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THEO THAT GOOM!

January 13, 1970

Mr. Robert R. Rosenberg Assembly Committee on Health and Welfare State Capitol, Room 5163 Sacramento, California 95814

#### Dear Bob:

This is in response to your request for information on the fiscal impact of the 15 percent increase in Social Security benefits. Normally, an increase in OASDI benefits results in direct savings in public assistance expenditures. For the remainder of fiscal year 1969-70, however, language of the new law specifically precludes states from realizing the full savings that the 15 percent increase would otherwise generate. Provisions of the law which reduce the amount of savings are as follows:

- 1. Betroactive payments for the months of January and February are to be totally disregarded in computing the welfare grant. (The 15 percent increase is to commence with the January benefit. However, the Social Security Administration will not be geared up to provide this increase until April, i.e., the March benefit paid in April will contain the increase. A separate check will be issued at this time, containing the January and February increases and this check is not to be applied in determining the recipient's welfare grant.) The total disregard of retroactive payments applies to OASDI beneficiaries in all aid categories including AFDC.
- 2. Of the benefit increases received for the months of March, April, and May, all but \$4 can be applied in reducing the welfare grant. Since the benefit payment is received in the month following the month to which it applies, this \$4 pass-on provision affects welfare grants for the months of April, May, and June. The \$4 pass-on applies only to OASDI beneficiaries of the adult aids and, therefore, does not include AFDC.
- Commencing with the July welfare grant, the full amount of the 15 percent benefit increase can be used to reduce the amount of the aid grant.

With respect to point three, you should know that there is some evidence that Congress may act in the Spring to amend the law to continue the \$4

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pass-on through fiscal year 1970-71. Moreover, they may expand this to require our using the remaining savings to generate a \$4 increase for all recipients, i.e., for beneficiaries and non-beneficiaries.

In response to your request, we have provided answers to your questions in the sequence in which they were asked. Since the effective date of increase is January 1, 1970, the information specified in your request has been estimated for the periodsof time from January through June 1970, and for the 1970-71 fiscal year.

1. The following is an estimate of the total amount of the 15 percent increase in Social Security benefits. The amounts shown represent the total estimated increased monies made available to OASDI beneficiaries in the public assistance cash grant programs as a consequence of the 15 percent benefit increase.

Combined		OAS	AB	ATD	AFDC-FG&U
January-June 1 \$18,482,000	-	\$13,625,600	\$281,800	\$3,262,100	\$1,312,500
1970-71 Fiscal \$45,745,300		\$33,178,400	\$681,000	\$8,421,300	\$3,464,600

2. Shown below is an estimate of incidence of receipt of Social Security benefits among public assistance recipients by categorical aid programs for the period January 1970-June 1971.

OAS	AB	ATD	AFDC-FG&U
77.6	43.1	25.0	5.5

3. The average OASDI increase per beneficiary is estimated as follows for combined periods of January through June 1970 and the 1970-71 fiscal year.

OAS	AB	ATD	AFDC-FG&U
\$11.11	\$9.91	\$14.88	\$14.90

4. Fiscal impact on federal, state and county costs by categorical aid programs assuming no pass-on of the benefit increase is estimated as follows:

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Item	Combined	OAS	AB	ATD	AFDC-FG&U
Control of the Contro					
February-June 1970					
Total	\$18,482,000	\$13,625,600	\$281,800	\$3,262,100	\$1,312,500
Federal State County	9,137,200 7,874,400 1,470,400	6,790,600 5,858,600 976,400	139,600 106,700 35,500	1,555,200 1,463,100 243,800	651,800 446,000 214,700
1970-71 Fiscal year					
Total	\$45,745,300	\$33,178,400	\$681,000	\$8,421,300	\$3,464,600
Federal State County	22,607,900 19,477,600 3,659,800	16,535,100 14,265,700 2,377,600	337,400 257,700 85,900	4,014,900 3,776,900 629,500	1,720,500 1,177,300 566,800

5. The following estimate shows for each program the average Social Security benefit before and after the 15 percent increase.

		OAS	AB	ATD	AFDC-FG&U
Before increase	••••	\$74.07	\$66.01	\$99.20	\$99.33
After increase	••••	85.18	75.92	114.08	114.23

I hope the information given here meets the intent of your inquiry, and if you have any questions regarding this material, please let me know.

Very truly yours,

cc: P. Manriques

W. L. Parker

J. M. McCoy

Robert Martin Director

JRS:kt

Control # 19498

Director's File Central Files R&S Files February 27, 1970

Mr. Robert Rosenberg, Consultant Assembly Committee on Health and Welfare State Capitol, Room 5163 Sacramento, California 95814

#### Dear Mr. Rosenberg:

In response to your telephone request directed to David Webber of the Program Research Bureau, we are sending you the material you requested. As we agreed in the telephone conversation, we are sending you enclosed three issues of the Department's statistical series reports, Reason for Discontinuance in Public Assistance Cases for the period January 1968 through June 1969 (PA 2-19, -20, and -21). You will be interested in Table 2 in the reports, which gives the number and rate of ATD cases discontinued during the specified period and the reason for discontinuance. In addition, Table 6 gives a summary of the reasons for discontinuance of ATD cases and shows the counties in which the cases were discontinued.

