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WITHDRAWAL SHEET

Ronald Reagan Library

Collection Name EXECUTIVE SECRETARIAT, NSC: COUNTRY FILE

Withdrawer

3/31/2016 **KDB**

File Folder

CENTRAL AMERICAN COMMISSION - KISSINGER

FOIA

BIPARTISAN COMMISSION (1/31/84)

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	BIP	AKTISAN COMMISSI	ION (1/31/64)		F03-	-002/5
Box Number	27				SKI 494	NNER
ID Doc Type		Document Description	on	No of Pages		Restrictions
174617 MEMO		OLIVER NORTH TO MATERIAL REQUE TRANSMISSION TO		1	2/1/1984	B1 B3
174619 CABLE		CARACAS 1301		1	2/2/1984	B1
	PAR	8/6/2012	CREST NLR-748-22	7-45-2-	·1	
174620 CABLE		020200Z FEB 84		4	2/2/1984	B1
	PAR	1/7/2013	CREST NLR-748-2.	7-45-3-	-0	
174621 CABLE		TEXT OF CABLE IN (020200Z FEB 84)	T DOC #174620	4	ND	B1
	PAR	8/22/2012	CREST NLR-748-2	7-45-4	-9	
174622 MEMO		C. HILL TO R. MCF. AMERICAN LEADE BIPARTISAN COMM	ERS' REACTION TO	3	1/31/1984	4 B1

Freedom of Information Act - [5 U.S.C. 552(b)]

B-1 National security classified information [(b)(1) of the FOIA]

B-2 Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]

B-3 Release would violate a Federal statute [(b)(3) of the FOIA]

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C. Closed in accordance with restrictions contained in donor's deed of gift.

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3/31/16 FAS RECEIVED 31 JAN 84 15

TO

MCFARLANE

FROM HILL, C

DOCDATE 31 JAN 84

KIRKLAND, LANE

KEYWORDS CENTRAL AMERICA COMM

SUBJECT:	LATIN AMERICA	N LEADERS	REACTION	TO BI	PARTIS	AN	COMMISS	ION	RPT	
ACTION:	PREPARE MEMO	FOR MCFAR	LANE	DUE: 0	1 FEB	84	STATUS	S	FILES	
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National Security Council The White House

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Collection Name
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EXECUTIVE SECRETARIAT, NSC: COUNTRY FILE KDB 3/31/2016

File Folder FOIA

CENTRAL AMERICAN COMMISSION - KISSINGER F03-002/5

BIPARTISAN COMMISSION (1/31/84) SKINNER

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174617 MEMO 1 2/1/1984 B1

B3

OLIVER NORTH TO R. MCFARLANE RE MATERIAL REQUESTED FOR TRANSMISSION TO LANE KIRKLAND

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No Objection to Declassification in Part 2012/08/06: NLR-748-27-45-2-1

WHITE HOUSE SITUATION ROOM

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TO THE WHITE HOUSE

C O N F I DE N T I A L VIA PRIVACY CHANNELS SENSITIVE EYES

ONLY

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- 1. CONFIDENTIAL ENTIRE TEXT
- 2. ATTENTION OLIVER NORTH, NSC STAFF.
- 3. WILL MEET MR. KIRKLAND TONIGHT AND CONVEY THE PRESIDENT'S REQUEST. WILL ADVISE RESULTS EARLY MORNING OF 2 FEBRUARY.
- 4. BEST REGARDS, MENGES DECLASSIFY: OADR

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FM WHITE HOUSE TO CARACUS

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C O N F I D E N T I A L VIA PRIVACY.CHANNELS EYES ONLY WHOO909 SECTION 01 OF 02

REQUEST PASS EYES ONLY TO DR. CONSTANTINE MENGES. SPECIAL ASST. TO THE PRESIDENT WITH SEC SHULTZ PARTY ...

LATIN AMERICAN LEADERS' REACTION TO NBCCA REPORT (C) SUBJ:

