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Collection: Roberts, John G.: Files

**Folder Title:** JGR/Disaster Declarations (4 of 7)

**Box:** 17

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WASHINGTON

October 15, 1985

MEMORANDUM FOR FRED F. FIELDING

FROM:

JOHN G. ROBERTS

SUBJECT:

Requests for Major Disaster Declarations

for New Jersey and Rhode Island

Richard Davis of Cabinet Affairs has asked for our views as soon as possible on two requests for a major disaster declaration, from New Jersey and Rhode Island. Both requests arise from damage caused by Hurricane Gloria.

Both requests appear to comply with the provisions of the Disaster Relief Act of 1974, as amended, Public Law 93-288, principally codified at 42 U.S.C. §§ 5121-5189. Damage caused by hurricane, storm, or flood is specifically included as eligible for disaster assistance under 42 U.S.C. § 5122(2). The request letters are signed by the Governor, contain findings that the disaster is of such severity and magnitude that effective response is beyond the capabilities of state and local governments, indicate that state emergency plans have been implemented, provide information on the extent and nature of state resources used to alleviate the disaster, and contain certifications that state and local expenditures will constitute expenditure of a reasonable amount of state and local funds for alleviating the disaster damage. See 42 U.S.C. § 5141(b).

I have reviewed the request letters and the implementation materials prepared by FEMA, and have no objections.

Attachments

WASHINGTON

October 15, 1985

MEMORANDUM FOR RICHARD DAVIS

ASSOCIATE DIRECTOR CABINET AFFAIRS

FROM:

FRED F. FIELDING Orig. signed by FFF

COUNSEL TO THE PRESIDENT

SUBJECT:

Disaster Declaration for New Jersey

Our office was asked to review a request from Governor Thomas E. Kean of New Jersey for Presidential declaration of a "major disaster," within the meaning of the Disaster Relief Act of 1974, Pub. L. 93-288.

Based on a review of the request and the related materials forwarded by the Federal Emergency Management Agency, the Governor's request appears to comply with the statutory requirements for a disaster declaration. We also have no legal objection to the implementation materials prepared by FEMA in connection with this request.

cc: David L. Chew

FFF:JGR:aea 10/15/85

cc: FFFielding
JGRoberts

Subj Chron

WASHINGTON

October 15, 1985

MEMORANDUM FOR RICHARD DAVIS

ASSOCIATE DIRECTOR CABINET AFFAIRS

FROM:

FRED F. FIELDING

Orig. signed by FFF

COUNSEL TO THE PRESIDENT

SUBJECT:

Disaster Declaration for Rhode Island

Our office was asked to review a request from Governor Edward D. DiPrete of Rhode Island for Presidential declaration of a "major disaster," within the meaning of the Disaster Relief Act of 1974, Pub. L. 93-288.

Based on a review of the request and the related materials forwarded by the Federal Emergency Management Agency, the Governor's request appears to comply with the statutory requirements for a disaster declaration. We also have no legal objection to the implementation materials prepared by FEMA in connection with this request.

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cc: David L. Chew

FFF:JGR:aea 10/15/85

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Subj Chron

WASHINGTON

October 15, 1985

MEMORANDUM FOR RICHARD DAVIS

ASSOCIATE DIRECTOR CABINET AFFAIRS

FROM:

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COUNSEL TO THE PRESIDENT

SUBJECT:

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cc: David L. Chew

FFF:JGR:aea 10/15/85

cc: FFFielding

**JGRoberts** 

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# WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

O - OUTGOING  H - INTERNAL  O - INCOMING  Date Correspondence  Received (YY/MM/DD)  Name of Correspondent:  Ruhand	Paun			
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Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

# WHITE HOUSE. CORRESPONDENCE TRACKING WORKSHEET

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Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

## Office of the Press Secretary (Milwaukee, Wisconsin)

For Immediate Release

October 15, 1985

The President today declared a major disaster for the State of New Jersey as a result of Hurricane Gloria beginning on September 27, 1985, which caused extensive property damage. The President's action will permit the use of Federal funds in relief and recovery efforts in designated areas of the State.

Federal assistance from the President's Disaster Relief Fund in this instance will be available for the repair and restoration of damaged or destroed public facilities. This also includes the removal of debris from public property. Consistent with the requirement that Federal assistance be supplemental, the cost of restoration of public facilities will be shared by the Federal Government with State resources on a 75/25 percent basis.

Federal relief activities in New Jersey will be coordinated by the Federal Emergency Management Agency. That agency immediately designated Atlantic, Cape May, Cumberland, and Monmouth Counties eligible for Federal disaster assistance.

Mr. Michael J. Chivinski will be designated as the Federal Coordinating Officer to work with the State of New Jersey in providing Federal assistance under the Disaster Relief Act of 1974, Public Law 93-288.

FOR FURTHER INFORMATION CONTACT: FEMA (202) 646-4600.

## Office of the Press Secretary (Milwaukee, Wisconsin)

For Immediate Release

October 15, 1985

The President today declared a major disaster for the State of Rhode Island as a result of Hurricane Gloria beginning on September 27, 1985, which caused extensive property damage. The President's action will permit the use of Federal funds in relief and recovery efforts in designated areas of the State.

Federal assistance from the President's Disaster Relief Fund in this instance will be available for the repair and restoration of damaged or destroyed public facilities. This also includes the removal of debris from public property. Consistent with the requirement that Federal assistance be supplemental, the cost of restoration of public facilities will be shared by the Federalgovernment with State resources on a 75/25 percent basis.

Federal relief activities in Rhode Island will be coordinated by the Federal Emergency Management Agency. That agency immediately designated Newport and Washington Counties, the town of Barrington in Bristol County; the Town of East Greenwich, the City of Warwick and the Town of West Warwick in Kent County; and the City of Cranston and the Town of Cumberland in Providence County eligible for Federal disaster assistance.

Mr. Ronald Buddecke will be designated as the Federal Coordinating Officer to work with the State of Rhode Island in providing Federal assistance under the Disaster Relief Act of 1974, Public Law 93-288.

