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United States Department of State

Washington, D.C. 20520 System II 91245

December 5, 1985

SECRET/SENSITIVE

MEMORANDUM FOR MR. ROBERT C. MCFARLANE THE WHITE HOUSE

SUBJECT: Gorbachev Proposal on Testing

Soviet Ambassador Dobrynin today delivered to the Secretary a letter to the President from Gorbachev with a proposal on nuclear testing. The letter, which is attached, reiterates the Soviet moratorium proposal but adds some new twists; the moratorium would extend to peaceful nuclear explosions; and both sides would agree to allow visits by observers to sites of ambiguous activities. We will provide separately our views on a response.

Wicholas Platt Executive Secretary

NLS F99-051 # 377 EY _ C+J , NARA, DATE _ 7/25/00

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United States Department of State5 ADD-0

Washington, D.C. 20520

December 19, 1985

MEMORANDUM

TO:

C45 F99-05

7/25/00

Admiral John M. Poindexter Deputy Assistant to the President National Security Affairs

FROM: Ambassador Max M. Kampelman / MAry

SUBJECT: Response to Gorbachev's Letter on Nuclear Testing

Even though I believe that Option A is not likely adequately to match the public appeal of the Gorbachev proposal, I hesitate to recommend Option B and be contrary to the strong recommendation from the Joint Chiefs, even though I have not seen and do not fully appreciate the reasons behind their objections to Option B.

Our current policy on testing does not have high public credibility as reflected in wide-spread Congressional skepticism. It is, therefore, essential that Option A, were it to be accepted by the President, be significantly beefed up with a clear indication by the President that he would like to recommend to the Senate the ratification of the Threshold Test Ban Treaty (TTBT) of 1974 banning underground testing above 150 kilotons and the companion Peaceful Nuclear Explosions Treaty (PNET) of 1976.

The United States should not take steps which might endanger our security interests simply for the sake of satisfying what we perceive to be public or Congressional pressures. We are, however, fully complying with both treaties without getting any bargaining or public relations credit for it. The treaties were not ratified because of concerns about verification. My recent visits to Los Alamos and Livermore have persuaded me that new technological developments make the verification problem much more manageable. I am told that two to three calibration shots per side could settle this problem for us by substantially reducing uncertainty in yield estimation. In my judgment, the President's response to Gorbachev should note the fact that an undoubted irritant in our bilateral relationships is the fact that the United States negotiated and then signed these two treaties without ratifying them. The President should assert he wants to eliminate that irritant and his proposal for an experts meeting to find common ground is designed toward that end.

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Ratification is not a "slippery slope" toward a pressure to adopt a Comprehensive Test Ban (CTB). It would open the door to the principle of on-site inspection and would lessen pressures from Allies and the Congress. It would also serve to test Gorbachev's earnestness in seeking to improve arms control progress with us.





United States Department of State

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Washington, D.C. 20520 SYSTEM II 91245

SECRET/SENSITIVE

December 26, 1985

MEMORANDUM FOR VADM JOHN M. POINDEXTER THE WHITE HOUSE

SUBJECT: GORBACHEV LETTER ON NUCLEAR TESTING

The Soviet Embassy has transmitted to us the signed original letter from General Secretary Gorbachev to President Reagan on nuclear testing, dated December 5, 1985. In forwarding it to you, we have enclosed an English language translation.

Nicholas Platt /

Executive Secretary

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Unofficial translation

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NLS F99-051 #378

BY And , NARA, DATE 10/14/00

His Excellency Ronald W.REAGAN The President of the United States of America Washington, D.C.

December 5, 1985

Dear Mr. President,

In this message of mine I would like to express some considerations and proposals as a follow-up to our exchange of views.

After the Geneva meeting we have a common task - to do all that is necessary and possible so that its results which were met with satisfaction everywhere, be reinforced by practical agreements and measures leading to the termination of the arms race, strengthening of the security of all states and revitalization of the situation in the world. This is precisely what is expected of us as leaders of the two major powers.

The Soviet-American talks on nuclear and space weapons are, of course, of special importance. We favor achieving real progress at these talks, as well as at the conference in Stockholm, at the negotiations in Vienna and in other fora.

