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The State Air Resources Board today joined Governor Ronald Reagan in requesting the federal Environmental Protection Agency to reconsider denial of the state's application for a waiver to conduct assembly line emission tests of every vehicle to be sold in California in 1973.

The board's action followed a letter from the governor to EPA Administrator William D. Ruckelshaus pointing out that assembly line inspection is "an essential step in controlling vehicular pollution in California."

The State Air Resources Board also pointed out that because California law requires that every car sold here meet standards, only 100 percent testing can assure such compliance.

Recent data obtained on a sample of vehicles show that some of the vehicles tested at assembly plants exceed California standards. In most cases, adjustments to the engine reduced emissions and brought the vehicle within the standards.

California law further requires that every new car be labeled to show California standards and the emissions of each vehicle to encourage buyers to purchase low emission vehicles. Random sampling would not produce data on the emissions of every vehicle, the board said.

With the state now studying programs for emission inspection of privately owned cars, it would not be equitable to expect owners of cars presently in use to comply with inspection standards without imposing the same requirements on new cars.

Beginning in 1973, California law provides for a fine of \$5,000 for each vehicle sold in the state which does not meet the standards. Assembly line testing of all cars would assure compliance with this requirement.

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OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-1-71

MEMO TO THE PRESIDENT

Governor Ronald Reagan will sign AB 146 which will provide time and one-half overtime pay for state employees during brief ceremonies at 4:00 p.m. today in his office. Funding for the raise is included in the governor's proposed budget.

Photo coverage is invited.

# # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-1-71

RELEASE: Immediate

#334

Governor Ronald Reagan today appointed Alan C. Nelson, assistant director for legal affairs in the Department of Human Resources Development as interim director of HRD.

Nelson, 37, who played a key role in developing the governor's welfare reform program, has served as the department's assistant director for legal affairs since 1969.

He succeeds Gilbert Sheffield, who has resigned to resume his career in private business.

Prior to his state appointment, Nelson served for five years as an Alameda County deputy district attorney and was instrumental in strengthening the office's Family Support Division.

He is a past president of the District Attorneys' California Family Support Council, the Alameda County Bar Association, the Lawyers' Club of Alameda County, the San Francisco Barristers Club and Tau Kappa Epsilon.

Nelson earned his law degree from the University of California's Boalt Hall.

He and his wife JoAnn have two daughters. The family lives in Davis.

Nelson receives a salary of \$22,584.

# # # #

WAS



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-1-71

RELEASE Immediate

#335

Governor Reagan transmitted the attached to the California Legislature today:

June 1, 1971

To the Honorable Members of the Senate and Assembly:

Pursuant to Chapter 1534, Statutes of 1970, I hereby transmit the attached Progress Report on the Development of State Environmental Goals and Policy.

In keeping with the provisions of the new statute and the strong emphasis this Administration has placed on protecting, preserving and enhancing California's environment, I have directed the new Office of Planning and Research to give immediate and high priority to the development of a comprehensive statewide land use policy.

The result of this effort not only will provide positive guidance to those charged with carrying out the orderly future growth and development of our state, but also will complement the tremendous strides California already is making to control air and water pollution.

Just as the new Department of Consumer Affairs is helping to provide overall coordination for the state's wide-ranging consumer protection activities, the new Office of Planning and Research will continue to coordinate all departmental land use planning activities as a part of its effort to develop a comprehensive land use policy.

The attached report describes studies currently under way as well as those steps which will be taken in the months ahead to develop the types of statewide environmental goals and policies outlined in the legislation.

Respectfully submitted,

Enclosure

RONALD REAGAN, Governor

TO: Honorable Ronald Reagan

FROM: Office of Planning and Research

FOR: Transmission to the California Legislature  
(pursuant to Chapter 1534, Statutes of 1970).

June 1, 1971

PROGRESS REPORT  
ON DEVELOPMENT OF STATE  
ENVIRONMENTAL GOALS AND POLICY

California's continuing population growth has introduced increasing pressures and competing demands on California's natural, social and economic resources. Over the decades there has been a tendency to court such growth without calculating the costs, or preparing for the effects. Today, the cumulative impact of those many years of growth is bearing seriously on many aspects of California life--especially upon our environment.

Because California, like other states, has never had a clear and cogent range of options against which to evaluate its growth and development patterns or its environmental goals and policies, the 1970 Legislature determined that the recommendation, continuous evaluation and execution of statewide goals and policies--with special attention to environmental policies and objectives--should rest within the scope of the executive functions of the Governor's Office. To facilitate these functions, the law established within the Governor's Office the Office of Planning and Research (OPR) and designated it as the comprehensive state planning agency.

OFFICE OF PLANNING AND RESEARCH

In keeping with the provisions of Chapter 1534, Statutes of 1970, an Office of Planning and Research has been established within the Governor's Office. OPR reports directly to the Assistant to the

Governor and Director of Programs and Policy, providing a direct line of communications and influence with the Governor, his Cabinet and staff.

The principal objectives of the Office of Planning and Research are:

- to provide a primary vehicle for the development of policy alternatives for the Governor;
- to stimulate greater public involvement in the processes of state government;
- to coordinate various federally funded state planning grants;
- to coordinate all statewide planning activities of units of state government; and
- to develop and transmit information and plans on policies of the Executive Branch, particularly in the field of environment, to the Legislature.

The operational mission of OPR is to build an effective team approach to problem solving rather than relying on a static bureaucracy.

Such a coordinated, interdisciplinary approach is imperative if we are to make optimum use of the talents, skills and other resources available within the executive branch of State government.

The effectiveness and the scope of the work already undertaken by OPR has been greatly enhanced through close cooperation with planning personnel in the Agencies and departments. This cooperation can increase cost-benefit ratios by preventing duplication of effort as well as contradictions in planning between the various departments.

In general, then, OPR will serve as the focal point within the executive branch for generating policy alternatives and long-range planning as they pertain to the development and protection of human, natural and economic resources.

#### THE PROPER BALANCE

While the state's resources must be shepherded more effectively in the future if we are to improve the quality of life for all Californians, we must take care to guard against government's inherent tendency to intrude more and more on the individual's life and legitimate pursuits. A completely controlled economy, a totally planned and regimented environment, is as much of an anathema to our citizens as a completely unregulated and chaotic society.

Our purpose is to achieve a proper balance within the constitutional structure of government in a free society.

By developing appropriate statewide environmental goals and policies, local governments will have a definite framework within which they may develop more specific goals and policies to meet their immediate concerns and responsibilities.

#### MAJOR THRUST

Many of today's environmental problems are tied directly to the question of land use. Whether discussing issues involving the safeguarding of San Francisco Bay, the merits of the State Water Project, air pollution within our major urban centers, or recreational subdivisions, we are confronted with the need for emphasis on the environmental impact of land use decisions.

The Legislature has directed that the Office of Planning and Research give immediate and high priority attention to the development of a land use policy for California. This office will become the focal point for a coordinated interdisciplinary land use study designed to formulate a series of land use and environmental policy alternatives, as well as alternative implementation procedures.

Such a multi-phased land use policy study will provide input and guidance for the preparation of the first Environmental Goals and Policy Report. The study will encompass the following subject areas:

- basic studies of land use, and population growth and distribution;
- governmental management and associated costs;
- environmental enhancement and protection;
- human resources;
- natural resources; and
- housing (urbanization).

All state departments with budgeted planning functions affecting land use will be coordinating their programs with OPR. The Chief Planner or assistant in those departments will be assigned to work closely with OPR to help develop a coordinated land use review, evaluation and planning program. This approach will allow us to achieve the goals we have set without increasing costs. It also will enable us to make the most effective use of the environmental planning expertise which is available in various state agencies. A review and evaluation by OPR of ongoing and proposed planning



efforts in the departments also will enable us to make realistic priority recommendations to the Budget Division of the Department of Finance. (See Appendix I for various state departments involved in land use activities.)

Phase One of that multi-phased land use policy development program is currently in progress and will continue through December 31, 1971. Its major program elements include:

- identification of current problems, conflicts and needs;
- development of criteria and identification of areas of statewide, critical and hazardous concern (due to fire, flood and earthquake, for example);
- identification and evaluation of existing policies, programs and projects at all levels of government;
- identification of alternative planning goals and policies and their implications;
- development of recommended alternative land use objectives, criteria and guidelines; and
- preparation of a draft version of environmental goals and policy reports, recognizing interrelated problems, needs and objectives.

A more detailed and specific outline of this project and its subsequent phases is included as Appendix II, together with a graphic presentation thereof.

The progress and findings of these studies will be reported to the Governor and his Cabinet periodically. Phase One will be completed

and a report on alternative land use goals, policies, criteria and objectives will be presented to the Legislature as part of our overall Environmental Goals and Policy Report in March 1972.

During Phase One, the Office of Planning and Research will coordinate several pertinent departmental studies on land use policies and needs, including:

- the Department of Water Resources will conduct a statewide land use inventory, including the identification of land use data needs and gaps;
- the Division of Forestry will provide OPR with criteria for identifying hazardous fire areas and identify these fire areas on a statewide basis; and
- the Department of Housing and Community Development will set forth a State Housing Element and Policy.

Other ongoing, grant-assisted studies also will be coordinated with OPR work:

- the Master Plan of Aviation conducted by the Department of Aeronautics;
- the Statewide Transportation System Evaluation Project, being conducted by the Business and Transportation Agency;
- the Master Plan of Geology, being conducted by the Division of Mines and Geology; and
- the Comprehensive Ocean Area Plan underway at the Department of Navigation and Ocean Development.

(See Appendix III for Fiscal 71-72 Estimated State Land Use Planning Activities.)



As work is completed on the Comprehensive Ocean Area Plan, the material will be incorporated into the overall land use policy program.

#### ENVIRONMENTAL MONITORING SYSTEM

The Office of Planning and Research recently coordinated the development of Proposed Interim Guidelines for the preparation and review of Environmental Impact Statements (EIS), as required by both the federal and state Environmental Quality Acts. The EIS which will be prepared on federally or state funded projects will enable us to monitor those changes in land use which result from these projects. The Office of Intergovernmental Management in the Lieutenant Governor's Office is developing an electronic data processing system to accommodate the data generated through the EIS. The experience gained from this initial effort will be used to develop a more sophisticated land use monitoring system in the years to come. OPR will explore potential input from various other state and local agencies to develop monitoring systems for changes in land use not covered through the EIS program.

Another important contribution to an overall environmental monitoring system would involve the National Aeronautics and Space Agency. Recently we requested that California be permitted access to special data obtained through NASA's Earth Resources Technology Satellite program (ERTS-A), as well as the SKYLAB project and supporting aircraft operations.

ERTS-A is scheduled for launch in March of 1972, and the data from this remote sensing device can be an invaluable tool to OPR and resource managers in the administration. This will aid the Air Resources Board in studying the movement of pollution clouds and help evaluate the locations for ground level air monitoring stations. Legislation enacted at the 1970 regular session of the State Legislature directs the State Air Resources Board to establish a state air monitoring network for obtaining data on air quality in each air basin, within California. The ARB is currently implementing this legislation. A table showing the Board's current (1970) network and the proposed new networks is attached as Appendix IV. The State Water Resources Control Board has prepared a comprehensive report for the Legislature that documents the need for a coordinated comprehensive statewide water quality monitoring program and the preliminary steps to be taken as a forerunner to the design of the statewide program. They too will benefit from the data obtained in the Satellite program.

These activities will contribute to the development of a coordinated water, air and land use monitoring system which ultimately will enable the appropriate state, regional or local officials to take whatever immediate action may be necessary to abate pollution problems at the earliest possible point in time. The NASA data will also assist such state agencies as the Department of Agriculture, the Division of Forestry, the Department of Public Health and the Department of Public Works to more adequately determine and evaluate overall needs and problems in environmental areas and to monitor activities in these areas.

All data we obtain, including that secured from the Satellite's California overflights, will form the base from which we can better evolve land use policies and guidelines in the various Environmental Goals and Policy reports of the future.

#### ENVIRONMENTAL PROBLEM NETWORKS

Effective environmental planning requires a clear overview of the cause-effect relationship of activities which could have a significant impact on the environment. The material developed for Environmental Impact Statements will increase our knowledge of the cause-effect relationship of projects funded by state or federal agencies, and will greatly assist our decision-making process by bringing potential environmental concerns to our attention prior to the actual construction phase of a project.

The environmental cause-effect relationship network is a complex area that will attract the efforts of the various environmental planning staffs participating in the development of our environmental goals and policies, as well as the land use study.

An example of a cause-effect relationship matrix is included as Appendix V. While only preliminary, it still serves to illustrate the numerous potential impacts resulting from land use decisions. A number of matrix charts will be developed and will be useful in the following areas of environmental planning:

- an overview necessary for a balanced effective approach to planning;

- to identify federal, state, regional or local program overlaps and gaps, and situations where existing programs are not adequate to cover the problem;
- immediate needs can be readily identified as newly emerging environmental problems arise; and
- they will assist in establishing priorities for funding of state programs in undermanaged environmental areas.

Another important contribution to the solution of some of the environmental problems we face is the work of newly created environmental or conservation units within various state agencies. Of particular significance are the new environmental units in the Department of Public Works and the Department of Water Resources. These are two departments which carry on major construction projects and which have been restructured to ensure that environmental concerns are incorporated into the overall planning process for any project under their jurisdiction.

#### INFORMATION CHANNEL

One of the important service functions of the Office of Planning and Research will be the establishment of an information channel to enable all interested parties to be aware of, and also to contribute to, cooperative and effective planning and management of the environment.

Such information exchange must include liaison with federal agencies, and the identification of federal legislative activities and programs in the field of environmental control. Federal grants and

other matching-fund projects involving land use must be effectively geared into the total planning structure. OPR has already worked to coordinate federal research and planning grants involving, in the coming fiscal year, six state departments. This coordination has allowed us to direct available federal funds to those areas of immediate statewide need. The management and monitoring of those federal funds as they are utilized in the state's planning efforts is an OPR responsibility.

DEPARTMENTS INVOLVED IN LAND USE ACTIVITIESBUSINESS AND TRANSPORTATION AGENCY

Department of Public Works

Department of Housing and  
Community Development

Department of Real Estate

Department of Aeronautics

RESOURCES AGENCY

Department of Water Resources

Department of Fish and Game

Department of Parks and Recreation

Department of Conservation

Department of Navigation and  
Ocean DevelopmentSan Francisco Bay Conservation  
and Development Commission

Water Resources Control Board

Tahoe Regional Planning Agency

HUMAN RELATIONS AGENCY

Department of Public Health

Department of Corrections

AGRICULTURE AND SERVICES AGENCY

Department of Agriculture

Department of General Services

OTHER

University of California

Public Utilities Commission

State Lands Commission

Office of Planning and Research

California Disaster Office

Department of Education

Office of Attorney General

Department of Commerce

Coordinating Council for Higher Education

PHASE I LAND USE POLICY PROGRAMOFFICE OF PLANNING AND RESEARCH

(4-71 to 12-71)

**A. PREPARE STUDY DESIGN**

1. Prepare Revised Study Design reflecting new Legislative mandates and incorporating Phases II and III

**B. DEFINITION OF CURRENT DEVELOPMENT PROBLEMS AND NEEDS**

1. Human and Social Problems and Needs
2. Environmental Problems and Needs
3. Economic Problems and Needs
4. Physical Problems and Needs
5. Related Time Constraints

**C. IDENTIFICATION OF CALIFORNIA'S PHYSICAL STATUS TODAY**

1. Lands Which are of a Statewide Significance
2. Lands Which are of a Critical Concern Because of Unique Qualities
3. Lands Which are Hazardous for Development
4. Lands Which are Suitable for Development
5. Federal Lands of Significant Size Which if Developed Could Affect Development Patterns.

**D. IDENTIFICATION AND EVALUATION OF CALIFORNIA'S POLICIES, PROGRAM AND PROJECTS**

1. Identify and Evaluate Existing Programs and Projects

- a. State
- b. Local
- c. Public and Private Utilities

- 2. Identify and Evaluate Existing Legislative Mandates
- 3. Investigate the Role and Relationship of Local Planning Efforts as Related to State Government.
- 4. Identify Problems Outside Scope of This Project for Additional Study--i.e., Local Tax and Property Assessment Problems.