You also requested copies of a set of tables we sent to the Department of Rehabilitation describing the primary impairments of ATD cash grant recipients by broad age groups. The information in these statistical tables is based on the ATD cash grant permanent sample describing recipients in the ATD caseload in the month of November 1967.

The tables contain the latest available information describing recipients in the ATD cash grant caseload. The five statistical tables give the primary impairment for four broad age groups and for all recipients in descending rank order. One table was prepared for each of the following age groups: 18-29; 30-49; 50-64; and 65 and older. On each table, the primary impairments are arranged so that the group with the greatest number of cases comes first, followed in order by the second largest group, and so on. An accumulated percent column is provided to show how the percentage increase with each succeeding impairment group.

Cases age 18-29. It will be seen that almost half of these cases (47.5 percent) have a primary impairment of mental deficiency, while almost two-thirds (63.3 percent) have a primary impairment of either mental deficiency or some other mental disorder. Fully three-fourths of the cases in this age group have a primary impairment of either mental retardation, other mental disorder, or a disease of the nervous system and sense organs (many of which have a primary impairment of cerebral palsy).

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Almost six-tenths of the cases in this age group (58.1 Cases age 30-49. percent) have a primary impairment from the same three groups as the cases aged 18-29: mental deficiency, other mental disorders, or diseases of the nervous system and sense organs.

A different pattern appears for cases 50-64 years of age. Cases age 50-64. One-fourth of these cases have a primary impairment involving the circulatory system. This impairment group is followed by diseases of the nervous system and sense organs, many of which are stroke cases. These groups are followed by impairment groups containing impairments such as arthritis and diabetes, making up nearly three-fourths of the cases in this age group.

Cases age 65 years of age and older. Fully forty percent of the cases in this age group have a primary impairment involving the circulatory system; when diseases of the nervous system and sense organs are included (containing many stroke cases) almost 60 percent of these cases are included. When allergic, endocrine system, metabolic and nutritional diseases (largely diabetes) are included, almost three-fourths of the cases in this age group are represented.

When the four age groups are combined as in the last table, it tends to obscure the relationships described above. Since the largest group of cases fall in the 50-64 age group, the primary impairments for these cases tend to predominate, obscuring the quite different pattern of the younger recipients.

As we agreed in the telephone conversation, we will send you the other material you requested in the near future.

We understand the material is for the use of the Assembly Health and Welfare Committee, Gordon Duffy, Chairman.

Very truly yours.

W. L. Parker, Chief Research and Statistics Division

Englosures

DNW:kt

bcc: R. A. Fugina

J. Davis

P. Manriquez

## Primary Impairment of Recipients Age 18-29 in Descending Rank Order by Impairment Group

November 1967

Primary impairment 1/	ISC section 3/	Number	Percent	Accumulated percent
Total recipients age 18-29		15,211	100.0	
Mental deficiency 2/		7,189	47.5	47.5
Mental, Psychoneurotic, and Personality disorders	٧	2,410	15.8	63.3
Diseases of the Nervous System and Sense organs	νı	1,995	13.1	76.4
Accidents, Poisoning, and Violence	NXVII .	904	5.9	82.3
Diseases of the Bones and Organs of Movement	XIII	640	4.2	86.5
Congenital Malformations	XIV	452	3.0	89.5
Diseases of the Circulatory System	VII	377	2.5	92.0
Infective and Parasitic Diseases	I	339	2.2	94.2
Diseases of the Blood and Blood-forming organs	IV	226	1.5	95.7
Neoplasms	II	151	1.0	9 <b>6.</b> 7
Symptoms, Senility, and Ill-defined Conditions	XVI	151	1.0	<b>97.</b> 7
Allergic, Endocrine System, Metabolic and Nutritional Disease	III	113	0.7	98.4
Diseases of the Genito-urinary system	x	38	0.2	28.6
Diseases of the Skin and Cellular Tissue	XII	38	0.2	98.8
Unspecified		188	1.2	100.0

Based on the International Statistical Classification of Diseases, Injuries, and Causes of Death, Volume I (World Health Organization: Geneva, 1957).

<sup>2/</sup> ISC Code 325.

There were no cases in Section VIII, Diseases of the Respiratory System; Section IX, Diseases of the Digestive System; Section XI, Deliveries and Complications of Pregnancy, Childbirth, and the Puerperium; and Section XV, Certain Diseases of Early Infancy.

Source: Population estimates contained in this table are based on a three percent sample of case documents (ATD Cash Grant Permanent Sample - Characteristics of Caseload Schedules, Form DPA 271.65) for the study month.

