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Folder Title: IN-HIS 1-9 Libya Game 04/28/1986
(1 of 2)

Box: RAC Box 1

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WITHDRAWAL SHEET

Ronald Reagan Library

Collection Name SITUATION SUPPORT STAFF, WHITE HOUSE: RECORDS **Withdrawer**
MJD 9/13/2007

File Folder IN-HIS (INSTITUTIONAL HISTORY) 1-9: LIBYA GAME **FOIA**
04/28/1986 (1) F05-112

Box Number ~~92482~~ *RAC Box 1* TOALBO
31

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
42116	MEMO	RODNEY MCDANIEL TO ROBERT MCFARLANE RE CMC GAMING <i>R 10/4/2016 M404/1</i>	1	9/11/1985	B1
42117	HANDWRITTEN NOTES	RE LIBYA GAME <i>D 11/5/2012 M404/1</i>	10	ND	B1
42118	MEMO	RONALD ST. MARTIN TO JOHN POINDEXTER RE LIBYA <i>D 11/5/2012 M404/1</i>	5	4/28/1986	B1
42119	LIST	OF PARTICIPANTS <i>PAR 9/26/2017 M404/1</i>	1	4/28/1986	B1 B3
42120	MAP	RE LIBYA <i>PAR 9/26/2017 M404/1</i>	1	ND	B1
42121	CHART	RE SENERIOS <i>D 11/5/2012 M404/1</i>	1	ND	B1
42122	PAPER	RE SENARIO A <i>D 11/5/2012 M404/1</i>	3	ND	B1
42123	PAPER	RE SENARIO B (PAGE 7) <i>D 11/5/2012 M404/1</i>	1	ND	B1
42124	PAPER	RE SENARIO C (PAGE 11) <i>R 10/4/2016 M404/1</i>	1	ND	B1

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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Box Number ~~92189~~ *RAC Box 1* **TOALBO**
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ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
42125	PAPER	RE SENARIO D (PAGE 13) <i>R 10/4/2016 M404/1</i>	1	ND	B1
42126	PAPERS	RE SENARIO A AND TEAMS <i>R 10/4/2016 M404/1</i>	3	ND	B1
42127	PAPERS	RE SENARIO B AND TEAMS <i>D 11/5/2012 M404/1</i>	3	ND	B1
42128	PAPER	RE SENARIO C (PAGE 10) <i>R 10/4/2016 M404/1</i>	1	ND	B1
42129	PAPER	SAME AS # 42122 <i>D 11/5/2012 M404/1</i>	3	ND	B1
42130	PAPER	RE SENARIO C (PAGE 12) <i>R 10/4/2016 M404/1</i>	1	ND	B1
42131	PAPER	RE SENARIO C (PAGE 10) <i>R 10/4/2016 M404/1</i>	1	ND	B1
42132	PAPER	SAME AS # 42123 <i>D 11/5/2012 M404/1</i>	1	ND	B1
42133	PAPERS	SAMS AS 42126 <i>R 10/5/2016 M404/1</i>	3	ND	B1
42134	PAPERS	SAME AS # 42127 <i>D 11/5/2012 M404/1</i>	3	ND	B1

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ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
42135	FORM	REQUEST FOR APPOINTMENTS	1	4/25/1986	B1 B3
42136	PROF NOTE	FROM ROD MCDANIEL	1	4/25/1986	B1 B3

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42116

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

SYSTEM II
90904

~~CONFIDENTIAL~~

September 11, 1985

ACTION

MEMORANDUM FOR ROBERT C. McFARLANE

FROM: RODNEY McDANIEL *rod*

SUBJECT: Future CMC Gaming/Simulation Efforts

Having successfully conducted our first Crisis Simulation, the Philippine game on 27 August, I am now trying to put together a program covering the next six months. I feel that we can accomplish three separate games over that time with a high degree of credibility. I have listed our three candidates below for your approval. Our game plan would be similiar to the way we conducted the Philippine game, we would submit the list of players for your approval and involve the staff people responsible for the country/region involved. The game candidates are in order of priority:

1. Geopolitical Openings in the Third World. Our focus here would be on specific opportunities in terms of benefits, risks, and feasibility (given resources and leverage but would be required to exploit).
2. Iran-Iraq, focusing on the next 12 months.
3. Greece-Turkey. Attempting to explore different positions of both governments and understand how they might impact on our policy.

RECOMMENDATION

That you approve the six month plan as outlined.

Approve _____ Disapprove _____

Don Fortier concurs.

