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WITHDRAWAL SHEET **Ronald Reagan Library**

Collection: Executive Secretariat, NSC **Country File**

Archivist: mjd

OA/Box:

File Folder: Japan (8/13/81 - 8/27/81)

FOIA ID: F00-037 (1539), Oberdorfer Date: 01/12/2004

| · · · · · · · · · · · · · · · · · · · | OUDLEVITTILE | | RESTRICTION |
|--|--|----------------|---------------------|
| DOCUMENT NO. & TYPE | | | |
| 1. Cable | 131018Z AUG 81, 5p D 7/24/06 F00-037/1 #201 | 8/13/81 | BI |
| 2. Cable | 190205Z AUG 81, 2p | 8/19/81 | BĮ |
| 3. Cable | R 11 11 202 191029Z AUG 81, 5p | 8/19/81 | B. |
| 4. Memo | Richard Allen to the President re Medfly, 2p | 8/21/81 | BN |
| 5. Cable | R 1212158Z AUG 81, 2p " # 204 | 8/21/81 | BI |
| 6. Cable | R 1 4 205 221105Z AUG 81, 7p 4 205 | 8/22/81 | R1 |
| 7. Cable | R 11 221119Z AUG 81, 5p 11 -# 204 | 8/22/81 | -B1 |
| 8. Cable | R 11 11 -# 707 262058Z AUG 81, 2p | 8/26/81 | DI |
| 9. Memo | Rutherford Poats to Allen re Trilateral Trade Meeting, 1p | 8/27/81 | 181 |
| 10. Cable | $\begin{array}{c} R & 1 \\ 271127Z \ AUG \ 81, 2p \\ R & 1 \\ \end{array} \begin{array}{c} 1 \\ + 209 \\ + 210 \\ \end{array}$ | 8/27/81 | BL |
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| B-1 National security | RESTRICTIONS (b)(1) of the FOIA]. | I | I |
| B-2 Release could di B-3 Release would vi B-4 Release would di B-6 Release would di B-7 Release would di B-7a Release could i B-7b Release could B-7c Release could B-7c Release could | sclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]. iolate a Federal statute [(b)(3) of the FOIA]. isclose trade secrets or confidential commercial or financial information [(b)(4) of the FOIA]. oristitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]. lisclose information compiled for law enforcement purposes [(b)(7) of the FOIA]. reasonably be expected to interfere with enforcement proceedings [(b)(7)(A) of the FOIA]. deprive an individual of the right to a fair trial or impartial adjudication [(b)(7)(B) of the FOIA] reasonably be expected to cause unwarranted invasion or privacy [(b)(7)(C) of the FOIA]. disclose techniques or procedures for law enforcement investigations or prosecutions or would disclose gu | idelines which | could reasonably be |

expected to risk circumvention of the law [(b)(7)(E) of the FOIA]. B-7f Release could reasonably be expected to endanger the life or physical safety of any individual [(b)(7)(F) of the FOIA].

B-8 Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]. B-9 Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA].

PENDING REVIEW IN ACCORDANCE WITH E.O. 13233

Ronald Reagan Library

Collection Name EXECUTIVE SECRETARIAT, NSC: COUNTRY FILE

JAPAN (8/13/81-8/27/81)

Withdrawer

LOJ 7/19/2007

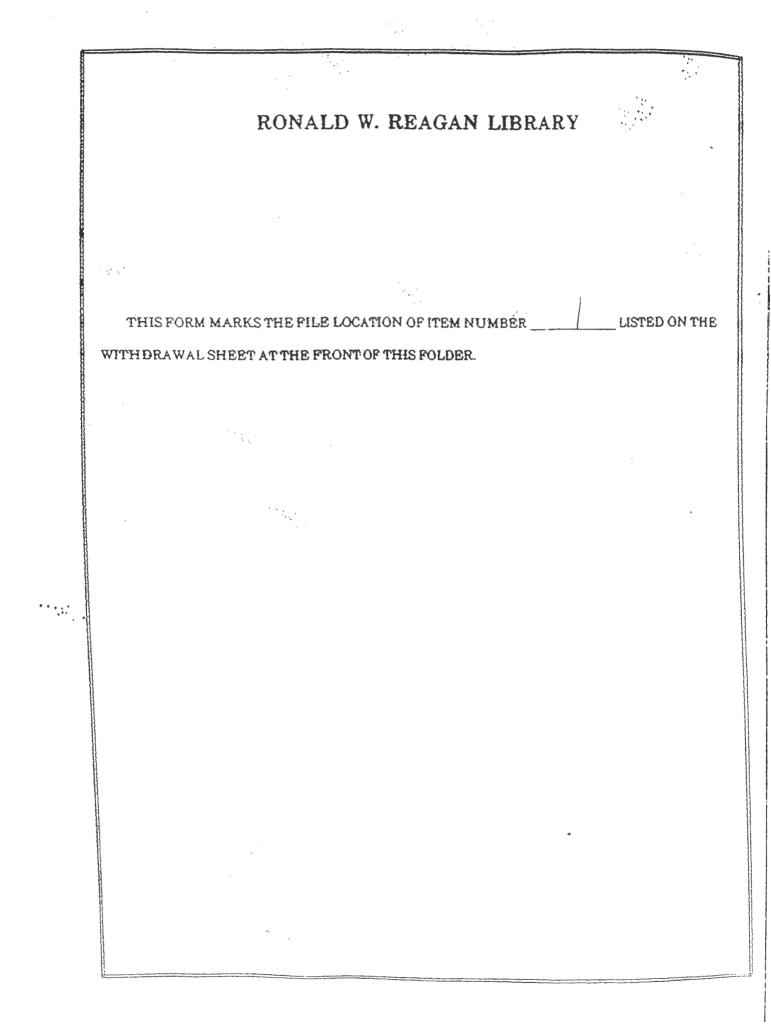
F00-037 (F1539)

