of Commerce before acting on such matters. The Secretary of Commerce, in cooperation with the Secretary of State and the Secretary of the department in which the Coast Guard is operating, would also issue regulations necessary to implement the agreement and the provisions of H.R. 5147.

#### -- Prohibited Acts

H.R. 5147 would prohibit (1) fishing for a designated species of tuna within the agreement area without a license or in contravention of regulations; (2) the shipping, transport, sale, offer for sale, export, or possession of such tuna taken in violation of regulations; and (3) the importation of tuna in violation of regulations. The enrolled bill also stipulates civil penalties and forfeiture requirements for these violations.

Under H.R. 5147, if a U.S. vessel is seized for violations of the agreement, the vessel owner and crew would be ineligible for compensation pursuant to the Fisherman's Protective Act (FPA), unless the Secretary of State determines that the violation is not so serious as to diminish the effectiveness of the agreement. The FPA authorizes payment of compensation under certain conditions to U.S. vessel owners and crew who suffer financial losses when a vessel is seized by a foreign government. The bill also would provide that any lawful seizure of a U.S. vessel pursuant to the agreement would not result in U.S. retaliation against the seizing nation by imposition of import prohibitions.

#### -- Enforcement

The enforcement of the agreement and implementing regulations for this legislation will be the joint responsibility of the department in which the Coast Guard is operating, the Department of



Commerce, and the U.S. Customs Service. The Secretary of Commerce is authorized to designate officers and employees of the States, Puerto Rico, and American Samoa to function as federal law enforcement agents to carry out enforcement activities related to the agreement. Such activities could include executing any warrant or process issued by a court of jurisdiction, making arrests and seizures, and conducting searches.

#### Agency Views

In recommending approval of the enrolled bill, the Department of State advises that negotiation of an interim agreement has been an important goal of U.S. fisheries policy and that implementation of the agreement should end the cycle of seizures of U.S. tunaboats and the subsequent imposition of retaliatory embargoes mandated by U.S. law. (The agreement has already been ratified by the United States and one other country and will enter into force once ratified by three other parties to the agreement.)

The Department of Justice, however, recommends your disapproval of H.R. 5147, primarily because of the provision (section 9(b)) of the bill which would authorize the Secretary of Commerce to designate officers and employees of the States, Puerto Rico, and American Samoa to carry out enforcement activities related to implementation of the agreement. When so designated, such persons would function as federal law enforcement agents. Justice states that the authorization to make such designations is a departure from established Administration policy concerning guidelines for legislation involving federal law enforcement authority. In its views letter recommending disapproval of the enrolled bill, Justice advises:

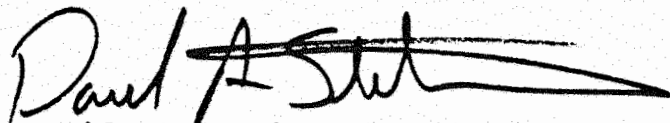
"H.R. 5147 ignores the responsibility of the federal government. It assumes that it is of no matter that the granting of such power has such broad ramifications. It ignores that the individuals who are to possess such authority are in no tangible manner accountable to the federal government. Similarly, it ignores that the federal government is accountable for the use of such power. The legislation makes no provision to ensure that such individuals are properly trained, adequately supervised, and their efforts coordinated with other agencies. The potential for abuse cannot be deterred. Moreover, these circumstances are further worsened by placing the appointment authority in the Secretary of Commerce. The Attorney General is the chief federal law enforcement officer. Any decisions to determine the propriety of bestowing law enforcement authority must be vested in the Attorney General."

In addition, Justice is concerned about ambiguity in the bill's language concerning whether or not civil or criminal penalties are intended for violations of the Act. Accordingly, the Department recommends your disapproval of H.R. 5147 and has proposed language, attached to its enrolled bill views letter, for a memorandum of disapproval. The language states that H.R. 5147 represents an alarming proliferation of federal law enforcement authorities, which should only be granted cautiously and monitored closely, and that enforcement of the Act would be hampered by the ambiguity in the bill concerning criminal and civil penalties.