FOR FURTHER INFORMATION: FEMA (202) 646-4600.

WASHINGTON

October 18, 1985

MEMORANDUM FOR RICHARD DAVIS

ASSOCIATE DIRECTOR

CABINET AFFAIRS

FROM:

JOHN G. ROBERTS

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Disaster Declaration for New York

Our office was asked to review a request from Governor Mario Cuomo of New York for Presidential declaration of a "major disaster," within the meaning of the Disaster Relief Act of 1974, Pub. L. 93-288.

Based on a review of the request and the related materials forwarded by the Federal Emergency Management Agency, the Governor's request appears to comply with the statutory requirements for a disaster declaration. We also have no legal objection to the implementation materials prepared by FEMA in connection with this request.

cc: David L. Chew

## WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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- DISPOSITION CODES: A - Answered
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- C · Completed S - Suspended

5/81

#### FOR OUTGOING CORRESPONDENCE:

Type of Response - Initials of Signer Code

**Completion Date** Date of Outgoing

Comments:

WASHINGTON

October 18, 1985

MEMORANDUM FOR FRED FIELDING

FROM:

RICHARD DAVIS

CABINET AFFAIR

SUBJECT:

Request for a Major Disaster Declaration --

New York

The attached is a request for a major disaster declaration for the State of New York which is recommended for approval by FEMA. Please provide me (x2800) with your recommendation as soon as possible.

Thank you very much.

cc: David Chew

#### Office of the Press Secretary

For Immediate Release

October 18, 1985

The President today declared a major disaster for the State of New York as a result of Hurricane Gloria beginning on September 27, 1985, which caused extensive property damage. The President's action will permit the use of Federal funds in relief and recovery efforts in designated areas of the State.

Federal assistance from the President's Disaster Relief Fund in this instance will be available for the repair and restoration of damaged or destroyed public facilities. This also includes the removal of debris from public property. Consistent with the requirement that Federal assistance be supplemental, the cost of restoration of public facilities will be shared by the Federal Government with State resources on a 75/25 percent basis.

Federal relief activities in New York will be coordinated by the Federal Emergency Management Agency. That agency immediately designated Nassau and Suffolk Counties eligible for Federal disaster assistance.

Mr. Frank P. Petrone will be designated as the Federal Coordinating Officer to work with the State of New York in providing assistance under the Disaster Relief Act of 1974, Public Law 93-288.

FOR FURTHER INFORMATION CONTACT: FEMA (202) 646-4600.

WASHINGTON

October 24, 1985

MEMORANDUM FOR RICHARD DAVIS

ASSOCIATE DIRECTOR CABINET AFFAIRS

FROM:

JOHN G. ROBERTS

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Disaster Declaration for Massachusetts

Our office was asked to review a request from Governor Michael S. Dukakis of Massachusetts for Presidential declaration of a "major disaster," within the meaning of the Disaster Relief Act of 1974, Pub. L. 93-288.

Based on a review of the request and the related materials forwarded by the Federal Emergency Management Agency, the Governor's request appears to comply with the statutory requirements for a disaster declaration. We also have no legal objection to the implementation materials prepared by FEMA in connection with this request.

cc: David L. Chew

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# WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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WASHINGTON

November 4, 1985

MEMORANDUM FOR RICHARD DAVIS

ASSOCIATE DIRECTOR

CABINET AFFAIRS

FROM:

JOHN G. ROBERTS, JR.

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Request for a Major Disaster

Declaration -- Louisiana

This will confirm my oral advice of November 1, to the effect that Counsel's Office has reviewed the request for a major disaster declaration from the Governor of Louisiana, and that the request appears to comply with the requirements of the Disaster Relief Act of 1974, Public Law 93-288. We have also reviewed the implementation materials prepared by FEMA, and find no objection to them from a legal perspective.

cc: David L. Chew

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## WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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THE WHITE HOUSE
WASHINGTON

WE NEED TO
GET A FAST TURNAROUND
ON THIS ONE - IT HAS
TO GET TO CAMP DAVID
THANKS

Rick

November 1, 1985

#### MEMORANDUM FOR FRED FIELDING

FROM:

RICHARD DAVIS

CABINET AFFAIRS

SUBJECT:

Request for a Major

Disaster Declaration --

Louisiana

The attached is a request for a major disaster declaration for the State of Louisiana which is recommended for approval by FEMA. Please provide me (x2800) with your recommendation as soon as possible.

Thank you very much.

cc: David Chew

# DISASTER PRIORITY

SUBJECT

REQUEST FOR A MAJOR-DISASTER DECLARATION LOUISIANA

FEDERAL EMERGENCY MANAGEMENT AGENCY

DATE =

NOV 1 1985



## Federal Emergency Management Agency

Washington, D.C. 20472

#### MEMORANDUM TO THE PRESIDENT

#### LOUISIANA

On Saturday, October 26, 1985, Tropical Storm Juan formed in the Gulf of Mexico. The following day it developed into hurricane status and approached the Louisiana coast. Until Thursday of this week, it followed an erratic path back and forth over the Louisiana coast, before heading northeast away from Louisiana. The prolonged stay in the gulf area was accompanied by continuous heavy rain, causing extensive flooding. Six deaths are reported and several other persons are missing. There are 5,000 persons in 30 shelters throughout the State. Governor Edwin W. Edwards has requested a major-disaster declaration for six parishes. The request is limited to Individual Assistance programs at this time.

#### INDIVIDUAL ASSISTANCE

Joint FEMA-State damage assessments have been completed in Jefferson, Lafourche, and Terrebonne Parishes. Assessments are continuing in other parishes. The flooding was widespread and severe in these three parishes. In Jefferson Parish, for example, one subdivision housing mostly minorities, had 1,250 homes with major damage. Major damage means that the home is destroyed or otherwise uninhabitable and the residents require other housing resources—rentals, motels, or mobile homes. Minor damage means that minimal repairs can restore the dwelling to a habitable condition. In Lafourche Parish, there were 1,250 homes with major damage, 125 mobile homes with major damage and 150 businesses with major damage. In Terrebonne Parish, at least 800 dwellings had major damage. Damage to the sugar and other crops was extensive, and numerous businesses had damage.