Box Number

File Folder

| ID Doc Type | Document Description | No of Doc Date |
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| | 2000 | |
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| <u>7. CABLE221119Z AUG 81 (F00-037/1#207)</u> | <u>58/22/1981-</u> | MVH | 5/21/08 |
|---|--------------------|------|---------|
| 8 | 2-8/26/1981 | MVN | 5/21/08 |
| 9 CABLE POATS TO ALLEN, RE TRILATERAL TRADE MEETING (F00-037/1#209)- | 1 8/27/1981 | Mr¥H | 5/21/08 |



PAGE 1 - 222 SITUATION LISTING

DATE 09/16/81//259

SITUATION: NODIS SUBJECT CATAGORY: OUT

MESSAGE / ANNUTATION:

MESSAGE:

HCE281 UD RUEHC RUEHKD DE RUEHC #0056 2310220 ZNY SSSSS ZZH U 190205Z AUG 81 ZFF4 FM SECSTATE WASHDC TD AMEMBASSY TOKYD IMMEDIATE 8660 BT SECRET STATE 220056 NDDIS E.D. 12065:GDS 18/8/87 (CLARK, WILLIAM)

TAGS: EAGR, JA

SUBJECT: JAPANESE REQUEST FUR RESTRAINT OF EXPORTS OF FRUITS AND VEGETABLES FROM CALIFORNIA TU JAPAN

1. DURING MEETING HELD LATE AFTERMUON AUGUST 18 IT WAS AGREED BY ACTING SEC. CLARK AND USDA SEC. BLUCK THAT THE STATE DEPARTMENT MAKE SEVERAL POINTS TU GOJ BOTH IN TOKYO AND WASHINGTON CONCERNING GOJ REQUEST FOR EXPORT RESTRAINT. FOLLOWING ARE TALKING POINTS CONTAINED IN PAPER PREPARED DURING THAT MEETING FOR USE UN AN INFORMAL BASIS WITH GOJ. THESE POINTS WERE DISCUSSED AND CLEARED BY STATE AND USDA AND APPROVED BY ACTING SEC. CLARK.

BEGIN TALKING POINTS:

| Α. | ACTING SEC. CLARK MET AMB. DKAWARA IN WASHING- |
|--------|---|
| | TON AND, SUBSEQUENTLY MET WITH USDA SECRETARY |
| | BLOCK. CLARK AND BLUCK ARE IN FULL AGREEMENT |
| | IN THEIR VIEWS UN THE GOJ REQUEST FOR RESTRI- |
| | CTIONS ON EXPORTS OF CALIFORNIA PRODUCE TO |
| | JAPAN. |
| 8. | AS WE TOLD AMB. OKAWARA, IN THE EVENT THAT |
| | JAPAN IS UNABLE TO MODIFY ITS ORIGINAL DEMAND |
| | AS THE USG HAS REQUESTED , THE USG WILL HAVE |
| | TO MAKE A PUBLIC STATEMENT TO INFURM OUR GOVER- |
| | NMENT AND INDUSTRY OF THE CURRENT SITUATION. |
| | CONTAINED IN SUCH A STATEMENT WOULD BE SUCH |
| | POINTS AS: |
| | |