E. IDENTIFY ALTERNATIVE PLANNING GOALS AND POLICIES AND THEIR GENERAL IMPLICATIONS

- 1. Continued Trends
- 2. Concentration Within Existing Metropolitan Areas
- 3. New Communities--(Satelite)
- 4. New Towns--(Self Contained)
- 5. Encouraged Growth of Smaller Currently Non-metropolitan Areas

F. DEVELOP RECOMMENDED ALTERNATIVE OBJECTIVES, CRITERIA AND GUIDELINES

G. PREPARE DRAFT VERSION ENVIRONMENTAL GOALS AND POLICY REPORT

- 1. Summary of Current Development Needs and Problems
- 2. Summary of California's Physical Status Today
- 3. Summary of California's Policies, Programs and Projects
- 4. Recommended Alternative Development Goals and Policies
- 5. Submission of Draft Environmental Goals and Policy Report to Administration Review and Comment



PHASE II LAND USE POLICY PROGRAM

OFFICE OF PLANNING AND RESEARCH

(1-72 to 6-72)

A. DEVELOP FIRST ENVIRONMENTAL GOALS AND POLICY REPORT

1. Prepare Base Period Report from Phase I Draft and Review
  - a. Existing Problems
  - b. Lands Inventory
  - c. Existing Policies
  - d. Existing Programs
2. Identification of Alternative Development Goals and Policies and General Implications
3. Outline of Phases II and III
4. Recommendations Regarding Problems Outside Scope of this Project
5. Submit Report to Governor for Transmittal to Legislature

B. PROJECT CURRENT DEVELOPMENT TRENDS

1. Project Population Increase to Year 2000
2. Project Land Utilization by Gross Acreage Categories
3. Project Water Requirements
4. Project Transportation Requirements
5. Project Other Public Facility Requirements
6. Project Employment Requirements
7. Project School Enrollment Levels and Facilities Requirements
8. Project Unemployment Estimates
9. Project Housing Needs for all Segments of the Population

10. Project Recreation Requirements.
11. Estimate Potential Uses of Federal Lands Identified in Phase I

C. EVALUATE IMPACT OF CONTINUED DEVELOPMENT TRENDS UPON CALIFORNIA'S UNDEVELOPED LANDS (Partial)

1. Lands Statewide Significance
2. Lands Critical Concern
3. Lands Hazardous for Development
4. Lands Suitable for Development
5. Federal Lands of Significant Size

D. EVALUATE COST TO STATE AND LOCAL GOVERNMENT OF CONTINUED DEVELOPMENT TRENDS (Partial)

1. Duplication of Services
2. Conflicting Requirements of Governments
3. Services Lacking
4. Services Requiring Replacement

E. EVALUATE IMPACT OF DEVELOPMENT UPON ALTERNATIVE LAND USE AND ENVIRONMENTAL GOALS AND POLICIES (Partial)

1. Evaluate the Impact Upon Land Resources
2. Evaluate the Impact on Governmental Costs
3. Evaluate the Impact on Environmental Enhancement
4. Evaluate the Impact on Human and Social Qualities

F. IDENTIFY MANAGEMENT SYSTEMS NECESSARY TO MAINTAIN STATEWIDE  
PLANNING PROCESS ON CONTINUING AND INFORMED BASIS

1. Identify Data Needs, Format and Retrievability
2. Identify Monitoring System Needs
3. Identify Required Actions to Implement Systems

PHASE III LAND USE POLICY PROGRAM

OFFICE OF PLANNING AND RESEARCH

(7-72 to 6-73)

A. COMPLETION OF EVALUATION OF IMPACT OF CONTINUED DEVELOPMENT

TRENDS UPON CALIFORNIA'S UNDEVELOPED LANDS

1. Lands Statewide Significance
2. Lands Critical Concern
3. Lands Hazardous for Development
4. Lands Suitable for Development
5. Federal Lands of Significant Size

B. COMPLETION OF EVALUATION OF COST TO STATE AND LOCAL GOVERN-

MENT OF CONTINUED DEVELOPMENT TRENDS

1. Duplication of Services
2. Conflicting Requirements of Governments
3. Services Lacking
4. Services Requiring Replacement

C. COMPLETION OF EVALUATION OF IMPACT OF DEVELOPMENT UPON

ALTERNATIVE LAND USE AND ENVIRONMENTAL GOALS AND POLICIES

1. Evaluate the Impact Upon Land Resources
2. Evaluate the Impact on Governmental Costs
3. Evaluate the Impact on Environmental Enhancement
4. Evaluate the Impact on Human and Social Qualities

D. COMPLETION OF IDENTIFYING MANAGEMENT SYSTEMS NECESSARY TO  
MAINTAIN STATEWIDE PLANNING PROCESS ON CONTINUING AND INFORMED  
BASIS

1. Identify Data Needs, Format and Retrievability
2. Identify Monitoring System Needs
3. Identify Required Actions to Implement Systems

E. EXECUTIVE REVIEW AND COMMENT

1. Review by Administration
2. Public Exposure Through the Commission on the 70s--Public Hearings
3. Development of Administration Position
4. Preparation of Report Identifying Desirable Goals, Policies, Objectives, Criteria and Guidelines

F. IDENTIFY ALTERNATIVE IMPLEMENTATION PROCEDURES

G. IDENTIFY ALTERNATIVE REORGANIZATIONS IF NECESSARY TO ACCOMPLISH  
IMPLEMENTATION

1. State Level Planning Activities
2. Relationship of State to Local Planning Activities

H. EXECUTIVE REVIEW AND REPORT

1. Administration Review of Implementation and Reorganization Alternatives
2. Public Exposure Through Commission on the 70s
3. Finalization of Administration's Position
4. Submission of Report Stating Administration's Policy Position

## APPENDIX III

ESTIMATED LAND USE PLANNING ACTIVITIES  
(Includes Both State and Federal Monies)

Fiscal Year 1971-72

BUSINESS AND TRANSPORTATION AGENCY (Evaluation of Transportation Systems)	\$ 100,000
DEPARTMENT OF CONSERVATION, Div. of Forestry (High Hazard Forest Areas)	66,000
(Watershed and Fire Protection-Local Development Assistance)	235,000
DEPARTMENT OF CONSERVATION, Div. of Mines and Geology (Master Plan of Urban Geology)	44,000
(Geologic Hazards and Mineral Resources Conservation- Environmental and Economic Geology Element)	1,120,000
DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT (Housing Element)	55,000
DEPARTMENT OF NAVIGATION AND OCEAN DEVELOPMENT (Comprehensive Ocean Area Plan)	270,000
OFFICE OF PLANNING AND RESEARCH (Government Management Improvement)	50,000
(Land Use Policy Program)	75,000
RESOURCES AGENCY (California Tahoe Regional Planning Agency and the Bi-State Tahoe Regional Planning Agency)	50,000
(Initial Element-Power Plant Siting 20-Year Plan)	50,000
STATE LANDS DIVISION (Non-Extractive Development Program-Land Use Planning Element)	15,000
SAN FRANCISCO BAY CONSERVATION AND DEVELOPMENT COMMISSION (Land Use Planning Element)	14,000
DEPARTMENT OF WATER RESOURCES (Land Use Inventory and Analysis)	111,000
(Projected Water Demand Program)	106,000
WATER RESOURCES CONTROL BOARD (Water Quality Control Planning-Land Use Planning Element)	207,000
TOTAL	<u>\$2,568,000</u>

## APPENDIX IV (a)

AIR RESOURCES BOARD  
AIR MONITORING STATIONS  
EQUIPPED AS OF OCT. 27, 1970

		CONTAMINANTS MEASURED							SUSPENDED PARTICULATES			
COUNTY	LOCATION	CITY	OX	NO	NO <sub>2</sub>	NO <sub>x</sub>	CO	HC	SO <sub>2</sub>	AISI	HI VOL	WIND
<u>FULL STATIONS</u>												
1.	Alameda	Oakland (2)	X	X	X	X	X	X		X	X	X
2.	Fresno	Fresno	X	X	X	X	X	X		X	X	
3.	Kern	Bakersfield	X	X	X	X	X	X		X	X	X
4.	Sacramento	Sacramento	X	X	X	X	X	X		X	X	X
5.	San Joaquin	Stockton	X	X	X	X	X	X		X	X	
6.	San Luis Obispo	San Luis Obispo	X	X	X	X	X	X		X	X	X
7.	Shasta	Redding	X	X	X	X	X	X		X	X	X
8.	Solano	Vallejo	X	X	X	X	X	X	X (3)	X	X	X
9.	Sonoma	Santa Rosa	X	X	X	X	X	X		X	X	X
10.	Stanislaus	Modesto	X	X	X	X	X	X		X	X	X
11.	Tulare	Visalia	X	X	X	X	X	X		X	X	X
12.	Butte	Chico	X	X	X	X	X	X		X	X	X

PARTIAL STATIONS

1. Alameda	Berkeley								X	X	
Fresno	Fresno	X							X		X
3. Mendocino	Ukiah								X	X	
4.	Capella								X		
5.	Willits								X		
6. Napa	Napa	X				X				X	
7. San Joaquin	Stockton					X					
8. Santa Barbara	Santa Maria	X (3)				X (3)				X	
9. Solano	Fairfield	X							X	X	

INSTRUMENTS ON LOAN

Humboldt	Eureka									X	
Orange	Anaheim						X				
Plumas	Quincy									X	
Riverside	Riverside					X	X				
San Bernardino	San Bernardino						X				
San Diego	San Diego						X				
San Francisco	San Francisco						X				

(1) NO is calculated as the difference between NO<sub>x</sub> and NO<sub>2</sub>(2) CO<sub>2</sub> is measured at Oakland

(3) To be installed



APPENDIX IV (b)

PROPOSED CALIFORNIA AIR MONITORING NETWORK STATIONS

BASIN	COUNTY	CITY	OPERATED BY	TYPE STATION
San Francisco Bay Area	San Mateo	Redwood City	Bay Area APCD	Permanent
	Santa Clara	San Jose	" " "	"
	Solano	Vallejo	Air Resources Board	"
	Alameda	Oakland	" " "	Supplementary
	Napa	Napa	" " "	"
	Sonoma	Santa Rosa	" " "	"
Sacramento Valley	Sacramento	Sacramento	Air Resources Board	Permanent
	Butte	Chico	" " "	Supplementary
	Shasta	Redding	" " "	"
	Sutter	Yuba City	" " "	"
North Coast		Mobile	Air Resources Board	Supplementary
San Joaquin Valley	Fresno	Fresno	Air Resources Board	Permanent
	Kern	Bakersfield	" " "	"
	San Joaquin	Stockton	" " "	"
	Stanislaus	Modesto	" " "	Supplementary
	Tulare	Visalia	" " "	"
		Mobile	" " "	"
North Central Coast	Monterey	Salinas	Monterey-Santa Cruz APCD	Permanent
South Central Coast	San Luis Obispo	San Luis Obispo	Air Resources Board	Supplementary
South Coast	Los Angeles	Los Angeles	Los Angeles APCD	Permanent
	" "	Azusa	" " "	Supplementary
	" "	Lennox	" " "	"
	" "	Pasadena	" " "	"
South Coast	Orange	Anaheim	Orange County APCD	Permanent
	San Bernardino	San Bernardino	San Bernardino Co. APCD	"
	Santa Barbara	Santa Barbara	Air Resources Board	"
	Ventura	Camarillo	Ventura County APCD	"
	Orange	La Habra	Orange County APCD	Supplementary
	Riverside	Riverside	Riverside County APCD	"
Southeast Desert	Riverside	Indio	Riverside County APCD	Supplementary
		Mobile	Air Resources Board	"

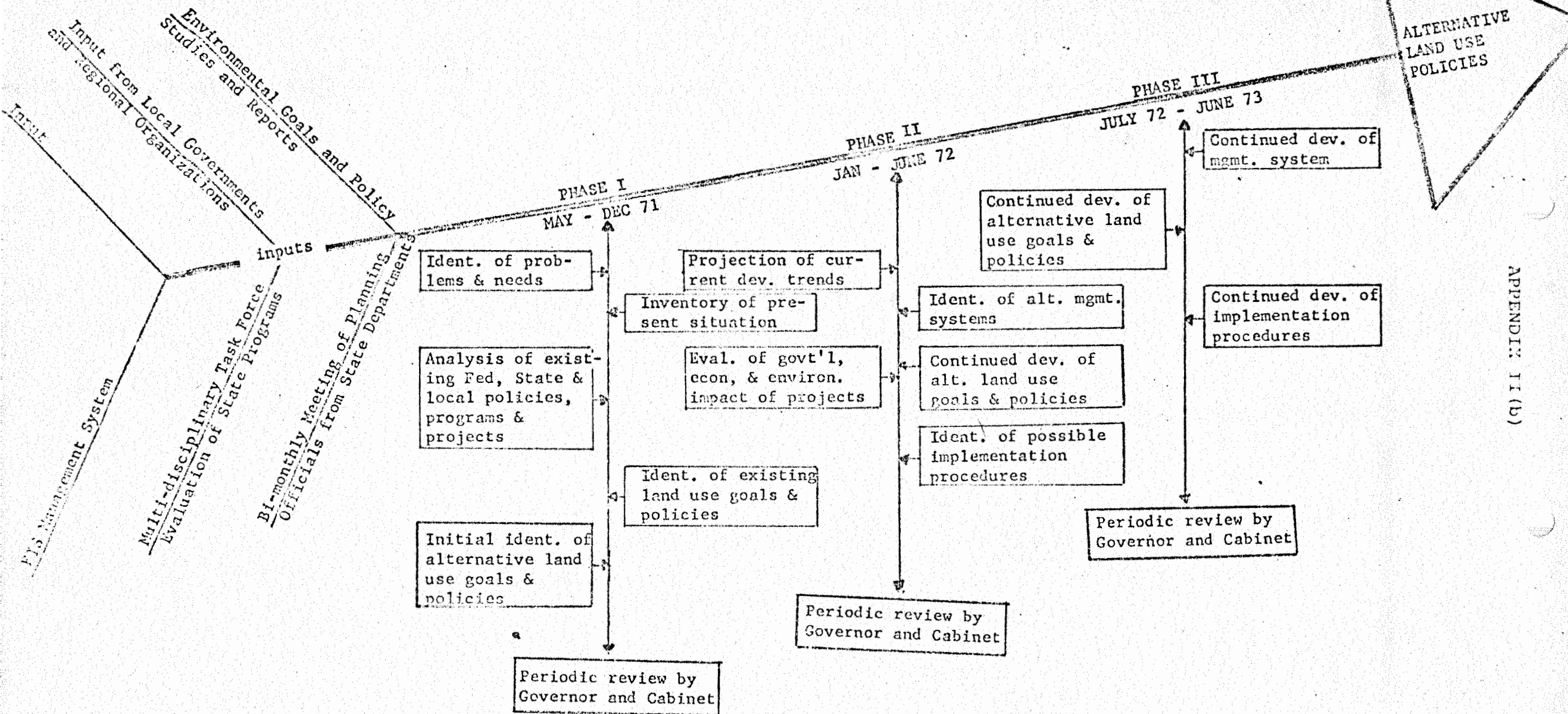


POTENTIAL ENVIRONMENTAL EFFECT	Erosion	Sedimentation	Water Quality	Thermal	Aesthetic	Air Quality #1	Air Quality #2	Acoustical	Fish & Wildlife	Native Vegetation	Ekistical	Odor	Health & Safety
<u>LAND USE ACTIVITY</u>													
<u>Agricultural Crop</u>													
Crop	✓	✓	✓			✓	✓		✓	✓			✓
Livestock	✓		✓		✓		✓	✓		✓	✓	✓	✓
<u>Muni. &amp; Residential</u>													
Housing	✓	✓	✓		✓	✓			✓	✓	✓		✓
<u>Waste Disposal</u>													
liquid	✓		✓		✓				✓	✓	✓	✓	✓
solid	✓		✓		✓	✓	✓		✓	✓	✓	✓	✓
<u>Transportation</u>													
Highways	✓	✓			✓	✓		✓	✓	✓		✓	
Rail	✓		✓		✓	✓		✓	✓		✓		✓
Aircraft	✓	✓			✓	✓		✓	✓	✓	✓	✓	
<u>Industrial</u>													
Manufacturing			✓	✓	✓	✓		✓	✓		✓	✓	✓
Petroleum Refining			✓	✓	✓	✓			✓	✓		✓	✓
Food Processing			✓		✓	✓			✓			✓	✓
Construction	✓	✓			✓	✓	✓	✓	✓	✓	✓		
<u>Resource Utilization</u>													
Mining	✓	✓	✓		✓		✓	✓	✓	✓			✓
Petroleum			✓		✓				✓	✓		✓	✓
Timber	✓	✓	✓		✓				✓	✓			✓
Water	✓	✓	✓		✓				✓	✓			✓
<u>Power Generation</u>													
Hydroelectric		✓			✓				✓		✓		
Thermal			✓	✓	✓	✓			✓		✓		
<u>Recreation</u>													
Water Oriented	✓		✓		✓			✓	✓				✓
Land Oriented	✓	✓	✓		✓			✓	✓	✓			✓

Air Quality #1  
(man-made pollutants)

Air Quality #2  
(natural pollutants)

OFFICE OF PLANNING AND RESEARCH  
WORK PROGRAM FOR FORMULATION OF LAND USE POLICY



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-2-71

MEMO TO THE PRESS

Governor Reagan will attend the funeral  
of Roy Priest at 10 a.m., Thursday.