- CONFIDENTIAL -- ENTIRE TEXT.
- LANE KIRKLAND, PRESIDENT AFL-CIO, ASKED FOR A SUMMARY OF LATIN LEADERS' REACTIONS TO REPORT OF NBCCA. FOLLOWING OVERVIEW SHOULD BE PROVIDED TO MR. KIRKLAND AT EARLIEST POSSIBLE CONVENIENCE.
- SUMMARY: IN GENERAL, LATIN AMERICAN LEADERS' PUBLIC AND PRIVATE COMMENT ON COMMISSION REPORT HAS BEEN CAUTIOUS, STRESSING THAT COMPREHENSIVE NATURE OF THE REPORT DEMANDS CAREFUL STUDY. SOME SAID THEY PLANNED TO WITHHOLD IN-DEPTH COMMENTS UNTIL SPANISH-LANGUAGE VERSION OF REPORT WAS AVAILABLE. NEARLY ALL SAID PRIVATELY THAT THE BIPARTISAN CONSENSUS WAS IMPRESSIVE. SOME SUGGESTED THAT ADMINISTRATION FOLLOW-UP TO IMPLEMENT RECOMMENDATIONS WAS MORE IMPORTANT THAN THE REPORT ITSELF.
- PRESIDENT BETANCUR EXPRESSED SOME OF EARLIEST COLOMBIA: LATIN REACTION TO COMMISSION'S WORK. HE CITED REPORT AS EVIDENCE OF A MORE RESPONSIBLE U.S. ATTITUDE TOWARD CENTRAL AMERICA AND QUOTED SECTIONS CALLING FOR COOPERATION RATHER THAN DOMINATION, ASSOCIATION RATHER THAN CONFRONTATION, AND A DECENT LIFE FOR ALL RATHER THAN EXPLOITATION. BETANCUR ALSO SAID THAT HIS GOVERNMENT WAS CONSIDERING INVITING COMMISSION MEMBERS, AS WELL AS REPRESENTATIVES OF THE EUROPEAN COMMUNITY, CONTADORA GROUP, INTER-AMERICAN DEVELOPMENT BANK, AND THE CENTRAL AMERICAN COUNTRIES, TO AN INTERNATIONAL SYMPOSIUM IN BOGOTA TO QUOTE...ANALYZE THOROUGHLY THE VARIOUS INITIATIVES TO SAVE THE REGION FROM A TOTAL CATASTROPHE WHICH WOULD HAVE SERIOUS WORLDWIDE REPERCUSSIONS UNQUOTE.
- 5. COSTA RICA: PRESIDENT MONGE, CITING A HISTORY OF UNFORTUNATE U.S. INTERVENTIONS IN THE REGION, SAID THE REPORT SHOWED THE U.S. DOS Review Completed.

PAGE 01

ON-FILE NSC RELEASE INSTRUCTIONS APPLY

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******CONFIDENTIAL*****

NOW WANTED TO GUOTE INTERVENE UNQUOTE IN A POSITIVE SENSE—QUOTE...TO COMBAT MISERY AND THE SUFFERING OF THE PEOPLE UNQUOTE. COSTA RICAN FOMIN SAID HE AGREED WITH THE GLOBAL FOCUS WHICH THE REPORT GIVES TO THE CENTRAL AMERICAN CRISIS. RODRIGO MADRIGAL, HEAD OF THE COSTA RICAN COUNTERPART MADRIGAL COMMISSION, NOTED FAVORABLY THAT THE REPORT DOESN'T IMPOSE A FOREIGN PRESCRIPTION FOR SOLVING OUR PROBLEMS, BUT QUOTE...OPENS THE WAY FOR A BROAD COLLABORATION THAT CAN ALSO-INCLUDE COUNTRIES IN EUROPE UNQUOTE.

- 6. HONDURAS: CARLOS FLORES, HONDURAN PRESIDENCY MINISTER AND HEAD OF GOH COUNTERPART COMMISSION, PRAISED REPORT'S ANALYSIS OF CENTRAL AMERICAN CRISIS. PREDICTABLY, THE SUAZO GOVERNMENT FEELS THE COMMISSION HAS UNDERESTIMATED HONDURAS' ECONOMIC NEEDS, REINFORCING THE BELIEF OF SOME HONDURANS THAT THE USG TAKES HONDURAS FOR GRANTED. THE GOH IS ALSO DISTURBED BY THE REPORT'S STATEMENT THAT THE SUAZO GOVERNMENT SUPPORTS ANTI-SANDINISTA GUERRILLAS OPERATING FROM HONDURAN TERRITORY. ARMED FORCES COMMANDER ALVAREZ NOTED THAT THE STATEMENT RAN CONTRARY TO MUTUALLY AGREED GROUND RULES OF DISCRETION ON SUCH MATTERS AND WAS SURE TO BE USED AGAINST HONDURAS WITHIN THE CONTADORA PROCESS.
- 7. GUATEMALA: INITIALLY, GUATEMALAN OFFICIALS REACTED ENTHUSIASTICALLY TO THE ASSISTANCE LEVELS PROPOSED IN THE REPORT. BUT REJECTED RECOMMENDATION THAT ASSISTANCE BE CONDITIONED ON PROGRESS IN VARIOUS ASPECTS OF HUMAN RIGHTS. GUATEMALAN REACTION HAS RECENTLY SHIFTED TO ACCEPTANCE OF MUTUALLY AGREED UPON QUOTE REQUIREMENTS, UNQUOTE AS A BASIS FOR BENEFITS, WHILE CONTINUING TO REJECT QUOTE CONDITIONALITY UNQUOTE PER SE.
- 8. DOMINICAN REPUBLIC: PRESIDENT JORGE BLANCO TOLD OUR AMBASSADOR INFORMALLY THAT HE IS GENERALLY PLEASED WITH THE REPORT. HE PARTICULARLY SUPPORTS LINKING AID TO IMPROVEMENT IN HUMAN RIGHTS AND ALSO AGREES WITH THE NEED FOR INCREASES IN BOTH ECONOMIC AND MILITARY ASSISTANCE. HE IS CONCERNED THAT THE REPORT IGNORES FATE OF CARIBBEAN, WHICH IS LINKED ECONOMICALLY. SOCIALLY, AND POLITICALLY WITH CENTRAL AMERICA. HE ARGUES THAT IF THE U.S. IGNORES ECONOMIC HARDSHIPS AND MILITARY WEAKNESSES OF THE CARIBBEAN NATIONS, THE REGION WILL REMAIN POOR AND OPEN TO UNREST BOTH WITHIN AND WITHOUT.
- 9. VENEZUELA: PRESIDENT-ELECT LUSINCHI HAS MADE NO PUBLIC OR PRIVATE COMMENT ON THE REPORT. INITIAL REACTION OF FOMIN-DESIGNATE, MORALES PAUL, WAS NEGATIVE, BUT MORALES PAUL LATER SAID HE NEEDED TO STUDY THE REPORT MORE CAREFULLY BEFORE MAKING ADDITIONAL COMMENTS.
- 16. MEXICO: THERE HAS BEEN CONSIDERABLE DISCUSSION OF THE REPORT