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SITUATION LISTING

DATE 09/16/81//259

SITUATION: NODIS SUBJECT CATAGORY: DUT

MESSAGE / ANNOTATION:

| | WE WILL HAVE TO PUINT OUT THE UNREASONABLE TIME FRAME IMPUSED BY JAPAN IN THIS CASE. THEY GAVE US LESS THAN 50 HOURS TO RESPOND TO A PROPOSAL WHICH WILL EFFECT A 14 BILLION DOLLAR INDUSTRY. |
|--------------------------|---|
| | THE JAPANESE APPROACH IS ALL ENCOMPASSING AND IS EFFECTIVELY A TOTAL EMBARGO ON ALL CALIFORNIA PRODUCE INCLUDING ITEMS WHICH ARE NOT HOST TO FRUIT FLIES AND, THEREFORE POSE NO THREAT TO JAPAN. IT ALSO COVERS GEOGRAP- HIC AREAS OF CALIFORNIA WHERE NO FLIES EXIST THIS IS UNREASONABLY BROAD. |
| | THE US HAS ALREADY BANNED SHIPMENTS FROM RESTRICTED AREAS IN CALIFORNIA AND WILL PROVIDE TECHNICAL ASSURANCES ON EXPORTS OF PRODUCE FROM AREAS WHRE MEDFLIES ARE NOT FOUND. |
| | WE ARE EXTREMELY DISAPPOINTED BY JAPAN'S INVALIDITY TO RESPOND POSITIVELY TO OUR REQUEST. |
| 2. PRINT I DISCUSSION | WF SHOULD ALSO INDICATE PRIVATELY THAT LACK OF A REASONABLE JAPANESE RESPONSE TO OUR REQUEST FOR AN EXTENSION OF THE TIME AND A NARROWING OF THE FOCUS OF THEIR REQUEST CAN COMPLICATE OTHER ASPECTS OF OUR RELATIONSHIP. END TALKING POINTS. N PARA C ABOVE WOULD NOT BE SUBJECT TO PUBLIC BY USG BUT SHOULD BE UNDERSTOOD AS A STATEMENT |
| WE FAIL TO | SMENT OF THE POTENTIAL EFFECT OF THIS ISSUE IF CUNTAIN IT NOW. |
| TE LEVEL OF | IS REQUESTED TO MAKE THESE POINTS TO APPROPRIA- FICIALS IN MOFA ASAP. SIMILAR APPROACH HAS N MADE TO GOJ ECON COUNSELOR FUKUDA IN WASHINGTON. |

PAGE 1 - 59 SITUATION LISTING DATE 09/16/81//259 SITUATION: NODIS IN SUBJECT CATAGORY: FE MESSAGE / ANNOTATION: MESSAGE: HCE454 STU5964 UD RUFHC DE RUEHKO #5342/01 2311032 ZNY SSSSS ZZH ZZK 0 191029Z AUG 81 ZFF-4 FM AMEMBASSY TUKYO TO SECSTATE WASHDC NIACT IMMEDIATE 2591 BT SECRET SECTION OI OF 02 TUKYD 15342 NODIS FOR DEPUTY SECRETARY AND ASST SECRETARY HOLDRIDGE FROM DCM CLARK E.O. 12065: GDS 08/19/87 (CLARK, WILLIAM) OR-M TAGS: EAGR, JA SUBJECT: JAPANESE REQUEST FUR RESTRAINT OF EXPORTS OF FRUITS AND VEGETABLES FRUM CALIFURNIA TO JAPAN REF: STATE 220056 SUMMARY: EMBASSY IS MAKING ALL UUT EFFORT WITH GOJ 1. TO REACH WORKABE SOLUTION FOR MEDFLY PROBLEM. AMBASSADUR NUW TRAVELLING IN KYUSHU BEING KEPT FULLY INFORMED AND IS DIRECTING EMBASSY EFFORTS. FOLLOWING MEETING TODAY WITH SENIOR UFFICIALS UF MINISTRY OF FOREIGN AFFAIRS (MOFA) AND MINISTRY UF AGRICULTURE, FORESTRY AND FISHERIES (MAFF), BELIEVE WE HAVE ACHIEVED PROGRESS; FOR THE MOMENT AT LEAST GOJ WILL CONTINUE ACCEPTING CALIFORNIA FRUIT ON BASIS OF PHYTOSANITARY CERTIFICATION ISSUED AUGUST 19 AND SUBSEQUENT. IF ARRIVING FRUIT IS FROM AN AREA FOUND TO BE INFESTED AFTER FRUIT SHIPPED IT WILL BE SUBJECT TO 100 PERCENT INSPECTION AT JAPANESE PORTS. ACTION REQUESTED: TO MAINTAIN THIS TACIT AGREEMENT, U.S. SHOULD DISPATCH USDA/APHIS PLANT QUARANTINE TEAM WITH ARRIVAL IN JAPAN BY FRIDAY, AUGUST 22, UR AS SOON THEREAFTER AS POSSIBLE. END SUMMARY 2. EMBASSY MADE INTENSIVE CUNTACTS THROUGHOUT THE DAY ON MEDFLY PROBLEM AND INQUIRIES CONTINUE TO COME IN FROM PRESS AND OTHERS. AMBASSADOR, WHO IS NOW IN KYUSHU, IS DECLASSIFIED FULLY INFORMED AND DIRECTING EMBASSY'S EFFORTS TO FIND WORKABLE SOLUTION. DCM MET WITH VICE MINISTER SUNDBE, MOFA AND DIRECTOR GENERAL ASAD, NORTH AMERICAN AFFAIRS BUREAU. AGCOUNSELOR AND ECONCOUNSELOR MET WITH MAFF VICE MINISTER MATSUMOTO AND DIRECTUR GENERAL KOJIMA. AGRICULTURAL PRODUCTION BUREAU, MAFF. GOVERNOR BROWN

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SITUATION: NODIS IN SUBJECT CATAGORY: FE

MESSAGE / ANNOTATION:

TELEPHONED AMBASSADOR TO URGE EFFORT TO MODIFY GOJ POSITION AND DCM CLARK BRIEFED SENATOR HAYAKAWA WHO TELEPHONED FROM MANILA.