The Department of Commerce, while expressing concern about the potential problem caused by the enrolled bill's language concerning penalties, advises that on balance the development of U.S. fisheries and the international management of tuna resources are of sufficient importance to merit your approval of H.R. 5147. Commerce further advises that it will seek legislation to correct the bill's drafting deficiencies with respect to penalties at the earliest possible date.

I join the Departments of Commerce, State, and Transportation in recommending approval of H.R. 5147. We will work with Commerce and other affected agencies to ensure that legislation is sought to correct the bill's drafting deficiencies. With regard to Justice's concern about the proliferation of federal law enforcement authorities, we believe that this concern can be addressed through agreement, informal or otherwise, between the Departments of Commerce and Justice, and through careful and cooperative implementation of the Act.

H.R. 5147 passed the House by a vote of 416-0 and the Senate by voice vote.

  
David A. Stockman  
Director

Enclosures

# WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

59

- O - OUTGOING
- H - INTERNAL
- I - INCOMING

Date Correspondence Received (YY/MM/DD) 1 1

Name of Correspondent: Robert A. McConnell

MI Mail Report User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: Enrolled bill H.R. 5147, a bill "to implement the Eastern Pacific Ocean Tuna Fishing Agreement, signed in San Jose, Costa Rica, March 15, 1983"

ROUTE TO:	ACTION	DISPOSITION
Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD
<u>W Holland</u>	<u>ORIGINATOR</u>	<u>84/10/01</u>
<u>EWAT18</u>	<u>A</u>	<u>84/10/01</u>
	<u>DDJ</u>	<u>1 1</u>
		<u>1 1</u>
		<u>1 1</u>
		<u>1 1</u>

**ACTION CODES:**

- A - Appropriate Action
- C - Comment/Recommendation
- D - Draft Response
- F - Furnish Fact Sheet to be used as Enclosure
- I - Info Copy Only/No Action Necessary
- R - Direct Reply w/Copy
- S - For Signature
- X - Interim Reply

**DISPOSITION CODES:**

- A - Answered
- B - Non-Special Referral
- C - Completed
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: \_\_\_\_\_


Keep this worksheet attached to the original incoming letter.  
 Send all routing updates to Central Reference (Room 75, OEOB).  
 Always return completed correspondence record to Central Files.  
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

THE WHITE HOUSE

WASHINGTON

October 4, 1984

MEMORANDUM FOR FRED F. FIELDING

FROM: JOHN G. ROBERTS 

SUBJECT: S.J. Res. 322 -- Mental  
Illness Awareness Week

Richard Darman has asked for comments on the above-referenced enrolled resolution by 4:00 p.m. today. This resolution, which passed both Houses by voice vote, designates the week beginning this Sunday as "Mental Illness Awareness Week." OMB and HHS recommend approval, and I have no objections. We should emphasize the need to have an appropriate proclamation, called for by the resolution, submitted as soon as possible.

Attachment

THE WHITE HOUSE

WASHINGTON

October 4, 1984

MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

FROM: FRED F. FIELDING *RAH for*  
COUNSEL TO THE PRESIDENT *↑*  
*Orig. signed by FFF*

SUBJECT: S.J. Res. 322 -- Mental  
Illness Awareness Week

Counsel's Office has reviewed the above-referenced enrolled resolution, and finds no objection to it from a legal perspective. Since the week in question begins this Sunday, a proclamation should be prepared as soon as possible.

FFF:JGR:aea 10/4/84  
cc: FFFielding/VGRoberts/Subj/Chron

THE WHITE HOUSE

WASHINGTON

October 4, 1984

MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

FROM: FRED F. FIELDING  
COUNSEL TO THE PRESIDENT

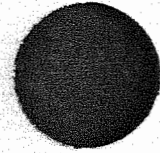
SUBJECT: S.J. Res. 322 -- Mental  
Illness Awareness Week

Counsel's Office has reviewed the above-referenced enrolled resolution, and finds no objection to it from a legal perspective. Since the week in question begins this Sunday, a proclamation should be prepared as soon as possible.