Although there are a large number of flood insurance policies throughout the State, there will be a significant need for temporary housing assistance and the Individual and Family Grant (IFG) program.

In the event of a declaration, the disaster loan program of the Small Business Administration and the emergency loan program of the Farmers Home Administration will be triggered in designated areas.

#### PUBLIC ASSISTANCE

Public Assistance has not been requested at this time. Flood waters preclude a proper evaluation of needs in the public sector. Once flood waters recede, damage assessments will be made to determine the need for this type of assistance.

#### DISCUSSION

The Governor's request does comply with the law. The commitment on the part of the State includes the 25-percent portion of the IFG program, which is substantial, and activities relating to the State national guard and other

State agencies. This is acceptable for the Individual Assistance that has been currently requested. In the event Public Assistance Is requested, an additional commitment on the part of the State is necessary. This can be accomplished at that time, and the proposed declaration letter specifies it.

There is no doubt that the situation in Louisiana warrants a major-disaster declaration. FEMA officials currently onsite have emphasized the severity and magnitude of the situation and the need for supplemental Federal assistance under Public Law 93-288. This is one of the worst flooding disasters in Louisiana in years.

#### CONCLUSIONS

- ° The severity and magnitude of the situation is beyond the response capabilities of the State and local government.
- ° The situation warrants a major-disaster declaration.
- ° In the event of a declaration, I intend to designate Jefferson, Lafourche, and Terrebonne Parishes eligible for Individual Assistance. Further designations for Individual Assistance and Public Assistance will be made if warranted, once damage assessments have been completed.

#### RECOMMENDATION

That the Governor's request be granted.

Acting Director
Federal Emergency Management Agency

Date:

Attachments:
Declaration Letter
Telegram to the Governor
Notice to the Press
Congresional Representation
State Map
Governor's Request

WASHINGTON

Dear Mr. Morris:

I have determined that the damage in certain areas of the State of Louisiana resulting from Hurricane Juan, beginning on or about October 27, 1985, is of sufficient severity and magnitude to warrant a major-disaster declaration under Public Law 93-288. I therefore declare that such a major disaster exists in the State of Louisiana.

In order to provide Federal assistance, you are hereby authorized to allocate, from funds available for these purposes, such amounts as you find necessary for Federal disaster assistance and administrative expenses.

You are authorized to provide Individual Assistance in the affected areas. You also are authorized to provide Public Assistance, if necessary, in the affected areas, once an acceptable State commitment has been provided. Consistent with the requirement that Federal assistance be supplemental, any Federal funds provided under PL 93-288 for Public Assistance will be limited to 75 percent of total eligible costs in the designated area.

Sincerely,

Honorable Robert H. Morris Acting Director Federal Emergency Management Agency Washington, D.C. 20472

Honorable Edwin W. Edwards Governor of Louisiana Louisiana State Capitol Baton Rouge, Louisiana 70804

As you requested, I have declared a major disaster for the State of Louisiana because of damage due to Hurricane Juan, beginning on October 27, 1985. I have authorized Federal relief and recovery assistance in the affected area.

Consistent with the requirement that Federal assistance be supplemental, any Federal funds provided under Public Law 93-288 for Public Assistance will be limited to 75 percent of total eligible costs in the designated area. Individual Assistance is authorized immediately. Public Assistance will be contingent on an acceptable commitment on the part of the State.

The Federal Emergency Management Agency (FEMA) will coordinate Federal assistance efforts and designate specific areas of the State eligible for such assistance. The Federal Coordinating Officer will be Mr. Robert D. Broussard of FEMA. He will consult with you and assist in the execution of the FEMA-State Disaster Assistance Agreement governing the expenditure of Federal funds and the related commitment on the part of State and local governments.

Sincerely,

Ronald Reagan

#### OFFICE OF THE WHITE HOUSE PRESS SECRETARY

#### NOTICE TO THE PRESS

The President today declared a major disaster for the State of Louisiana as a result of Hurricane Juan beginning on or about October 27, 1985, which caused extensive property damage. The President's action will permit the use of Federal funds in relief and recovery efforts in designated areas of the State.

Federal assistance from the President's Disaster Relief Fund can include individual and family grants as well as temporary housing assistance for eligible disaster victims. Disaster loans will be made available to disaster victims by the Small Business Administration. The emergency loan program of the Farmers Home Administration also will be made available.

Federal relief activities in Louisiana will be coordinated by the Federal Emergency Management Agency. That agency immediately designated Jefferson, Lafourche, and Terrebonne Parishes eligible for Federal disaster assistance. Damage assessments are continuing, and additional areas may be designated.

Mr. Robert D. Broussard will be designated as the Federal Coordinating Officer to work with the State of Louisiana in providing Federal assistance under the Disaster Relief Act of 1974, Public Law 93-288.

FOR FURTHER INFORMATION CONTACT: FEMA (202) 646-4600.

#### LOUISIANA REPRESENTATION

#### The Governor of Louisiana is:

Edwin W. Edwards (D)

#### Louisiana Senators are:

Russell B. Long (D)
J. Bennett Johnston (D)

#### Representing the Affected Area:

Bob Livingston (R)	lst	District
Lindy Boggs (D)	2nd	District
W. J. (Billy) Tauzin (D)	3rd	District
Cathy (Mrs. Gillis W.) Long (D)	8th	District

For further information, contact FEMA at (202) 646-4500.

LOUISIAN



## State of Louisiana

EXECUTIVE DEPARTMENT

**Baton** Rouge

70804-9004

POST OFFICE BOX 94004 (504) 342-7015

November 1, 1985

The President
The White House
Washington, D. C. 20500

Through:

Mr. Jerry D. Stephens Regional Director Federal Emergency Management Agency Federal Center Denton, Texas 76201

#### Dear Mr. President:

Under the provisions of Section 301 (b), Public Law 93-288, as implemented by 44 CFR 205.41, I request that you declare a major disaster for the State of Louisiana as a result of Hurricane Juan. The storm began its destruction of Louisiana on October 27, 1985 and continues to cause extensive damage and human suffering to many parishes in Southern Louisiana.