3. DRAWING EXTENSIVELY FROM REFTEL, DCM MADE POINT TO SUNOBE AND ASAD THAT BOTH THE AREA AND LIST OF PRODUCE INVOLVED IN THE JAPANESE REQUEST WERE UNREALISTIC IN VIEW OF THE STRICT FEDERAL QUARANTINE REGULATIONS IN PLACE IN CALIFORNIA. HE EMPHASIZED FACT THAT FUMIGATION WOULD BE IMPRACTICAL AND THAT MEASURES REQUESTED BY JAPAN WOULD EFFECTIVELY MEAN A TOTAL EMBARGO ON CALIFORNIA PRODUCE ADVERSELY AFFECTING CALIFORNIA'S DULLAR 14 BILLION AGRICULTURAL OUTPUT. GOING SOMEWHAT BEYOND INSTRUCTIONS, DCM TOLD VICE MINISTER THAT IN LIGHT OF THIS VIEW, U.S. COULD NOT WITHHOLD PHYTOSANITARY CERTIFICATES FOR PRODUCE DUTSIDE REGULATED AREAS. SUNDEF WAS AWARE OF THE U.S. CONCERN BUT STATED THAT JAPAN ALSO HAD CRITICAL CONCERNS UVER RISK OF INTRODUCING MEDFLIES INTO JAPAN FOLLOWING THE EXPANDED INFESTATION IN CALIFORNIA. HE WAS SYMPATHETIC TO LARGER ISSUES INVOLVED, BUT SAID THE MAFF HAS FIRST-LINE RESPONSIBILITY AND SHOULD BE THE PRIMARY CONTACT IN REACHING A SOLUTION TO THE PROBLEM. AGCHUNSELOR AND ECONCOUNSELOR MET LATER WITH MAFF 4 . VICE MINISTER MATSUMOTO, AND ALSU DIRECTOR GENERAL KOJIMA, AGRICULTURAL PRODUCTION BUREAU, REEMPHASIZING ABOVE POINTS PARTICULARLY STRESSING THAT IN VIEW OF FEDERAL QUARANTINE MEASURES NOW IN EFFECT IN CALIFORNIA THE JAPANESE REQUEST WAS CONSIDERED UNJUSTIFIED AND INAPPROPRIATE. THE TIMING WAS TOO SHORT, THE AREA TOU LARGE AND THE ALL-INCLUSIVE LIST OF PRODUCE UNREALISTIC. MATSUMUTU RESTATED JAPANESE CONCERNS ON RISK OF INTRODUCTION OF FRUIT FLY INTO JAPAN. HE SPECIFICALLY MENTIONED CONCERN ABOUT FRUIT ALREADY IN TRANSIT WHICH MIGHT BE FRUM AN AREA LATER DISCOVERED TO BE INFESTED. HE SAID JAPANESE WOULD HAVE TO INSPECT 100 PERCENT OF SUCH FRUIT AT THE POINT OF ENTRY. SUCH ACTION WOULD RESULT IN SEVERE LOSSES IF NOT DESTRUCTION OF COMMERCIAL VALUE OF SUCH FRUIT. HE SAID JAPANESE QUARANTINE OFFICIALS CONSIDERED THE REQUEST TO BE BASED ON TECHNICAL CONCERNS RESPECTING SAFEGUARDING JAPAN FRUM FRUIT FLY INFESTATION AND WERE SURPRISED AT THE U.S. REACTION. THEY MENTIONED THAT THE RECENT TAIWANESE ACTION AGAINST U.S. PRUDUCE WAS MORE ARBITRARY. AS TO THE AREA AND PRODUCE AFFECTED, MATSUMOTO EXPRESSED WILLINGNESS TO MODIFY GOJ REQUEST ON THESE POINTS PROVIDING U.S. TECHNICAL TEAM COULD PROVIDE CONVINCING SCIENTIFIC BASES. HE THEREFORE HOPED THAT REQUEST WOULD BE IMPLEMENTED AS SOON AS POSSIBLE AND THAT U.S. PLANT

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SITUATION: NODIS IN SUBJECT CATAGORY: FE

MESSAGE / ANNOTATION:

QUARANTINE TEAM WOULD ARRIVE IN JAPAN SHORTLY. 5. AFTER FURTHER DISCUSSION, THE MEETING CONCLUDED ON BT #5342 NNNN PAGE 1 - 57 SITUATION LISTING

DATE 09/16/81//259

SITUATION: NODIS IN SUBJECT CATAGORY: FE

MESSAGE / ANNOTATION:

MESSAGE:

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HCE456 STU5966 UD RUEHC DE RUEHKO #5342/02 2311034 ZNY SSSSS ZZH ZZK D 191029Z AUG 81 ZFF-4 FM AMEMBASSY TOKYO TO SECSTATE WASHDC NIACT IMMEDIATE 2592 BT <u>S E C R E T</u> SECTION 02 OF 02 TOKYO 15342 NODIS

THE BASIS OF THE FOLLOWING PUINTS:

(A) THE U.S. WILL CONTINUE TO ISSUE PHYTOSANITARY CERTIFICATES AFTER AUGUST 18 ON CALIFORNIA PRODUCE FROM OUTSIDE THE FEDERALLY REGULATED AREA SUBJECT TO 100 PERCENT JAPANESE INSPECTION AT JAPANESE PORTS IF FRUIT IS FROM AN AREA LATER FOUND TO BE INFESTED.

(B) UNITED STATES WILL SEND A TECHNICAL TEAM TO JAPAN AS SOON AS POSSIBLE TO MEET WITH JAPANESE COUNTER-PARTS FOR THE PURPOSE OF ESTABLISHING AREAS OF QUARANTINE AND LISTS OF FRUITS AND VEGETABLES HOST TO THE MEDFLY AND OTHER CONDITIONS OF THE REQUEST.

(C) AS QUICKLY AS POSSIBLE FOLLOWING TECHNICAL REVIEW, U.S. WILL INDICATE WHAT MEASURES CAN APPROPRIATELY BE TAKEN IN RESPONSE TO JAPANESE CONCERNS.

(D) FOLLOWING UNITED STATES DECISION TO SEND TECHNICAL TEAM, MAFF WILL ISSUE PRESS RELEASE TO EFFECT THAT TEAM IS ARRIVING TO DISCUSS THE JAPANESE REQUEST IN DETAIL. 6. REALIZE EMBASSY HAS GONE BEYOND INSTRUCTIONS. HOWEVER, DISCUSSION WITH MAFF MEANS THAT, WHILE GOJ REQUEST FOR U.S. SUSPENSION OF PHYTOSANITARY CERTIFICATES FOR ALL HOST FRUITS AND VEGETABLES FROM CALIFORNIA REMAINS IN PLACE, GOJ WILL CONTINUE TO ACCEPT FRUITS AND VEGETABLES COVERED BY PHYTOSANITARY CERTIFICATES ISSUED AUGUST 19TH AND SUBSEQUENT.

7. ACTION REQUESTED: EMBASSY REQUESTS DISPATCH OF USDA/ APHIS PLANT QUARANTINE TEAM TO ARRIVE THURSDAY NIGHT, AUGUST 20, OR AS SOON THEREAFTER AS POSSIBLE. MEMBERS SHOULD BE PREPARED TO DISCUSS ALL ASPECTS OF THE JAPANESE CONCERN AND THE CURRENT AND PROSPECTIVE SITUATION IN THE UNITED STATES AND PROPOSALS FOR RESOLVING PROBLEM. 8. REQUEST INFORMATION IN THIS MESSAGE BE SHARED WITH SECRETARY BLOCK. MANSFIELD BT PAGE 1 - 50 STTUATION LISTING

DATE 09/16/81//259

SITUATION: N'DIS IN SUBJECT CATAGORY: FE

MESSAGE / AMAMINITUE:

#5342 +1NM MEMORANDUM

NLS FOO-037/1#204 NARA, DATE THE WHITE HOUSE WASHINGTON

CONFIDENTIAL

August 21, 1981

DECLASSIFIED

MEMORANDUM FOR THE PRESIDENT

RICHARD V. ALLEN FROM:

SUBJECT: Medfly

Secretary Haig has dispatched the message below to Foreign Minister Sonoda in Japan and has asked that a copy of the message be passed to you.

Dear Mr. Minister:

I was gratified two days ago when I was informed that an understanding had been reached in regard to the import of produce from the state of California that would allow continued imports of USDA-certified fruits and vegetables from nonfederally-regulated areas of California while experts from our two countries worked out differences in regard to just what produce is known to serve as host to the Mediterranean fruit fly and what parts of the state of California warrant a ban on exports or particularly stringent inspection procedures.

It is our understanding that produce arriving in Japan currently is still entering Japan on the basis of phytosanitary inspection certificates issued before August 19 by the United States Department of Agriculture under normal inspection procedures.