FFF:JGR:aea 10/4/84  
cc: FFFielding/JGRoberts/Subj/Chron

## WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

- O - OUTGOING
- H - INTERNAL
- I - INCOMING  
Date Correspondence Received (YY/MM/DD) 1/1



Name of Correspondent: Richard Darman

MI Mail Report      User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: S.J. Res 322 - Mental Illness Awareness Week

**ROUTE TO:**

**ACTION**

**DISPOSITION**

Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response Code	Completion Date YY/MM/DD
<u>CU HOW</u>	<u>ORIGINATOR</u>	<u>84 10 104</u>		<u>1 1</u>
	Referral Note:			
<u>CUAT 18</u>	<u>D</u>	<u>84 10 104</u>		<u>5 84 10 104</u> <u>4:00</u>
	Referral Note:			
		<u>1 1</u>		<u>1 1</u>
	Referral Note:			
		<u>1 1</u>		<u>1 1</u>
	Referral Note:			
		<u>1 1</u>		<u>1 1</u>
	Referral Note:			

**ACTION CODES:**

- A - Appropriate Action
- I - Info Copy Only/No Action Necessary
- C - Comment/Recommendation
- R - Direct Reply w/Copy
- D - Draft Response
- S - For Signature
- F - Furnish Fact Sheet to be used as Enclosure
- X - Interim Reply

**DISPOSITION CODES:**

- A - Answered
- C - Completed
- B - Non-Special Referral
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

Keep this worksheet attached to the original incoming letter.  
 Send all routing updates to Central Reference (Room 75, OEOB).  
 Always return completed correspondence record to Central Files.  
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

# WHITE HOUSE STAFFING MEMORANDUM

DATE: 10/4/84 ACTION/CONCURRENCE/COMMENT DUE BY: 4:00 p.m. TODAY, 10/4

SUBJECT: S.J. RES. 322 - MENTAL ILLNESS AWARENESS WEEK

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input type="checkbox"/>	MURPHY	<input type="checkbox"/>	<input checked="" type="checkbox"/>
MEESE	<input type="checkbox"/>	<input checked="" type="checkbox"/>	OGLESBY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BAKER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	ROGERS	<input type="checkbox"/>	<input type="checkbox"/>
DEAVER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	SPEAKES	<input type="checkbox"/>	<input checked="" type="checkbox"/>
STOCKMAN	<input type="checkbox"/>	<input type="checkbox"/>	SVAHN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>	VERSTANDIG	<input checked="" type="checkbox"/>	<input type="checkbox"/>
FIELDING	<input checked="" type="checkbox"/>	<input type="checkbox"/>	WHITTLESEY	<input checked="" type="checkbox"/>	<input type="checkbox"/>
FULLER	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HERRINGTON	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HICKEY	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McFARLANE	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
McMANUS	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

**REMARKS:**

Please provide any comments/recommendations by 4:00 p.m. today.  
Thank you.

**RESPONSE:**

1984 OCT -4 AM 9:28

Richard G. Darman  
Assistant to the President  
Ext. 2702





EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

1984 OCT -3 PM 5:18

OCT 3 1984

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Resolution S.J. Res. 322 - Mental Illness  
Awareness Week  
Sponsor - Sen. Quayle (R) Indiana and 35 others

Last Day for Action

The designated week begins this Sunday.

Purpose

Designates the week beginning October 7, 1984, as "Mental Illness Awareness Week."

Agency Recommendations

Office of Management and Budget

Approval

Department of Health and Human Services

Approval  
(Informally)

Discussion

S.J. Res. 322, which passed both Houses by voice vote, designates the week of October 7 through October 13, 1984, as "Mental Illness Awareness Week," and requests the President to issue a proclamation calling upon the people of this country to observe the week with appropriate ceremonies and activities.