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IN MEXICAN PRESS. UNTIL RECENTLY PRI LEGISLATORS WHO COMMENTED PUBLICLY WERE ABOUT EQUALLY SPLIT BETWEEN THOSE WHO REACTED FAVORABLY AND THOSE WHO WERE CRITICAL. ON JANUARY 27, PRESIDENT DE LA MADRID IS QUOTED IN A REUTERS DISPATCH AS HAVING SAID HE QUOTE COULD NOT ENDORSE THE REPORT BECAUSE IT PUT TOO MUCH WEIGHT ON MILITARY AID FOR EL SALVADOR UNQUOTE. FOREIGN MINISTRY IS STILL QUOTE STUDYING THE REPORT UNQUOTE.

11. NICARAGUA: REACTION TO REPORT IN MANAGUA HAS BEEN NEGATIVE. ORTEGA SAID THE REPORT WAS INTENDED TO FORTIFY A POLICY OF PRESSURE AND AGGRESSION AND JUNTA MEMBER SERGIO RAMIREZ CLAIMED 913 #0909
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PAGE 03 OF 03 TOR: 033/02102 DTG: 0202002 FEB 84

******CONFIDENTIAL***

No Objection to Declassification in Part 2013/01/07 : NLR-748-27-45-3-0 WHITE HOUSE SITUATION ROOM



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THE REPORT WAS SO EXTREMIST THAT EVEN P	RESIDENT REAGAN WAS
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12. CUBA: CUBAN ASSESSMENT HAS BEEN U	INIFORMLY NEGATIVE. CUBAN
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COMMISSION REPORT A REPLAY OF THE QUOTE	WELL-KNOWN WHITE HOUSE

13. YOU ARE AUTHORIZED TO HAVE MR. KIRKLAND READ THIS CABLE BUT NOT TO RETAIN UNLESS SECURE STORAGE CAN BE ASSURED. WARM REGARDS, MCFARLANE.

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TO BUILD A PUBLIC CONSENSUS WITHOUT WHICH QUOTE...IT WOULD BE DIFFICULT TO APPLY ITS AGGRESSIVE AND REACTIONARY POLICY IN

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REQUEST PASS EYES ONLY TO DR. CONSTANTINE MENGES, SPECIAL ASST. TO THE PRESIDENT WITH SEC SHULTZ PARTY

SUBJ: LATIN AMERICAN LEADERS' REACTION TO NECCA REPORTANT(C)

1. CONFIDENTIAL -- ENTIRE TEXT.

NLRR 748-27-45-4-9
BY (COO NARA DATE 8/22/12

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- 4. COLOMBIA: PRESIDENT BETANCUR EXPRESSED SOME OF EARLIEST
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CONFIDENTIAL

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CENTRAL AMERICAN COMMISSION - KISSINGER F03-002/5

BIPARTISAN COMMISSION (1/31/84) SKINNER

Box Number

27

IDDocument TypeNo of Doc DateRestrictionsDocument Descriptionpagestions

174622 MEMO 3 1/31/1984 B1

C. HILL TO R. MCFARLANE RE LATIN AMERICAN LEADERS' REACTION TO BIPARTISAN COMMISSION REPORT

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UNCLASSIFED ENCLOSUME SRECEIVED 01 FEB 84 09

TO

MCFARLANE

FROM SABLE

31/16 600

DOCDATE 31 JAN 84

HILL, C

31 JAN 84

KEYWORDS: CENTRAL AMERICA COMM

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SUBJECT PRES KICKOFF FOR KISSINGER COMM PACKAGE

ACTION: FOR INFORMATION

DUE: 01 FEB 84 STATUS X/S FILES

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FOR ACTION

FOR CONCURRENCE

FOR INFO

MCFARLANE

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COMMENTS

DISPATCH

National Security Council The White House

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Situation Room				
I = Information A =	Action	R = Retain	D = Dispatch	N = No further Action
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National Security Council The White House

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I = Information A = A	ction R = Retain	D = Dispatch	N = No further Action
cc: VP Meese	Baker Deaver O	ther	
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MEMORANDUM

NATIONAL SECURITY COUNCIL.