CONFIDENTIAL

Review on August 21, 1987

CONFINENTIAL

I understand that instructions have been issued by your Ministry of Agriculture that go far beyond our understanding in regard to shipments which have certificates issued after August 19. As I understand it, for example, any medflys found outside the areas now under federal regulation, even within the state of California, would result in the imposition of a 100 percent inspection regime for imports not only from California but from the entire United States. This would be tantamount to a total import ban.

I need not tell anyone with your broad perspective what damage such a decision would have on all aspects of United States-Japan relations. It is essential that our two governments work closely together to minimize the disruptive effects on trade of control measures, while fully respecting Japan's need to prevent the entry of produce likely to have been exposed to infestation. It seems to me the best way to do this is to stick with the understanding reached earlier this week while our experts work out the necessary control measures. Toward this end I urgently request your active intervention.

Haig.

cc: The Vice President Ed Meese Jim Baker Mike Deaver CONFIDENTIAL 2

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DATE 08/31/81//243

SITUATION: CHECK SUBJECT CATAGORY: LIST

MESSAGE / ANNOTATION:

MESSAGE :

IMMEDIATE / IMMEDIATE D D 212158Z AUG 81 ZFF4 FM SECSTATE WASHDC

TO AMEMBASSY TOKYO NIACT IMMEDIATE 8756

INFO WHITE HOUSE IMMEDIATE 6780

GONFIDENTIAL STATE 224023

FOR THE AMBASSADOR FROM THE SECRETARY E.D. 12065: GDS 8/21/87 (HAIG, ALEXANDER M., JR.)

TAGS: EAGR, ETRD, JA

SUBJECT: MEDFLY WHITE HOUSE PASS TO THE PRESIDENT 1. <u>CONFIDENTIAL</u> - ENTIRE TEXT.

2. PLEASE DELIVER THE FOLLOWING MESSAGE IMMEDIATELY TO FOREIGN MINISTER SONODA:

3. BEGIN QUOTE:

DEAR MR. MINISTER:

I WAS GRATIFIED TWO DAYS AGD WHEN I WAS INFORMED THAT AN UNDERSTANDING HAD BEEN REACHED IN REGARD TO THE IMPORT OF PRODUCE FROM THE STATE OF CALIFORNIA THAT WOULD ALLOW CONTINUED IMPORTS OF USDA-CERTIFIED FRUITS AND VEGETABLES FROM NON-FEDERALLY-REGULATED AREAS OF CALIFORNIA WHILE EXPERTS FROM OUR TWO COUNTRIES WORKED DUT DIFFERENCES IN REGARD TO JUST WHAT PRODUCE IS KNOWN TO SERVE AS HOST TO THE MEDITERRANEAN FRUIT FLY AND WHAT PARTS OF THE STATE OF CALIFORNIA WARRANT A BAN ON EXPORTS OR PARTICULARLY STRINGENT INSPECTION PROCEDURES.

* * * * * * * * * * * * *

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SIT: RA NAN JP VP EDB: GREGG WHSR COMMENTS: RED TAG

PSN:018877

DTG1212158

TOR: 2332211

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DATE 08/31/81//243

SITUATION: CHECK SUBJECT CATAGORY: LIST

MESSAGE / ANNOTATION:

IT IS OUR UNDERSTANDING THAT PRODUCE ARRIVING IN JAPAN CURRENTLY IS STILL ENTERING JAPAN ON THE BASIS OF PHYTOSANITARY INSPECTION CERTIFICATES ISSUED BEFORE AUGUST 19 BY THE UNITED STATES DEPARTMENT OF AGRICUL-TURE UNDER NORMAL INSPECTION PROCEDURES. I UNDERSTAND THAT INSTRUCTIONS HAVE BEEN ISSUED BY YOUR MINISTRY OF AGRICULTURE THAT GO FAR BEYOND OUR UNDERSTANDING IN REGARD TO SHIPMENTS WHICH HAVE CERTIFICATES ISSUED AFTER AUGUST 19. AS I UNDERSTAND IT, FOR EXAMPLE, ANY MEDFLYS FOUND OUTSIDE THE AREAS NOW UNDER FEDERAL REGULATION, EVEN WITHIN THE STATE OF CALIFORNIA, WOULD RESULT IN THE IMPOSITION OF A 100 PERCENT INSPECTION REGIME FOR IMPORTS NOT ONLY FROM CALIFORNIA BUT FROM THE ENTIRE UNITED STATES. THIS WOULD BE TANTAMOUNT TO A TOTAL IMPORT BAN.

I NEED NOT TELL ANYONE WITH YOUR BROAD PERSPECTIVE WHAT DAMAGE SUCH A DECISION WOULD HAVE ON ALL ASPECTS DF UNITED STATES-JAPAN RELATIONS. IT IS ESSENTIAL THAT DUR TWO GOVERNMENTS WORK CLOSELY TOGETHER TO MINIMIZE THE DISRUPTIVE EFFECTS ON TRADE OF CONTROL MEASURES, WHILE FULLY RESPECTING JAPAN'S NEED TO PREVENT THE ENTRY OF PRODUCE LIKELY TO HAVE BEEN EXPOSED TO INFES-TATION. IT SEEMS TO ME THE BEST WAY TO DO THIS IS TO STICK WITH THE UNDERSTANDING REACHED EARLIER THIS WEEK WHILE OUR EXPERTS WORK OUT THE NECESSARY CONTROL MEASURES. TOWARD THIS END I URGENTLY REQUEST YOUR ACTIVE INTERVENTION.