## Primary Impairment of Recipients Age 30-49 in Descending Rank Order by Impairment Group

#### November 1967

Primary impairment 1/	ISC section 3/	Number	Percent	Accumulated percent
Total recipients age 30-49		27,899	100.0	
Mental, Psychoneurotic, and Personality disorders	٧.	7,644	27.3	27.3
Mental deficiency		4,744	17.0	44.3
Diseases of the Nervous System and Sense organs	VI.	3,840	13.8	58.1
Accidents, Poisoning, and Violence	NXVII	2,334	8.4	66.5
Diseases of the Circulatory System	AII	1,995	7.2	73.7
Diseases of the Bones and Organs of Movement	XIII	1,619	5.8	79 • 5
Allergic, Endocrine System, Metabolic and Nutritional Disease	III	1,242	4.5	84.0
Infective and Parasitic Diseases	I	1,054	3.8	87.8
Diseases of the Respiratory System	AIII	715	2.6	90.4
Neoplasms	II	640	2.3	92.7
Symptoms, Senility, and Ill-defined Conditions	XVI	527	1.9	94.6
Diseases of the Digestive System	IX	301	1.1	95 •7
Diseases of the Skin and Cellular tissue	XII	264	0.9	96.6
Congenital Malformations	XIV	264	0.9	97.5
Diseases of the Genito-urinary system	x	226	0.8	98.3
Certain Diseases of Early Infancy	ΧV	75	0.3	98.6
Diseases of the Blood and Blood-forming organs	IV	38	0.1	98.7
Unspecified		377	1.3	100.0

Based on the International Statistical Classification of Diseases, Injuries, and Causes of Death, Volume I (World Health Organization: Geneva, 1957).

<sup>2/</sup> ISC Code 325.

There were no cases in Section XI, Deliveries and Complications of Pregnancy, Childbirth, and the Puerperium.

Source: Population estimates contained in this table are based on a three percent sample of case documents (ATD Cash Grant Permanent Sample - Characteristics of Caseload Schedules, Form DPA 271.65) for the study month.

## Primary Impairment of Recipients Age 50-64 in Descending Rank Order by Impairment Group

November 1967

Primary impairment 1/	ISC section 3/	Number	Percent	Accumulated percent
Total recipients Age 50-64		68,864	100.0	
Diseases of the Circulatory System	VII.	17,395	25.3	25.3
Diseases of the Nervous System and Sense organs	VI	9,112	13.2	38.5
Mental, Psychoneurotic, and Personality disorders	V	8,961	13.0	51.5
Diseases of the Bones and Organs of Movement ,	XIII	8,283	12.0	63.5
Allergic, Endocrine System, Metabolic and Nutritional Disease	III	6,137	8.9	72.4
Diseases of the Respiratory System	VIII	4,443	6.5	78.9
Accidents, Poisoning, and Violence	NXVII	2,899	4.2	83.1
Diseases of the Digestive System	IX	2,523	3.7	86.8
Infective and Parasitic Diseases	I	2,372	3.4	90.2
Mental Deficiency 2/		2,221	3.2	93.4
Neoplasms	II	1,694	2.5	95 • 9
Diseases of the Genito-urinary system	X	640	0.9	96.8
Congenital Malformations	XIA	527	0.8	97.6
Symptoms, Senility, and Ill-defined Conditions	XVI	527	0.8	98.4
Diseases of the Skin and Cellular tissue	XII	377	0.5	98.9
Diseases of the Blood and Blood-forming organs	IV	226	0.3	99.2
Unspecified		527	0.8	100.0

Based on the International Statistical Classification of Diseases, Injuries, and Causes of Death, Volume I (World Health Organization: Geneva, 1957).

Source: Population estimates contained in this table are based on a three percent sample of case documents (ATD Cash Grant Permanent Sample - Characteristics of Caseload Schedules, Form DPA 271.65) for the study month.

<sup>2/</sup> ISC Code 325.

There were no cases in Section XI, Deliveries and Complications of Pregnancy, Childbirth, and the Puerperium, and Section XV, Certain Diseases of Early Infancy.

## Primary Impairment of Recipients Age 65 and Older in Descending Rank Order by Impairment Group

#### November 1967

Primary impairment 1/	ISC section 3/	Number	Percent	Accumulated percent
Total recipients age 65 and older .		5,346	100.0	7 <b></b>
Diseases of the Circulatory System	AII	2,146	40.3	40.3
Diseases of the Nervous System and Sense organs	VI	979	18.3	58.6
Diseases of the Bones and Organs of Movement	XIII	489	9.2	67.8
Allergic, Endocrine System, Metabolic and Nutritional Disease	III	339	6.3	74.1
Diseases of the Respiratory System	VIII	301	5.6	79.7
Accidents, Poisoning, and Violence	NXVII	226	4.2	83.9
Symptoms, Senility, and Ill-defined Conditions	XVI	188	3.5	87.4
Mental, Psychoneurotic, and Personality disorders	v	188	3.5	90.9
Neoplasms	II	151	2.8	93.7
Diseases of the Digestive System	IX	75	1.4	95.1
Infective and Parasitic Diseases	I	38	0.7	95.8
Mental Deficiency 2/		38	0.7	96.5
Inspecified	1	188	3.5	100.0

Based on the International Statistical Classification of Diseases, Injuries, and Causes of Death, Volume I (World Health Organization: Geneva, 1957).

Source: Population estimates contained in this table are based on a three percent sample of case documents (ATD Cash Grant Permanent Sample - Characteristics of Caseload Schedules, Form DPA 271.65) for the study month.

<sup>2/</sup> ISC Code 325.

There were no cases in Section IV, Diseases of the Blood and Blood-forming organs; Section X, Diseases of the Genito-urinary System; Section XI, Deliveries and Complications of Pregnancy, Childbirth, and the Puerperium; Section XII, Diseases of the Skin and Cellular Tissue; Section XIV, Congenital Malformations; and XV, Certain Diseases of Early Infancy.