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NLRR MHDYI #42116
BY RW NARA DATE 10/14/16

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Declassify on: OADR

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42117	HANDWRITTEN NOTES RE LIBYA GAME	8	ND	B1

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42118	MEMO RONALD ST. MARTIN TO JOHN POINDEXTER RE LIBYA	5	4/28/1986	B1

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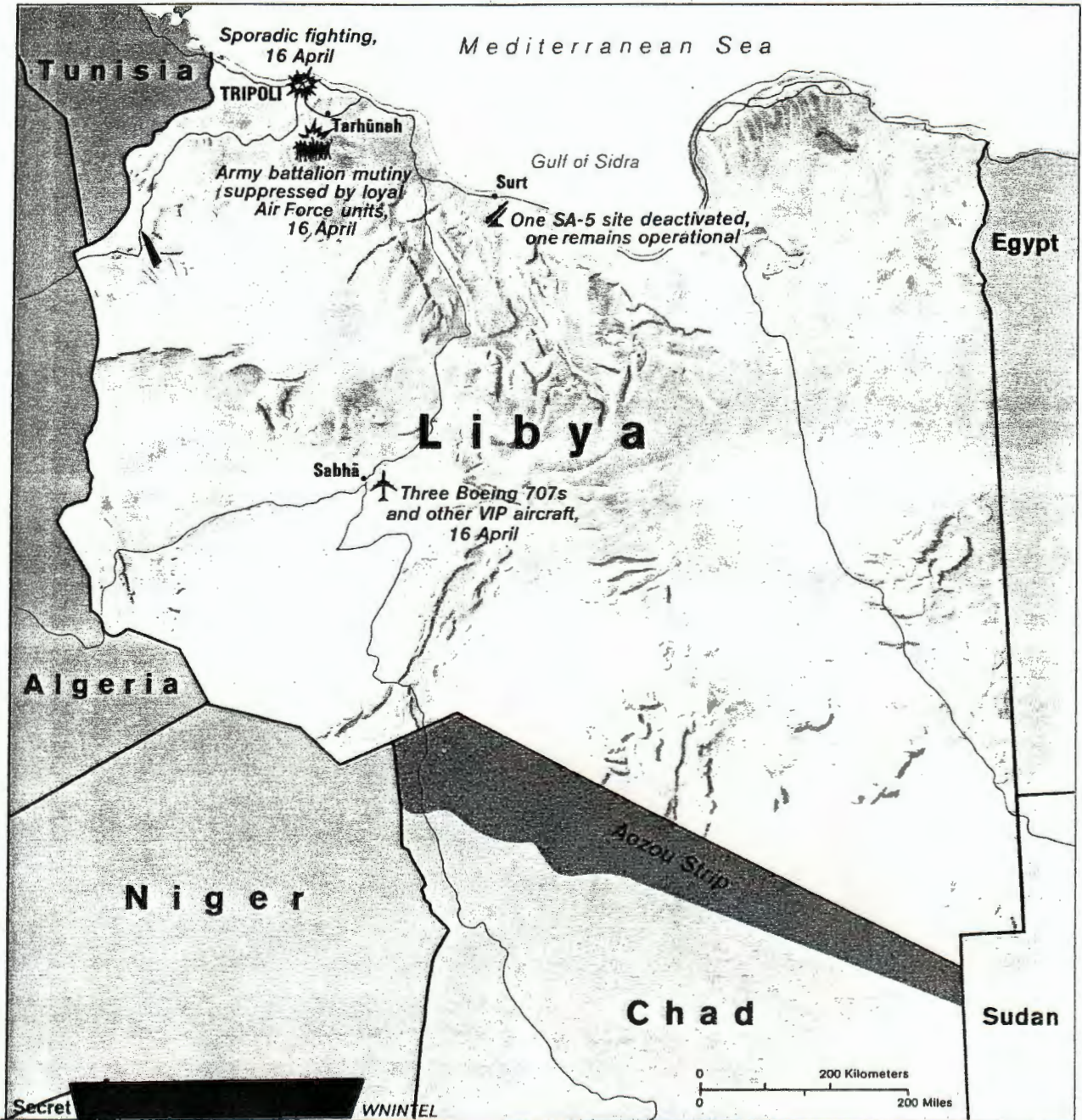
BY RW NARA DATE 9/26/17