END QUDTE. HAIG

BT

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DATE 08/31/81//243

SITUATION: CHECK SUBJECT CATAGORY: LIST

MESSAGE / ANNOTATION:

MESSAGE

IMMEDIATE

0 221105Z AUG 81 FM AMEMBASSY TOKYO

TO SECSTATE WASHDC NIACT IMMEDIATE 2682

CONFIDENTIAL SECTION 01 DF 03 TOKYO 15529

LIMDIS

PASS DEPUTY SECRETARY CLARK, ASSISTANT SECRETARY HOLDRIDGE AND AGRIC FOR UNDER SECRETARY LODWICK, ADMIN/FAS, HTP/FAS, AND APHIS E.O. 12065: GDS 8/22/87 (CLARK, WILLIAM) OR-M TAGS: EAGR, JA SUBJECT: MEDFLY REF: (A) STATE 224023; (B) STATE 224022 1. **GENFIDENTIAL - LIMDIS - ENTIRE TEXT.** 2. DCM CLARK CALLED ON VICE MINISTER SUNDBE AFTERNOON AUGUST 22 TO DELIVER LETTER FROM SECRETARY TO FOREIGN MINISTER SONODA (REF A) AND TO MAKE THE POINTS PROVIDED (REF B). THE VICE MINISTER READ THE SECRETARY'S LETTER AND UNDERTOOK TO DELIVER IT AT ONCE TO THE FOREIGN MINISTER. DESPITE THE ALMUST TOTAL INVOLVEMENT OF THE FOREIGN MINISTER OVER THE PAST TWO DAYS IN FORMAL TALKS WITH HIS SOUTH KOREAN COUNTERPART, HE HAD, SAID THE VICE MINISTER, BEEN FULLY INFORMED OF THE STATE OF PLAY ON THE MEDFLY MATTER AND WAS FULLOWING EVENTS CLOSELY. THE FOREIGN MINISTER HAS INSTRUCTED VICE MINISTER SUNDBE TO MAINTAIN THE CLOSEST CONTACT WITH THE VICE MINISTER OF AGRICULTURE TO MONITOR THE SERIOUS POLITICAL OVERTONES DF THIS ISSUE. VICE MINISTER SUNDBE ASSURED DCM CLARK THAT HE WOULD INDEED FOLLOW THE MATTER CLOSELY AND EXPRESSED THE HOPE, WHICH THE DCM SHARED, THAT THE TALKS BETWEEN MAFF AND USDA, JUST BEGUN, WUULD REACH A SOLUTION ACCEPTABLE TO BOTH SIDES. 3. FOLLOWING COORDINATING MEETING WITH DCM AND OTHER EMBASSY OFFICERS, USDA TEAM LED BY DAS FORD, ACCOMPANIED

* * * * * * * * * * * * *

SIT: RVA, NAN, JP COL VP EOB: GREGG WHSR COMMENTS:

PSN:019603

DTG:221105

TUR:2341136

DECLASSIFIED

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SITUATION: CHECK SUBJECT CATAGORY: LIST

MESSAGE / ANNOTATION:

BY AGRICULTURAL COUNSELOR AND TWO MEMBERS OF HIS STAFF, BEGAN TALKS WITH MAFF TEAM AT 10 A.M., AUGUST 22. MORNING SESSION, ONLY ONE ORIGINALLY SCHEDULED BY MAFF, DEVOTED TO GENERAL OUTLINE OF POSITIONS ON BOTH SIDES. AT CONCLUSION, AND DESPITE APPROACHING TYPHOON, IT WAS AGREED TO RECONVENING IN THE AFTERNOON TO BEGIN MORE DETAILED TALKS.

4. ISSUES WERE DELINEATED DURING THE SATURDAY TALKS AND BOTH SIDES AGREED TO THE AGENDA. THE ISSUES WERE IDENTIFIED AND THE FOLLOWING ORDER OF DISCUSSION WAS ESTABLISHED:

A. THE TWO CONDITIONS SET FORTH IN THE JAPANESE REQUEST UNDER WHICH FRUITS AND VEGETABLE-FRUITS FROM STATES OTHER THAN CALIFORNIA TO JAPAN - I.E., PHYTO-SANITARY CERTIFICATES SHOW (1) THE ORIGIN AND (2) MEANS OF CONVEYANCE THROUGH THE STATE OF CALIFORNIA.