February 2, 1984

ACTION

MEMORANDUM FOR ADMIRAL JOHN POINDEXTER

THROUGH:

ROBERT M. KIMMITT

FROM:

RONALD K. SABLE

SUBJECT:

Presidential Kickoff of Kissinger Commission

As currently envisioned, the Friday, February 3, Kickoff of the Kissinger Commission Legislative Initiative has four main components:

- -- Press Background Briefing;
- -- Presidential meeting with Congressional leaders and Commission members;
- -- Warm-up briefing for Diplomatic corps, Government officials and Private Sector; and
- -- Presidential statement to Diplomatic corp, Government officials and Private Sector audience.

The sequence of events, activity, and players involved follows:

FRIDAY, FEBRUARY 3

- 9:15 Press Background Briefing by Ken Dam in Press Room, Fact Sheets to be provided by State. (Sims working.)
- 9:45 Cabinet Room meeting attendees arrive; Ken Dam follows President's remarks. (Oglesby and North working.) Kissinger and five other Commission members attend with Bipartisan Leadership.

East Room Briefing attendees arrive for warm-up briefing by Craig Johnstone (State/ARA). (We are working with State/WH Legislative Affairs and Social Office.)

10:30 Cabinet Room meeting ends; Bipartisan leadership and Kissinger Commission members depart for East Room. (Oglesby working with Advance Office.)
Warm-up briefing ends; stretch break in place.

- 10:35 Commission members and Bipartisan leadership arrive East Room from Cabinet Room.
- 10:40 President arrives East Room and gives prepared statement announcing a forthcoming legislation package. (Oglesby, North, Sable working.)
 - Diplomatic corps, Commission members and Bipartisan leadership seated in front row (Gahl Hodges, State and NSC/Sable are working.)
 - Fact sheets will be available after the President's remarks. (State will provide.)

Attached at Tab I is the State prepared implementation package for Friday's activity. We have added DOD invitees to the package.

- Secretary Weinberger and Chairman Vessey will not attend; testifying before the HASC; Dr. Ikle and Mr. Rourke will attend the warm-up briefing.
- State provided incorrect cost figures for the economic assistance portion of the legislation package. We have corrected the information in concert with OMB/Al Keel.
- Currently NSC invitees to the Cabinet meeting include yourself and Lehman. We would propose the attendance at the 10:15 East Room function include Kimmitt, Fortier, Menges, Sable and Thompson.

Invitee lists for the events are being staffed as follows:

- State inviting Diplomatic corps, State and related agencies.
- Cabinet Affairs inviting other Departments except for Defense.
- White House Legislative Affairs inviting Congressional.
- NSC inviting Defense and Kissinger Commission representatives.
- Public Liaison inviting Private Sector.

Recommendation

1.	That you approve the NSC invit	
	Room meeting (yourself and C.	Lehman).
	Approve	Disapprove
2.	That you approve the NSC invit	tee list for the Warm-up
	Briefing and Presidential Stat	tement (yourself, C.
	Lehman, Kimmitt, Fortier, Northompson).	
	Approve	Disapprove
3.	That you approve the briefing events (Tab II).	papers for tomorrow's
	Approve	Disapprove

Attachments

State Implementation Package Briefing Papers Tab I Tab II

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United States Department of State



Washington, D.C. 20520

31 January 1984

MEMORANDUM FOR MR. ROBERT C. McFARLANE THE WHITE HOUSE

SUBJECT:

Presidential Kickoff for Kissinger Commission Legislation

We understand that the ceremonies for the President's transmittal of the Jackson Plan legislation will begin at 11:00 a.m. on Friday, February 3, with two simultaneous meetings:

- -- A Presidential meeting with Congressional Leaders in the Cabinet Room;
- -- A briefing by a senior State Department official for other invited guests in the East Room.

Presidential Meeting with Congressional Leaders

Attached at Tab 1 is a list of recommended Congressional invitees, including the eight senior Congressional advisors to the NBCCA. The list has been kept tight because of the limited number of people who can be accommodated in the Cabinet Room. Acting Secretary Dam would accompany the President to this meeting. We also recommend that the Chairman and members of the NBCCA be included. Talking points for the President's use are attached at Tab 2.