As a result of the situation, I directed the execution of the State Emergency Plan and on October 28, 1985, declared a State of Emergency in the parishes. I have also directed all appropriate action under the Louisiana Disaster Act 636 of 1974.

The State and Federal Emergency Management Agency has commenced initial damage assessment in portions of the State most severely affected by Hurricane Juan. Based on initial finding, it is apparent that there is a requirement for supplementary federal assistance under the provisions of Public Law 93-288 for the individual sector including, but not limited to temporary housing, low interest loans from the Small Business Administration and the Farmers Home Administration and a requirement for the Individual and Family Grant Program, which I intend to implement once the State of Louisiana has been declared a major disaster area.

Damage assessments are continuing in all affected areas of the State and upon completion, I will evaluate the requirements and supplement this request as deemed necessary.

Due to the continued flooding in the State of Louisiana, no assessments have been performed for damages to public facilities. As the flood waters subside and local officials determine requirements for assistance, I will request a joint Federal/State assessment in order to determine the requirement for supplementary assistance and my request accordingly.

Based on the above, I have determined that Hurricane Juan has caused damage of such severity and magnitude that effective response is far beyond the capabilities of the State and affected local government and supplementary federal assistance is necessary for the following parishes:

Jefferson Lafourche St. Bernard St. Charles

St. John the Baptist

Bernard Terrebonne

I certify that for this current disaster, State and local government expenditures will constitute a reasonable amount of the funds of such State and local government for alleviating the damage, loss, hardship or suffering resulting from such disaster. In addition to the 25 percent State share for the Individual and Family Grant Program, the State will absorb a sufficient portion of the overall cost by absorbing approximately \$250,000.00 expended by numerous state agencies for evacuation and other emergency protective measures. Should this request be amended to include Public Assistance, the State will at that time make a further commitment of a significant portion of the overall cost for such assistance.

I have designated Tom Creaghan as the State Coordinating Officer for this request. He will work with FEMA in damage assessment and provide further information or justification on my behalf.

Sincerely,

Edwin W. Edward

EWE/wc

#### Office of the Press Secretary

For Immediate Release

November 9, 1985

The President today declared a major disaster for the Commonwealth of Virginia as a result of severe storms, landslides, and flooding, beginning on or about November 3, 1985, which caused extensive property damage. The President's action will permit the use of Federal funds in relief and recovery efforts in designated areas of the Commonwealth.

Federal assistance from the President's Disaster Relief Fund can include individual and family grants as well as temporary housing assistance for eligible disaster victims. Disaster loans will be made available to disaster victims by the Small Business Administration. The emergency loan program of the Farmers Home Administration also will be made available.

Federal relief activities in Virginia will be coordinated by the Federal Emergency Management Agency. That agency immediately designated Roanoke City, Roanoke County, Salem City, Franklin County, Botetourt County, Alleghany County, Covington City, Clifton Forge City, Rockbridge County, and Buena Vista City eligible for Federal disaster assistance.

Mr. Robert J. Adamcik will be designated as the Federal Coordinating Officer to work with the Commonwealth of Virginia in providing Federal assistance under the Disaster Relief Act of 1974, Public Law 93-288.

FOR FURTHER INFORMATION CONTACT: FEMA (202) 646-4600.

# # #

WASHINGTON

November 12, 1985

MEMORANDUM FOR RICHARD DAVIS

ASSOCIATE DIRECTOR CABINET AFFAIRS

FROM:

JOHN G. ROBERTS

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Request for a Major Disaster Declaration for Pennsylvania

This will confirm my oral advice of November 8, to the effect that this office has reviewed the request for a major disaster declaration submitted by Governor Thornburgh of Pennsylvania, and that the request appears to comply with the requirements of the Disaster Relief Act of 1974, Public Law No. 93-288.

cc: David L. Chew

### WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

□ 0 - OUTGOING □ H - INTERNAL □ I - INCOMING □ Date Correspondence Received (YY/MM/DD)/  Name of Correspondent:/	Richard Shiri	
☐ Mi Mail Report		
	User Codes: (A) Mu Majau W	OISASTEL DECLARATION
ROUTE TO:	ACTION	DISPOSITION
Office/Agency (Staff Name)	Action I	acking Type Completion Date of Date MM/DD Response Code YY/MM/DD
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ACTION CODES:  A - Appropriate Action C - Comment/Recomme D - Draft Response F - Furnish Fact Sheet to be used as Enck	S - For Signature X - Interim Renty	DISPOSITION CODES:  A · Answered C · Completed B · Non-Special Referral S · Suspended  FOR OUTGOING CORRESPONDENCE:  Type of Response = Initials of Signer Code = "A"  Completion Date = Date of Outgoing
Comments:		

Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

WASHINGTON

November 8, 1985

MEMORANDUM FOR FRED FIELDING

FROM:

RICHARD DAVIS

CABINET AFFAIRS

SUBJECT:

Request for a Major Disaster Declaration --

Pennsylvania

The attached is a request for a major disaster declaration for the State of Pennsylvania which is recommended for approval by FEMA. Please provide me with your recommendation as soon as possible (x2800).

Thank you very much.

cc: David Chew

#### Office of the Press Secretary

For Immediate Release

November 9, 1985

The President today delcared a major disaster for the Commonwealth of Pennsylvania as a result of severe storms, landslides, and flooding, beginning on or about November 3, 1985, which caused extensive property damage. The President's action will permit the use of Federal funds in relief and recovery efforts in designated areas of the Commonwealth.

Federal assistance from the President's Disaster Relief Fund can include individual and family grants as well as temporary housing assistance for eligible disaster victims. Disaster loans will be made available to disaster victims by the Small Business Administration. The emergency loan program of the Farmers Home Administration also will be made available.