The governor's regular weekly press  
conference therefore has been rescheduled and  
will be held at 11 a.m., Friday, at the Greater  
Los Angeles Press Club, Los Angeles.

# # #

Governor Ronald Reagan announced today that he will submit a reorganization plan to the legislature which calls for abolition of the State Board of Dry Cleaners.

Under the plan, the state fire marshal will continue to handle health and fire protection duties with funds that will be transferred from the board's budget.

The governor said the plan will result in annual savings of approximately \$300,000 in addition to eliminating unnecessary overlapping and duplication of efforts by the two groups.

Abolition of the board was recommended by the Little Hoover Commission.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-2-71

RELEASE: Immediate  
#337

Governor Ronald Reagan today announced the reappointment of Karl W. Holton of Newport Beach to a four-year-term on the Board of Corrections, subject to Senate confirmation.

Holton, vice chairman of the board, and a member since 1953, served as the first director of the State Youth Authority from 1943 to 1952 and was chief probation officer for Los Angeles from that date until his retirement in 1963.

He lives at 306 Avenida Cumbre, Newport Beach. He is a Republican.

Board members are paid \$25 per diem.

# # # # #

WAS

Governor Ronald Reagan today issued the following statement at his press conference in Los Angeles:

"I had a meeting several weeks ago with the legislative leadership of both parties to again see if we could not approach some of the real problems confronting California in a bi-partisan way.

"At that meeting, there were two agreements: one, that we would consider welfare reform prior to considering the budget, which seemed logical to me because it is the biggest, single expense item in the budget. (I don't see how we could determine a budget until we have determined what welfare is going to cost.)

"And the second agreement, that the Democratic leadership would come back and give us some idea of where they stood with regard to our welfare reform proposals---how far apart we were, how much of the reform we could perhaps count on...at least a bi-partisan approach.

"I got alarmed when three weeks went by when no word of such a meeting came about. So yesterday I invited them down again. We had a meeting and at that time Senator Beilenson told us that he had a memorandum concerning his own proposal which included some of our provisions, and some other provisions that have been introduced by other senators, and that that memorandum had been given to my office.

"The Democratic leadership in the Assembly had not seen the memorandum so they didn't know whether they could be in agreement with what he was proposing, but without taking the time to specify, they did tell us that they would be prepared to say what they could or could not agree with regarding our program.

"Our people, after burning the midnight oil, have had time to analyze the memorandum which was submitted by Senator Beilenson. Apparently his proposals would contain no work requirements for people on welfare---there would be no control over the growing caseload as we had proposed; there would be no cost savings; and so-called reform would wind up with welfare costing \$140 to \$200 million more than the program we had proposed. This would add to the county property tax and the counties' share of this would fall on the homeowners.

"This isn't to mean that we are unwilling to compromise or to listen to any suggestions that were wedded, as some people have indicated, to our own proposal and will hear nothing else.

"As a matter of fact, I said when it was submitted, that it was up to the legislative process, that we would welcome any proposals, any changes, any suggestions that could improve it.

"We so far have introduced three sets of amendments to correct, mainly, the complaints that have come to us from county supervisors.

"And the third of those amendments was introduced Wednesday afternoon. All of these, I think, would wind up being protections to the county property taxpayer.

"It just seems apparent to me that our opponents have made it very clear in the legislature that they have been, as they indicated as long ago as last January, totally dedicated to the concept that the only solution to the problems in California is a gigantic tax increase.

"I do not believe, that until we have exhausted every opportunity to reduce the budget, to reform welfare down to the absolute level at which the state government can function should a tax increase be considered."

# # #



Governor Ronald Reagan today announced the following bills have been signed:

- AB 37 - Lanterman (Chapter 113) Requires a graduate of a medical school located in Mexico, who at the time of his enrollment therein is a citizen of the United States, to take the same examination given to graduates of California medical schools, to serve one-year of postgraduate training in family practice, and to take the clinical and oral examination given by the Board of Medical Examiners.
- AB 63 - Brown (Chapter 110) Revises the experience qualifications for issuance of a certified public accountant certificate in designated instances.
- AB 109 - Greene, L. (Chapter 118) Makes \$30 million available from the proceeds of the 1966 State School Building Aid Bond Law and \$250 million from the State School Building Aid Bond Law of 1972 for rehabilitation or replacement of school facilities which do not meet the structural safety requirements of the Field Act.
- AB 146 - Z'Berg (Chapter 111) Authorizes the State Personnel Board to set the maximum overtime rate for State employees for both cash payment and compensating time off at not more than one and one-half times the regular rate for those employees whose counterparts in private industry and other governments receive premium pay for overtime.
- AB 234 - MacDonald (Chapter 119) Establishes a procedure by which the Controller may make a determination of inheritance tax where no court proceeding is pending or likely to be filed. The bill also allows refund of inheritance tax where there is no court order fixing tax if application is made within two years of decedent's death or within one year of the Controller's determination whichever is later.
- AB 251 - Chappie (Chapter 120) Amends the Placer County Water Agency Act to authorize the agency to levy water standby charges, form improvement districts, and to utilize the Improvement Act of 1911 and the Municipal Improvement Act of 1913.
- AB 394 - Beverly (Chapter 121) Makes permanent the provisions allowing judges in criminal cases to permit jurors to return home at the end of the day following submission of the case to them for deliberation.
- AB 441 - Hayes (Chapter 114) Authorizes the Director of Consumer Affairs to delegate the powers and duties vested in him by the Consumer Affairs Act to the Chief of the Division of Consumer Services.
- AB 470 - Vasconcellos (Chapter 117) Amends the Civil Code to provide that no increase in the monthly rate of payment of a mortgagor, trustor or vendee on a real property sales contract for impound or trust accounts shall be effective until after the mortgagee, beneficiary or vendor has furnished the mortgagor, trustor or vendee with an itemized accounting of the money presently held by it in the accounts and the statement of the new monthly rate of payment and an explanation of the factors necessitating the increase.



AB 558 - Z'berg  
(Chapter 115)

Provides for giving a special notice of filing of inventory and appraisal in a probate proceeding.

AB 805 - Seeley  
(Chapter 116)

Requires vehicle dealers to send their notices of sale of a vehicle to the headquarters of the Department of Motor Vehicles rather than to a departmental field office.

AB 848 - Burton  
(Chapter 122)

Excludes consideration of the lump sum retroactive social security payments received under the provisions of Public Law 92-5 in determining the amount payable to any person under aid to families with dependent children, aid to the blind, aid to the aged, aid to the potentially self-supporting blind, aid to the needy disabled, Medi-Cal, or county aid and relief to indigents.

SB 89 - Rodda  
(Chapter 109)

Enlarges the categories of agencies with which a school district may contract to test the sight and hearing of its pupils to include an agency authorized to perform such services by the local county superintendent of schools under guidelines established by the State Board of Education.

SB 128 - Walsh  
(Chapter 112)

Requires the Department of Public Works to screen all state freeway overpasses at appropriate locations, as determined by the department, on which pedestrians are allowed, in order to prevent objects from being dropped or thrown upon vehicles passing underneath.

# # # # #

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Bec.  
445-4571 6-4-71

MEMO TO THE PRESS

#340

GOVERNOR'S SCHEDULE  
June 7, 1971  
through  
June 13, 1971

Monday, June 7

Office appointments.  
Overnight - Sacramento

Tuesday, June 8

Office appointments.  
Overnight - Sacramento

Wednesday, June 9

Office appointments.  
Overnight - Sacramento

Thursday, June 10

10:30 a.m.

PRESS CONFERENCE  
Overnight - San Francisco

Friday, June 11

No public appointments scheduled.  
Overnight Los Angeles

Saturday, June 12

No appointments scheduled.  
Overnight - Los Angeles

Sunday, June 13

No appointments scheduled.  
Overnight - Los Angeles

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-7-71

RELEASE: Immediate

#341

Governor Ronald Reagan today announced the appointments of Morris Weisberger, Secretary Treasurer of the Sailors Union of the Pacific and J. Warnock Walsh, San Francisco stockbroker, to the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo and Suisun.

Weisberger, 64, and Walsh, 71, both Republicans, will succeed Robert E. Mayer of San Mateo and Captain Joseph W. Dickover of San Rafael, whose terms have expired.

Active in numerous civic and labor groups, Weisberger has served as a Commissioner of the San Francisco Port Authority and a member of the San Francisco World Trade Center Authority. He lives at 22 Beachmont Drive, San Francisco.

Walsh has served as a member of the State Harbor Commission, the San Francisco Police Commission and as a chairman and director of the Hanna Boys Club. He lives at 130 Pacheco Street, San Francisco.

Both appointments are subject to Senate confirmation. Board members serve at the pleasure of the governor and receive necessary expenses and compensation not to exceed \$300 per month.

# # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, Californ.  
Contact: Paul Beck  
445-4571 6-8-71

RELEASE: Immediate  
#342

Governor Ronald Reagan today announced the appointments of four members to the Intergovernmental Board on Electronic Data Processing.

The board, which operates out of the office of Lieutenant Governor Ed Reinecke, establishes policies and procedures for intergovernmental information systems.

The new members, who will serve at the pleasure of the governor, are Orville J. Hawkins, deputy director of the Department of Justice; Grant Bennett, a certified public accountant and member of the Sacramento City Unified School District Board of Education; Dr. James L. Merrihew, Superintendent of the Mt. Diablo Unified School District, and Leo A. Palmiter, Superintendent of Sacramento County Schools.

Hawkins, 55, a veteran law enforcement officer, will represent the Department of Justice on the board. He lives at 6213 Everest Way, Sacramento. He is a Republican.

Bennett, 41, a partner in the Sacramento firm of Blucher, Bennett and Company, will serve as alternate representative of school boards. He lives at 1101 41st Street, Sacramento. He is a Republican.

Dr. Merrihew, 54, will represent school districts. He lives at 2407 Lomond Lane, Walnut Creek. He is a Republican, and replaces Dr. James H. Corson, of Millbrae, who has resigned.

Palmiter, 51, will serve as a representative of school districts. He lives at 602 Garden Street, Sacramento. He is a Democrat.

Members of the board receive no compensation.

#####

WAS

Governor Ronald Reagan today hailed as "a major first step toward accomplishing meaningful welfare reform" the signing of an agreement with Ventura County in which 'employable' welfare recipients will be placed under the overall jurisdiction of the State Department of Human Resources Development (HRD) whose services will be aimed at getting the able-bodied off the rolls and into jobs.

The concept of separating employable welfare recipients from the unemployable, and then concentrating on job preparation and placement for the "employables," is a key element of Governor Reagan's welfare reform program.

"I'm delighted that Ventura County has become the first county to join with us in this important effort to redirect the basic approach of welfare---from serving only as a financial end in itself, to helping the employable or potentially employable get off the rolls and into jobs," the governor said.

"Putting the 'employables' concept into effect represents a major first step toward accomplishing meaningful welfare reform. Moreover, it holds the promise of paving the way for implementation of public assistance work force programs which will enable welfare recipients to participate in work projects of real value to their community while awaiting the opportunity to get off welfare completely," he added.

Under the agreement between Ventura County and the state, HRD will become responsible for providing all social and employment services to employable welfare recipients.

State Human Relations Secretary James M. Hall said the key to the project is the transformation of existing broad and sometimes disconnected social services to employment services. These employment services will have one consistent goal---a self-sustaining job for the welfare recipient

He said that up to a dozen social workers, employed by the Ventura County Welfare Department, will be moved under the overall supervision and direction of HRD employment personnel at the time the project gets officially under way, Monday, June 21.

"This will be done at no additional cost to the taxpayers, and because of the program's emphasis on employment, we expect that long term savings will result," he added.

Governor Ronald Reagan today announced the establishment of a new Division of Consumer Services to provide greater protection for insurance policy holders.

The new division, created through a reorganization in the Department of Insurance, will handle inquiries and complaints from the public concerning insurance policy problems; will investigate the practices of insurance agents and brokers and institute legal action if needed.

These functions were formerly handled by the Legal and Compliance Division which now becomes the Legal Division under the reorganization.

The new organization structure places responsibility for management of the Legal Division, License Division and the new Consumer Services Division with the Chief Assistant Insurance Commissioner.

The Chief Deputy Insurance Commissioner will assume responsibility for field examination, rate regulation and the company and analysis division through the new program.

In addition to providing more protection for insurance policy holders, the reorganization will enable the Department of Insurance to handle a growing workload without an increase in personnel, the governor said.

# # # #

WAS

Governor Ronald Reagan today issued the following statement:

"Yesterday, Senator Beilenson called a press conference to announce that this afternoon he would kill my welfare reform and substitute what he called a compromise measure---a composite of several proposals. I am compelled to call attention to the fact that his bill is not a compromise but is a totally meaningless bill which will neither halt the spiralling growth and greater cost of welfare but will instead add to the already heavy tax burden borne by our citizens.

"He predicted I would not approve of his bill because I do not understand politics. And he said he would make me like his substitute for reform because it would be the only one around after he killed true reform once and for all.

"He is half right. I do not understand politics which trifles with the lives of the recipients and guarantees an added tax burden on state and county taxpayers.

"If his brand of politics, as he boasted, actually kills welfare reform this afternoon, the people undoubtedly will be forced to pay millions of dollars in new taxes this year."

# # # # #



Governor Ronald Reagan today announced the appointment of Alton M. Clem, San Francisco labor leader, to the State Transportation Board, subject to Senate confirmation.

Clem, 66, a Democrat, will succeed E. Hornsby Wasson of Hillsborough, who has resigned.

A veteran of 36 years in the California labor movement, Clem is business manager of Operating Engineers Local 3 and a seventh vice president of the International Union of Operating Engineers, AFL-CIO.

Credited with the co-authorship of the California State Plan for the employment of minorities in the Building and Construction Trades, he also helped to pioneer training, safety, education, credit union savings and scholarship programs that have become a part of union organization.

He is a member and a past vice president of the State Building Trades Council and has served as president of the Contra Costa Building Trades Council and the Alameda County Building Trades Council.

Clem has been commended twice by the State Senate for his contributions to labor and the state, most recently for his efforts in establishing the union-management Rancho Murieta Training Center at Sloughhouse for upgrading the skills of operating engineers.

He and his wife Helene live at 351 Marcella Way, Millbrae.

Clem will serve at the pleasure of the governor. Members of the board receive no compensation.

# # #

WAS

Governor Ronald Reagan today praised State Division of Forestry firefighters for their "excellent record of dedicated service" as he signed legislation reducing their weekly duty requirements.

The new law, which goes into effect immediately, provides for an 84-hour duty week for forestry fire suppression personnel. They formerly were required to be on duty for 96 hours.

"Year after year, Californians witness the results of the tremendous efforts put forth by the Division of Forestry," the governor said. "It is a tribute to this effort that we are able to reduce the duty time requirements for these exceptional firefighters."

(AB 114)

The legislation, authored by Assemblyman Frank P. Belotti (R-Eureka) at the governor's request, was passed unanimously by the Assembly and the Senate.