East Room Ceremonies

Following the President's meeting with the Congressional Leaders, approximately at 11:30 a.m., the President and those with him in the Cabinet Room would move to the East Room, where the President will make a brief statement, lasting about 5 minutes, announcing the package to all invited guests. A draft statement for the President's use is attached at Tab 3.

Suggested guest lists for the East Room ceremony are attached at Tabs 4-7. These include: a list of Ambassadors to the United States from the countries of Central America, the Caribbean, the remaining countries of the Hemisphere and OECD members, as well as the Central American Ambassadors to the OAS and the OAS leadership (Tab 4); representatives of the State Department (Tab 5); other U.S. Government agencies (Tab 6);

and a proposed list of private sector invitees (Tab 7). The latter list was coordinated with Caribbean/Central America Action and includes the C/CAA Board and the Americas Society Board.

We will be prepared to provide a background briefing for the press when it is desired. Fact sheets and related explanatory material will be available for that purpose. A recommended list of additional Members of Congress and staff to invite to the East Room ceremonies is being forwarded separately.

Charles Hill Executive Secretary

Charles Hill

Attachments:

- Tab 1 Recommended Congressional Invitees for Cabinet Room Meeting at 11:00 a.m.
- Tab 2 Talking Points for Cabinet Room Meeting
- Tab 3 President's Draft Statement for East Room Ceremony
- Tab 4 Guest List East Room Ceremony: Diplomatic Corps
- Tab 5 Guest List East Room Ceremony: State Department
- Tab 6 Guest List East Room Ceremony: Other U.S. Agencies
- Tab 7 Guest List East Room Ceremony: Private Sector
- Tab 8 Guest List East Room Ceremony: Additional Members of Congress and staff (List to be forwarded separately)

Drafted: ARA/JMichel:H/GDeSantilland:osd 1/31/84:x28562:x28728 FRONT-427

Clearance:H:RTurner 757

Recommended Congressional Invitees

Congressional Leadership

House

Speaker O'Neill

* Majority Leader Wright

Minority Leader Michel

Minority Whip Lott

House Foreign Affairs Committee Chairman Fascell

* House Foreign Affairs Committee Ranking Minority Leader Broomfield

House Armed Services Committee Chairman Price House Armed Services Committee Ranking Minority Leader Dickinson

House Permanent Select Committee on Intelligence Chairman Boland

House Permanent Select Committee on Intelligence Ranking Minority Leader Robinson

House Appropriations Committee, Subcommittee on Foreign Operations Chairman Long

* House Appropriations Committee Ranking Minority Leader Kemp

Senate

Majority Leader Baker

Minority Leader Byrd

Senate Foreign Relations Committee Chairman Percy

Senate Foreign Relations Committee Ranking Minority Leader Pell

Senate Armed Services Committee Chairman Tower

Senate Armed Services Committee Ranking Minority Leader Nunn

Select Committee on Intelligence Chairman Goldwater

Select Committee on Intelligence Ranking Minority Leader Moynihan

Senate Appropriations Committee, Subcommittee on Foreign Operations Chairman Kasten

- * Senate Appropriations Subcommittee on Foreign Operations Ranking Minority Leader Inouye
- * Also served as Senior Congressional Counsellors, National Bipartisan Commission on Central America (NBCCA)

Other NBCCA Senior Congressional Counsellors

Rep. Barnes Sen. Mathias

Sen. Bentsen

Sen. Domenici

THE CENTRAL AMERICA DEMOCRACY, PEACE AND DEVELOPMENT INITIATIVE ACT

Talking Points for the President

OVERVIEW

- -- The consensus reached by the Bipartisan Commission on Central America is truly remarkable. The report is worth reading just to realize how far-reaching that consensus is.
- -- Its message is compelling: The crisis is serious. Our help is vitally needed. Fundamental U.S. interests -- moral and strategic -- are at stake.
- -- We have a responsibility to act. As Commission member Robert Strauss wrote in the WASHINGTON POST: "I do not believe that anyone can responsibly advocate that this nation do nothing, that it can turn its back on the repression and poverty that breed totalitarianism of the left and the right."
- -- The Commission recommends -- and I agree -- that a larger commitment of resources, provided with greater continuity and predictability over a number of years, is necessary to bring democracy, peace and equitable prosperity to Central America.
- -- The proposed legislation for the "Central America Democracy, Peace and Development Initiative Act" is based on the Commission's analysis and embodies its recommendations.
- -- As the Commission recommends, our policy is guided by the principles of democratic self-determination, economic and social development that is fair to all, respect for human rights, and cooperation in meeting threats to the security of the region.
- -- Actions consist of a comprehensive and balanced mix of economic, political, diplomatic and security activities which must be implemented simultaneously. The proposals are based on the fact that Central America's problems are caused both by long-standing inequities and by Soviet, Cuban and Nicaraguan attempts to take advantage of grievances for their own ends.
- -- The Commission's report -- and this legislation -- follow the spirit of Scoop Jackson: His twin devotion to higher living standards and a stronger national defense. And also his commitment to non-partisanship when the national interest was involved. That is the spirit I hope to see during the consideration of the Jackson Plan.