#### Primary Impairment of All Recipients in Descending Rank Order by Impairment Group

#### November 1967

Primary impairment 1/	ISC section 3/	Number	Percent	Accumulated percent
Total recipients		117,320	100.0	
Diseases of the Circulatory System	_:VII	21,913	18.7	18.7
Mental, Psychoneurotic, and Personality disorders	٧	19,202	16.4	35.1
Diseases of the Nervous System and Sense organs	VΙ	15,926	13.6	48.7
Mental deficiency	<b></b> .	14,194	12.1	60.8
Diseases of the Bones and Organs of Movement	XIII	11,032	9.4	70.2
Allergic, Endocrine System, Metabolic and Nutritional Diseases	III	7,831	6.6	76.8
Accidents, Poisoning, and Violence	NXVII	6,364	5.3	82.1
Diseases of the Respiratory System	VIII	5,459	4.7	86 <b>.8</b>
Infective and Parasitic Diseases	ı	3,803	3.2	90.0
Diseases of the Digestive System	IX	2,899	2.5	92.5
Neoplasms	11	2,636	2.2	94.7
Symptoms, Senility, and Ill-defined Conditions	XVI	1,393	1.2	95 •9
Congenital Malformations	XIA	1,242	1.1	97.0
diseases of the Genito-urinary system	x	904	0.8	97.8
diseases of the Skin and Cellular tissue .	XII	678	0.6	98.4
Diseases of the Blood and Blood-forming organs	IA	489	0.4	98.8
Certain Diseases of Early Infancy	xv	75	0.1	98.9
Inspecified		1,280	1.1	100.0

Based on the International Statistical Classification of Diseases, Injuries, and Causes of Death, Volume I (World Health Organization: Geneva, 1957).

Source: Population estimates contained in this table are based on a three percent sample of case documents (ATD Cash Grant Permanent Sample - Characteristics of Caseload Schedules, Form DPA 271.65) for the study month.

<sup>2/</sup> ISC Code 325.

There were no cases in Section XI, Deliveries and Complications of Pregnancy, Childbirth, and the Puerperium.

March 9, 1970

Mr. Robert Rosenberg, Consultant Assembly Committee on Health and Welfare State Capitol, Room 5163 Sacramento, California 95814

Dear Mr. Rosenberg:

On February 27, we sent you some information concerning the ATD caseload, and promised to send you the additional information you requested as soon as possible. David Webber, of the Program Research Bureau, has put together seven tables, attached hereto, which cover:

- 1. Primary Impairments of ATD Recipients
- 2. Secondary Impairments of ATD Recipients

3. Age of ATD Recipients by Sex

4. Aid Status of Spouse of ATD Recipients

5. Aid Status of Persons Other Than Spouse who Share ATD Recipient's Private Household

6. Type of Property Reserves of ATD Recipients

7. Sources of Support of Approved Cases during the 12 Months Before Approval of Aid

The first six tables are based on the ATD Cash Grant Permanent Sample for the month of November, 1967. The seventh table is based on the intake file which contains a sample of cases approved for ATD during the 1968 calendar year.

Unfortunately, we do not have recent information on the value of reserve property of ATD recipients. However, we do have 1962 data, which may be of some use to you. In 1962, the average value of reserve property, for recipients who had such property, was \$298 (the corresponding amounts were \$435 for the aged and \$405 for the blind).

It is noted that you also requested information about (1) the number of ATD appeals during a recent period, (2) issues relating to appeals, and (3) the outcome of appeals. All information relating to appeals is handled by the Fair Hearings Unit of this Department. I suggest you contact Mr. Frank Vasquez, Chief of that unit, who will be glad to assist you (Extension 5-8525).

We understand that the information you have requested is for the use of the Assembly Committee on Health and Welfare, Gordon Duffy, Chairman. If we can be of further service to you, please let us know.

Sincerely,

W. L. Parker, Chief Research and Statistics Division bcc: Jeff Davis 17-10 P. Monriquez 17-10 R. A. Fugina 17-9 F. Vasquez 16-36

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## Primary Impairment of Recipients

## November 1967

(Based on a 3 percent sample of case documents reported for the study month.)

***************************************	Primary impairment1/	, ISC code	Number	Percent
	Total recipients		117,320	100.0
I.	INFECTIVE AND PARASITIC DISEASES	001-138	3,803	3.2
	Respiratory Tuberculosis	001-008 010-019 020-029 050-064 080-096 120-138	1,619 188 339 38 1,431 188	1.4 0.2 0.3 2/ 1.2 0.1
II.	NEOPLASMS	140-239	2,636	2.2
	Nalignant neoplasm of buccal cavity and pharynx	140-148	151	0.1
	peritoneum	150 <b>-</b> 159 160 <b>-</b> 165	264 339	0.2
	urinary organs	170-181	640	0.6
	sites	190-199	339	0.3
	Benign neoplasms	200-205 210-229 230-239	376 339 188	0.3 0.3 0.1
III.	ALLERGIC, ENDOCRINE SYSTEM, METABOLIC AND NUTRITIONAL DISEASES	240-289	7,831	6.6
	Allergic disorders	240-245 250-254 260 270-277 280-289	866 264 3,915 226 2,560	0.7 0.2 3.3 0.2 2.2

<sup>☑</sup> Based on the International Statistical Classification of Diseases, Injuries and Causes of Death, Volume I (World Health Organization: Geneva, 1957).