NSC GAME PARTICIPANTS
CORDELL HULL CONFERENCE ROOM 208
0830-1230, APRIL 28, 1986

42119
13526
E.O. 12958
As Amended
Sec. 3.5c

LIBYA SUMMIT

1. RADM Thomas Brooks, Deputy Director for Support, DIA
2. Vincent M. Cannistraro, Director, Intelligence Programs, NSC
3. Roger Dankert, Libya Desk Officer, Bureau of Near Eastern and South Asian Affairs, Department of State
4. Fritz Ermarth, NIO/USSR, CIA
5. Col. Waldo Freeman, JCS
6. Frederick Hof, International Security Affairs, DoD
7. Ralph Hughes, Bureau of Near Eastern and South Asian Affairs, Department of State
8. [REDACTED]
9. Rodney B. McDaniel, Special Assistant to the President for National Security Affairs and Executive Secretary, NSC
10. [REDACTED] Director, Soviet Analysis, DDI-CIA FOIA(b)(3)
11. Elaine L. Morton, Director for Crisis Policy Analysis, Crisis Management Center, NSC
12. Oliver L. North, Deputy Director for Political Military Affairs, NSC
13. Robert B. Oakley, Director for Office of Counterterrorism and Emergency Planning, Department of State
14. Ambassador Robert H. Pelletreau, Deputy Assistant Secretary of Defense/NESA Affairs
15. Arnold L. Raphel, Deputy Assistant Secretary of State for NESA Affairs
16. [REDACTED] NESA-DDI/CIA
17. Peter W. Rodman, Deputy Assistant to the President for National Security Affairs (Foreign Policy)
18. RADM David N. Rogers, JCS
19. Michael Schneider, Director for Programs, USIA
20. James R. Stark, Director, Political-Military Affairs, NSC
21. Ronald C. St. Martin, Director/CMC-NSC, Game Director
22. Howard R. Teicher, Director, Near East & South Asian Affairs, NSC
23. Francis "Bing" West, NSC Consultant, Game Control



Secret 707599 4-86

E.O. 13526
As Amended
Sec. 3.3 b(1)

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42121	CHART RE SENERIOS	1	ND	B1

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42122	PAPER RE SENARIO A	3	ND	B1

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42123	PAPER RE SENARIO B (PAGE 7)	1	ND	B1

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SCENARIO C: TERRORISM W/O A SMOKING GUN.

On 25 May, on a crowded beach near the US naval base at Rota, Spain, two Arab men in cheap suits calmly pick their way among the bathers. As they approach an American family, they jerk out pistols and began firing wildly, striking a four year-old girl and her father, a US Navy pilot. They rush to the body of the pilot, draw knives and mutilate him. They then use the family's beach blanket to wipe the blood from their knives, put away their weapons and stride, untouched by a stunned crowd, to their car.

The next day, Qadhafi announces he had nothing to do with the murder. His wife says she can understand the "universal hatred for American pilots," but feels sorrow for the family. U.S. and Spanish investigators believe it will be weeks, if ever, before they can identify the killers or their sponsors. There are few clues. The description of one of the murders, however, closely fits that of a Palestinian trained in a terrorist camp in Libya.

SCENARIO C - CHARGE TO LIBYAN TEAM

1. Qadhafi wishes to project the image that (a) he can hurt Americans and (b) protect his ambitions and rule. Can he do so by artful dodging or are these mutually exclusive goals? Can he hide his signature in anti-American attacks? If he does, what does he gain?

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BY fw NARA DATE 10/21/16

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-13-

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42725

SCENARIO D: - QADHAFI DESISTS IN TERRORIST
ATTACKS AGAINST AMERICANS

It is 1 July or 1 August 1986. All evidence indicates that Qadhafi has concluded that President Reagan is as good as his word. Despite public bluster, Qadhafi has taken serious steps to prevent any Libyan association with attacks against Americans, although terrorism in general has increased.

SCENARIO D - CHARGE TO BLUE TEAM

1. The US promised to strike Libya again, if Qadhafi sponsored anti-American terrorism. The US did not indicate any sort of modus vivendi, even if Qadaffi did not sponsor such terrorism. Broadly speaking, what course will US policy and energies follow if Qadhafi does desist?
2. If Qadhafi stays in power and if the media attention remains fairly high, does the President or the US lose some power? Obviously, if the Qadhafi reign ends, the President and the US gain power. If Qadhafi remains, he can cultivate the image of the man who defied America. As of April 1986, the issue is personalized between the President and Qadhafi. This confers stature on Qadhafi if he survives. How can the issue be depersonalized or removed from the Presidency, and should it? (E.g., an Assistant Secretary of State deals with the thorny matters of southern Africa). Should someone be placed in an analogous role relative to Qadhafi?

More generally, when and how to lower the attention level and the association with the Presidency?