But there is an issue where concrete and rather weighty and tangible results can be achieved already now. This is the issue of stopping nuclear tests.

The Soviet Union unilaterally introduced since August 6 and has been observing a moratorium on all nuclear explosions. There is no need to dwell upon the seriousness of this step. To take such a decision was not a simple matter for us. The Soviet side has its own programs, concrete practical needs. For that reason a time period through which the moratorium would remain in effect was setuntil January 1, 1986. As we have stated, the USSR is ready to refrain from conducting nuclear explosions even further, though, naturally, on the basis of reciprocity. I wish to reaffirm that again. If, however, no positive response to this goodwill gesture of ours comes from the US, the unilateral commitments of the USSR will be void after the announced date.

We would not like it to happen. Although we do not have much time at our disposal, there is still enough time for the American side to carefully analize this question again and to review it in broad political terms. I wish to reiterate the thought which I have already expressed to you: if there is a genuine intention to work towards stopping the nuclear arms race, a mutual moratorium cannot be objected to, while it would bring great benefits.

Indeed - what can be the objective obstacles to our joint suspension of nuclear weapon tests? I am convinced that there are no such obstacles. For in that case our countries would, in fact, be in an equal position.

Sometimes, of course, they refer to the difficulties of verification. But there is no basis whatsoever to dramatize this problem, either. We both know that the USSR and the US possess very sophisticated national technical means making it possible to verify reliably the fact of the absence of nuclear explosions. An additional guarantee of ensuring the confidence of the sides that the moratorium is being observed would be renouncing - as the Soviet Union has done now - any nuclear explosions - for peaceful, as well as military purposes.

If, however, some doubts regarding verification remain, this, given agreement on the main point, is a problem which, in our view, can be solved. One can take up,for example, the proposal of the Delhi "six" - Argentina, Greece, India, Mexico, Tanzania and Sweden - regarding the creation of verification mechanisms on the territories of these countries. We have already expressed a positive attitude to that.

moreover. If a mutual moratorium on nuclear explosions is going to be introduced now, we are prepared - and this is what we propose - to agree at the same time on the following: on a reciprocal

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basis to give on appropriate requests the opportunity to the observers of both sides to visit the locations of ambiguous phenomena in order to remove possible doubts that such phenomena can be related to nuclear explosions.

In other words, the issue of a mutual moratorium on nuclear explosions is ripe and can be resolved as a practical matter. And if one is to speak of the political significance of such a joint step, then, certainly, it would give quite a definite signal to other nuclear powers, too, would create a qualitatively new situation much more favorable for a positive development of the process started in Geneva, for taking effective practical steps to curb the nuclear arms race.

The resumption of the trilateral negotiations on the general and complete prohibition of nuclear weapon tests would also be a tangible step in that direction. The overwhelming majority of states quite definitely speaks in favor of that, as was clearly stated in the U.N., at the recent NPT review conference, in other prestigious international organizations.

I would like to reaffirm our readiness for such negotiations and I specifically propose that they be resumed next January, for example, in Geneva. I believe that, should you accept, we could jointly come to terms on this matter with the British, too.

Mr.President, I found it necessary to address in this message a very important, serious question in the spirit of frankness which permeated our meetings and conversations in Geneva.

On behalf of the Soviet leadership I would like to reaffirm that we favor the implementation of those understandings of principle, which were reached between us. It is precisely in this vein that I address you.

We do not see any genuinely convincing reasons, why the USSR and US could not make a joint step - to mutually discontinue nuclear explosions. A political decision is required in this case. An we would like to hope that such a decision will be taken by the JS Administration.

Sincerely,

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SECRET

His Excellency Ronald W. Reagan The President of the United States of America Washington, D.C.

December 5, 1985

Dear Mr. President,

In this message of mine I would like to express some considerations and proposals as a follow-up to our exchange of views.

After the Geneva meeting we have a common task - to do all that is necessary and possible so that its results which were met with satisfaction everywhere, be reinforced by practical agreements and measures leading to the termination of the arms race, strengthening of the security of all states and revitalization of the situation in the world. This is precisely what is expected of us as leaders of the two major powers.