The enrolled resolution notes that mental illness is a problem of grave concern and consequence in American society, though one widely but unnecessarily feared and misunderstood. It states that between thirty-one and forty-one million Americans annually suffer from diagnosable mental disorders which make employment, attendance at school, or independent living difficult, and that mental illness costs our Nation \$65 billion annually, including lost productivity.

S.J. Res. 322 points out that in recent years there has been an unparalleled growth in scientific knowledge about mental illness which has generated a new threshold of opportunity for future research advances. The resolution is designed to bring about a greater public understanding of mental illness and to encourage continued research in the treatment and care of this illness.

An appropriate proclamation is being drafted and will be forwarded to the White House as soon as possible.

*James M. Frey*  
Assistant Director for  
Legislative Reference

### MENTAL ILLNESS AWARENESS WEEK

Mrs. HALL of Indiana. Mr. Speaker, I ask unanimous consent that the Committee on Post Office and Civil Service be discharged from further consideration of the Senate joint resolution (S.J. Res. 322) designating the week beginning on October 7, 1984, as "Mental Illness Awareness Week," and ask for its immediate consideration in the House.

The Clerk read the title of the Senate joint resolution.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Indiana?

Mr. COURTER. Mr. Speaker, reserving the right to object, indeed I will not object, but will simply say that the minority is very much in favor of the passage of the resolution.

● Mr. CONTE. Mr. Speaker, I rise in support of Senate Joint Resolution 322, Mental Illness Awareness Month. I want to thank the distinguished chairwoman of the subcommittee, KATIE HALL, and the ranking member, Mr. COURTER, for scheduling action on this legislation today. And, I would also like to thank the other sponsor of this legislation, Mr. WYDEN, for all of his help on the resolution.

Mr. Speaker, Senate Joint Resolution 322 designates the month of October as "Mental Illness Awareness Month." It is unfortunate that in today's society mental illness continues to be misunderstood and feared in our Nation. In fact, mental illness is a disorder that is treatable with proper counseling and medical assistance. In fact, treatment for mental illness is often provided by psychologists, psychiatrists, nurses, health counselors, social workers, and physical therapists. These dedicated professionals have allowed millions of Americans, through their efforts, to return to meaningful and productive life.

In introducing the House companion legislation to this resolution with the distinguished gentleman from Oregon, I felt that it was our duty and obligation to bring to the attention of the American people the misconceptions surrounding mental illness and to also recognize the outstanding accomplishments of the dedicated professionals who strive through research and treatment to combat mental disorders in our society.

I urge support for this resolution. ●

Mr. COURTER. Mr. Speaker, I withdraw my reservation of objection.

Mr. SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Indiana?

There was no objection.

The Clerk read the Senate joint resolution, as follows:

#### S.J. RES. 322

Whereas mental illness is a problem of grave concern and consequence in American society, though one widely but unnecessarily feared and misunderstood;

Whereas thirty-one to forty-one million Americans annually suffer from clearly

diagnosable mental disorders involving significant disability with respect to employment, attendance at school, or independent living;

Whereas mental illness in at least twelve million children interferes with vital developmental and maturational processes;

Whereas our growing population of the elderly is particularly vulnerable to mental illness;

Whereas mental illness costs our Nation \$55,000,000,000 annually, including lost productivity;

Whereas mental illness is increasingly a treatable disability with excellent prospects for amelioration and recovery when properly recognized;

Whereas in recent years there have been unprecedented major research developments bringing new methods and technology to the sophisticated and objective study of the functioning of the brain and its linkages to both normal and abnormal behavior;

Whereas research in recent decades has led to a wide array of new and more effective modalities of treatment (pharmacological, behavioral, psychosocial) for some of the most incapacitating forms of mental illness (including schizophrenia, major affective disorders, phobias, and panic disorders);

Whereas appropriate treatment of mental illness has been demonstrated to be cost-effective in terms of restored productivity, reduced utilization of other health services, and lessened social dependence; and