HIGHLIGHTS OF THE LEGISLATION

Economic Assistance

- -- Commission recommended \$400 million in supplementary economic assistance in FY 1984.
 - -- Our request is for \$400 million.
 - -- During last several years, per capita GDP has fallen by 35% in El Salvador, 23% in Costa Rica, 14% in Guatemala, and 12% in Honduras.
- -- Commission recommended \$8 billion economic aid for next five years, FY 1985-89.
 - -- Our implementation plan calls for \$5.9 billion in appropriated funds and \$2 billion in insurance and guarantees.
 - -- For "FY 1985, our request is \$1,120.0 million in appropriated funds and \$600 million in insurance and guarantees.
 - -- Major beneficiaries of direct, bilateral aid in FY 1985 will be El Salvador (\$341 m.), Costa Rica (\$208 m.), Honduras (\$139 m.), and Guatemala (\$96.4 m.).
- -- Commission recommended a comprehensive approach to promote democratization, economic growth, human development and security. The Administration's plan for the first year (FY 1985) of a five year initiative includes the following:
 - -- \$540 million to finance critical imports by the private sector.
 - -- A \$185 million program in labor intensive infrastructure and housing projects.
 - -- \$113 million for education (including literacy and teacher corps), training and scholarships.
 - -- \$210 million for development of agriculture.
 - -- Special funding for the National Endowment for Democracy, earmarked for Central America, as well as other assistance to democratic institutions.

Military Assistance

- -- Without enhanced security, economic assistance and diplomatic efforts would be undermined.
- -- The Commission specifically recommends significantly increased levels of military aid to El Salvador and warns against providing "too little to wage the war successfully."

-- Proposed assistance:

- -- For El Salvador: \$178.7 million in FY 1984 supplemental assistance and \$132.5 million for FY 1985. Added to the \$64.8 million made available by the FY 1984 Continuing Resolution, the total FY 1984-85 program for El Salvador would be \$376 million.
- -- For the rest of Central America, we propose \$80.35 million in FY 84 supplemental military assistance and \$123.4 million for FY 1985. Honduras will be the major recipient.

Conditionality of Military Assistance to El Salvador

- -- The Commission recommends that military aid to El Salvador should be made "contingent", through legislation requiring periodic reports, upon demonstrated progress in reaching certain objectives such as free elections and reduction of death squad activities.
- -- There is agreement within the Executive, the Congress and the Commission that human rights progress is essential in El Salvador to ensure a successful outcome of the war and the protection of U.S. interests, and that U.S. assistance be conditioned on this progress as well as other priority objectives.
- -- The proposed legislation, therefore, requires semi-annual reports to Congress which assess the policies which the GOES adopts for achieving political and economic development and conditions of security. The legislation calls upon the President to ensure that military assistance fosters progress toward reaching our overall objectives, including human rights, and toward this end directs him to impose conditions on military assistance in every appropriate instance.

Central American Development Organization (CADO)

- -- In line with the Commission's recommendations, the legislation provides guidance for cooperation with the Central American countries and other donors in establishing CADO.
- -- The legislation would require that the President take CADO's recommendations into account in determining the nature and levels of all bilateral economic assistance to countries in the region, although it does not direct that CADO have control over specific funds.

SUGGESTED PRESIDENTIAL STATEMENT ON NBCCA LEGISLATION THE WHITE HOUSE, FEBRUARY 3, 1984

This is an election year. A time for the party politics that help keep our democracy strong. But I am here today for a very different reason: to present legislation based on a remarkable bipartisan consensus -- and which I am asking the Congress to examine in the same spirit.

It is appropriate that the "Central America Democracy, Peace and Development Initiative" be called the "Henry Jackson Plan." Not just because Senator Jackson proposed the idea of the Bipartisan Commission on Central America, or because he served until his death as one of its Senior Counselors. But because he stood for something very special in American politics. Scoop Jackson stood for national security and human betterment, because he knew that one without the other is meaningless.

Henry Jackson also understood that there is no such thing as a "quick-fix" for Central America. This legislation is not a recipe for a fast, cheap solution. The Commission Report makes it clear that only a substantial commitment of resources, provided predictably over a number of years, can do what has to be done: enable the countries in this neighboring region to improve their peoples' lives, strengthen their democracies so that they can form their own

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futures, and -- at the same time -- defend themselves against forces which reject democracy and exploit legitimate grievances for their own strategic ends.

I urge the Congress to study the Commission Report. To give the Jackson Plan its urgent attention. And to act favorably on this comprehensive and balanced program.

Because the crisis is acute. Our neighbors in Central America urgently need the help of the only country capable of making the difference.

Because we have a responsibility. U.S. moral and strategic interests are both engaged -- in an area in which we have historically been involved. Doing nothing, or doing too little, are not choices worthy of the United States.