Federal relief activities in Pennsylvania will be coordinated by the Federal Emergency Management Agency. That agency immediately designated Allegheny, Fayette, Green, Somerset, Washington, and Westmoreland Counties eligible for Federal disaster assistance. Damage assessments are continuing.

Mr. F. Scott Martin will be designated as the Federal Coordinating Officer to work with the Commonwealth of Pennsylvania in providing Federal Assistance under the Disaster Relief Act of 1974, Public Law 93-288.

FOR FURTHER INFORMATION CONTACT: FEMA (202) 646-4600.

# # #

WASHINGTON

February 13, 1986

MEMORANDUM FOR RICHARD DAVIS

ASSOCIATE DIRECTOR

CABINET AFFAIRS

FROM:

JOHN G. ROBERTS

ASSOCIATE COUNSEL TO THE PRESIDENT

SUBJECT:

Disaster Declaration for Washington

Our office was asked to review a request from Governor Booth Gardner of Washington for Presidential declaration of a "major disaster," within the meaning of the Disaster Relief Act of 1974, Pub. L. 93-288.

Based on a review of the request and the related materials forwarded by the Federal Emergency Management Agency, the Governor's request appears to comply with the statutory requirements for a disaster declaration. We also have no legal objection to the implementation materials prepared by FEMA in connection with this request.

cc: David L. Chew

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#### WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

□ O - OUTGOING □ H - INTERNAL □ 1 - INCOMING Date Correspondence Received (YY/MM/DD)   Name of Correspondent:  RU	hard place	u		
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ROUTE TO:	. AC	TION	DIS	POSITION
Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Completion Date Code YY/MM/DD
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ACTION CODES:  A · Appropriate Action C · Comment/Recommendation D · Draft Response F · Furnish Fact Sheet to be used as Enclosure	1 - Info Copy Only/No A R - Direct Reply w/Copy S - For Signature X - Interim Reply	ction Necessary	Code	C - Completed ferral S - Suspended
Comments:				

Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

#### THE WHITE HOUSE

WASHINGTON

February 13, 1986

MEMORANDUM FOR FRED FIELDING

FROM:

RICHARD DAVIS

CABINET AFFAIRS

SUBJECT:

Request for a Major Disaster Declaration --

Washington

The attached is a request for a Major Disaster Declaration for the State of Washington which is recommended for approval by FEMA. Please provide me with your recommendation as soon as possible.

Thank you very much.

cc: David Chew

## DISASTER PRIORITY

SUBJECT .

REQUEST FOR A MAJOR-DISASTER DECLARATION WASHINGTON

FEDERAL EMERGENCY MANAGEMENT AGENCY

DATE

FEB 13 1986



#### Federal Emergency Management Agency

Washington, D.C. 20472

#### MEMORANDUM TO THE PRESIDENT

#### WASHINGTON

High winds and heavy rain during the period of January 16-19, 1986, caused flooding and landslides in the Seattle and Puget Sound areas. There were no deaths; one person was hospitalized. The American Red Cross opened three shelters. One family spent one night in a shelter. On January 31, 1986, Governor Booth Gardner requested a major-disaster declaration, citing the need for supplemental Federal disaster assistance in Clallam, Jefferson, King, and Kitsap Counties. A joint Federal-State damage assessment was conducted prior to the request.

#### INDIVIDUAL ASSISTANCE

Individual Assistance was requested for Clallam, King, and Kitsap Counties. FEMA is in agreement with the damage figures included in the request. Most of the damage was caused by flooding or landslides. The home flooding was primarily due to backed-up sewer or drainage systems. This type of flooding is not covered by the normal flood insurance policies. Nearly 80 percent of the affected families are in the upper or middle income bracket. In the event of a declaration that included Individual Assistance, about 20 families would qualify for minimal repairs to their homes. An additional 17 would qualify for private rentals for approximately three months.

The Governor did not request the Individual and Family Grant program.

The Small Business Administration (SBA) estimates the need for its disaster loan program at \$3 million. This includes 52 home or personal property loans for \$2 million and 24 business loans for \$1 million.

#### PUBLIC ASSISTANCE

Public Assistance was requested for Clallam, Jefferson, and King Counties. FEMA is in agreement with the potentially eligible costs that are included in the request. This is estimated at \$4,352,354 for King County, \$135,271 for Clallam County, and \$52,257 for Jefferson County.

Seattle accounted for \$2.6 million of the damage in King County. Of this amount, \$1 million related to a storm-water collection facility that was destroyed, and \$465,000 was for damage to a sewage facility. Washouts have closed roads in various areas; however, alternate routes are available.

Damage in Clallam County was mainly road damage. There is a loss of access to a fish hatchery and a recreational area. The physical impact on the county is not great.

Eligible costs in Jefferson County are \$52,000 and relate to flood fighting activities and road damage.

Damage to the Federal-aid system of roads is estimated at \$3.1 million. This is not eligible under Public Law 93-288, since this damage can be addressed by the Federal Highway Administration under its own authorities.

#### DISCUSSION

The Governor's request appears to comply with the law. He has implemented the State emergency plan and has certified to a significant commitment on the part of the State.

In the private sector, the need for temporary housing assistance is minimal. SBA has indicated that a separate request for its disaster loan program is pending for King and Kitsap Counties. Further, SBA has informally advised FEMA that both counties meet its criteria.

Damage in the public sector is significant. Although the amount of damage in Jefferson and Clallam Counties appears small, it does provide a financial impact in these two rural counties.

#### CONCLUSIONS

- The severity and magnitude of the situation are beyond the response capabilities of the State and local governments.
- ° The situation warrants a major-disaster declaration.
- In the event of a declaration, I intend to designate Clallam, King, and Jefferson Counties eligible for Public Assistance.
- ° I do not intend to designate any areas for Individual Assistance unless additional needs are found.

#### RECOMMENDATION

That the Governor's request be granted.