The Soviet-American talks on nuclear and space weapons are, of course, of special importance. We favor achieving real progress at these talks, as well as at the conference in Stockholm, at the negotiations in Vienna and in other fora.

But there is an issue where concrete and rather weighty and tangible results can be achieved already now. This is the issue of stopping nuclear tests.

The Soviet Union unilaterally introduced since August 6 and has been observing a moratorium on all nuclear explosions. There is no need to dwell upon the seriousness of this step. To take such a decision was not a simple matter for us. The Soviet side has its own programs, concrete practical needs. For that reason a time period through which the moratorium would remain in effect was set - until January 1, 1986. As we have stated, the USSR is ready to refrain from conducting nuclear explosions even further, though, naturally, on the basis of reciprocity. I wish to reaffirm that again. If, however, no positive response to this goodwill gesture of ours comes from the US, the unilateral commitments of the USSR will be void after the announced date.

We would not like it to happen. Although we do not have much time at our disposal, there is still enough time for the American side to carefully analyze this question again and to review it in broad political terms. I wish to reiterate the thought which I have already expressed to you: if there is a genuine intention to work towards stopping the nuclear arms race, a mutual moratorium cannot be objected to, while it would bring great benefits.

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If, however, some doubts regarding verification remain, this, given agreement on the main point, is a problem which, in our view can be solved. One can take up, for example, the proposal of the Delhi "six" - Argentina, Greece, India, Mexico, Tanzania and Sweden - regarding the creation of verification mechanisms on the territories of these countries. We have already expressed a positive attitude to that.

Moreover. If a mutual moratorium on nuclear explosions is going to be introduced now, we are prepared - and this is what we propose - to agree at the same time on the following: on a reciprocal basis to give an appropriate requests the opportunity to the observers of both sides to visit the locations of ambiguous phenomena in order to remove possible doubts that such phenomena can be related to nuclear explosions.

In other words, the issue of a mutual moratorium on nuclear explosions is ripe and can be resolved as a practical matter. And if one is to speak of the political significance of such a joint step, then, certainly, it would give quite a definite signal to other nuclear powers, too, would create a qualitatively new situation, much more favorable for a positive development of the process started in Geneva, for taking effective practical steps to curb the nuclear arms race.

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We do not see any genuinely convincing reasons, why the USSR and US could not make a joint step - to mutually discontinue nuclear explosions. A political decision is required in this case. And we would like to hope that such a decision will be taken by the US Administration.

Sincerely,

M. Gorbachev

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NLS F99-051 # 379

BY _ Jmf_, NARA, DATE _ 10/16/00

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Уважаемый господин Президент!

В этом моем обращении к Вам хочу высказать некоторые соображения и предложения в развитие нашего с Вами обмена мнениями.

После Женевской встречи у нас имеется общая задача – сделать все необходимое и возможное, чтобы ее результаты, которые повсюду вызвали удовлетворение, были подкреплены практическими договоренностями и мерами, ведущими к прекращению гонки вооружений, укреплению безопасности всех государств, оздоровлению обстановки в мире. От нас, как руководителей двух крупнейших держав, ждут именно этого.

Конечно, особое значение имеют советско-американские переговоры по ядерным и космическим вооружениям. Мы за достижение на них реального прогресса, так же как и на конференции в Стокгольме, на переговорах в Вене и на других форумах.

Но есть вопрос, по которому можно добиться конкретных результатов уже сейчас, притом весомых и реально осязаемых. Это – вопрос прекращения ядерных испытаний.

Советский Союз в одностороннем порядке ввел с 6 августа с.г. и соблюдает мораторий на любые ядерные взрывы. Нет нужды говорить о серьезности этого шага. Принять такое решение было для нас делом не простым. У советской стороны есть свои программы, конкретные практические потребности. Поэтому был установлен срок действия моратория – до 1 января 1986 г. Как мы заявляли, СССР готов воздерживаться от проведения ядерных взрывов и далее, но, разумеется, на основе взаим-ности. Подтверждаю это вновь. Но если со стороны США на этот наш жест доброй воли позитивного отклика не последует, то односторонние обязательства СССР после объявленного срока утратят силу.