<sup>2/</sup> The percentage was less than one-tenth of one percent.

	Primary impairment	ISC code	Number	Percent
IV.	DISEASES OF THE BLOOD AND BLOOD-FORMING ORGANS	290-299	489	0.4
v.	MENTAL, PSYCHONEUROTIC, AND PERSONALITY DISORDERS	300-326	33,396	28.5
	Psychoses	300-309 310-318	14,458 3,238	12.3
	intelligence (except mental deficiency) Mental deficiency	320 <b>-</b> 326 325	1,506 14,194	1.3
VI.	DISEASES OF THE NERVOUS SYSTEM AND SENSE ORGANS	<b>330-</b> 398	15,926	13.6
	Vascular lesions affecting central nervous system	330-334	1,958	1.7
	system	340-345 350-357 360-369 380-389 390-398	1,054 10,618 602 640 1,054	0.9 9.0 0.5 0.6 0.9
VII.	DISEASES OF THE CIRCULATORY SYSTEM	400-468	21,913	18.7
	Rheumatic fever	400-402 410-416	38 1,619	1_/ 1.3
	disease	420-422 430-434 440-473 444-447 450-456	8,772 452 6,627 2,184 1,581	7.4 0.4 5.7 1.9
	Diseases of veins and other diseases of circulatory system	460-468	640	0.6
III.	DISEASES OF THE RESPIRATORY SYSTEM	470-527	5,459	4.7
	Bronchitis	500 <b>-</b> 502 510 <b>-</b> 527	1,242	1.1 3.6
IX.	DISEASES OF THE DIGESTIVE SYSTEM	530-587	2,899	2.5
•	Diseases of stomach and duodenum	540-545 560-561 570-578 580-587	866 339 339 1,355	0.7 0.3 0.3 1.2

<sup>1/</sup> The percentage was less than one-tenth of one percent.

Primary impa	airment	ISC code	Number	Percent
X. DISEASES OF THE GENITO-	-URINARY SYSTEM	590-637	904	0.8
Nephritis and nephrosis Other diseases of urina Diseases of the male ga	ary system enital organs	590 <b>-</b> 594 600 <b>-</b> 609 610 <b>-</b> 617	113 640 38	0.1
and parametrium Diseases of uterus and		620-626	38	1 <sub>2</sub> /
organs		630-637	75	0.1
		XIZ/		
XII. DISEASES OF THE SKIN AN	D CELLULAR TISSUE	690-716	678	0.6
Diseases of skin and su	obcutaneous tissue	700-716	678	0.6
XIII. DISEASES OF THE BONES A	AND ORGANS OF MOVEMENT	720-749	11,032	9.4
Arthritis and rheumatis fever		720-727	7,869	6.7
joint		730-738 740-749	1,958 1,205	1.7
XIV. CONGENITAL MALFORMATION	IS	750-759	1,242	1.1
XV. CERTAIN DISEASES OF EAR	RLY INFANCY	760-776	75	0.1
XVI. SYMPTOMS, SENILITY, AND	ILL-DEFINED CONDITIONS	780-795	1,393	1.2
Symptoms referrable to Senility and ill-define		780-789 790-795	1,129 264	1.0
(VII. ACCIDENTS, POISONINGS, OF INJURY)		n800 <b>-n</b> 999	6,364	5•3
Fracture of skull, spin Fracture of upper limb Fracture of lower limb Dislocation without fac Sprains and strains of	ture	N800-N809 N810-N819 N820-N829 N830-N839	301 75 1,092 38	0.3 0.1 0.9
muscles		N840-N848 N850-N856 N860-N869	226 2,033 38	0.2 1.7 <u>1</u> /

If The percentage was less than one-tenth of one percent.

<sup>2/</sup> There were no cases of disability due to Deliveries and Complications of Pregnancy, Childbirth and the Puerperium, Section XI.

Primary impairment	ISC code	Number	Percent
Laceration and open wound of face, neck, and trunk	N880-N888 N890-N898 N900-N908 N910-N918 N940-N949 N950-N959 N960-N979	113 75 301 38 38 151 753 38 1,054 1,280	0.1 0.1 0.3 1/ 0.1 0.6 1/ 0.9

 $<sup>{</sup>f 1\!\!/}$  The percentage was less than one-tenth of one percent.

## Secondary Impairment of Recipients

## November 1967

(Based on a 3 percent sample of case documents reported for the study month.)