#### SIGNED

Director
Federal Emergency Management Agency

Date: FEB 13 1986

Attachments:

Declaration Letter
Telegram to the Governor
Notice to the Press
Congressional Representation
State Map
Governor's Request

#### THE WHITE HOUSE

WASHINGTON

#### Dear Mr. Becton:

I have determined that the damage in certain areas of the State of Washington resulting from severe storms, landslides, and flooding, beginning on or about January 16, 1986, is of sufficient severity and magnitude to warrant a major-disaster declaration under Public Law 93-288. I therefore declare that such a major disaster exists in the State of Washington.

In order to provide Federal assistance, you are hereby authorized to allocate, from funds available for these purposes, such amounts as you find necessary for Federal disaster assistance and administrative expenses. Consistent with the requirement that Federal assistance be supplemental, any Federal funds provided under PL 93-288 for Public Assistance will be limited to 75 percent of total eligible costs in the designated area.

Sincerely,

The Honorable Julius W. Becton, Jr. Director Federal Emergency Management Agency Washington, D.C. 20472

#### THE WHITE HOUSE

The Honorable Booth Gardner Governor of Washington State Capitol Olympia, Washington 98504

As you requested, I have declared a major disaster for the State of Washington because of damage due to severe storms, landslides, and flooding, beginning on or about January 16, 1986. I have authorized Federal relief and recovery assistance in the affected area.

Consistent with the requirement that Federal assistance be supplemental, any Federal funds provided under Public Law 93-288 for Public Assistance will be limited to 75 percent of total eligible costs in the designated area.

The Federal Emergency Management Agency (FEMA) will coordinate Federal assistance efforts and designate specific areas of the State eligible for such assistance. The Federal Coordinating Officer will be Mr. Richard Buck of FEMA. He will consult with you and assist in the execution of the FEMA-State Disaster Assistance Agreement governing the expenditure of Federal funds and the related commitment on the part of State and local governments.

Sincerely,

Ronald Reagan

#### OFFICE OF THE WHITE HOUSE PRESS SECRETARY

#### NOTICE TO THE PRESS

The President today declared a major disaster for the State of Washington as a result of severe storms, landslides, and flooding, which caused extensive damage. The President's action will permit the use of Federal funds in relief and recovery efforts in designated areas.

Federal assistance from the President's Disaster Relief Fund in this instance will be available for the repair and restoration of damaged or destroyed public facilities. Consistent with the requirement that Federal assistance be supplemental, the cost of restoration of public facilities will be shared by the Federal Government with State resources on a 75/25-percent basis.

Federal relief activities in Washington will be coordinated by the Federal Emergency Management Agency. Clallam, Jefferson, and King Counties were designated eligible for Federal assistance.

Mr. Richard Buck of FEMA will be designated as the Federal Coordinating Officer to work with the State of Washington in providing Federal assistance under the Disaster Relief Act of 1974, Public Law 93-288.

FOR FURTHER INFORMATION CONTACT: FEMA (202) 646-4600.

#### WASHINGTON REPRESENTATION

The Governor of Washington is:

Booth Gardner (D)

Washington Senators are:

Slade Gorton (R)
Daniel J. Evans (R)

#### Representing the Affected Area:

John Miller (R)	1st	District
Al Swift (D)	2nd	District
Norman D. Dicks (D)	6th	District
Mike Lowry (D)	7th	District
Rod Chandler (R)	8th	District

For further information, contact FEMA at (202) 646-4500.

25 C)

PRD1 461 8 263



#### STATE OF WASHINGTON

OLYMPIA OLYMPIA

BOOTH BARDNER

January 31, 1986

The President
The White House
Washington, D.C. 20500

Through:

William H. Mayer, Regional Director Federal Emergency Management Agency Region K Federal Regional Center Sothell, WA 98011

Dear Mr. President:

Under the provisions of Section 301(b), Public Law 93-288, as implemented by 44 CFR 305.41, I request that you declare a subject disaster for Washington State as a result of damages caused by heavy rain, Shooding, mud slides, and wind which occurred January 16-25, 1986. I request that public assistance as provided under PL 93-288 be authorized for King, Jefferson, and Clallem Counties and individual assistance as provided under PL 93-288 be authorized for King, Kitsup and Clallem Counties to alleviate the problems as stated in the enclosures. If the request for individual assistance is denied, I ask that the relevant information in this request be immediately forwarded to the Small Business Administration for a declaration under that agency's authority.

The storm exceeded the 100-year storm event in the Seattle area on the intensity charts, eccording to the Mational Weather Service. The Seattle area received almost 4.5 inches of rainfall in the 24-hour period, starting the evening of January 17, 1986. Winds reached 72 miles per hour at the Evergreen Point Bridge in Stattle on January 16, 1986. The heavy rains saturated ground and caused road closures, slides, and damages to many homes. Essential services were disrupted and many homes were isolated.

Power outages and backed up sewere caused further disruption to persons living in the effected areas and ereated continuing health hexards. Most of the damage to private homes was not incurred, as insurance to protect from elides is not measonably available. People who were forced from their homes stayed with friends and relatives or at local shelters. Many of the homes receiving minor and major damage were listed as uninhabitable by the federal, state and local assessment teams.

. 64.82.83 10157

The President Jenuary 31, 1985 Page Two

The amount and severity of damages are broken down by type and preliminary estimates as follows:

Private

\$3,629,500

Public (State or lotal government)

\$4,539,882

Total

\$8,169,382

In addition, several counties and municipalities have received damages to Federal Aid System roads. The state Department of Transportation, in cooperation with the Federal Highway Administration, will independently analyse the assessed damage and determine if a request for Emergency Relief (ER), Title 23, from the Federal Highway Administration is necessary. A breakdown of the county/city and state damages to system resds is found in Enclosure C.

I have determined that this disaster is of such severity and magnitude that effective response is beyond the capabilities of the state and the affected local governments, and that supplementary federal sesistance is necessary. Preliminary estimates of the nature and extent of federal assistance needed under PL 93-288, as amended, are tabulated in Enclosures A and B. Estimated requirements for assistance from certain federal agencies under other statutory suthorities are tabulated in Enclosure C.