# # #

WAS

(NOTE: For the benefit of radio and television, the governor will read the following statement at 4:15 in the governor's office. Those who desire audio or video of the statement should be there at that time).

Governor Ronald Reagan today issued the following statement:

"Just a short time ago, the Senate Health and Welfare Committee killed this administration's welfare reform program and we understand they are now considering an omnibus package somehow described by Senator Anthony Beilenson, its author, as 'welfare reform.'

"This is hardly a proper description for a welfare program which could cost the hard working men and women of this state nearly \$1 billion more in federal, state and local taxes for welfare during the coming year alone.

"Those who worried lest my own welfare reform proposal would add to the county property tax should note the Beilenson bill will push on to the counties some \$83 million in new welfare costs which, for the most part, will end up coming out of the pockets of our already beleaguered homeowners.

"The Beilenson package would require the state to pay more for the AFDC program alone during the coming year than we have spent for the entire welfare program<sup>/this year</sup>---including assistance to the aged, blind and disabled.

"If his program should pass, it not only will deny federal, state and county savings in welfare expenditures from our program amounting to \$335 million next year, but even worse, could actually increase welfare costs at the federal, state and county levels by \$658 million. In other words the total difference in cost between our proposal and his amounts to \$993 million.

"This is not welfare reform. It is a blatant attempt to force a gigantic tax increase on the people. What they have forgotten---or somehow ignored---is that the people are demanding true welfare reform and are absolutely opposed, as I am, to a tax increase.

Here are some other facts about the Beilenson package.

"It virtually wipes out any significant restraints or meaningful controls on the present welfare system. It takes our existing open-ended welfare system and opens it even further---increasing by 60 percent the average basic grant per person in the AFDC program. We too want an increase to the basic grant but one the people can afford.

"He leaves out a major requirement of our program which requires welfare employees to prove applicants truly need assistance before welfare is granted. Indeed it ties the hands of those welfare employees who try to exercise prudent discretion in determining eligibility and the size of welfare grants.

"But this is not all. Unlike the public assistance work force plan outlined in our welfare reform program---which does not increase costs---the Beilenson 'work program' will increase the burden on the people by another \$78 million annually.

"The Democratic leadership has apparently seized on the welfare reform issue as a means of raising taxes---a goal they have announced repeatedly.

"True welfare reform can be the means of eliminating the need for a tax increase not the cause for one. I intend to continue to push for responsible welfare reform which serves the interests of all the people---including the taxpayers whose patience has been stretched to the breaking point.

# # # # #

EJG

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-9-71

MEMO TO THE PRESIDENT

Governor Reagan's press conference has  
been rescheduled from 10:30 a.m. to 1:30 p.m.,  
Thursday, June 10.

# # #

PB

Governor Ronald Reagan today announced the following bills have been signed:

- AB 14 - Thomas  
(Chapter 127)      Modifies the 10-minute limit on occupation of a voting booth to permit longer occupation where inconvenience to other voters will not result.
- AB 366 - Quimby  
(Chapter 128)      Provides for ex officio membership on Democratic Party county central committees of enumerated state and federal officers. All state constitutional officers and U. S. Senators and congressmen (or nominees to such offices) are made ex-officio members of county central committees in the county in which they reside. Such officers are presently ex-officio members of the Republican County Central Committee.
- AB 530 - Quimby  
(Chapter 134)      Provides that where Department of Aeronautics makes a specified grant from Aeronautics Fund of \$25,000 or more to a public entity operating a specific airport or to the University of California for a specific airport operated by it, no annual grant of \$5,000 from such fund shall be payable to the entity or university only for the same airport.
- AB 535 - Cline  
(Chapter 135)      Requires the Department of General Services rather than the Department of Finance to allow county central committees to meet in state buildings.
- AB 646 - Priolo  
(Chapter 129)      Provides that a notice of election be first published or posted not later than 14 days before the close of registration for an election.
- SB 1 - Dymally  
(Chapter 123)      Makes permanent a pilot program established to assist families in adoption of hard-to-place children by continuing foster care payments.
- SB 86 - Cologne  
(Chapter 124)      Specifically excludes the violation of any vehicle parking regulation as a cause for the suspension or expulsion of a student from any community college.
- SB 148 - Schrade  
(Chapter 130)      Authorizes state college police officers, on or about a campus or in or about other grounds or properties owned or operated by the Trustees of the California State Colleges, to remove vehicles from specified areas under specified circumstances. The bill also authorizes University of California police officers, on or about a campus, rather than only on a campus to remove vehicles from specified areas under specified circumstances.
- SB 206 - Mills  
(Chapter 125)      Provides that every railroad corporation, passenger stage corporation, passenger air carrier, and street railway corporation providing departures originating in this state shall provide designated space for their nonsmoking passengers.
- SB 236 - Grunsky  
(Chapter 126)      Revises provisions of the Health and Safety Code relating to compensation paid members of the board of garbage and refuse districts.
- SB 442 - Collier  
(Chapter 131)      Permits police and traffic officers to use sirens and exceed speed limits when an escort is furnished for expediting personnel and supplies for any federal, state, or local governmental agency during a national emergency or state of war emergency or state of emergency or local emergency.
- SB 571 - Grunsky  
(Chapter 132)      Reduces the state's rate of contribution to the Retirement fund effective July 1, 1971 for the several state safety member categories.



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-10-71

RELEASE: Immedia

#350

Governor Ronald Reagan today appointed Carl A. Britschgi, a veteran legislator, to the Unemployment Insurance Appeals Board, subject to Senate confirmation.

Britschgi, 59, who represented the 26th Assembly District in San Mateo County for more than 14 years, will receive an annual salary of \$27,500. He succeeds Lowell Nelson of Vallejo, who has resigned.

Britschgi, who was first elected to the Assembly in 1956, after serving as a park and recreation commissioner and a city councilman and mayor of Redwood City.

In the legislature, he served as Republican whip, and as member of the Legislative Budget Committee and the Rules Committee.

He and his wife June live at 11 Cove Court, Sacramento.

#####

WAS



For your information, Governor Reagan will be interviewed at KGO-TV, San Francisco, at 11 a.m., Friday, June 11 and will tape "NEWSMAKERS" at KPIX-TV at 2 p.m.

At 9:00 p.m., he will tape "NEWSMAKERS" at KNXT, Los Angeles.

The governor is also scheduled to attend the Motion Picture Relief Fund dinner at the Los Angeles Music Center Sunday evening (June 13).

# # #

Governor Ronald Reagan today sent the following letter to the chairman of each county board of supervisors in California:

"Yesterday, shortly after the Senate Health and Welfare Committee killed this administration's welfare reform legislation, a CSAC representative testified in favor of a so-called substitute 'welfare reform' program authored by Senator Anthony Beilenson.

"It is extremely difficult for us to understand why the CSAC staff took this position when, in fact, one of the provisions of the Beilenson bill would push on to the counties an additional \$83 million in increased costs. As you know, this new burden would end up coming out of the pockets of our already overtaxed homeowners.

"I must assume the CSAC representative was not aware of this critical information when he testified. Surely, had he known it, he would not have made the statement he did to the committee.

"The increased cost to Los Angeles County alone would amount to about \$30 million next year. Again, the burden would fall squarely on the shoulders of California's beleaguered property taxpayers.

"From the time we introduced our welfare reform program in March we have said repeatedly that we would not permit welfare reform to push any additional costs on to the counties. And---to back up our commitment---we amended our program accordingly.

"The difference between the \$83 million in added costs to the counties from his bill and the \$71 million in savings the counties would realize under our program amount to a total of \$154 million.

"In fact the total difference between his overall program and ours could mean as much as \$1 billion in new costs to the people next year.

"I urge you to request the CSAC staff to reevaluate the position it has taken on the Beilenson package. We believe a careful analysis of the implications of the Senator's bill will lead you to the same conclusion we have reached---that it is not true welfare reform, but amounts to nothing more than a gigantic tax increase."

# # # # #

EJG

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-10-71

MEMO TO THE PRESS

Social Welfare Director Robert Carleson  
will conduct a background briefing tomorrow  
(June 11) from 8:30 - 9:30 a.m. in the  
Governor's Council Room detailing the differ-  
ences between the governor's welfare reform  
program and Senator Beilenson's so-called  
welfare reform.

Members of the press are invited.

# # #

EJG

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-11-71

RELEASE: Immediate

# 352

Governor Ronald Reagan today appointed Richard E. Mudd, 43,  
a Willows rancher, to a four-year-term on the Board of Directors of  
the 42nd District Agricultural Association (Glenn County Fair).

Mudd, a Republican, whose address is Star Route, Willows,  
succeeds Wilfred L. Fox of Willows, who has resigned.

Board members receive necessary expenses.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-11-71

RELEASE: mediate

#353

Governor Ronald Reagan today named Robert B. Jansen, a career engineer in the Department of Water Resources as Deputy Director of Water Resources.

Jansen, 48, will receive an annual salary of \$28,308. He succeeds Alfred R. Golze of Sacramento, who has resigned to accept an engineering position in private industry.

As Division Engineer in the Division of Operation and Maintenance since 1968, Jansen has directed operations of the California Water Project.

He also has served as Division Engineer in the Division of Safety of Dams, as a Deputy Division Engineer in the Division of Design and Construction and as District Engineer of the Department's San Joaquin Division.

An authority on hydraulics and dams, Jansen is the author of numerous technical papers on the subject.

He holds degrees in engineering from the University of Denver and the University of Southern California and is a Registered Civil Engineer and a member of the American Society of Civil Engineers and the U. S. Committee on Large Dams.

Jansen and his wife, Barbara, live at 15 Reef Court, Sacramento. He is a Republican.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-11-71

MEMO TO THE PRESS

#354

GOVERNOR'S SCHEDULE

June 14, 1971

through

June 20, 1971

Monday, June 14 -  
Tuesday, June 15

Boston - Manchester Trip

Overnight - Boston

Wednesday, June 16

Return to California

Overnight - Sacramento

Thursday, June 17

10:00 a.m.

Greetings to Disabled American Veterans Convention,  
Sacramento Inn.

8:00 p.m.

California Livestock Symposium, Fresno Convention  
Center. Speech.

Overnight - Los Angeles

Friday, June 18

10:00 a.m.

Regents' Meeting - Los Angeles

Overnight - Los Angeles

Saturday, June 19

No appointments scheduled

Overnight - Los Angeles

Sunday, June 20

FATHER'S DAY

Overnight - Sacramento

#####

Governor Ronald Reagan today issued the following statement on subdivision proposals that lead to environmental degradation:

"Development of large acreages in rural areas of the state call to public attention a multitude of problems inherent in such projects. While zoning matters surrounding such developments and control of their construction are, properly, the responsibility of local authorities, I urge those authorities to give full consideration to all environmental and sociological ramifications of their decisions.

"It has become apparent in recent years that we can no longer exploit land resources in the name of progress alone, disregarding the detrimental effects upon the environment and overall quality of life. Long range environmental needs must not be sacrificed for short term economic gain. Such matters as proper sewage disposal, water treatment facilities and adequate water supplies must be guaranteed and existing rights protected before any subdivision is undertaken.

"Man's housing needs must, and will, be met. But the concept that environmental deterioration is an unavoidable adjunct to development is outmoded, is unacceptable to the state, and should not be accepted by local jurisdictions."

# # #



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-15-71

RELEASE: Immediate

#356

Governor Ronald Reagan has announced the appointment of Mrs. Sally Ann Rakow of Ross and the reappointment of Mrs. Virginia C. Murphy of Oroville to four-year terms on the State Scholarship and Loan Commission.

Mrs. Rakow, a Ross civic leader and member of the Ross Elementary School board, succeeds Gerald D. Murphy of Los Angeles, whose term has expired.

She is a former school teacher and is active in numerous civic and service organizations in Marin County, including the Marin County Committee on School District Organization.

Mrs. Rakow and her husband, John, have two children. The family lives at 59 Winship Avenue, Ross.

Mrs. Murphy, a member of the Oroville School District Board, has served as a school board representative on the commission since 1967. She and her husband, Dr. Frank Murphy, live at 35 Skyline Boulevard, Oroville.

Both women are Republicans. Their appointments are subject to Senate confirmation.

Commissioners are paid necessary expenses.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-15-71

RELEASE: Immediate

#357

Governor Ronald Reagan has announced the appointment of Arthur E. Madrid of La Mesa to the Job Training and Development Services Advisory Board in the Department of Human Resources Development.

Madrid, 36, an urban affairs representative for Pacific Telephone Company, succeeds the Rev. Victor M. Marquez of Los Angeles, who has resigned.

Active in civic affairs, Madrid is a member of the University of California at San Diego Urban Affairs Committee, the University of San Diego Mexican-American Advisory Council and the Chicano Federation of San Diego County.

He and his wife, Sally, have three children. They live at 5308 Tufts Street, La Mesa.

Madrid is a Republican.

As a member of the board he will receive \$25 per day while on official duty.

The appointment is subject to Senate confirmation.

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WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-15-71

RELEASE: Immediate

#358

Governor Ronald Reagan has announced the appointment of Lieut. Archie P. Wood, Jr., of the Alpine County Sheriff's office, and the reappointment of Lloyd C. Ayers, Lone Pine businessman, to four-year terms on the 18th District Agricultural Association (Eastern Sierra Tri-County Fair at Bishop).

Wood, whose address is P.O. Box 27, Markleeville, succeeds William Chris Mann of Markleeville, whose term has expired.

Ayers, who lives at 135 North Main Street, Lone Pine, has served on the board since 1967.

Both men are Republicans.

Board members receive necessary expenses.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-15-71

RELEASE: Immediate

#359

Governor Ronald Reagan has announced the appointment of Assistant Police Chief Jack G. Collins of Los Angeles to the Commission on Peace Officer Standards and Training.

Collins, a veteran law enforcement officer who worked his way up through the ranks in the Los Angeles Police Department, will represent chiefs of police on the commission.

He succeeds Robert A. Houghton of North Hollywood who has resigned.

Collins is a Republican. His appointment is subject to Senate confirmation.

Commissioners receive necessary expenses.

# # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-16-71

RELEASE: Immediate

#360

Governor Ronald Reagan has announced the appointments of Charles E. Edwards, Los Angeles labor leader, and John F. Weidert, Fresno television and radio farm editor, to the California Advisory Council on Vocational Education and Technical Training.

Edwards, a Democrat, is business manager of District Lodge 94 of the International Association of Machinists and Aerospace Workers. He will represent labor on the council, filling the unexpired term of Russell R. Crowell of Pleasant Hill, who has resigned. The term ends in November, 1973.

Weidert, a Republican, is farm editor of KMJ and KMJ-TV and a trustee of the McKinley Roosevelt Union School District in Fresno. He will represent elementary school boards on the council and will fill the unexpired term of Manuel Correa of Compton, who has resigned. The term ends in November, 1975.

Edwards lives at 11704 First Avenue, Lynwood.

Weidert lives at 4262 West Belmont Avenue, Fresno.

Council members are paid necessary expenses.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-16-71

RELEASE: Immediate

#361

Governor Ronald Reagan announced today that the first bi-state inspection station in the nation's history will be officially dedicated at 11 a.m. Friday at Winterhaven in Imperial County near the Arizona-California border.

The new facility, to be known as the Arizona-California Friendship Inspection Station, is a joint venture designed as multi-use agricultural quarantine and inspection station to be manned by personnel from both states.

The new facility, located eight miles west of the Colorado River, on U.S. Interstate Highway 8 (the "Friendship" highway) was constructed at a cost of \$240,000. Arizona appropriated \$215,000 for the project. California's contribution included the station site, a well to provide water, and \$25,000.

Realignment of Interstate Highway 8 into a multi-lane freeway eliminated California's former outbound inspection station at Winterhaven, requiring construction of a new facility.

It will serve as a border quarantine station for Arizona, and as a site for inspecting fresh produce shipments leaving California to make certain that they meet California quality standards. One-third of all produce leaving the state by truck leaves at Winterhaven.

The new structure is just across Interstate 8 freeway from California's Winterhaven quarantine station and is similar to it in appearance. It was built under an agreement between the California and Arizona agricultural departments.

"This is a significant example of how interstate cooperation can help both states operate more efficiently and still save the taxpayers money," Governor Reagan said.