	Secondary impairment $^{\underline{1}}\!\!\!/$	ISC Code	Number	Percent
	Total recipients		117,320	100.0
	Recipients with no secondary impairment		48,344	41.2
	Recipients with secondary impairment		68,976	58.8
I.	INFECTIVE AND PARASITIC DISEASES	001-138	1,733	1.4
	Respiratory Tuberculosis	001-008 010-019 020-029 080-096 120-138	866 151 339 264 113	0.7 0.1 0.3 0.2 0.1
II.	NEOPLASMS	140-239	678	0.6
	Malignant neoplasm of digestive organs and peritoneum	150-159	113	0.1
	organs	170-181 190-199 210-229 230-239	226 113 75 151	0.2 0.1 0.1 0.1
III.	ALLERGIC, ENDOCRINE SYSTEM, METABOLIC AND NUTRITIONAL DISEASES	240-289	12,348	10.5
	Allergic disorders	240-245 250-254 260 270-277 280-289	753 640 4,216 226 6,513	0.6 0.6 3.6 0.2 5.5
IV.	DISEASES OF THE BLOOD AND BLOOD-FORMING ORGANS .	290-299	678	0.6
٧.	MENTAL, PSYCHONEUROTIC, AND PERSONALITY DISORDERS	300-326	8,396	7.2
	Psychoses	300-309 310-318 320-326 325	1,242 2,259 3,012 1,883	1.1 1.9 2.6 1.6
VI.	DISEASES OF THE NERVOUS SYSTEM AND SENSE ORGANS .	330-398	7,944	6.7
	Vascular lesions affecting central nervous system Inflammatory diseases of central nervous system . Other diseases of central nervous system	330-334 340-345 350-357	791 188 2,861	0.7 0.2 2.4

<sup>2/</sup> Based on the International Statistical Classification of Diseases, Injuries and Causes of Death, Volume I (World Health Organization: Geneva, 1957).

	Secondary impairment	ISC Code	Number	Percent
	Diseases of nerves and peripheral ganglia Inflammatory diseases of eye Other diseases and conditions of eye Diseases of ear and mastoid process	360-369 370-379 380-389 390-398	866 38 2,221 979	0.7 1/ 1.9 0.8
VII	DISEASES OF THE CIRCULATORY SYSTEM	400-468	11,858	10.1
	Rheumatic fever	400-402 410-416 420-422 430-434 440-443 444-447 450-456	75 113 2,861 866 2,033 3,312 1,506	0.1 0.1 2.4 0.7 1.8 2.8 1.3
	circulatory system	460-468	1,092	0.9
VIII	DISEASES OF THE RESPIRATORY SYSTEM	470-527	3,653	3.1
	Pneumonia	490-493 500-502 510-527	38 1,092 2,523	1/ 0.9 2.2
IX.	DISEASES OF THE DIGESTIVE SYSTEM	530-587	4,066	3.5
	Diseases of buccal cavity and esophagus Diseases of stomach and duodenum	530-539 540-545 560-561 570-578 580-587	113 979 715 678 1,581	0.1 0.8 0.6 0.6
х.	DISEASES OF THE GENITO-URINARY SYSTEM	590-637	1,318	1.1
*,	Nephritis and nephrosis	590 <b>-</b> 594 600-609 610-617	151 715 226	0.1 0.6 0.2
	parametrium	620-626 630-637	75 151	0.1
χı.		xI.2/		
XII.	DISEASES OF THE SKIN AND CELLULAR TISSUE	690-716	452	0.4
	Infections of skin and subcutaneous tissue Other diseases of skin and subcutaneous tissue .	690-698 700-716	75 <b>3</b> 77	0.1
XIII.	DISEASES OF THE BONES AND ORGANS OF MOVEMENT	720-749	9,261	7.9
	Arthritis and rheumatism, except rheumatic fever Osteomyelitis and other diseases of bone and joint Other diseases of musculoskeletal system	720-727 730-738 740-749	6,550 1,318 1,393	5.6 1.1 1.2

<sup>1/</sup> The percentage was less than one-tenth of one percent.

<sup>2/</sup> There were no cases of disability due to Deliveries and Complications of Pregnancy, Childbirth and the Puerperium, Section XI.

•	Secondary impairment	ISC Code	Number	Percent
XIV	. CONGENITAL MALFORMATIONS	750-759	452	0.4
XV.	CERTAIN DISEASES OF EARLY INFANCY	760-776	75	0.1
XVI	SYMPTOMS, SENILITY, AND ILL-DEFINED CONDITIONS .	780-795	3,615	3.1
	Symptoms referrable to systems or organs Senility and ill-defined conditions	780-789 790-795	2,711 904	2.3
NXVII	. ACCIDENTS, POISONINGS, AND VICLENCE (NATURE OF INJURY)	n800-n999	2,449	2.1
	Fracture of skull, spine, and trunk  Fracture of upper limb  Fracture of lower limb  Dislocation without fracture  Sprains and strains of joints and adjacent muscles  Head injury (excluding skull fracture)  Laceration and open wound of face, neck and trunk  Laceration and open wound of upper limb  Laceration and open wound of lower limb  Laceration and open wounds of multiple location  Burns  Injury to nerves and spinal cord without bone  injury  Effects of poisons  Other and unspecified injuries and reactions	N800-N809 N810-N819 N820-N829 N830-N839 N840-N848 N850-N856 N870-N879 N880-N898 N890-N898 N900-N908 N940-N949 N950-N959 N950-N959	339 151 640 75 226 113 38 188 188 38 38 38	0.3 0.1 0.6 0.1 0.2 0.1 1/ 0.2 0.2 1/ 1/

 $<sup>\</sup>ensuremath{\mathcal{Y}}$  The percentage was less than one-tenth of one percent.