Whereas recent and unparalleled growth in scientific knowledge about mental illness has generated the current emergence of a new threshold of opportunity for future research advances and fruitful application to specific clinical problems: Now, therefore, be it

*Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That the week beginning on October 7, 1984, is hereby designated as "Mental Illness Awareness Week", and the President is authorized and requested to issue a proclamation calling upon the people of the United States to observe such week with appropriate ceremonies and activities.*

The Senate joint resolution was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

### WORLD FOOD DAY

Mrs. HALL of Indiana. Mr. Speaker, I ask unanimous consent that the Committee on Post Office and Civil Service be discharged from further consideration of the Senate joint resolution (S.J. Res. 332) to proclaim October 16, 1984, as "World Food Day," and ask for its immediate consideration in the House.

The Clerk read the title of the Senate joint resolution.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from Indiana?

Mr. COURTER. Mr. Speaker, reserving the right to object, under my reservation, I yield to my good friend, the gentleman from New York [Mr. GILMAN].

(Mr. GILMAN asked and was given permission to revise and extend his remarks, and include extraneous material.)

Mr. GILMAN. I thank the gentleman for yielding.

Mr. Speaker, on April 25, 1984, my distinguished colleague, the gentleman from Illinois [Mr. SIMON] and I introduced House Joint Resolution 556, legislation authorizing and requesting the President to issue a proclamation designating October 16, 1984, as World Food Day.

As my colleagues will recall, during the past three sessions of Congress, the gentleman from Illinois and I introduced similar legislation. We were pleased that the Congress approved these measures and welcomed the President's proclamation officially designating October 16, 1983, as World Food Day.

While the critical problem of hunger and chronic malnutrition has not abated since the initial World Food Day, thousands of observances and activities throughout the United States on that day helped to increase markedly public recognition of the hunger issue. Indeed, I am certain that without World Food Day and the attention and education that it generates, the House of Representatives would not have adopted earlier in this Congress, legislation I introduced to establish a House Select Committee on Hunger.

Accordingly, to build upon the successes of World Food Day 1981, 1982, and 1983, so that we can further increase public awareness about hunger and develop the necessary commitment to resolve that problem, I urge my colleagues to support House Joint Resolution 556.

Mr. Speaker, I include World Food Day's format for its national town meeting to be held via satellite teleconference, and the full text of House Joint Resolution 556 in the RECORD:

#### NATIONAL COMMITTEE FOR WORLD FOOD DAY

##### PUTTING IDEAS INTO ACTION

This year, the National Committee encourages participation in World Food Day in a special way: through a satellite teleconference. This "National Town Meeting" teleconference will focus on the global food situation ten years after the 1974 World Food Conference, and will feature a panel of noted experts. The "Town Meeting" will originate from the George Washington University and will be transmitted by satellite to college/university receiving sites.

Most often the teleconference will be related to major campus or campus/community observances of World Food Day. Diverse groups among university, civic and religious communities can share the teleconference as an information resource and as a catalyst for joint action against hunger. Special WFD study/action packets that can be used for this purpose have been prepared by the University of Illinois with a grant from the Agency for International Development and are available from the national WFD office.

##### MAKING IT HAPPEN

The university receiving sites will host the "Town Meeting." However, participation will be open to all members of the WFD family, particularly to those planning observances in the same area. In short, the teleconference can augment local WFD events and build upon the WFD network.

THE WHITE HOUSE

WASHINGTON

October 9, 1984

MEMORANDUM FOR FRED F. FIELDING

FROM:

JOHN G. ROBERTS 

SUBJECT:

Enrolled Bill H.R. 3979 --  
Comprehensive Smoking Education Act

Richard Darman has asked for comments on the above-referenced enrolled bill, by close of business today. This bill, which passed both Houses by voice vote, would amend 15 U.S.C. § 1333 to require new, rotating warning labels on cigarette packages and advertisements. It was the judgment of Congress that, for some reason, cigarette smokers were missing the point of the current label. Of the four new labels, to be rotated on a quarterly basis, two are more specific in describing the adverse health consequences of cigarette smoking, one notes that cigarette smoke contains carbon monoxide, and another advises that quitting smoking greatly reduces serious health risks.