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BY RW NARA DATE 10/1/16

BLUE TEAM

SCENARIO A: WHAT NEXT?

1. Q. under pressure at home. Unknown whether he will consolidate power.
2. Most likely, US will experience several small incidents with ambiguous evidence, including attacks independent of Q.
3. Prudent US planning must assume further attacks by Q.
4. Q. nonplussed by unpredictable US military response of 14 April.
5. Q. wants to continue terrorism w/o provoking another US strike.
6. US preparing for long tit-for-tat campaign, with focus toward bringing Europeans on board.
7. Prepare public for long-haul in order to have realistic expectations.
8. US cannot count on Q's removal. So phrase US goals in modest ways; e.g., limit Libyan terrorism, rather than end it.
9. If Q. persists, US should persist, esp. persuading allies to join in economic pressure.
10. No military tit-for-tat. Large responses should be planned. But not linked to large public expectations.
11. Military response focused on toppling Q. But don't promise this publicly.
12. A scale of objectives is more realistic than an all-or-nothing frame of reference. So US planning should be robust.

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NLRRM40911 #42126

BY RW NARA DATE 10/11/16

GREEN TEAM

SCENARIO A WHAT NEXT?

- 1. US Public and Congress: Supportive of successful actions but impatient over long term.
- 2. W. Europe: Base of support; Alliance must unify against terr
- 3. Soviets: Few acceptable military options but big propaganda
- 4. Terrorism: Major upswing in unlinkable terrorist acts
- 5. Arabs: Public reaction stays negative - want hostility over
- 6. Oil Companies: European nationals in Libya getting nervous
- 7. Worldwide: Tendency to disbelieve official US statements
- 8. US must consult Allies before acting again
- 9. US must explain available evidence more fully

LIBYAN TEAM

SCENARIO A - WHAT NEXT?

1. Support for terrorism: Indirect. Let groundswell of third parties do it in Arab world. Only small probability of direct Libyan attack on US interests. Long-term planning for renewed Libyan-US attacks later on.
2. Relations with Soviets: Greater Soviet access; no base rights; Soviets will be cautious, Libyans disappointed.
3. Relations with Europeans: Q. running scared; will pull in horns. Will punish UK for symbolic value.
4. At home: Short-medium term, opposition weakened. Professional military disenchanted with Q. Exiles can't support US openly. Short-term weakness; long-term benefit.
5. Public Diplomacy: On "third world" lines -- Libya against US and NATO.

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42127	PAPERS RE SENARIO B AND TEAMS	3	ND	B1

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SCENARIO C - CHARGE TO THE BLUE TEAM

1. What should the US Executive Branch do in the short term, between 26 and 31 May? E.g., should this be treated as the break point at which terrorists are legally treated as murderers? Should the President propose legislation and ask for Congressional hearings, the purpose being the creation of an agency which will track such murderers, identify them, issue outstanding warrants and prepare extradition procedures? Once on the US list, a terrorist - even if a government official - would know that for the rest of his life, if he leaves the country granting him safe harbor, the US is planning to trap and to extradite him.

2. If the Executive Branch has no such cards it wants to play, how should the murder at Rota be handled? Should the US public be told that there is no statute of time limitations upon a US military response? Or is that unrealistic? E.g., could the US strike three months later at Qadhafi if the evidence by then were 80% that he was implicated? The deaths of 240 Marines in Beirut, without any subsequent US action, seems to indicate that there is no such thing either (a) as treating terrorists as murders and keeping investigations open for years with the unyielding purpose of extradition or (b) as treating state-sponsored terrorist acts as behavior so unacceptable that it may cause US military action months later, when the evidence of implication is beyond reasonable doubt. So the question for Blue is: What is its course of actions if, in September, there is evidence beyond a reasonable doubt that implicates Qadhafi?

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NLRR M404/1 #42129

BY RW NARA DATE 10/26/00

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42129	PAPER SAME AS # 42122	3	ND	B1

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Freedom of Information Act - [5 U.S.C. 552(b)]

- B-1 National security classified information [(b)(1) of the FOIA]
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SCENARIO C: TERRORISM W/O A SMOKING GUN.

On 25 May, on a crowded beach near the US naval base at Rota, Spain, two Arab men in cheap suits calmly pick their way among the bathers. As they approach an American family, they jerk out pistols and began firing wildly, striking a four year-old girl and her father, a US Navy pilot. They rush to the body of the pilot, draw knives and mutilate him. They then use the family's beach blanket to wipe the blood from their knives, put away their weapons and stride, untouched by a stunned crowd, to their car.