Because it is based on sound analysis. The policy is rooted in the consensus judgment that the area's problems have both indigenous and extra-regional causes.

Because the goals are realistic. The region's most enlightened forces strongly believe that we and they can work together successfully to strengthen the moderate, democratic center in Central America. These same people are convinced that our active participation will serve both to



defeat communism and to bolster respect for human freedom in this critical part of our hemisphere.

Because the approach is right. There is broad agreement that effective action must include a mix of developmental, political, diplomatic and security elements simultaneously, equitably and humanely pursued: Economies must be protected as well as developed. Governments must be worth defending. There is no such thing as a wholly "political" or wholly "military" solution to Central America's problems.

And because the alternative to this plan is continued destabilization, human suffering and an uncertain future which would require more costly actions.

What I am proposing to the Congress is not an impossible dream. It is much like the American dream, but in a troubled setting. We have the resources to do it. The people in Central America want us to do it. Our enemies -- extremists of the left and the right -- would be delighted if we did not. And it will cost more if we don't do it now.

I ask that you join with me and with our friends in Central America to take action in our common interest.

Thank you.

Drafted:

ARA/PPC:MSkol 632-9193 4248P

Cleared:

ARA: JMichel (draft)
PA: ARomberg (draft)
PA: TBleha (draft)
ARA/ECP: GRosen (draft)
ARA/CEN: HEisner (draft)
ARA/CEN: PPSarros (draft)
AID-LAC: PAskin (draft)

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Luxembourg Paul Peters		3933 Fordham Rd.N.W. 20016	966-6282
Netherlands Jan Hendrick Lubbers		2347 S.St.N.W. 20008	234-1136
New Zeala	and L.R. Adams-Schneider	27 Observatory Cir.N.W. 20008	328-4890
Norway F	Knut Hedemann	3401 Mass. Ave.N.W. 20007	333-1633
	Leonardo Mathias	2125 Kalorama Rd.N.W. 20008	483-7075
	abriel Manueco	2801 16th. St.N.W. 20009	265-0252
Sweden (Count Wilhelm Wachmeister	3900 Nebraska Ave.N.W. 20016	362-3270
Switzerla	and Anton Hegner	2920 Cathedral Ave.N.W. 20008	745-7975
	Sukru Elekdag	1606 23rd. St.N.W. 20008	667-6400
	ingdom Sir Öliver Wright	3100 Mass. Ave.N.W. 20008	462-1340

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Under Secretary for Security Assistance, Science & Technology William Schneider, Jr.

Assistant Secretary for Congressional Relations

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U.S. Permanent Representative to the OAS

J. William Middendorf, II

Special Envoy for Central America

Richard B. Stone

Coordinator for Public Policy for Latin America and the Caribbean Otto J. Reich

Deputy Assistant Secretary for Inter-American Affairs James H. Michel

Deputy Assistant Secretary for Central America

L. Craig Johnstone

Deputy Assistant Secretary for Congressional Relations
J. Edward Fox

Director for Regional Economic Policy in Latin America Gerald A. Rosen

Deputy Director for Central American Affairs Adolph H. Eisner

GUEST LIST FOR JACKSON PLAN TRANSMITTAL CEREMONY

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Ass't Administrator, Bureau for Private Enterprise

Elise R. W. du Pont

Ass't Administrator (Designate), Bureau of Latin America & the Caribbean Victor Rivera

Acting Asst Administrator, Bureau for Latin America & the Caribbean Marshall Brown

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Director, Office of Development Resources (LAC)

Dwight B. Johnson

Director, Office of Caribbean Affairs (LAC)

James Holtaway

Director, Office of Central American and Panamanian Affairs
Peter Askin

Chief, Private Sector Division (LAC/DR)

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Director

Charles Z. Wick

Peace Corps

Director

Loret Miller Ruppe

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President

Craig A. Nalen

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President and Chairman

William H. Draper III

Office of the United States Trade Representative

US Trade Representative

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Director, Congressional Affairs

William Maroni

Deputy Director, Congressional Affairs

Mary Tinsley

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Special Assistant to the US Trade Representative

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Department of Agriculture

Secretary

John R. Block

Department of Commerce

Secretary

Malcolm Baldridge

Director General, Foreign Commercial Service

Kenneth George

Director, Caribbean Basin Information Center

Larry Theriot

Department of Interior

Secretary

William P. Clark

Department of Labor

Secretary

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National Security Council The White House

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THE WHITE HOUSE

WASHINGTON

MEETING FOR JAMES A. BAKER III
WITH SELECTED MEMBERS OF THE
HOUSE AND SENATE ON THE LEGISLATIVE
PACKAGE FOR CENTRAL AMERICA

DATE: February 1, 1984 LOCATION: Roosevelt Room

TIME: 3:00 p.m. (one hour)
FROM: _ M. B. Oglesby, Jr.