"By paying to have this station built, Arizona is saving itself the cost of setting up inspection facilities at various points along Interstate 8 as it enters Arizona at Yuma.

"At the same time, the California taxpayer is being saved at least \$50,000 because our fruit and vegetable standardization inspectors have full use of the facility which has been financed by Arizona. Otherwise, we would have had to build a station ourselves to monitor outbound shipments of produce for compliance with California quality and marketing standards."

The dedication and opening ceremonies will be hosted by California Director of Agriculture Jerry W. Fielder, Arizona Director of Agriculture and State Entomologist L. D. McCorkindale, and California Assemblyman Ray Seeley of Palm Springs.

# # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-16-71

RELEASE: Immediate

#362

Governor Ronald Reagan today announced the appointment of Major Robert C. Thrasher of the California National Guard as his military aide.

Major Thrasher, 34, who has served as Procurement Officer for the Installations Branch of the California Military Department since 1969, began his career as an enlisted man in the Guard in 1955.

After earning his commission in 1958, he served in a variety of assignments, including administrative assistant of the California Military Academy, budget officer in the Office of the Comptroller and operations and training assistant in the Office of Emergency Plans and Operations.

A native of Sacramento, Major Thrasher has attended American River College, Sacramento City College and the University of the Pacific.

He is a member of the National Guard Association of California, the National Guard Association of the United States and the Association of the United States Army.

Major Thrasher and his wife and family live in Sacramento.

As military aide to the governor, he will receive an annual salary of \$16,679.

# # #



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-16-71

RELEASE: mediate

#363

Governor Ronald Reagan today reappointed Roy J. Bell as administrative director of the Division of Industrial Accidents, subject to Senate confirmation.

Bell, 59, a Republican, has served in the post since 1967. He receives an annual salary of \$33,396.

Bell, whose headquarters is in San Francisco, lives at 625 Pilgrim Drive, Foster City.

He will serve at the pleasure of the governor.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-16-71

RELEASE: Immediate

#364

Governor Ronald Reagan today issued the following statement:

"For the past three months, the Director of Social Welfare has been presenting his welfare cost and savings figures to various committees and staffs of the legislature.

"During the past three days there have been repeated attempts to discredit or disprove his figures. Those attempts have failed utterly. His figures are based on accurate calculations.

"Thus, the issues are now perfectly clear to all: if we get meaningful welfare reform the budget can be balanced and no tax increase will be necessary. If the Democratic leadership of the legislature deprives the people of California of meaningful welfare reform, the door to massive tax increases will be wide open.

"No amount of name-calling or cost-versus-savings arguments should be permitted to obscure that issue.

"Several legislators have criticized those citizens who have written to tell them of their support for welfare reform; they complain about the public demand that they enact welfare reform.

"Well, you sent your legislators to Sacramento to enact your desires, not ignore them. So if you want welfare reform you keep right on demanding it."

# # # # #

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-17-71

RELEASE: Immediate

#365

Governor Ronald Reagan today signed  
Assembly Bill 152 which defers construction  
of a Southern Crossing on San Francisco Bay  
until voters in six Bay Area counties decide  
by referendum whether the span will be built.  
The issue will appear on the June, 1972 ballot.

# # #

WAS

Governor: Reagan will make a major address to a luncheon meeting of Town Hall at the Biltmore Hotel in Los Angeles, Wednesday, June 23.

The governor's remarks will center on critical issues facing the people of California, including welfare reform, tax reform and the state budget.

The half-hour speech will be carried on radio and television throughout the state, on a delayed basis, later that evening.

Here is the June 23 broadcast lineup:

TELEVISION

--Los Angeles	KCOP-TV	Channel 13	9:30 P.M.
	KHJ-TV	Channel 9	10:00 P.M.
--San Francisco	KQED-TV	Channel 9	8:30 P.M.
--Sacramento	KOVR-TV	Channel 13	8:30 P.M.
--San Diego	KFMB-TV	Channel 10	8:00 P.M.
--Fresno	KJEO-TV	Channel 47	9:00 P.M.
--San Jose	KNTV	Channel 11	9:00 P.M.

RADIO

--Los Angeles	KFI	640 K.C.	7:00 P.M.
--San Francisco	KSFO	560 K.C.	7:30 P.M.
--Sacramento	KFBK	1530 K.C.	5:30 P.M.
--San Diego	KFMB	760 K.C.	7:30 P.M.
--Fresno	KMJ	580 K.C.	7:00 P.M.

Television Station KTVU (Channel 2), Oakland, will carry the speech the following evening (June 24) at 9:30 P.M.

# # #

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-17-71

The following statement was conveyed by telephone to members of the press on inquiry:

Any comment on that would indicate that we had given up in our efforts to achieve passage of true welfare reform in the Legislature.

In fact any discussion of the social workers union statement would severely hamper the governor in his efforts to get a meaningful welfare program through the Legislature. The fact that only yesterday he urged citizens to contact their legislators to demand welfare reform should leave no doubt in anyone's mind as to the importance he places on legislative passage.

# # #

(Statement issued by spokesmen in Governor's Office in response to press release issued by California State Council of Service Employees AFL-CIO)

Office of Emergency Services  
Sacramento, California  
Contact: Everett Blizzard  
445-6231

Sacramento - Governor Ronald Reagan announced today the first Emergency Operations and Disaster Recovery Administration Training Program will be conducted by the Office of Emergency Services beginning Monday, June 21, 1971.

Governor Reagan said the five-day sessions will bring together state and federal officials so they are better able to serve local governments when a disaster strikes.

Herbert R. Temple, Jr., director of the Office of Emergency Services said, "We want to make sure all our people have the tools, and are acquainted with the most recent laws concerning recovery operations that affect local governments and the private sector." He added, "We have gained much experience in last year's fires and the Los Angeles area earthquake."

OES staff members, including the four regional managers and local government representatives, will attend and participate in the training sessions. The meetings will be held at the California Highway Patrol Academy.

All aspects of disaster relief including housing, food, water and sanitation, unemployment compensation, schools, home, farm and business loans, highways and streets and fire suppression will be discussed during the conference by representatives of federal and state agencies.

# # #

MEMO TO THE PRESS

June 17, 1971

Office of Emergency Services  
Sacramento, California  
Contact: Everett Blizzard  
445-6231

Attached is a news release concerning the first meeting of its kind held in California by the Office of Emergency Services. I hope you are able to make use of it.

If you would like to cover any or all of the sessions, please feel free to do so. If for TV you would like any film coverage the opening day, this could be arranged beginning at 9:30 a.m. Similar audio and photographic coverage can also be arranged at other times.

Telephone beeper reports could be made available to radio on a planned basis, daily, if you desire. Please let me know by Monday morning if you wish this service.

I would suggest that the Wednesday morning sessions with state and federal agencies would be of major importance to you.

A daily press release will be issued each afternoon of the sessions.

The news contact during the sessions will be Verne Paule, telephone 445-6231.

# # # #



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-18-71

RELEASE: Immediate

#367

Governor Ronald Reagan today extended thanks on behalf of Utah Governor Calvin L. Rampton to all those who participated in the recovery effort that followed a June 6 mid-air collision between an Air West airline and an Air Force jet in Southern California.

Governor Rampton, in a letter to Governor Reagan, said that many of the passengers aboard the airliner were personal friends from the Salt Lake City area.

"Many of the families of the deceased have asked me how they could convey their deep gratitude to the citizens of your state, both professional public safety people and volunteers, who worked hundreds of hours in difficult and dangerous terrain to recover the bodies," Governor Rampton wrote.

"These people certainly did more than duty called them to do, and our whole community, as well as the family and friends of the people killed feel a deep gratitude and warmth toward those who helped out in this most difficult effort of recovery," his letter said.

# # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-18-71

MEMO TO THE PRES.

#368

GOVERNOR'S SCHEDULE

June 21, 1971  
through  
June 27, 1971

Monday, June 21

Office Appointments

Overnight - Sacramento

Tuesday, June 22

Noon

Commonwealth Club, St. Francis Hotel,  
San Francisco. Speech.

Overnight - Los Angeles

Wednesday, June 23

Noon

Town Hall, Biltmore Bowl, Los Angeles. Speech.

Overnight - Sacramento

Thursday, June 24

10:30 a.m.

Boys' State Inauguration, Cal Expo. Speech.

Overnight - Sacramento

Friday, June 25

11:30 a.m.

Greetings to the American Legion Auxiliary,  
Los Angeles Hilton

Noon

American Legion Convention, Biltmore. Speech.

KNBC-TV, Burbank, taping of NEWS CONFERENCE

Overnight - Los Angeles

Saturday, June 26

No public appointments scheduled

Overnight - Los Angeles

Sunday, June 27

No public appointments scheduled

Overnight - Sacramento

# # #

Governor Ronald Reagan announced today that he has signed the following bills:

- |                                    |  |
|------------------------------------|--|
| AB 206 - Badham<br>(Chapter 145)   | Revises provisions of the Highway Carriers' Uniform Business License Tax Act relating to the prohibition against city and county taxes on intercity highway transportation of property for hire and credits against fee imposed by that act. The bill eliminates the general three-year limitation on effectiveness of the Act.  |
| AB 333 - Moorhead<br>(Chapter 140) | Specifies that various state and local public agencies may insure against tort or inverse condemnation liability, rather than against liability for any injury.  |
| AB 406 Chappie<br>(Chapter 155)    | Authorizes the Board of Directors of the El Dorado County Water Agency to establish benefit zones within the agency and to apportion benefits to such zones. It authorizes the board to institute projects for the benefit to single zones or two or more zones. The bill further authorizes incurrence of bonded indebtedness to pay the cost of any work in any zone or participating zone.          |
| AB 492 Townsend<br>(Chapter 156)   | Authorizes any hospital operated by, or contracting with, any county rather than just a county with a population of over 6,000,000 to conduct specified pilot program utilizing mobile intensive care paramedics.  |
| AB 512 Keysor<br>(Chapter 157)     | Permits a board of supervisors or legislative body to divide a highway lighting district or territory annexed thereto into tax assessment zones.   |
| AB 591 Campbell<br>(Chapter 141)   | Provides that if the Los Angeles County Board of Supervisors consolidates two or more offices pursuant to statute or charter, the occupant of the consolidated office need not possess any of the qualifications required of the occupant of any of the separate offices which are consolidated provided specified conditions are met.   |
| AB 663 Duffy<br>(Chapter 158)      | Amends the Pharmacy Act to require that the book in which the pharmacy board maintains its record of registered pharmacists shall be kept in Sacramento rather than San Francisco. The bill also eliminates the requirement that the rules of professional conduct adopted by the Board be printed as a part of the application for renewal of licenses, certificates, or permits issued by the board. |
| AB 768 Knox<br>(Chapter 149)       | Corrects a statutory reference to provisions of law relative to open-space lands in open-space element of city and county general plans.   |
| AB 769 Dent<br>(Chapter 159)       | Provides that the board of supervisors of a county may contract with and employ any person to furnish education and training, as well as special services and advice, in therapeutic matters, as well as financial, economic, accounting, engineering, legal, medical, and administrative matters.   |

AB 829 Arnett (Chapter 160)	Repeals an obsolete provision of the Education Code relating to the rights of classified school employees when one school district annexes another.
AB 851 Badham (Chapter 161)	Widens the prescribed purposes for which the Orange County Water District ground water replenishment assessments may be used including purchase, lease or acquisition of lands, works, machinery and facilities needed to protect the ground water supplies of the district.
AB 853 Mobley (Chapter 162)	Makes a county sanitation district created before the effective date of the bill effective for assessment and taxation purposes for the 1971-72 fiscal year if the required map was filed prior to February 28, 1971.
AB 933 Gonsalves (Chapter 142)	Makes various clarifying and technical changes in local property tax administration.
AB 995 Beverly (Chapter 163)	Makes various technical, nonsubstantive amendments to the Insurance Code.
AB 996 Beverly (Chapter 164)	Provides that the maximum insurable limit of group life insurance obtained by a borrower or purchaser on agricultural or horticultural loan commitment is lesser of the amount of such loan commitment or \$40,000, rather than lesser of the amount of the loan commitment or \$10,000.
AB 1115 Chappie (Chapter 165)	Extends the time for filing statements and maps or plats for certain hospital districts and reorganized water districts, in order to permit them to levy property taxes for the 1971-72 fiscal year. The bill also extends the time for filing various documents by county water districts which have detached land from such districts.
AB 1402 Karabian (Chapter 166)	Allows a person between the ages of 18 and 21 years who is registered to vote at federal elections to be appointed to the Democratic State Central Committee or elected or appointed to a Democratic county central committee.
AB 1944 Townsend (Chapter 167)	Changes the date prior to which certain separating property must have become part of other city in order to come within definition of contiguous territory for city annexation purposes.
AB 2603 Campbell (Chapter 168)	Changes the operative date of provisions regulating and controlling of restricted dangerous drugs from July 1, 1971, to January 1, 1972.
SB 212 Marler (Chapter 136)	Authorizes the Director of Agriculture to establish by regulation quality standards for head lettuce to be used for chopping or shredding. The bill also eliminates provisions relating to exemptions to marking and packing requirements for pears and provisions regulating marking of containers holding a prescribed weight of potatoes.
SB 238 Zenovich (Chapter 137)	Deletes the requirement that an amended date of birth record appear on a new birth certificate issued after adoption.
SB 244 Cusanovich (Chapter 146)	Deletes the section of Route 170 between Route 2 and Route 101 from the California freeway and expressway system.

SB 260 Stiern (Chapter 147)	Provides that an assessor may grant an extension of time to file for the homeowners' property tax exemption if a claim lacks any of the required information rather than when claim lacks all the required information.
SB 297 Marks (Chapter 143)	Establishes the Farallon Islands Game Refuge. The bill prohibits any person from taking birds or mammals from or on navigable water in this game refuge.
SB 304 Gregorio (Chapter 144)	Specifies that a county may pay jury fees in civil cases from general funds of the county available therefor.
SB 315 Burgener (Chapter 148)	Requires the notice of recording of assessment under the Street Opening Act of 1903 to be published in a newspaper of general circulation once a week for two successive weeks, rather than for 10 days in a daily newspaper, or by three successive insertions in a weekly newspaper published or circulated in the city.
SB 351 Alquist (Chapter 150)	Requires city and county governments to have a seismic safety element in their general plans.
SB 438 Beilenson (Chapter 151)	Makes it unlawful for any person to employ upon an on-sale licensed premises a person, rather than a hostess or entertainer, for the purpose of procuring or encouraging the purchase or sale of alcoholic beverages or to pay such a person a percentage or commission for procuring or encouraging the purchase or sale of alcoholic beverages.
SB 439 Beilenson (Chapter 152)	Repeals the Business and Professions Codes which prohibit the use of the services of a female bartender for the mixing or dispensing of wine or distilled spirits from behind a permanently affixed bar fixture.
SB 441 Cusanovich (Chapter 153)	Provides that for purposes of street lighting under the Improvement Act of 1911, front footage of property benefitting from existing installations may be included regardless of the side of the street on which the installation has been constructed in determining how much of the front footage of a block has been improved.
SB 605 Stiern (Chapter 138)	Modifies the repayment schedule for a state loan made to the Lakeside Elementary School District in 1970.

# # # # #

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-18-71

MEMO TO THE PRESS

#370

Governor Ronald Reagan today ordered the flags at the State Capitol to be lowered to half staff Monday, June 21, in observance of the death of State Narcotics Agent Richard F. Morello.

Morello, a Department of Justice employee stationed in Santa Ana, was killed in the line of duty June 14.

Governor Reagan had previously directed that the flag at the Capitol be lowered to half staff on the day of the funeral of all law enforcement officers killed in the line of duty in California.

# # #



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-21-71

MEMO TO THE PRESS

Governor Reagan will sign SB 249 (Grunsky),  
which will increase retirement benefits for more  
than 400,000 state employees by 20 percent, at  
11 a.m. today in the Governor's Office.

Press coverage is invited.

# # #

WAS



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-21-71

RELEASE: Immediate

#371

Governor Ronald Reagan today reappointed Jack F. Hatton as  
Chief of the Division of Industrial Safety of the Department of  
Industrial Relations.

Hatton, 64, who has served in the post since 1967, formerly was  
chief safety engineer for Lockheed-California Company.