## Age of Recipient by Sex

## November 1967

	По	+ a 1		Se	×	
Age in years	Total		Men		Women	
1	Number	Percent	Number	Percent	Number	Percent
Total recipients	11 <b>7,3</b> 20	100.0	49,737 42	100.0	67 <b>,</b> 583	100.0
18 - 19	2,033 7,342 5,836 5,121 5,610	1.7 6.3 5.0 4.4 4.8	1,242 3,690 3,163 2,334 2,673	2.5 7.4 6.4 4.7 5.4	791 3,652 2,673 2,786 2,937	1.2 5.4 4.0 4.1 4.3
40 - 44	7,041 10,128 14,721 24,925 28,803	6.0 8.6 12.5 21.2 24.4	2,711 3,765 5,610 10,241 12,350	5.5 7.6 11.3 20.6 24.6	4,330 6,363 9,112 14,683 16,452	6.4 9.4 13.5 21.7 24.2
65 - 69	2,560 791 489 339 527	2.2 0.7 0.4 0.3 0.5	1,167 264 113 75 38	2.3 0.5 0.2 0.2 0.1	1,393 527 377 264 489	2.1 0.8 0.6 0.4 0.7
90 - 94	452 113 75	0.4 0.1 0.1	75 75 <del></del>	0.2 0.2 	377 38 75	0.6 0.1 0.1
Age unspecified	414	0.4	151	0.3	264	0.4
Average age	50.3	years	49.0	years	51.3	years

Source: Population estimates contained in this table are based on a three percent sample of case documents (ATD Cash Grant Permanent Sample - Characteristics of Caseload Schedules, Form DA 271.65) for the study month.

AID TO THE DISABLED

Public Assistance Status of Recipients' Spouse

November 1967

Public assistance	Total		
status of spouse	Number	Per	cent
Total married recipients a/.	29,255	100.0	
Receives public assistance	17,621	60.3	100.0
Aid to the Disabled	7,530	25.7	42.7
Other cash grant	8,510	29.2	48.3
Medical Assistance only	339	1.2	1.9
Other assistance	1,242	4.2	7.1
Does not receive public assistance	10,806	36.9	·
Public assistance status unspecified	828	2.8	

Represents 24.9 percent of all recipients.

Source: Population estimates contained in this table are based on a three percent sample of ATD recipients, as reported on case documents (Cash Grant Permanent Sample-Characteristics of Caseload Schedules, Form DA 271.65) for the study month.

## Aid Status of Persons Other Than Spouse who Share Recipient's Private Household

## November 1967

Aid status	Number	Percent
Total recipients	117,320	100.0
No such persons in household (or recipient is in a care facility)	70,181	59.8
Such persons are in household, but none receive assistance	<b>2</b> 0 <b>,</b> 219	17.2
Such persons are in household and receive the following types of assistance:		*
Cash grant	16,491	14.1
Medical Assistance Only	489	0.4
Other assistance, e.g., General Relief	3,426	2.9
Unspecified	7,493	6.4

Source: Population estimates in this table are based on a three percent sample of case documents (ATD Cash Grant Permanent Sample - Characteristics of Caseload Schedules, Form DA 271.65) for the study month.

# Type of Property Reserves of Recipients

## November 1967

Type of property reserves	Number	Percent
Total recipients	117,320	100.0
Recipients with no property reserves	74,62-	63.6
Recipients with one or more types of property reserves	42,65=	36.4ª/
Savings	16,255	13.9
Life insurance	14,872	12.7
Cash	9,601	8.2
Automobile evaluated as property	6,433	5.5
Interment plot	5,38-	4.6
Burial insurance	1,355	1.2
Real property	791	0.7
Revocable burial trust	42=	0.4
Irrevocable burial trust	41-	0.4
Other personal property	2,71	2.3

The parts do not add to the total because some recipients have more than one type of property reserves.

Source: Population estimates contained in this table are based on a three percent sample of ATD recipients, as reported on case documents (Cash Grant Permanent Sample - Characteristics of Caseload Schedules, Form DA 271.65) for the study month.

#### AID TO THE NEEDY DISABLED

Sources of Support of Approved Cases During the Twelve Months Before Approval of Aid

## January - December 1968

Sources of support	Number	Percent
Total, approved cases 1	. 52,2622/	100.0
Public assistance	. 14,711	28.1
Earnings	. 11,382	21.8
Mental Institution	9,446	18.1
OASDI (Social Security)	9,368	17.9
Spouse	7,123	13.6
Other benefits or pensions	. 4,994	9.6
Parents	4,568	8.7
Adult Children	. 3,174	6.1
Other relatives or friends	2,981	5.7
Savings	2,594	5.0
Unemployment benefits	. 2,478	4.7
County hospital	. 1,432	2.7
Workmen's compensation	. 736	1.4
Tuberculosis Institution	. 426	0.8
Nursing Home	. 348	0.7

<sup>1/</sup> Excludes inter-county transfers.

Source: Population estimates in this table are based on a three percent sample of cases approved for ATD as reported on case documents (ATD Cash Grant Permanent Sample - Characteristics of Cases Added Schedule, Form DA 271.61) for the period.

Items do not add to the total because a number of cases received support from more than one source.

April 27, 1970

The Honorable Gordon Duffy, Chairman Assembly Committee on Health and Welfare State Capitol - Room 5163 Sacramento, California 95814

#### Dear Mr. Duffy:

In your letter of April 22, 1970, you requested clarification on the subject of conformity with Section 402(a)(23) of the Social Security Act in connection with our MPB statutes.