The bill would also require cigarette manufacturers to provide the Secretary of HHS with an annual, detailed list of all ingredients added to tobacco used in cigarettes. The Secretary would be required to report to Congress on the health effects of these additives. Finally, the bill would direct the Secretary to "carry out a program to inform the public of any dangers to human health presented by cigarette smoking," and require her to form an "interagency committee" on smoking and health. This committee will be comprised of members from within HHS appointed by the Secretary, representatives of the Departments of Labor and Education and the FTC appointed by the respective heads of those agencies, and five representatives of private entities involved in informing the public about the health effects of smoking, appointed by the Secretary of HHS. The committee is thus more accurately described as an advisory committee rather than an interagency committee.

All affected agencies either recommend approval or interpose no objections. OMB reports that the bill is a compromise agreed upon by interested members of Congress, the tobacco industry, and "the public health community" (whatever that is). I have reviewed the memorandum for the President prepared by OMB Assistant Director for Legislative Reference

James M. Frey, and the bill itself, and have no objections. One can but hope that the new labels will get through to those who continue to smoke.

cc: Peter J. Rusthoven  
H. Lawrence Garrett, III  
Dianna G. Holland

THE WHITE HOUSE

WASHINGTON

October 9, 1984

MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

FROM: FRED F. FIELDING **Orig. signed by FFF**  
COUNSEL TO THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 3979 --  
Comprehensive Smoking Education Act

Counsel's Office has reviewed the above-referenced enrolled bill, and finds no objection to it from a legal perspective.

FFF:JGR:aea 10/9/84  
cc: FFFielding/JGRoberts/Subj/Chron

THE WHITE HOUSE

OFFICE OF THE ASSISTANT TO THE PRESIDENT

October 9, 1984

MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

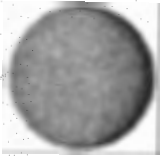
FROM: FRED F. FIELDING  
COUNSEL TO THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 3979 --  
Comprehensive Smoking Education Act

Counsel's Office has reviewed the above-referenced enrolled bill, and finds no objection to it from a legal perspective.

FFF:JGR:aea 10/9/84  
cc: FFFielding/JGRoberts/Subj/Chron

**WHITE HOUSE  
CORRESPONDENCE TRACKING WORKSHEET**

JAR 

- O - OUTGOING
  - H - INTERNAL
  - I - INCOMING
- Date Correspondence Received (YY/MM/DD) 1 / 1

Name of Correspondent: Richard Darman

MI Mail Report      User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: Enrolled Bill H.R. 3979 - Comprehensive Smoking Education Act

ROUTE TO:		ACTION	DISPOSITION		
Office/Agency	(Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Completion Date YY/MM/DD
<u>Cliff Hill</u>		ORIGINATOR	<u>89118106</u>		<u>1 / 1</u>
		Referral Note:			
<u>CUAT 18</u>		<u>D</u>	<u>89118106</u>	<u>S</u>	<u>89118109</u>
		Referral Note:		<u>COTB</u>	
			<u>1 / 1</u>		<u>1 / 1</u>
		Referral Note:			
			<u>1 / 1</u>		<u>1 / 1</u>
		Referral Note:			
			<u>1 / 1</u>		<u>1 / 1</u>
		Referral Note:			

**ACTION CODES:**

- A - Appropriate Action
- C - Comment/Recommendation
- D - Draft Response
- F - Furnish Fact Sheet to be used as Enclosure
- I - Info Copy Only/No Action Necessary
- R - Direct Reply w/Copy
- S - For Signature
- X - Interim Reply

**DISPOSITION CODES:**

- A - Answered
- B - Non-Special Referral
- C - Completed
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

Keep this worksheet attached to the original incoming letter.  
Send all routing updates to Central Reference (Room 75, OEOB).  
Always return completed correspondence record to Central Files.  
Refer questions about the correspondence tracking system to Central Reference, ext. 2590.