Hatton, whose headquarters are in San Francisco, lives at 2720  
Wemberly Street, Belmont.

He is a Republican.

# # # # #

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-21-71

RELEASE: Immediate

#372

Governor Ronald Reagan today named Lawrence R. Robinson, Jr., Modesto business executive and civic leader, as Director of General Services, subject to Senate confirmation.

Robinson, 50, Director of International Development for the Niagara Chemical Division of the FMC Corporation, will succeed Charles Dixon in the \$30,000 per year post. Dixon resigned to accept a position with the Federal National Mortgage Association in Washington, D. C.

A former vice mayor and city councilman of Modesto, Robinson has served as director of the Modesto Chamber of Commerce, chairman of the Forward Modesto Committee, and as president of the California Seed Association, a member of the United States Department of Commerce Regional Export Expansion Council and a director of the California Council for International Trade.

As Director of International Development for FMC Corporation, a post he has held since 1969, he managed the marketing of vegetable seeds throughout the world.

Previously Robinson served as manager of the Niagara Chemical Division's Seed Section and from 1958 to 1965 was president of Seed Research Specialists, which was purchased by FMC Corporation.

Robinson, a Republican, is a graduate of Modesto Junior College and attended the Graduate School of Business at the University of California in Berkeley.

He and his wife Marjorie live at 425 Buena Vista Avenue, Modesto. They have three children.

Robinson will serve at the pleasure of the governor.

# # # #

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-21-71

RELEASE: Immediate

#373

Governor Ronald Reagan today appointed Henry T. Gunderson of San Jose, a member of the State Board of Education, to the Educational Commission of the States.

Gunderson, 63, a Democrat, succeeds Dr. Max Rafferty on the commission, which fosters and encourages working relationships among state governors, legislators and educators for the improvement of education.

Gunderson, who is administrator of the Electrical Industry Trust Fund for Santa Clara and San Benito Counties, is a veteran Santa Clara County labor official who is president of the San Jose Unified School District Board of Trustees.

He also has served as president of the San Jose City College Board, has served as chairman of the State Advisory Committee on Apprentice Instructional Materials and organized and served as the first chairman of the Professional and Coordinators Association for the Building Trades Apprenticeship Programs in California.

He lives at 2077 Ellen Avenue, San Jose.

Commissioners serve at the pleasure of the governor and receive necessary expenses.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-21-71

RELEASE: Immediate

#374

Governor Ronald Reagan today appointed Richard M. Moore, a  
Los Angeles attorney, to a newly-created Los Angeles Judicial District  
Municipal Court.

Moore, 38, a Republican, will receive an annual salary of  
\$30,724.

A partner in the firm of Cooper, Nelsen and Moore, he has  
practiced law in Los Angeles since 1960.

Moore is a graduate of the University of Southern California  
and earned his law degree at USC's School of Law.

He is a member of the State Bar of California, the American  
Bar Association, the Los Angeles County Bar Association, Legion Lex  
and the National Association of Defense Lawyers. He is active in the  
Los Angeles Junior Chamber of Commerce and other service groups.

Moore and his wife Margaret have three children. The family  
lives in Pacific Palisades.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-21-71

RELEASE: Immediate

#375

Governor Ronald Reagan today issued the  
following statement:

"I was extremely gratified to learn today  
that the Department of Health, Education and  
Welfare has determined that our statewide welfare  
plan is now back into their interpretation of  
"conformity," and that the federal quarterly  
allocation will be made to us on July 1."

# # #

PB

Governor Ronald Reagan today proposed a four-point program to enable California's public institutions of higher education to regain the confidence and respect they once enjoyed by reaffirming their former commitment to classroom teaching as a prime measure of academic excellence

"The public expects, the students need, and our financial condition requires that teaching be restored to equal status with research," the governor said in remarks prepared for delivery before the Commonwealth Club in San Francisco.

In one of his four points, the governor proposed that the University of California Board of Regents adopt a "Student Bill of Rights" which would give students:

--"The right to be taught by a faculty which includes teaching as one of its highest priorities.

--"The right to continue their education without interruptions, without threats of violence or disorder.

--"The right to hear and digest all sides of all major issues; to weigh alternatives which include the whole spectrum of America's values and political opinions from the middle out to and including the extremes.

--"An opportunity, regardless of economic status, to continue their education to the maximum of their ability and interest.

--"Enough information about higher education to make them able to choose, within reason, their own specific goals."

He proposed, and said he will offer to the Board of Regents, regular independent audits to help the regents in making policy decisions.

He also called for new alternatives to costly new physical facilities particularly in the vital areas as health sciences, to meet the need for additional physicians.

Finally, he proposed that the legislature spell out, by legislative mandate, "the traditional and reasonable amount of teaching" that faculty members must fulfill:

--Nine hours in the University of California

--Twelve hours in the state colleges

--Fifteen hours in the community colleges.

The governor said that although the state colleges now show an average teaching time of 10.3 hours, "state college administrators assure us they are restoring the 12-hour teaching load."

On the other hand, he said "a recently completed audit of classroom contact hours by the University of California in 36 sample departments---picked at random on all nine campuses---reveals an average of only 4.3 hours in the classroom each week."

He said his budget for the University this year assumes that faculty members will teach nine hours a week in the classroom.

Noting the picture the University has painted of "impending educational disaster if its demands for increased funding are not met," he said no student would have to be turned away if the faculty spent in the classroom "the number of hours they are expected to devote to teaching."

He pointed out that according to one of the University's own publications, "classroom teaching hours in the mid-1950s ranged from 17.3 hours weekly for undergraduates to 15.2 hours at the post-graduate level.

"During that time," he said, "the University of California achieved its enviable reputation for educational excellence. During the intervening years, unfortunately, teaching has been neglected or downgraded."

The governor took strong exception to the repeated allegations of "a parade of University (of California) spokesmen" that the "only solution to its financial problems is greater funding by taxpayers of this state."

He warned that "to accept the University's financial demands means a tax increase on our people."

Governor Reagan strongly defended the record of his administration in support of education which he called "our Number One priority." He said state support for the University of California has increased by 40 percent since 1967. "The state colleges have received an increase of 88 percent and state aid to the community colleges has gone up 151 percent while student aid---grants and scholarships---have quadrupled.

"All told, our proposed budget for the support of higher education is more than two-thirds of a billion dollars, highest in the state's history," he pointed out.

"It is hard to reconcile the cry of economic starvation, by some in the academic community," the governor said, when 57 of the top 66 salaries paid in state government---those above \$42,000 a year---go to personnel in our higher education system.

"Salaries in our system of higher education are in the upper five percent of all the universities in the nation. Yet, we are told," he said, "that our University has fallen drastically in comparison with other universities in faculty pay level.

"Professors cannot unilaterally decide on shorter hours and higher pay---for a bigger slice of the pie---without reducing the slice for others: either the taxpayer through higher taxes or other government agencies with vital services to perform."

# # # # #

EJG



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-22-71

RELEASE: Immediate

#377

Governor Ronald Reagan today announced the following bills have been signed:

- AB 504 - Greene, L. (Chapter 172) Increases the maximum amount of dependents group life insurance coverage from \$1,000 to \$1,500.
- AB 516 - Knox (Chapter 173) Changes the basis for the election of directors in county water districts utilizing the division procedure to provide an alternative procedure whereby directors may be elected by the voters of a division established on the basis of equal population (defined as election "by division"); or directors may be elected by the voters of the entire district from divisions established on the basis of equal acreage (defined as election "from division"). The bill authorizes the board of directors of districts presently utilizing the division procedure to determine, by ordinance, whether directors shall be elected "by division" or "from division."
- AB 606 - Ketchum (Chapter 174) Permits municipal utility districts to levy water standby or immediate availability charges for serving irrigation water.
- AB 706 - Cory (Chapter 175) Defines "length of service", for service commencing or continuing after July 1, 1971, for purposes of provision prescribing order of layoff and re-employment of school district classified employees.
- AB 880 - Meade (Chapter 177) Extends from July 1, 1971, to July 1, 1973, the effect of provisions authorizing an increase of not to exceed 10 cents in the maximum rate of school district taxes to permit districts to undertake corrective measures relating to fire and panic safety and the installation of protective and warning devices and alarms in school buildings.
- SB 113 - Carrell (Chapter 169) Exempts garbage and refuse trucks from vehicular weight requirements to an excess of 2,000 pounds on the rear axle only under prescribed conditions.
- SB 249 - Grunsky (Chapter 170) Increases the combined current and prior service pension for approximately 400,000 state miscellaneous members, school members and local miscellaneous members of the Public Employees' Retirement System by changing the benefit formula from one-sixtieth to one-fiftieth.
- SB 1079 - Burgener (Chapter 171) Authorizes each county treasurer to make a temporary transfer from funds in his custody, in prescribed amounts, based on entitlement for the 1969-70 fiscal year under Public Law 874 of the 81st Congress (federal impact aid), to specified school districts as assistance in meeting their financial obligations for remaining portion of 1970-71 fiscal year.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-23-71

RELEASE: Immediate

#378

Governor Ronald Reagan today announced the state has purchased 38 acres of prime coastal land in Orange County for public beach and recreational use.

The governor said the \$3,800,000 acquisition will do much toward satisfying the state's ever increasing need for public beach recreational facilities in Southern California.

The property is a three-mile long strip 100 feet wide that will nearly double the depth of Bolsa Chica State Beach in the City of Huntington Beach. It will be used for parking and recreation.

This portion of the old "Tin Can Beach" was formerly the Pacific Electric Railroad right-of-way until the tracks were removed three years ago. The State acquired the property from the Southern Pacific Railroad Company and Bolsa Pacific Company who had planned to develop it for residential use.

Source of funds for the multimillion dollar acquisition was the State Beach, Park and Recreational Bond Act of 1964.

# # # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-23-71

RELEASE: Immediate

#379

Governor Ronald Reagan today urged California boaters to observe National Safe Boating Week by taking advantage of numerous courses offered in boating safety.

"Boating is and should be an enjoyable sport, but it can remain that way only through continuing efforts of all who participate to acquire the special knowledge and skills needed for safe boating," he said.

The week beginning July 4 has been designated as National Safe Boating Week by President Nixon with a theme of "Safe Boating is No Accident."

# # # #

✓  
  
WAS

Governor Ronald Reagan today issued the following statement:

"It gives me great pleasure to be able to report that, since California's Personalized License Plate Program was launched last August, more than 31,000 sets of personalized plates have been sold, producing more than \$500,000 in net revenues for special projects designed to protect our environment through the Environmental Protection Program Fund.

"The time has come to start channeling these funds into the priority projects they were designed to support.

"During the current fiscal year we had hoped to be able to raise approximately \$440,000 to finance the first phase of the program. We have now exceeded that amount and I understand that the Department of Motor Vehicles continues to sell personalized plates at the rate of 150 sets per week.

"The success of this program to date, and the promise of continuing success is most heartening.

"Californians are telling us in very clear terms that the current environmental crusade is not just a passing fad, that they are willing to make a special effort to preserve the beauty and livability of their state.

"I wish to thank those who have helped make the Personalized License Plate Program an ongoing success---especially the people of California who have given us a valuable weapon in the battle against pollution in all forms."

# # #

Governor Ronald Reagan today issued the following statement:

"Again we are almost at the end of a fiscal year and the legislature still has not completed its deliberations on the budget needed to operate state government during the next year beginning Thursday.

"Today, the Republicans in the State Senate, as an act of great statesmanship and despite their personal dislike for massive increases in spending, voted for a budget bill which outrageously spends \$700,000,000 more than the document which I submitted.

"However, I must remain confident the legislature will act responsibly to insure that--in a period of austerity--such a reckless spending program will be rejected. I also must continue to believe that the people of our state will not have to suffer under heavier tax burdens in order to support new and unnecessary spending programs advanced by the Democrats.

"The Republican Senators, by their statesman-like votes today, enabled the budget to reach a conference committee where the responsible goal of spending within income can be pursued.

"I commend them for their action, which is a pleasant contrast to that by Democrats during the two previous years when stalling tactics were employed to attempt to delay enactment of a budget for state operation."

# # #

Sacramento, California  
Contact: Paul Beck  
445-4571 6-25-71

#382

Governor Ronald Reagan today named Gordon R. Elliott, director of the U.S. Veterans Administration regional office in Los Angeles, to head the California State Jobs for Veterans Task Force.

The governor said the task force "will work with businessmen, industrial leaders and governmental agencies to actively promote additional job opportunities for our young veterans, particularly those in the 20 to 29 age group who served in Vietnam."

Announcement of Elliott's appointment was made by the governor during a speech before the American Legion State Convention in Los Angeles

He said he will also appoint businessmen, veterans and state leaders to the statewide task force which will work with the Department of Human Resources Development, other governmental agencies and the private sector to advise employers of available talents, assist in the organization of local committees and coordinate the efforts of all groups involved in the campaign.

Elliott, who has served as director of the Southern California Regional VA office since last year, formerly directed the San Francisco Regional Office, and has managed other regional offices in Philadelphia and in Europe.

He was named to the San Francisco post in 1967 after serving as manager of the Regional Office of the Veterans Administration in the Philippines and as an attache for veterans affairs at the American Embassy in Manila.

He attended the University of Southern California, Southwestern University, the Pacific Coast School of Law and is a graduate of the American Institute of Banking.

# # # # #

WAS

Governor Ronald Reagan today announced the following bills have been signed:

- AB 7 - Davis  
(Chapter 188) Extends until the 61st day after adjournment of the 1975 Regular Session of the Legislature the provision exempting applications for the appropriation of water made by the Department of Water Resources from the diligence provision generally applicable to appropriations of water.
- AB 96 - Chappie  
(Chapter 189) Deletes the conflict of interest provision from the Yuba County Water Agency Act. The bill conforms the Yuba County Water Agency Act to 1970 statutes bringing all water districts under the Government Code's conflict of interest provisions.
- AB 176 - MacDonald  
(Chapter 190) Provides that property otherwise eligible for assessment as open space lands shall be so assessed for the 1971-72 fiscal year if the instrument reflecting the fact that the property is enforceably restricted to open space uses is signed and recorded on or before May 15, 1971.
- AB 245 - Meade  
(Chapter 191) Provides an alternate method of indexing documents presented to the county recorder for recording where the recorder may combine the general index of grantors and the general index of grantees into a single index.
- AB 252 - MacDonald  
(Chapter 192) Provides that for three years following discharge of a person from a state mental hospital, the county of residence at time of admission shall pay all nonstate costs for treatment and services under the Lanterman-Petris-Short Act in the county where the hospital is located.
- AB 305 - Brathwaite  
(Chapter 193) Permits county probation officers to authorize the sale of articles of handiwork constructed or manufactured by wards of the juvenile court to the public at specified places and to deposit the proceeds from the sale into the ward's trust account. The cost of county materials or other property consumed in the manufacturing or construction of the article would be deducted from the proceeds of the sale.
- AB 347 - Campbell  
(Chapter 194) Permits warrants to be sent by telegraph, teletype, or other electronic device. The bill deletes the requirement that the warrant be authorized by a specified agency, or specify whether the offense is a felony or misdemeanor.
- AB 348 - Campbell  
(Chapter 195) Requires that an officer of a sheriff's department or city police department acting under an agreement with another agency which keeps the jail wherein the defendant is confined, be in charge of a jail, or be employed at a fixed police or sheriff's facility with respect to his authorization to approve and accept bail.
- AB 380 - Dunlap  
(Chapter 196) Authorizes cities to annex up to 400 acres of non-contiguous territory for park purposes under specified conditions.
- AB 404 - Chappie  
(Chapter 197) Revises references in the Education Code provisions defining jurisdiction of municipal and justice courts regarding compulsory full-time education.
- AB 407 - Chappie  
(Chapter 198) Extends the misdemeanor sanctions applicable to persons who defraud innkeepers to those persons who defraud proprietors of public and private campgrounds.



AB 427 Dunlap  
Chapter 199

tends the authority of the Department of General Services, with consent of the Department of Mental Hygiene, to let 10 acres instead of 5 acres of specified Napa State Hospital property for 50 years instead of 20 to a nonprofit corporation for the purpose of conducting an educational and work program for mentally retarded persons. The bill provides for the lease to be nonassignable, periodically reviewed, and requires specified capital outlay by the lessee.

