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MEMORANDUM

TO: ANTHONY DOLAN  
FROM: DARYL BORGQUIST  
OCTOBER 23, 1980  
RE: CARTER'S "COOL"

Mr. Carter "loses his cool" and "erupts" upon references to:

- his misuses of power (J.C. sees himself as a positive-active President)
- his failure to personify the aspirations of the American people
- his failure to admit that he is responsible for the state of the economy -- he blames it on the Federal Reserve, on OPEC, on American industry, and on us all for being wasteful
- his failure to maintain open government and that he is a rather secretive man who values loyalty rather than competence in his staff
- his lack of a Christian constituency this election, and now even ridicules those same religious leaders who supported him before he even ridicules Bailey Smith, the leader of his own denomination (Southern Baptist)
- any suggestion that the Democratic Party is declining as the party of ideas (the Republican Platform has been requested by more than 40,000 individuals from the RNC alone) -- Mr. Carter's one passion is hatred for Republicans
- suggestions that he is personally responsible for the seizure of the hostages
- comments about his family's indiscretion -- the Presidency is not a family affair nor is it a private information service
- any mention about lack of action taken on Iranian demonstrators
  - the Carter policy continues to allow them into the U.S.
- any allegation that he is an unpresidential "dirt dumper"
- any reference to immorality and lawlessness among White House Staffers -- especially after "sermon memo" distributed at the beginning of his administration advising any staffer "living in sin" to get married, etc., etc.
- any of his outrageous statements of the last four years



MEMORANDUM

October 23, 1980

TO: ANTHONY R. DOLAN

FROM: DARYL S. BORGQUIST

RE: SOCIAL SECURITY ADMINISTRATION

The September 9, 1980 Rose Garden Awards furnish us yet another chance to call Carter's Civil Service Reform bluffing on two counts: 1) Civil Service executives are giving each other bonuses and covering up each other's excesses, 2) Gross mismanagement at SSA as exposed during Congressional testimony, yet nothing was done and, in fact, business as usual continues to date in the Bureau of Hearings and Appeals there.

Evidence confirming these facts exists in Hill Testimony (Subcommittee on Social Security, House Ways and Means, March 9, 1979); Newsclips (Federal Times, October 30, 1978; Kansas City Star, October 12, 1978; Jack Anderson Column, Washington Post, March 19, 1979, p. D12); a Preliminary Hill Paper (Letter by Congressman Ron Marlenee to Congressman Jack Brooks, July 18, 1978); and throughout the Bureau of Hearings and Appeals (SSA).

BONUSES

President Carter gave awards to two top officials at the Bureau of Hearings and Appeals and to a senior executive at SSA on September 9, 1980. They are as follows:

Robert L. Trachtenberg, former bureau director, was a recipient of a \$10,000 bonus was removed from the bureau on May 1, 1979 because of documented mismanagement at BHA. Mr. Trachtenberg is now the Deputy Director of the Alcohol, Drug Abuse, and Mental Health Administration at HHS. This present position is a top level GS-18 position like the one he was forced out of in 1979.

\$10,000

Donald Gonya, the second award recipient, was the interim Bureau of Hearings and Appeals director in Mr. Trachtenberg's place. Mr. Gonya took no action to improve the documented problems created by his predecessor, Mr. Trachtenberg, during the interim period. This is hardly surprising. Mr. Gonya had been one of Mr. Trachtenberg's special appointees to an HEW investigation team sent to Montana to check out charges of improper pressure and violations of federal law against another of Mr. Trachtenberg's appointments, a Federal Law Judge for the Bureau, who had been placed above another Administrative Law Judge to bring the non-compliant judge into line. The investigation proved to be no more than a whitewash of the charges.



A third recipient was Herbert R. Doggette, who received a \$20,000 bonus. Mr. Doggette was a senior level official in the Social Security Administration, who could have done something about the management problem at BHA; but who apparently chose to do nothing. Even so, Mr. Carter's award citation reads, "During the change in leadership in both SSA and HHS he provided continuity and stability."

Changes in leadership at BHA meant nothing because business as usual persisted.

The receipt of large cash bonuses by these three individuals indicates blatant cronyism within the SSA and approval by President Carter's Administration. This is a prima facie example that the Civil Service Reform Act of 1978 is a sham.

Each of the individuals at BHA who received cash awards were personally responsible for either originating the mismanagement that denied due process of law both to disabled Americans under 65 years of age and the elderly as the price of expediency in administrative affairs or perpetuating the same mismanagement.

Congressman Marlenee summarized the problem in his statement before the Social Security Sub-committee on March 9, 1979 as follows:

"I am concerned that until the BHA management problems and the bureaucratic structure are resolved, there can be little effective reform. Given the attitude of the present management and the almost total impasse between it and significant numbers of the work force, I see no way to resolve the basic issues short of some major overhaul."

However, there is no evidence to date of any major overhaul since March of last year, despite the receipt of large cash awards by SSA executives intimately involved in the mismanagement of the Social Security Administration.

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