THE WHITE HOUSE

WASHINGTON

October 12, 1984

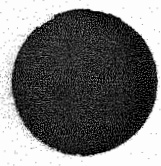
MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

FROM: JOHN G. ROBERTS   
ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: H.R. 2878 -- Library Services  
and Construction Act Amendments

Counsel's Office has reviewed the above-referenced enrolled bill, and finds no objection to it from a legal perspective.

**WHITE HOUSE  
CORRESPONDENCE TRACKING WORKSHEET**

JAR 

- O - OUTGOING
  - H - INTERNAL
  - I - INCOMING
- Date Correspondence Received (YY/MM/DD) 1 1

Name of Correspondent: Richard Darman

MI Mail Report      User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: H.R. 2878 - Library Services and Construction Act Amendments

ROUTE TO:	ACTION	DISPOSITION			
Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
<u>CUHOU</u>	ORIGINATOR	<u>841012</u>			<u>1 1</u>
<u>CUAT 18</u>	Referral Note: <u>R</u>	<u>841012</u>			<u>5841015</u> <u>3:00</u>
		<u>1 1</u>			<u>1 1</u>
	Referral Note:				
		<u>1 1</u>			<u>1 1</u>
	Referral Note:				
		<u>1 1</u>			<u>1 1</u>
	Referral Note:				

- ACTION CODES:**
- A - Appropriate Action
  - C - Comment/Recommendation
  - D - Draft Response
  - F - Furnish Fact Sheet to be used as Enclosure
  - I - Info Copy Only/No Action Necessary
  - R - Direct Reply w/Copy
  - S - For Signature
  - X - Interim Reply

- DISPOSITION CODES:**
- A - Answered
  - B - Non-Special Referral
  - C - Completed
  - S - Suspended

**FOR OUTGOING CORRESPONDENCE:**  
 Type of Response = Initials of Signer  
 Code = "A"  
 Completion Date = Date of Outgoing

Comments: \_\_\_\_\_


Keep this worksheet attached to the original incoming letter.  
 Send all routing updates to Central Reference (Room 75, OEOB).  
 Always return completed correspondence record to Central Files.  
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

THE WHITE HOUSE

WASHINGTON

October 16, 1984

MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

FROM: JOHN G. ROBERTS   
ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: S. 2303 -- Alcohol Abuse, Drug Abuse,  
and Mental Health Amendments

Counsel's Office has reviewed the above-referenced enrolled bill, and finds no objection to it from a legal perspective.

## WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

O - OUTGOING

H - INTERNAL

I - INCOMING

Date Correspondence Received (YY/MM/DD) 1 1

Name of Correspondent: Richard Darman

MI Mail Report User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: S. 2303 - Alcohol Abuse, Drug Abuse, and Mental Health Amendments

ROUTE TO: Office/Agency (Staff Name)	ACTION		DISPOSITION	
	Action Code	Tracking Date YY/MM/DD	Type of Response Code	Completion Date YY/MM/DD
<u>CUHOLL</u>	ORIGINATOR	<u>84/10/16</u>		<u>1 1</u>
<u>CUAT18</u>	Referral Note: <u>R</u>	<u>84/10/16</u>	<u>S</u>	<u>84/10/17</u> <u>12:00 NOON</u>
	Referral Note:	<u>1 1</u>		<u>1 1</u>
	Referral Note:	<u>1 1</u>		<u>1 1</u>
	Referral Note:	<u>1 1</u>		<u>1 1</u>

**ACTION CODES:**

- A - Appropriate Action
- C - Comment/Recommendation
- D - Draft Response
- F - Furnish Fact Sheet to be used as Enclosure
- I - Info Copy Only/No Action Necessary
- R - Direct Reply w/Copy
- S - For Signature
- X - Interim Reply

**DISPOSITION CODES:**

- A - Answered
- B - Non-Special Referral
- C - Completed
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

Keep this worksheet attached to the original incoming letter.  
 Send all routing updates to Central Reference (Room 75, OEOB).  
 Always return completed correspondence record to Central Files.  
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

THE WHITE HOUSE

WASHINGTON

October 16, 1984

MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

FROM: JOHN G. ROBERTS *JGR*  
ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: Enrolled Bill S. 1790 -- Preservation  
of the Art Barn in Rock Creek Park

Counsel's Office has reviewed the above-referenced enrolled bill, and finds no objection to it from a legal perspective.

# WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

- O - OUTGOING
- H - INTERNAL
- I - INCOMING  
Date Correspondence Received (YY/MM/DD) 1/1

Name of Correspondent: Richard Darman

MI Mail Report User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: Enrolled Bill S. 1790 - Preservation of the Art Barn in Rock Creek Park

### ROUTE TO:

### ACTION

### DISPOSITION

Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
<u>CUHOW</u>	<u>ORIGINATOR</u>	<u>84/10/15</u>			<u>1/1</u>
	Referral Note:				
<u>CUWT 18</u>	<u>R</u>	<u>84/10/15</u>			<u>5/24/10/16</u> <u>10:00</u>
	Referral Note:				
		<u>1/1</u>			<u>1/1</u>
	Referral Note:				
		<u>1/1</u>			<u>1/1</u>
	Referral Note:				
		<u>1/1</u>			<u>1/1</u>
	Referral Note:				

#### ACTION CODES:

- A - Appropriate Action
- C - Comment/Recommendation
- D - Draft Response
- F - Furnish Fact Sheet to be used as Enclosure
- I - Info Copy Only/No Action Necessary
- R - Direct Reply w/Copy
- S - For Signature
- X - Interim Reply

#### DISPOSITION CODES:

- A - Answered
- B - Non-Special Referral
- C - Completed
- S - Suspended

#### FOR OUTGOING CORRESPONDENCE:

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

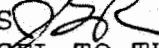
Keep this worksheet attached to the original incoming letter.  
 Send all routing updates to Central Reference (Room 75, OEOB).  
 Always return completed correspondence record to Central Files.  
 Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

THE WHITE HOUSE

WASHINGTON

October 16, 1984

MEMORANDUM FOR RICHARD G. DARMAN  
ASSISTANT TO THE PRESIDENT

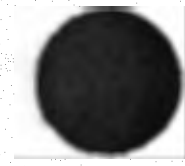
FROM: JOHN G. ROBERTS   
ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT: H.R. 5787 -- Removing Impediments to  
Oil and Gas Leasing

Counsel's Office has reviewed the above-referenced enrolled bill, and finds no objection to it from a legal perspective.

## WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

- O - OUTGOING
- H - INTERNAL
- I - INCOMING  
Date Correspondence Received (YY/MM/DD) 1/1



Name of Correspondent: Richard Darman

MI Mail Report      User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: H.R. 5787 - Removing Impediments to oil and Gas Leasing

ROUTE TO:	ACTION	DISPOSITION
Office/Agency    (Staff Name)	Action Code	Tracking Date YY/MM/DD
<u>CUHOLL</u>	ORIGINATOR	84/10/16
<u>CUAT 18</u>	Referral Note: <u>R</u>	84/10/16
	Referral Note:	S 84/10/17 12:00 NOON
	Referral Note:	1/1
	Referral Note:	1/1
	Referral Note:	1/1
	Referral Note:	1/1

**ACTION CODES:**

- A - Appropriate Action
- I - Info Copy Only/No Action Necessary
- C - Comment/Recommendation
- R - Direct Reply w/Copy
- D - Draft Response
- S - For Signature
- F - Furnish Fact Sheet  
to be used as Enclosure
- X - Interim Reply

**DISPOSITION CODES:**

- A - Answered
- C - Completed
- B - Non-Special Referral
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

Keep this worksheet attached to the original incoming letter.  
Send all routing updates to Central Reference (Room 75, OEOB).  
Always return completed correspondence record to Central Files.  
Refer questions about the correspondence tracking system to Central Reference, ext. 2590.