AB 444 Belotti  
Chapter 200

Extends the crab season in Northern California from July 15 to August 31, effective for the next two crab seasons.

AB 463 Ryan  
Chapter 201

Provides for the apportionment of federal-aid urban system funds for fringe parking programs.

AB 494 McAlister  
Chapter 202

Requires the county counsel or district attorney to prepare an impartial analysis of all school measures which are qualified to appear on the ballot. The bill also deletes the provision respecting the correction of erroneous statistical facts in ballot arguments for school measures and provides for rebuttal arguments to be placed on the ballot.

AB 496 Priolo  
Chapter 179

Deletes Route 1 from Dewey Street in Santa Monica to the Los Angeles-Ventura County line from the California freeway and expressway system.

AB 526 MacGillivray  
Chapter 203

Makes provisions relating to canning of fish taken under a sport fishing license applicable to all fish rather than only salmon and requires any cannery or packing plant to emboss or imprint the words "not to be sold" on cans of fish rather than only requiring such words to be stamped upon cans of salmon.

AB 536 Schabarum  
Chapter 204

Authorizes the Los Angeles County Flood Control District to expend district funds provided by local agencies for the covering or crossing over of any portion of existing flood control channels or storm drains of the district.

AB 555 Lanterman  
Chapter 205

Permits buses to exceed the 40-foot maximum length limitation provided the excess length does not exceed one foot on the front and one foot on the rear and such excess length is caused by an energy-absorption safety bumper.

AB 577 Ryan  
Chapter 206

Provides that the County of San Mateo need not demolish the temporary housing project known as "Midway Village" until the 91st day after final adjournment of the 1974 regular session of the legislature.

AB 583 Z'berg  
Chapter 207

Prohibits handlebars on motorcycles from being at or above shoulder height of rider, rather than being more than 15 inches above the seat.

AB 668 Johnson, H.  
Chapter 208

Authorizes the governing body of a county waterworks district to sell or lease property needed for the uses of another waterworks district governed by the same governing body at reasonable market value without notice.

AB 669 Johnson, H.  
Chapter 209

Raises the ceiling for interest on bonded indebtedness of the Los Angeles County Flood Control District from 6 to 7 percent.

AB 770 Dent  
Chapter 210

Provides for a procedure whereby extended services provided by county service areas can be eliminated.

- AB 771 Dent  
Chapter 211  
Permits board of supervisors to create an office entitled Public Works Director, combining the duties of road commissioner and surveyor and other duties not legally required to be performed by other county officers.
- AB 812 Biddle  
Chapter 212  
Requires that certificates and licenses of automobile dismantlers, licensed dealers and vehicle salesmen be posted in a place conspicuous to the public rather than in a conspicuous place.
- AB 815 Knox  
Chapter 176  
Provides that a detachment from a city or an incorporation of a new city which is proposed as part of a plan of reorganization may be conducted in accordance with the procedures of the District Reorganization Act of 1965 unless the affected city objects.
- AB 852 Mobley  
Chapter 213  
Excludes from the definition of "driver" under the Vehicle Code the tillerman or other person who in an auxiliary capacity assists the driver in the steering or operation of any articulated firefighting apparatus. This will clarify the driver's license status of tillermen.
- AB 947 Russell  
Chapter 214  
Codifies provisions of a 1969 statute regarding the abolishment of the California Districts Securities Commission and assumption of its powers, duties, and responsibilities by the State Treasurer.
- AB 948 Russell  
Chapter 215  
Provides that a person licensed as an insurance agent, life and disability agent, or a disability only agent, may be authorized to transact disability insurance on behalf of any insurer which is authorized to transact disability insurance by the filing of a notice of appointment for that purpose.
- AB 994 Beverly  
Chapter 216  
Provides that where a holder of certificate of convenience, pending examination as insurance agent or solicitor or life licensee, has been appointed by more than one insurer or other employer, the initial appointing entity shall be responsible for making certain the holder is enrolled in and pursues a specified training course.
- AB 1082 Gonsalves  
Chapter 180  
Excludes motor vehicles from certain provisions relating to deposits of personal property for repair, alteration or sale.
- AB 1099 MacDonald  
Chapter 217  
Extends from July 1, 1971, to July 1, 1973, the date when the maximum ad valorem tax rate for Zone 1 of Ventura County Flood Control District will revert from \$0.43 per \$100 of assessed value of property within the zone to \$0.20 per \$100.
- AB 1129 MacGillivray  
Chapter 218  
Provides that the insurance commissioner shall not approve any policy of disability insurance for issuance or delivery in the state unless it provides for grace period of at least 31 days, rather than at least 10 days, for policies providing for quarterly payment of premium.
- AB 1287 Belotti  
Chapter 219  
Prohibits the taking of anchovies in Humboldt Bay for any commercial purposes.
- AB 1385 Lanterman  
Chapter 181  
Revises requirements regarding advertisements, brochures, and manuals for specified model year gasoline-powered motor vehicles of a type subject to registration which contain any reference to the vehicle's horsepower. The bill reflects a new S.A.E. standard for horsepower rating of engines, as installed. The bill also makes the horsepower advertising law applicable to vehicles weighing 6000 pounds and under.

SB 68 Collier  
Chapter 182

Authorizes legislative bodies of cities and community services districts to contract for ambulance services.

SB 300 Schrade  
Chapter 183

Deletes the penalty for violation of provision relating to publication of proceedings of supervisorial meetings.

SB 346 Marler  
Chapter 178

Specifies that the power of the legislative body of a city, with respect to construction of pedestrian malls shall include power to construct any improvements necessary or convenient for a covered air-conditioned mall.

SB 450 Bradley  
Chapter 184

Changes numbers and salaries of various municipal court personnel in Santa Clara County.

SB 467 Bradley  
Chapter 185

Revises the procedure relating to the alteration of county boundaries and provides that 35 percent, instead of 50 percent, of the owners of land proposed to be transferred from one county to another must sign statement consenting to the proposed change.

SB 505 Deukmejian  
Chapter 186

Authorizes local agencies to offer and pay rewards for information on persons damaging or destroying property of other local, state, or federal agencies located within boundaries of a local agency as well as for damage to its own property.

SB 521 Deukmejian  
Chapter 187

Extends from 90 days to four months the period for which the urgency interim ordinance prohibiting uses in conflict with contemplated zoning proposal is effective. The bill also provides for two extensions of an urgency ordinance, one for eight months and one for a year, instead of two one-year extensions.

SB 673 Burgener  
Chapter 139

Authorizes school districts with approval of the Superintendent of Public Instruction to maintain year round classes with four sessions of approximately 45 days and intervening vacations of approximately 15 days.

# # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-25-71

MEMO TO THE PRESS

#384

GOVERNOR'S SCHEDULE

June 28, 1971

through

July 6, 1971

Monday, June 28

No appointments scheduled pending development of  
the Legislative Agenda.

Tuesday, June 29

10:00 a.m.

Joint Session of Legislature to hear Dr. Billy  
Graham.

Wednesday, June 30 -  
Tuesday, July 6

No appointments scheduled pending development of the  
Legislative agenda.

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WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-28-71

MEMO TO THE PRESS

Governor Reagan will sign SB 734 (Grunsky), which  
authorizes [REDACTED] tax anticipation notes, today at  
2:30 p.m. in the Governor's Office.

Press coverage is invited.

# # #

PB

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-29-71

RELEASE: Immediate

#385

Governor Ronald Reagan today announced approval of a pilot project to train paramedic teams which will move quickly during an emergency to provide intensive medical care to the injured.

The project, which will be financed through a \$403,677 Federal Highway Safety Act grant, will be directed by Gaylord E. Ailshie of Harbor General Hospital in Los Angeles in cooperation with fire departments and five other Los Angeles County hospitals.

"Too often people who are injured in traffic accidents die because they are treated at the scene of accidents by persons with inadequate medical training," the governor pointed out. "I am convinced that when this program is operational we will see a substantial reduction of traffic fatalities in the Los Angeles area."

Under the plan, highly trained paramedics, selected from fire department rescue squads, will respond to emergency calls and provide medical care to victims at the scene and en route to the hospital until the regular hospital staff can take over.

The program, first of its type in the state, is being initiated through a traffic safety agreement with Los Angeles County made possible through the Wedworth-Townsend Paramedic Act of 1970.

In giving his approval to the project application, State Director of Traffic Safety William F. Scheuermann, Jr., paid tribute to Senator James Q. Wedworth of Hawthorne, Assemblyman Larry Townsend of Gardena and Los Angeles County Supervisor Kenneth Hahn for their cooperation in developing the program.

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WAS



OFFICE OF THE GOV OR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-29-71

RELEASE: Immediate

#386

Governor Ronald Reagan today reappointed three members of the State Park and Recreation Commission to four-year terms, subject to Senate confirmation.

They are Leonard S. Thomson, a stockbroker of 111 East Lucard Street, Taft; Harry E. Sokolov, an attorney of 9543 Charleville, Beverly Hills, and Mrs. Leah F. McConnell, a ski lodge operator, of 885 Sierra Vista Drive, Redding.

All have served since 1968. They are Republicans.  
Park commissioners receive necessary expenses.

# # #

WAS



OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-29-71

RELEASE: Immediate

#387

Governor Ronald Reagan today announced the appointment of William G. Connell of Arcadia and the reappointment of Leo J. Simon of San Francisco to four-year-terms on the California Advisory Board of Furniture and Bedding in the Department of Consumer Affairs.

Connell, who is manager of furniture buying for Sears, Roebuck and Co.'s Pacific Coast Territory with headquarters in Los Angeles, will represent retailers on the board. He succeeds Herbert L. Jacobson of Colusa, whose term has expired.

Connell lives at 1102 Fairview Avenue, Arcadia.

Simon, chief executive officer of Simon Mattress Manufacturing Company, has served on the board since 1967, representing bedding manufacturers. He lives at 2790 Green Street, San Francisco.

Both men are Republicans.

Members of the board receive \$25 per day while on official duty.

# # # #

WAS

OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-29-71

RELEASE: Immediate

#388

Governor Ronald Reagan announced today that the Department of Housing and Urban Development has approved a \$2,341,900 housing project for the elderly in Redwood City.

The project---a 134 unit, seven story development sponsored by the Casa de Redwood Foundation of the First Congregational Church of Redwood City---also will receive an interest subsidy of \$115,000 from the federal agency, he said.

Casa de Redwood is being constructed under HUD's 236 Program which provides housing for lower and middle income groups and the elderly.

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OFFICE OF THE GOVERNOR  
Sacramento, California  
Contact: Paul Beck  
445-4571 6-30-71

MEMO TO THE PRESS

Edwin Meese III, executive assistant to Governor Reagan, will hold a background briefing at 11 a.m. today in the Press Lounge (Room 1178) with respect to last night's announcement by Federal OEO Director Frank Carlucci. The briefing remarks may be attributed to a spokesman for the governor.

Members of the press are invited.

(Because it is a background session, cameras and recorders will not be allowed.)

# # #

EJG

I have carefully reviewed the report submitted to me on June 25 by the Commission on California Rural Legal Assistance, Inc. and wish to convey my appreciation as Director of OEO to the members and staff of the Commission for the public service they have rendered. The information developed in their review and the findings they have offered, have been useful, not only in formulating a decision about the delivery of legal services to the rural poor in California, but also in offering guidance on the future direction and administration of legal services programs nationally.

The creation of this Commission was an unusual step. In establishing it, I recognized that limitations on time and resources made unwise the thought of making the procedure a precedent for other legal services grant reviews. Nonetheless, in view of the widespread attention focused on legal services in California, and because of the widely relevant philosophical and policy issues which were specifically related to concerns expressed about CRLA, there seems to be considerable merit in using the California situation as a laboratory test for dealing with broad legal services issues which go beyond the simple question of whether a particular program receiving Federal funds has technically functioned within the laws and regulations governing its operation.

Rather than viewing this controversy merely as a problem to be resolved, I have come to regard it as an

opportunity to deal effectively with larger questions. This is particularly true because legislation now being considered in the Congress would, if approved, define the Federal role in legal services for many years to come. I refer, of course, to the proposals for an independent legal services corporation which are pending before Congress. The members of Congress who deliberate on these bills and, those citizens who participate in the leadership of any newly created corporation, stand to benefit greatly by the resolution of issues arising out of the California case.

The Commission on CRLA has found, that, despite various instances in which particular attorneys have exercised poor judgment, or engaged in improper conduct, on the whole California Rural Legal Assistance has provided a useful service to the rural poor in making available legal assistance to those in need and is operating within existing statutory and administrative regulations.

In reading the full Commission report, however, I am forced to the conclusion that many significant questions of policy have been raised by Governor Reagan which, heretofore, have been insufficiently met by this agency in a manner necessary to further our goal of equal access to law by low-income citizens.

A simple refunding of CRLA which ignores these proper concerns would constitute a disservice to the poor and to

the public generally. By the same token, by dealing with these concerns constructively, we can fulfill our hope of making this case an opportunity for expanding the impact of our Legal Services Program. The Legal Services Program nationally has been good--but it can be better. The program has been successful because it attracts dedicated, committed attorneys willing to surrender the benefits of private practice because of their belief in the rights of the poor. This complete commitment without a clear definition of roles has on occasion led to needless conflict within the community. Such instances of questionable judgment and lack of restraint cause two evils:

- First, it wastes the energy and dissipates the resources of a program designed to help the poor; and
- Second, it invites attack on the entire program because of the indiscretions of a handful,

Central to the policy issues which have been raised is the question of the restrictions, ethical considerations and standards of accountability that should be observed by Federally-funded legal services attorneys. Many have argued that, operating as they do with tax dollars, attorneys who serve on the staffs of legal services grantees owe an extra duty of care to the public in the performance of their legal assignments and in their off duty conduct.



These questions relate to all legal services programs funded by OEO, and are not unique to CRLA.

It is clear from studying the facts found in the Commission Report that some CRLA attorneys engaged in many activities on their "own" time which would have been obviously irregular and improper if subsidized at taxpayer expense.

The Commission recognizes that while the poor should be guaranteed their rights in court, "there is a danger that frivolous complaints may be urged by poor clients that would not be urged by a man of means who would himself have to bear the legal expenses involved." The Justices, therefore, state that "the legal services attorney thus has a special duty to be sure that when he sues the government, the matter is not trivial and the legal theory has merit." The legal services attorney also has a responsibility to so conduct himself as to preserve the distinction in the public eye which makes him an advocate for his client, rather than a simple participant in or instigator of his client's cause. It is one thing for a lawyer to pursue a particular course in furtherance of the rights of an individual client, and quite another for him to seek out clients who serve merely as instruments to advance the attorney's own philosophical or political objectives.



It is imperative that in our efforts to construct and perfect a program to vindicate the rights of the poor we maintain a perspective on the overall goals of society and attempt to build into the program measures to achieve judgment which will insure attainment of those goals. It little services the interests of the poor to establish an elaborate program that cannot last because of its conflict with such goals.

Since the passage of the Economic Opportunity Act in 1964 the problems of poverty have become more obvious and we are now more aware that the health and stability of society as a whole depends greatly upon how well this nation responds to needs of the poor.

The OEO Legal Services program has played a major role in assuring that equal access to the law becomes a reality for poor people. President Nixon in his message to Congress (May 5, 1971) concerning the establishing of an independent Legal Services Corporation stated that legal services for the poor must become "a permanent part of our system of justice." He praised OEO's Legal Services programs and the organized bar for their efforts in assisting the poor. He made clear, however, that we have only traveled part of the way in seeing that all the legal needs of poor people are being met. The President asked Congress to approve new legislation which

would institutionalize the programs developed in the last six years and continue the search for new possibilities for even greater legal assistance to the poor.

Our goal is clear. Yet, which means are most appropriate and effective in achieving it is not yet fully established. The staff attorney concept embodied OEO sponsored Legal Service program has been one highly effective means. The private bar and individual attorneys throughout the country have made their contributions through means and techniques they deem appropriate. These efforts have ranged from individual pro bono efforts, to the restructuring of corporate law firms' priorities, to voluntary contributions by lawyers assisting Legal Services programs and finally the establishment of a dozen or so experimental Judicare efforts by the organized bar. One point is clear -- no one approach has all the virtues and all can be improved.