I. PURPOSE

To consult with key House and Senate leaders prior to the finalization of the Administration's legislative package on Central America, and to secure their support for the package.

II. BACKGROUND

On January 11, 1984 the findings and recommendations of the Kissinger Commission were announced. Since that time, the Administration has been reviewing the report and analyzing possible legislative proposals and strategy. In order for the Administration to have a reasonable prospect for legislative success this year, it is vitally important for key Congressional leaders to sign on—or at least not object—to the legislative package before it is transmitted to the Hill. In this regard, it is felt that the key Congressmen and Senators desire to have a voice in shaping the legislative package—particularly with respect to the issue of "conditionality." Our ability to assemble a relatively broad—based bipartisan coalition is particularly crucial to our prospects for success in the House.

The President pocket vetoed the bill H.R. 4042--which would have extended the existing certification requirements associated with American aid to El Salvador (i.e., "conditionality")--on November 30, 1983. Since that time, a group of Congressmen led by Michael Barnes (D-MD) has filed a suit challenging the constitutionality of this pocket veto. According to published reports, the Senate leadership may join the suit; and there are renewed indications that House Republican leaders also are considering joining the suit. On Thursday, January 26, 1984, Representative Barnes and eighty House cosponsors introduced H.R. 4656. If enacted, this bill would reinstate the certification requirements which were voided by the President's veto until such time as new legislation

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is enacted to provide conditions on U.S. military assistance to El Salvador or until the end of Fiscal Year 1984, which—ever comes first. House Floor action has not been scheduled. However, the bill could be considered in the House as early as next week. It is hoped that the "conditionality" issue can be resolved in the overall context of the Central America legislative package to be discussed during this meeting.

TII. PRESS PLAN

There will be no press coverage during the meeting. However, it is anticipated that Congressional participants will encounter Press Corps representatives while entering and departing the White House.

IV. SEQUENCE OF EVENTS

- 1) Opening remarks by Jim Baker
- 2) Summary of legislative package by Ken Dam
- 3) Open discussion with congressional participants

Attachments:

- (A) List of Participants
- (B) Talking Points (Provided by NSC)

PARTICIPANTS

James A. Baker III
Richard Darman
Robert McFarlane
Ken Dam
M. B. Oglesby, Jr.
Dennis Thomas
Pam Turner
Chris Lehman
David Wright
Mike Hudson
Al Keel
Tapley Bennett

Congressional Participants

House:

Jim Wright (D-Texas)
Jack Kemp (R-New York)
William Broomfield (R-Michigan)
Michael Barnes (D-Maryland)
Dante Fascell (D-Florida)

Senate:

Lloyd Bentsen (D-Texas)
Daniel Inouye (D-Hawaii)
Charles Mathias (R-Maryland)
Pete Domenici (R-New Mexico)
Charles Percy (R-Illinois)
Bob Kasten (R-Wisconsin)

TALKING POINTS

- -- APPRECIATE YOUR COMING TO THIS MEETING.
- -- WANTED TO BRING YOU UP TO DATE ON OUR EFFORTS TO MOVE FORWARD ON THE KISSINGER COMMISSION RECOMMENDATIONS.
- -- EVERYONE HERE RECOGNIZES THE IMPORTANCE OF CENTRAL AMERICA AND THE NEED TO RAPIDLY ACHIEVE ECONOMIC DEVELOPMENT THERE AND POLITICAL STABILITY IN THE REGION.
- -- WE SEE THE LEGISLATIVE PACKAGE WE CALL THE CENTRAL AMERICAN DEMOCRACY PEACE AND RECOVERY INITIATIVE ("THE HENRY JACKSON PLAN") AS A MEANS TO FULLY IMPLEMENT THE RECOMMENDATIONS OF THE BIPARTISAN COMMISSION.
- -- THE COMMISSION RECOGNIZED THIS URGENT NEED IN THE RECOMMENDATIONS INCLUDED IN THAT REPORT.
- -- THE PRESIDENT BELIEVES STRONGLY THAT WE MUST MOUNT A TRULY BIPARTISAN EFFORT TO IMPLEMENT THE RECOM-MENDATIONS OF THE COMMISSION.
- -- WE HAVE ASKED YOU HERE TO SHARE OUR THINKING ON A LEGISLATIVE PACKAGE AND TO SOLICIT YOUR VIEWS. WE WANT TO GET YOUR INPUT BEFORE WE FINALIZE OUR LEGISLATIVE-PROPOSALS.
- -- OBVIOUSLY, WE ALSO WANT TO SOLICIT YOUR SUPPORT -- AND WOULD LIKE YOU TO CONSIDER CO-SPONSORING THE LEGISLATION WHEN IT GETS UP TO THE HILL.
- -- LET ME ASK KEN DAM TO GIVE YOU A BRIEF SUMMARY OF THE LEGISLATIVE PACKAGE AND THEN WE CAN GET INTO DISCUSSION.

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