The state Comprehensive Emergency Management Plan and Emergency Operations Center were activated on January 18, 1986, in response to the emergency. The state supported local operations with the denation of 5500 candbags and serial surveillance of a threatening log jam on the Quilcene River. At the request of Mason, Cialiam and Jefferson Counties, the state formed technical assistance teams with personnel from the state Dupartments of Ecology, Fisheries, Game, and Emergency Management and the U.S. Army Corps of Engineers to deal with specific problems such as dabris jams, bank erosion and mud slides. Local afforts in King County are summarised in its local request for assistance enclosed as Enclosure S. On January 31, 1986, I declared a State of Emergency directing all appropriate actions under state law.

Purstant to Federal Emergency Management Agency regulations, I certify that the total expenditures and obligations for this major diseases for which no federal reimburgement will be requested are expected to exceed \$1,134,970 in accordance with the table in Enclosure D. The state of Washington will commit to helf of the state and local share of 25 percent of final Federal Emergency Management Agency eligible public assistance.

The atorm demonstrated many surface water problems. With a declaration, the Interspency Mitigation Team would be activited and could essist in addressing these problems and provide potential alternatives which could be incorporated into local and state regulations.

FROM 461 8 285

· £6.42.83 10158

The President Jenuary 31, 1986 Page Three

I have designated Hugh H. Fowler as the State Occidenting Officer for this request. He will work with the Federal Emergency Management Agency in further damage assessments and may provide additional information or justification on my behalf.

Sinterely,

Booth Gardner Governor

Enc | osures

FRON 441 6 263

### BESTMATED REQUIREMENTS FOR INDIVIDUAL ABSTRANCE PL 53-288

Temporary 1/

Estimated number of families needing temporary housing, 12.

#### SUMMARY OF DAMAGES:

County		Hon				<u> </u>	her
King	Homes	Dages	e neu a d		6	88	<b>A</b>
	Houses	with	Major	Danige	31	88	A
	Home 9	AFEII	Misor	Desite	48	31	٨
Kiteap	Romes	Dark	******		D	88	<b>A</b>
	Bones	with	'de lor	Damage Damage	12 34	61 88	A
Clallem	saron saron			Damige	3	83 53	
	Houes	with	Hinor	Damage	41	83	

1/ Federal, state, and local representatives formed damage assessment teams to cover King and Kitsep Counties. The combined teams determined \$3,189,500 in damages occurred to 131 households in King and Kitsep Counties.

The Clallam County Department of Emergency Services reported 44 households suffered damages totaling \$399,700.

# ESTIMATED REQUIREMENTS FOR PUBLIC ASSISTANCE Pt. 93-288

## Category

Totals	4,352,354	52,257	135,271	\$4,539,882
	17,050			L/,000 Crand Total 84,539,882
E				
<b>B</b> a	- \$69*096*1			
	4,250 1,			** I. 940,493
•	31,784			Matimates are to reflect total aligible costs before any cost sharing.
v	1,937,410	16,500	122,193	Z, C/G, 103 ligible costs
	20 190,145	35,757		n (C), rec
County	\$231,220	2/ Jefferson -		ional szaw, 270 rimmates are to refi
County	I King	2/ 30	3/ Clallan	

Assessment teams cally telestate damages which confu metuning be visually inspected. Also, the least costly regain alternative were chorgon as the reported figures. This esessment is extremely commercialise.

locking at desages in the county when over \$4 million in damages had been calculated. There were other significant According to information provided by the Federal Emergency Management Agency on January 22, 1986, the public assistance throughold for King County in \$4,102,000. Since this is greater than the state of Mashington threshold, damages unt assessed to surface water retaining structures, county parks, and state agency facilities within Fing the state threshold is applied for King County (\$2,230,000). King County assessment temms were requested to stop 7

The Jefferson County threshold was set by the Federal Emergency Management Agency at \$39,000. The assessment team compiled a total of \$52,257. This does not include log jams on two river systems currently under investigation, nor does it include damages to state facilities within Jefferson County. 7

This does not include damage to the Elvah Tribal Center, nor does at include damages The septembent trems The Ciallan County threshold was set by the Federal Energency Management Agency at \$123,000. to state facilities within Challan County. compiled a total of \$135,271. A

\*84.02.83 11181

#### ESTIMATED REQUIREMENTS FOR DITHER PEDERAL AGENCY PROGRAMS

County	BDA 1/ Home Loans	SBA Business Loans	PARA Loans	ABCE	fics.	PHWA 2/	DOI School Grants	COE	Origi
King	80 \$2,780,00	10	W	W	NA		<b>X</b> A	NA	
Kitsep	40 \$378,260								
Clallam	30 \$340,000								
Total	150 \$3,498,20	10 mm				\$3,096,47	6		

1/ This is based on the estimated number of denaged units that will apply for SM home loans and the average value of damage in each county.

2/	County	County/City on Bysten	State on Bysten	Total
	King	<b>\$1,329,68</b> 0	\$221,500	\$1,551,180
	Spohonish	600,000	236,500	836,500
	Kitsap	300,000	90.000	390,000
	Piercn	50,000	70,000	120,000
	Claller	23,796	110,000	133,796
	Jeffereon		20,000	20,000
	Mason		45,000	45,000
		2,503,476	\$793,000	
			Grand	Total \$3,096,476

#### GOVERNOR'S CERTIFICATION

I centify that for this current diseases, state and local government expenditures and obligations will constitute a reasonable amount of the funds of such state and local governments for alleviating the damage, loss, hardship or suffering resulting from such diseases. As stated in my basic latter, and hastd on information evaluable at this time, tabulation of these estimated total expenditures and obligations, for which no Federal relabursement will be requisted, follows:

Anna e de la Comença <mark>de la come</mark> nçación de la Començación de la Començación de la Començación de la Començación An esta de la Començación de la Comença	Amour	
Category of Assistance	State	Local
Individual Assistance:		
Housing Individual & Family Grants Hass Care Other (specify)		
Public Assistance:		
Catagory A Debris Clearance Catagory B Protective Heasures	\$ 30,537 28,238	\$ 30,53
Category C Road Systems Category D Water Control Facilities Category B Public Buildings and	259,513 3,973	28,23 259,51 3,97
Related Equipment Category F Public Utilities	531 242,562	53 242,56
Category G Facilities Under Construction Category H Private, Monprofit Facilities Category I Other, not in above sategories	0	0
(Parks & Recreation Pscilities)	_2,191	
Total*	\$367,485	\$567,48

"The state of Washington will commit to half of the state and local share of 35 percent of final Federal Emergency Management Agency eligible public assistance.