On legal services, as with so many other social issues, California, our nation's most populous state, is the place where the questions at issue are most clearly recognized. Much of the current controversy over CRLA can be seen as reflecting a broad concern over the question of which means or which way Legal Services to the poor can be delivered most effectively. It relates also to fundamental issues which have heretofore been insufficiently addressed by OEO and by the Congress.

It is not surprising that the state of California should be leading the way in attempting to find innovative ways of developing legal institutions and programs which will serve the needs of the poor. The Governor is determined that his administration shall play a major role in finding new ways to improve the legal services program and expand its impact.

Present discussions about the delivery of legal services in California provide an excellent opportunity to push forward and to accept the President's challenge to make equal justice for the poor "a permanent part of our system" of government.

Governor Reagan's support of the President's Legal Services Corporation concept, the desire of the State OEO to experiment with alternative models and means for providing legal aid, as well as the State Bar's growing interest in experimentation and study have all been made much more visible and real as a result of the CRLA controversy. Controversy need not always be destructive and we are convinced that in California controversy over the best means for delivering legal services can have a constructive conclusion.

In spite of California's outstanding record, large sections of the state are still without organized means to assist the poor in the many legal problems which deeply affect their lives.

I wish to propose, in cooperation with the Governor,  
the State Bar, OEO's Legal Services programs and private  
attorneys, a collective effort in planning for a broad and  
comprehensive experimental program designed to test a variety  
of models for the delivery of legal services to the poor in  
California.

In committing the resources of OEO to a partnership  
with California and its citizens in developing a model effort  
in legal services, I believe other states will ultimately  
turn to the California experiment for insight in meeting the  
legal needs of their own low-income citizens.

We are seeking to develop in California a universal  
legal services program designed eventually to serve the  
needs of all the poor. Our efforts obviously cannot be  
expected to succeed overnight. Nor can they initially be  
expected to affect all the poor throughout the State. I shall  
propose we begin where the need is the greatest. CRLA has  
provided many services to the rural poor but large portions  
of California are uncovered by any organized effort designed  
to meet the legal needs of the poor.

For these reasons and others previously noted, I propose  
making a grant of \$2.5 million for planning a comprehensive  
experimental program for the delivery of legal services to  
low-income citizens in California. The President in his  
message to Congress in establishing an independent Legal  
Services Corporation noted that we should not be satisfied  
with our previous efforts and progress in the Legal Services

field during the last six years. We must continue to push forward. I believe it is not unrealistic to plan for universal legal services for poor people. I, therefore, am pleased that the Governor as the Chief Executive of the State has encouraged this approach and is eager to participate fully in this planning effort. I wish to encourage the participation of the organized Bar, as well as CRLA and other OEO Legal Services programs in this effort. The participation of private attorneys, law firms and the poor will also be crucial to this vital attempt to plan for the future.

Pursuant to these general conclusions we will develop a comprehensive plan for delivering legal services to the poor in California.

Under this plan a new corporation established under the auspices of the State OEO interested attorneys and local bar associations and known as the California Legal Services Foundation, will in cooperation with the State Bar begin to design and implement a program to test various alternatives and supplementary methods of delivering legal services. Assuming the success of this experiment, a new combined program to provide comprehensive legal services within California would be instituted.

CRLA has applied for a grant for 17 months. This application is approved subject to 22 special conditions



and subject to the following funding arrangements:

The initial release of funds will be  
through the end of 1971 at which time there  
will be an evaluation by a joint OEO-State-  
State Bar Association-ABA-NLADA-team to measure adherence  
to grant conditions. If grant conditions are  
adhered to, funds for 1972 will be released,  
the decision to authorize such release residing  
in the Director of OEO.

EXPERIMENT TO TEST ALTERNATIVE METHODS  
OF DELIVERING LEGAL SERVICES

Designing and implementing an experiment to test alternative methods of delivering legal services in order to develop the optimum means of establishing a comprehensive system of legal services involves extremely complex problems. There have been several tests of alternative methods of delivering legal services (especially Judicare) but all of them have been unsatisfactory. They have not been properly designed to test their own efficiency and effectiveness in delivering legal services nor their ability in comparison with present legal services programs. If this California experiment is to achieve meaningful results, hypotheses to be tested must be agreed upon, variables must be isolated and tested,

and adequate systems for data collection, comparison and evaluation must be devised and implemented. Every group that has experimented with or studied Judicare and other non-staff attorney projects serving the poor must be consulted in order to devise the experiment. In short, careful and comprehensive planning is essential prior to the implementation of the experiment. And once implemented, the experiment must run for a sufficient length of time to demonstrate meaningful results. More specific details of such a project and its proposed timing are as follows:

FIVE MONTH PLANNING PHASE

1. The California Legal Services Foundation in conjunction with the SEOO, the American Bar Association, the American Bar Foundation, the California State Bar Association, legal services programs, including other interested and knowledgeable groups, will design and prepare for the implementation of all phases of the experiment.

2. Among other variations, the experiment should include projects using a variety of intake and referral procedures; it should be established in new areas besides supplementing in areas presently served by CRLA; and it should be designed to test different mixes of the full range of present legal services activities on behalf of clients.



3. Commencement of the operational phase of the experiment will occur following OEO's approval of the prepared plan.

#### TWELVE-MONTH OPERATIONAL PHASE

1. Following approval by OEO, the experimental plan will be put into effect by the Foundation and administered for a full twelve months.

2. During this time, CRLA will continue to provide legal services under the conditions set forth in its grant.

3. A broad-based evaluation system will be established to ensure that existing and experimental programs are properly administered to provide meaningful results. This evaluation system will also ensure that statistical data and narrative reports are compiled and all evidence thoroughly evaluated.

#### POST-EXPERIMENTAL PROGRAM

On the basis of the results of the experiment a determination will be made of the optimum method of providing legal services to the poor in California. Assuming that the experiment proves that a program combining different delivery mechanisms will be the most efficient and effective method of providing legal services to the poor, such a combined program would be instituted in California.

CALIFORNIA RURAL LEGAL ASSISTANCE

Legal services to the rural poor in California must be continued. CRLA will continue to aid in delivering those legal services but in doing so it must continue its operations in a manner that reflects the concerns previously stated.

In order to accomplish this, CRLA must adopt new methods of self-control which will insure that:

- Its separation from partisan and union activities is both apparent and real;
- It does not engage in prohibited criminal representation;
- Its attorneys' use of "free time" is not allowed to interfere with or discredit the activities of the program;
- Increased cooperation with State and local bar associations is promoted.

I have set out below comments regarding specific areas of CRLA's activities which have caused concern and proposed solutions to those problems.

UNION ACTIVITIES

C CRLA's work with the California farmworkers is a very sensitive area. The CRLA Commission indicated that as a matter of policy CRLA, a federally funded agency, should "...not intervene in labor-management disputes." It is imperative that CRLA's role in this delicate area be carefully designed and monitored.

The function of CRLA is to serve the rural poor, not as union organizers, advisors, or negotiators but as a law firm concerned with legal matters. CRLA must not be involved in the formation of any agricultural worker's union or any agricultural collective bargaining association nor may CRLA negotiate or attempt to negotiate any agreement concerning wages, hours, or working conditions.

In addition, CRLA must not provide legal assistance in the following areas:

- Representation of a collective bargaining union in litigation regardless of whether the union is a plaintiff or defendant in a court session;
- Representation of a labor union in negotiations with employers or with other labor unions;
- Providing legal assistance to a labor union in the incorporation or organizations affiliated with a union which are devoted exclusively to serving union members;
- Representation of union officials in matters relating to union business;
- Representation of a union member if the union itself is in fact and in law the real party in interest and the union member himself only a nominal plaintiff without a legal interest in the outcome of the controversey.

Also, CRLA must not display union posters or signs in any of its offices or use its client interviewing process to recruit union members.

#### CRIMINAL REPRESENTATION

As the Commission report noted, Section 222(a)(3) of the Economic Opportunity Act of 1964, as amended, prohibits legal services attorneys from representing a criminal defendant proceeded against by indictment or information except where the Director (of OEO) determines, after consultation with the court having jurisdiction, that adequate legal assistance will not otherwise be available.

Although interim guidelines interpreting this provision were promulgated in Community Action Memo No. 79, in January, 1968 they do not resolve all the questions in this area. The Commission, on page 55, suggested that CRLA "adopt more definitive guidelines to avoid future confusion within CRLA, as well as in the minds of the public generally." As the Commission recognized, the problem is not only one of determining the precise nature of the statutory prohibition but also one of focusing the program's limited resources. Without restrictions, the "demand for criminal representation would quickly deplete the agency's limited budget."

By statute and court decision, California has provided extensively for the criminal defense of persons in financial need. Therefore, the use of limited OEO resources for criminal defense is unnecessary and undesirable.

In order to properly carry out the above-mentioned restriction in the Economic Opportunity Act and to avoid dissipating the program's resources, it is proposed that the following guidelines be adhered to in the area of criminal representation:

(1) The statutory prohibition must be strictly adhered to in the case of persons proceeded against by indictment or information. Waivers under the exception shall be given by the Director of OEO or his designated representative only in extraordinary circumstances and only when it has been determined, after such individual has consulted with the court having jurisdiction, that <sup>otherwise</sup> adequate legal assistance will not be available.

(2) Legal assistance shall not be given in any other type of criminal proceeding (including misdemeanors, violations of municipal ordinances and post-conviction remedies where the underlying confinement was the result of a case in which representation would have been prohibited under these guidelines) unless legal representation is necessary to protect the client's rights and adequate legal assistance will not otherwise be available.



(3) Representation provided to an indigent through any organized system such as the public defender system or court-appointed attorneys will be deemed to be adequate representation.

### SPARE TIME ACTIVITIES

In its recommendations, the Commission stated that foremost of those problems which have contributed to the misunderstanding and controversy surrounding the program "is that caused by activities of CRLA attorneys on their spare or 'own time'." The Commission went on to say (p. 85):

"As was testified by numerous witnesses, CRLA attorneys are permitted to engage in activities on their own time which either by virtue of statutory prohibition or special restrictions in the CRLA grant are not a permissible use of CRLA resources."

The Commission concluded that CRLA's existing policies and procedures to handle this problem may be inadequate.

This is a problem which the Administration specifically <sup>in</sup> focused on/its bill to create an independent Legal Services Corporation. In the bill the Corporation is required to insure that legal services attorneys "represents only eligible clients and refrain from any outside practice of law."

In order to take care of this most important problem now, a limitation on outside professional activities must be instituted immediately. Certain other specific "spare time" activities such as participation in demonstrations are dealt with elsewhere herein. However, as a general rule of conduct we propose that all Legal Services attorneys in their spare

time activities be guided by the following paraphrase of a statement in the Commission's report:

Each Legal Services attorney has a professional responsibility to its project and to clients to act so as to preclude not only the actuality but also the appearance of impropriety in this area. The improper conduct of one attorney, acting as a private citizen, can give the appearance of improper conduct by the program. Such misguided conduct no matter how well intentioned can only damage the program's public image and thus handicap its legitimate efforts in behalf of its clients.

#### PARTICIPATION IN DEMONSTRATIONS

Problems have developed pertaining to the manner in which attorneys and community workers relate to organizations which they represent. A distinction must be made between participating in an organization as a member of the organization and undertaking to represent that organization as an attorney. The problem is compounded by active participation in demonstrations and picketing. The CRLA Commission recommended strict limitations on such activities.



It should be understood that representation of organizations is authorized only when such groups are composed primarily of individuals eligible to receive legal assistance.

A simple guideline for CRLA personnel to follow in dealing with organizations is that they should not act as both client and attorney. If such personnel engage actively in the affairs of an organization, they should not undertake to represent it or to give it legal advice to any extent. Conversely, if an attorney undertakes to represent an organization in any capacity, whether through a lawsuit, negotiations, preparation of legal documents or simple counseling, an attorney should avoid active participation in the organization and its political decisions.

The attorney's function under these circumstances should be to represent the organization as a lawyer and to provide legal counsel. Public statements pertaining to the activities of the organization should be made by the leadership of the organization. Statements made by its counsel should be limited to appropriate statements pertaining to legal problems, such as law suits. An attorney's function with regard to picketing, sit-ins, or other forms of demonstration, should be strictly limited to carrying out legal duties in accordance with the highest standards of professional conduct and responsibility.

To the extent possible, appearances before public bodies should be undertaken by organizational members and their elected leaders. Such appearances should not be structured so that an attorney has a dominant role.

With reference to situations which might develop into mass arrests or wholesale patterns of government recrimination, attorneys should counsel the organization that CRLA can provide no assurance that it will afford representation with reference to criminal charges which might be brought.

In counseling organizations, it is not the attorney's responsibility or prerogative to make political decisions for an organization, but rather to advise them as to the legal consequences of various alternatives.

Therefore, the following are guidelines for all CRLA attorneys and community workers:

- Actively represent and counsel groups, but, do not picket or demonstrate on behalf of the group.
- Regarding activities of the group, except as to legal matters, leadership should come from group members and officers, not CRLA attorneys. Therefore, non-legal public statements, press conferences, etc. should be issued by group members.

---It must be made unmistakably clear to groups advised by CRLA that CRLA attorneys are prohibited from representing them in criminal matters. Although there may be rare instances in which both CRLA and OEO will concur that criminal representation is appropriate, they will be rare. It is, therefore, inaccurate and unfair to allow a group any prior expectations.

#### UTILIZATION OF PROGRAM FACILITIES

##### PROBLEM

In several instances the Commission found that CRLA facilities were being utilized by non-CRLA personnel for non-CRLA activities. As the Commission stated on page 6 of Appendix F to its report, "it would be advisable for CRLA to use care in allowing others the use of its facilities, so that possibilities for misunderstanding will be minimized."

##### SOLUTION

In order to deal with this problem, the following guidelines on the use of CRLA facilities are proposed:

(1) Unique assets of a CRLA office such as its library or xerox machine may be made available to other attorneys as a professional courtesy provided that it does not cost the project any money.

(2) Other ordinary facilities such as typewriters, telephones and stationery shall not routinely be made available to or utilized by non-CRLA personnel.

(3) No legal or secretarial assistance shall be provided to non-CRLA personnel utilizing CRLA activities for non-CRLA purposes.

(4) CRLA facilities shall not be made available to any individual or group working on a non-CRLA activity where to do so would identify CRLA with such activity.

#### MEMBERSHIP IN THE COMMUNITY

Aggressive attempts to vindicate the right of the poor invite controversy and often threaten to divide the community. Challenges to the establishment brought by attorneys perceived to be "outsiders" exacerbate the division. It should be clear that such ad hominem disputes necessarily detract from the Legal Services attorney's ability to give help to the poor.

There are two ways that attempts can be made to bridge the decision between members of the community and CRLA attorneys.

---First, by observing the solutions advanced elsewhere in this paper unwarranted controversy with respect to criminal representation, union activities, demonstrations, impact litigation, and free time activities will necessarily be reduced.

---Second, CRLA attorneys should be encouraged to participate in the activities of the state and local bar associations. This participation which should lead to increased cooperation and understanding by CRLA and other attorneys alike could be promoted by CRLA's paying membership fees in the appropriate organizations.

This decision to provide expanded legal services programs for California and the imposition of stringent control on the future operations of CRLA has been discussed with Governor Reagan, who has advised me of his concurrence.

Governor Reagan issued the following statement in response to Mr. Carlucci's statement (previous).

"I am delighted that Mr. Carlucci has chosen California to develop a model legal services program for the poor that may set a nationwide pattern.

"I also am hopeful his imposition of stricter controls on the future operation of CRLA will improve its service.

"All of us who are committed to the concept of providing adequate legal services to those who cannot afford them consider this a major step forward."

June 29 1971 - Statement given to wire services

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OFFICE OF THE GOVERNOR  
Sacramento, California  
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RELEASE: Immediate

#389

Governor Ronald Reagan today issued the following statement:

"It now appears the state will enter the new fiscal year without a budget. However, the legislative conference committee is continuing to work to produce a budget to present to the Senate and Assembly for a vote. I sincerely hope this will result in quick action so that we will have a budget enabling the state to continue operating.

"Meanwhile, I have asked for the cooperation of all state employees and all those doing business with the state to assist us in continuing to serve the public during this interim period."

# # #

PB