Хотелось бы, чтобы этого не произошло. Хотя времени в нашем распоряжении остается немного, его тем не менее достаточно, чтобы американская сторона еще раз тщательно взвесила данный вопрос, рассмотрела его в широком политическом плане. Повторю мысль, которую я Вам уже высказывал: если есть действительное намерение вести дело к остановке гонки ядерных вооружений, то взаимный мораторий не может вызывать возражений, а польза от него была бы большая.

В самом деле - какие могут быть объективные препятствия к тому, чтобы нам вместе приостановить испытания ядерного оружия? По моему убеждению, таких препятствий нет. Ведь наши страны здесь находились бы, в сущности, в равном положении.

Его Превосходительству Рональду У.Рейгану, Президенту Соединенных Штатов Америки г.Вашингтон Иногда, правда, ссылаются на трудности контроля. Но каких-либо оснований, чтобы драматизировать эту проблему, тоже нет. Мы оба знаем, что и СССР, и США располагают весьма совершенными национальными техническими средствами, позволяющими надежно проверить факт непроведения ядерных испытаний. Дополнительной гарантией обеспечения уверенности сторон в том, что мораторий соблюдается, явился бы отказ как это сделал сейчас Советский Союз - от проведения любых ядерных взрывов - как в военных, так и в мирных целях.

Если, однако, по вопросам проверки какие-то сомнения все же остаются, то это при согласии в главном, на наш вэгляд, разрешимая проблема. Можно воспользоваться, например, предложением делийской "шестерки" - Аргентины, Греции, Индии, Мексики, Танзании и Швеции относительно создания на территориях этих стран механизмов проверки. Мы уже выразили позитивное отношение к этому.

Скажу больше. При установлении сейчас взаимного моратория на ядерные взрывы мы готовы – и предлагаем – одновременно договориться о следующем: на взаимной основе по соответствующим запросам предоставлять возможности наблюдателям обеих сторон посещать места неясных явлений, чтобы устранять возможные сомнения, что такие явления могут быть связаны с ядерными взрывами.

Другими словами, вопрос о взаимном моратории на ядерные взрывы назрел и может быть практически решен. Но а если говорить о политическом значении такого совместного шага, то, конечно же, он дал бы вполне определенный сигнал и другим ядерным державам, создал бы качественно новую ситуацию, гораздо более благоприятную для позитивного развития процесса, начатого в Женеве, для принятия эффективных практических мер по свертыванию гонки ядерных вооружений.

Реальным шагом в том же направлении несомненно явилось бы и возобновление трехсторонних переговоров о полном и всеобщем запрещении испытаний ядерного оружия. В пользу этого со всей определенностью высказывается подавляющее большинство государств, о чем было ясно заявлено в ООН, на недавней Конференции по рассмотрению действия Договора о нераспространении ядерного оружия, в других авторитетных международных организациях.

Хочу подтвердить нашу готовность к таким переговорам и конкретно предлагаю возобновить их в январе следующего года, например, в Женеве. Полагаю, что в случае Вашего согласия мы могли бы совместно договориться на этот счет и с англичанами.

Господин Президент, я счел необходимым высказаться в этом послании по очень важному, серьезному вопросу в духе той откровенности, которой были проникнуты наши встречи и беседы в Женеве.

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От лица советского руководства хочу подтвердить, что мы за реализацию тех принципиальных пониманий, которые были достигнуты между нами. Именно в этом плане я и обращаюсь к Вам.

Мы не видим никаких по-настоящему убедительных причин, почему СССР и США не могли бы сделать совместный шаг – взаимно прекратить ядерные взрывы. Здесь требуется политическое решение. И хотелось бы надеяться, что такое решение будет принято администрацией США.

> Суважением Л. Собать М.Г. Србачев

5 декабря 1985 года

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12/9 Im. President, We will review This with the arms control community and have a proposed response for you. Joh

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SUBJECT: GORBACHEV PROPOSAL RE NUCLEAR TESTING

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