You also requested copies of the relevant correspondence.

Section 402(a)(23) of the Social Security Act, added in 1967, requires that by July 1, 1969, the state adjust its standard of assistance to reflect fully changes in living costs since such amounts were established and any maximums that the state imposes on the amount of grant be adjusted proportionately. The second part of this requirement is directly affected by two recent decisions of the U. S. Supreme Court (Dandridge v. Williams, April 6, 1970 and Kaiser v. Montgomery, April 20, 1970) which declare that the state has the absolute power to establish maximum grants.

As you can imagine the oral discussions as well as the correspondence surrounding the subject have continued for several years. However, the most recent exchanges of correspondence summarize the situation as it now stands. This correspondence includes:

- 1. Letter dated January 28, 1970 from Mary Switzer, Department of Health, Education and Welfare to Mr. Paul Zimmer.
- 2. Reply thereto dated February 13, 1970.
- 3. Letter dated March 16, 1970 from John D. Twiname, Department of Health, Education and Welfare to Mr. Robert Martin.
- 4. Reply thereto dated April 3, 1970.
- 5. Letter dated March 23, 1970 from Philip Schafer, Department of Health, Education and Welfare to Mr. Robert Martin.
- 6. Reply thereto dated March 27, 1970.
- 7. Letter dated April 20, 1970 from Philip Schafer, Department of Health, Education and Welfare to Mr. Robert Martin.
- 8. Reply thereto dated April 24, 1970.

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You will note that none of these letters cites California for being out of conformity. It has been and is the position of this department that the State of California is in compliance with this requirement. In litigation currently pending in the U.S. District Court in San Francisco and based on an allegation that the state has failed to comply with Section 402(a)(23), this was also the position taken.

In summary, I would, therefore, repeat the testimony given before the Assembly Social Welfare Committee on April 21, 1970 by Mr. Emanual Newman, Deputy Director, Program Development Branch, that the Department of Health, Education and Welfare has questioned California's compliance with Section 402(a)(23); that there has been extended discussion of the topic.

In this connection, please note the significance of two dates contained in the letter listed above as No. 7. It was written on April 20 and had not come to Mr. Newman's or my attention by the time we appeared before your committee on the following day, and it designates July 1, 1970 as the date by which the differences—to which I would add "if any"—must be resolved.

It is my hope that this letter with its attachments will fully answer your question.

I'will be glad to furnish you with such further information on this subject as you may require.

Very truly yours,

Robert Martin Director

Attachments

bcc: Mrs. Elizabeth Palmer
Deputy Attorney General

Director's Files (Control #20303)
Central Files
Charles Hobbs
Jeff Davis
E. H. Newman
Phil Manriquez
Marion Chopson
Ario Dehnert
Legal Office
Chron. File
Bryant File

STATE SOCIAL WELFARE BOARD
SACRAMENTO 95814



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JACK W. THOMPSON, EXECUTIVE SECRETARY

April 29, 1970

Honorable Gordon Duffy, Chairman Assembly Committee on Health and Welfare Room 5163, State Capitol Sacramento, California 95814

#### 'Dear Gordon:

The State Social Welfare Board has carefully reviewed the several provisions contained in your Assembly Bill 1360. A major part of the business meeting of the board held in San Francisco on April 24 was devoted to legislative matters, principally AB 1360.

Board Member Thomas Daugherty of Sacramento, who is Chairman of our Legislative Subcommittee, attended your first hearing on AB 1360 and will be attending future hearings. His report, along with an analysis of the various provisions of AB 1360 provided by Department of Social Welfare staff, was received in advance of the board taking a position with respect to the legislative proposals. We trust that the following positions adopted by the board can be accepted for the record by the Assembly Committee on Health and Welfare.

The State Social Welfare Board voted its support of those provisions of AB 1360 relating to fraud and support. In addition, the board took a supportive position with respect to specific provisions of the bill as outlined below:

Section	37	Training and education of recipients
**	42	Staggering of aid payments
ů	43	Access to records
**	47	Lien provisions
. 11	50	Limiting aid to level of former residence
11	56	AFDC-U limited to federally-eligible cases
11	57	Eligibility to AFDC limited to low 25 percent
11	58	Public service employment of "U" fathers

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Section	59	New MARS provisions
11	62	Changing the maximum participation base
11	68	Pass-on social security increases in OAS
11	69	Increases relative's contribution scale
11	76 through 82	Various changes in the Food Stamp Program

The board also supports Section 38 having to do with the availability of social services to recipients. The board believes, however, that there exists a problem in the recipients not being aware of the availability of nonmandated services and consequently would not be in a position to make written requests for such services. As an alternative, the board suggests that the wording of this section be changed to provide for the termination of nonmandated services on written request of the recipient.

Most of the other provisions of the bill not mentioned above are closely tied to those which the board voted to support and consequently the board did not act on each specific part of the bill. We will be following the course of this legislation very closely and with a great deal of interest and I hope that I will be able to personally attend your next hearing.

I appreciate this opportunity of expressing the board's attitude with respect to this important piece of legislation.

Very truly yours,

Robert E. Mitchell Chairman

bcc: Governor Ronald Reagan
Lucian Vandegrift
Board Members (nonlegislative)
Robert Martin
Philip Manriquez