ENCLIBURE D

PROTING STATE AND PRIVATE PROPERTY STRUCTURED COUNTY.

DANAGE ESTINATED AS 1900 HOURD ON JAPANARY SETH, 1986 ARE AS FOLLOWS!

- 200 MOMES AFFECTED, OF WHICH SO HAD SLFFTCIENT DAMAGE TO BE CONSIDERED UNINHABITABLE WETHING REPAIR, ESTIMATED DAMAGE TO MOMED IS \$2,954,000 BACED ON A PARTIAL SAMPLING.
- PUBLIC FACILITIES RENDERING EMBENTIAL SERVICES WERE SEVERELY DAMAGED OR DESTROYED. METRO DENER SYSTEM DAMAGE ESTIMATED AT 455,864.
- 145 SPECIFIC AREAS OF DAMAGE TO PUBLIC ROADS AND FACILITIES IN KING COUNTY AND OTHER SOVERIMENTS IN KING COUNTY. THE PRELIMINARY DAMAGE ASSECTIONER SUMMARY INDICATES DAMAGES TO EXCEED \$4,352,366 TO PUBLIC FACILITIES BASED ON A PARTIAL SAMPLING.
- --- PUBLIC PARKS AND LANDS DAMAGE. IN KINS COUNTY AND OTHER GOVERNMENTS IN KINS COUNTY. ESYLMATED DAMAGE TO PARK FACILITIES \$2,287,046.

FLL AVAILABLE KING COUNTY, AND OTHER LOCAL HOVERNMENTS WITHIN KING COUNTY. CONNITTED RESOURCES TO DISASTER WORK ON JANUARY 19TH AND 19TH, 1986 INCLUDING THE FOLLOWING!

- 51 PIECES OF LARGE ESUIPHENT USED BY KIND COUNTY AND OTHER 'SOVERNMENTS IN KIND COUNTY.
- 169 SMALL TRUCKS AND VEHICLES USED BY KING COUNTY AND OTHER BOVERNMENTS IN KING COUNTY.
- 161 Public works employees used by King County and other Governments in King County.
- 180 KING COUNTY POLICE AND OTHER SOURRIMENTAL POLICE IN KING COUNTY.
- 46 LOCAL KIND COUNTY AND CITY OF BENTTLE FIRE DISTRICTS.
- 75 VOLUNTEERS AND EMERGENCY BERVICED WORKERD.
- 22 EMERGENCY BERVICES STAFF WERE ACTIVATED IN MINE COUNTY AND OTHER GOVERNMENTS IN MINE COUNTY.
- TONTRACTE ARE IN THE PROCESS OF BRING MEGOTIATED TO RESULD AND REINFORCE ROADS. BULLHHEADS, BRIDGES AND OTHER PUBLIC FACILITIES IN KING COUNTY, AND OTHER DOVERNMENTS IN KIND COUNTY.

FORECASTS CALL FOR CONTINUED RAIN IN THE COMING DAYS AND NEW CAMAGE IS EXPECTED TO RESULT. KIND COUNTY, AND OTHER GOVERNMENTS IN KIND COUNTY, NEED SUPPLEMENTAL ABSOCIATION: IN THE FOLLOWING AREAS!

- 1. APPROPRIATE INDIVIDUAL ABUIDTHICE AS PROVIDED IN PUBLIC LAW 73-288.
- 2. Public assistance as provided by public law 93-208 for King County, and DT-ER JOVERNMENTS IN KING COUNTY.

WEREAS, THE SEVERITY AND MAGNITUDE OF THIS DISASTER IS BEYOND THE CAPABILITY OF LOCAL RESOURCES!

THEREFORE, BE IT PROCLAIMED THAT I' TIA FILL, KING COUNTY ELECUTIVE, IN SEATTLE, KING COUNTY, WASHINDION, ON JANUARY 38, 144, DO HEREBY PROCLAIR KING COUNTY A DISCITER AREA AND REQUEST THE MONGRABLE GOVERNOR OF THE STATE OF WASHINGTON TO ISSUE A SIMILIAR PROCLAMATION AND FURTHER REQUEST THAT SUCH ASSISTANCE AS SIF FORTH HEREIN SE GRANTED TO KIND COUNTY, AND OTHER GOVERNMENTS IN LIND COUNTY, FOR EMERGENCY RELIEF PURPOSISE.

TIRTATELT RIGHT COUNTY ERECOTIVE

file w/ news THE WHITE HOUSE Office of the Press Secretary (Santa Barbara, California) For Immediate Release February 15, 1986 The President today declared a major disaster for the State of Washington as a result of severe storms, landslides, and flooding, which caused extensive damage. The President's action will permit the use of Federal funds in relief and recovery efforts in designated areas. Federal assistance from the President's Disaster Relief Fund in this instance will be available for the repair and restoration of damaged or destroyed public facilities. Consistent with the requirement that Federal assistance be supplemental, the cost of restoration of public facilities will be shared by the Federal Government with State resources on a 75/25-percent basis. Federal relief activities in Washington will be coordinated by the Federal Emergency Management Agency. Clallam, Jefferson, and King Counties were designated eligible for Federal assistance. Mr. Richard Buck of FEMA will be designated as the Federal

Mr. Richard Buck of FEMA will be designated as the Federal Coordinating Officer to work with the State of Washington in providing Federal assistance under the Disaster Relief Act of 1974, Public Law 93-288.

FOR FURTHER INFORMATION CONTACT: FEMA (202) 646-4600.