The next day, Qadhafi announces he had nothing to do with the murder. His wife says she can understand the "universal hatred for American pilots," but feels sorrow for the family. U.S. and Spanish investigators believe it will be weeks, if ever, before they can identify the killers or their sponsors. There are few clues. The description of one of the murders, however, closely fits that of a Palestinian trained in a terrorist camp in Libya.

SCENARIO C - CHARGE TO GREEN TEAM

1. Estimate US public, Congressional, West European and Arab reactions if a US strike occurs months after a terrorist incident.

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BY RW NARA DATE 10/4/16

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SCENARIO C: TERRORISM W/O A SMOKING GUN.

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SCENARIO C - CHARGE TO THE BLUE TEAM

1. What should the US Executive Branch do in the short term, between 26 and 31 May? E.g., should this be treated as the break point at which terrorists are legally treated as murderers? Should the President propose legislation and ask for Congressional hearings, the purpose being the creation of an agency which will track such murderers, identify them, issue outstanding warrants and prepare extradition procedures? Once on the US list, a terrorist - even if a government official - would know that for the rest of his life, if he leaves the country granting him safe harbor, the US is planning to trap and to extradite him.
2. If the Executive Branch has no such cards it wants to play, how should the murder at Rota be handled? Should the US public be told that there is no statute of time limitations upon a US military response? Or is that unrealistic? E.g., could the US strike three months later at Qadhafi if the evidence by then were 80% that he was implicated? The deaths of 240 Marines in Beirut, without any subsequent US action, seems to indicate that there is no such thing either (a) as treating terrorists as murders and keeping investigations open for years with the unyielding purpose of extradition or (b) as treating state-sponsored terrorist acts as behavior so unacceptable that it may cause US military action months later, when the evidence of implication is beyond reasonable doubt. So the question for Blue is: What is its course of actions if, in September, there is evidence beyond a reasonable doubt that implicates Qadhafi?

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42132	PAPER SAME AS # 42123	1	ND	B1

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BLUE TEAM

SCENARIO A: WHAT NEXT?

1. Q. under pressure at home. Unknown whether he will consolidate power.
2. Most likely, US will experience several small incidents with ambiguous evidence, including attacks independent of Q.
3. Prudent US planning must assume further attacks by Q.
4. Q. nonplussed by unpredictable US military response of 14 April.
5. Q. wants to continue terrorism w/o provoking another US strike.
6. US preparing for long tit-for-tat campaign, with focus toward bringing Europeans on board.
7. Prepare public for long-haul in order to have realistic expectations.
8. US cannot count on Q's removal. So phrase US goals in modest ways; e.g., limit Libyan terrorism, rather than end it.
9. If Q. persists, US should persist, esp. persuading allies to join in economic pressure.
10. No military tit-for-tat. Large responses should be planned. But not linked to large public expectations.
11. Military response focused on toppling Q. But don't promise this publicly.
12. A scale of objectives is more realistic than an all-or-nothing frame of reference. So US planning should be robust.

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BY RW NARA DATE 10/4/16

LIBYAN TEAM

SCENARIO A - WHAT NEXT?

1. Support for terrorism: Indirect. Let groundswell of third parties do it in Arab world. Only small probability of direct Libyan attack on US interests. Long-term planning for renewed Libyan-US attacks later on.
2. Relations with Soviets: Greater Soviet access; no base rights; Soviets will be cautious, Libyans disappointed.
3. Relations with Europeans: Q. running scared; will pull in horns. Will punish UK for symbolic value.
4. At home: Short-medium term, opposition weakened. Professional military disenchanted with Q. Exiles can't support US openly. Short-term weakness; long-term benefit.
5. Public Diplomacy: On "third world" lines -- Libya against US and NATO.

GREEN TEAM

SCENARIO A WHAT NEXT?

- 1. US Public and Congress: Supportive of successful actions but impatient over long term.
- 2. W. Europe: Base of support; Alliance must unify against terr
- 3. Soviets: Few acceptable military options but big propaganda
- 4. Terrorism: Major upswing in unlinkable terrorist acts
- 5. Arabs: Public reaction stays negative - want hostility over
- 6. Oil Companies: European nationals in Libya getting nervous
- 7. Worldwide: Tendency to disbelieve official US statements
- 8. US must consult Allies before acting again
- 9. US must explain available evidence more fully

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42134	PAPERS SAME AS # 42127	3	ND	B1

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42135	FORM REQUEST FOR APPOINTMENTS	1	4/25/1986	B1 B3

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42136	PROF NOTE FROM ROD MCDANIEL	1	4/25/1986	B1 B3

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