B. MEDFLY HOST FRUITS AND VEGETABLES FROM CALIFORNIA.

CONDITIONS UNDER WHICH CALIFORNIA MEDFLY HOST C. COMMODITIES FROM CALIFORNIA LOCATIONS OUTSIDE THE REGULATED AREAS OF CALIFORNIA MAY BE IMPORTED BY JAPAN. 5. THE FIRST ISSUE SEEMS TO BE SUBSTANTIALLY SETTLED AND IS EXPECTED TO BE COMPLETED EARLY IN THE MONDAY THE EMPHASIS WAS ON FACILITATION OF EXPORTS SESSION. TO JAPAN THROUGH CALIFORNIA PORTS AND NO REFERENCE WAS MADE BY THE JAPANESE TO THE POSSIBILITY OF 100 PERCENT INSPECTION FROM STATES OTHER THAN CALIFORNIA (REF A AND B). 6. ON THE SECOND ISSUE OF HOST FRUITS, IT WAS RECONFIRMED THAT THE JAPANESE REQUEST COVERED UNLY FRUITS AND FRUIT-TYPE VEGETABLES FROM CALIFORNIA AND VEGETABLES ARE FREE TO BE HANDLED AS BEFORE. THE DISCUSSION FOCUSED ON IMPORTS FROM CALIFORNIA BY JAPAN THAT ARE NOT CONSIDERED MEDFLY HOSTS BY THE USG BUT WHICH CONCERN THE GOJ. THESE ARE: (A) SMOOTH SKINNED LEMONS; (B) ALL BERRIES, INCLUDING STRAWBERRIES, AND (C) ALL MELDINS, INCLUDING CANTELOUPES AND HONEYDEWS. BOTH SIDES PRESENTED SCIENTIFIC DATA SUPPORTING THEIR RESPECTIVE POSITIONS. SOME FORWARD MOVEMENT WAS ACHIEVED AND THE U.S. SIDE AGREED TO PROVIDE MORE DATA EARLY NEXT WEEK. 7. THE THIRD AND TOUGHEST ISSUE, FRUITS FROM NON-REGULATED AREAS OF CALIFORNIA, WILL BE ADDRESSED NEXT WEEK. THE U.S. WILL PRESENT SUBSTANTATIVE SUPPORTING EVIDENCE THAT CURRENT QUARANTINE MEASURES IN EFFECT IN CALIFORNIA AND THE ERADICATION MEASURES UNDERWAY PROVIDE ADEQUATE ASSURANCE AGAINST RISK OF MEDFLY INFESTED FRUITS FROM CALIFORNIA BEING SHIPPED TO JAPAN. 8. IN OUR VIEW, THE INITIAL MEETING WAS CONSTRUCTIVE AND



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PAGE 309 SITUATION(S) MESSAGE(S) LISTING

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Q 221105Z AUG 81 FM AMEMBASSY TOKYO

TO SECSTATE WASHDC NIACT IMMEDIATE 2683

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POSITIVE RESULTS WERE ACHIEVED.

9. IT WAS AGREED THAT A PRESS RELEASE WOULD BE ISSUED AT THE END OF EACH DAILY MEETING. THE RELEASES BY THE U.S. AND JAPANESE AT THE CLOSE OF THE SATURDAY MEETING DIFFERED IN TONE BUT WERE SIMILAR IN SUBSTANCE. THE RESPECTIVE RELEASES FOLLOW:

U.S. ---THE DELEGATIONS OF THE GOVERNMENT OF JAPAN AND THE UNITED STATES MET TODAY FOR THE OPENING SESSION OF THEIR TECHNICAL DISCUSSIONS ON THE CALIFORNIA PRODUCE IMPORTATION ISSUE.

MR. T. SUGAHARA, DIRECTOR, PLANT PROTECTION DIVISION, MINISTRY OF AGRICULTURE, FORESTRY AND FISHERIES, WAS HEAD OF THE JAPANESE DELEGATION AND PRESENTED THE JAPANESE POSITION REGARDING THE CURRENT SITUATION. DEPUTY ASSISTANT SECRETARY OF AGRICULTURE JOHN FORD PRESENTED THE AMERICAN VIEW OF THE CALIFORNIA SITUATION AND SOUGHT CLARIFICATION OF THE JAPANESE POSITION. TALKS CONTINUED THROUGHOUT THE DAY.

- BOTH DELEGATIONS AGREED AS TO THE ISSUES AND TO THE AGENDA. THE ISSUES WERE:

- 1. THE CONDITIONS UNDER WHICH NON-CALIFORNIA FRUITS AND VEGETABLE-FRUITS MAY BE SHIPPED THROUGH THE STATE OF CALIFORNIA TO JAPAN UNHINDERED. THERE WERE TWO CONDITIONS AT ISSUE:

A. THAT THE PHYTOSANITARY CERTIFICATE SHOWS
THAT STATE OF ORIGIN TO BE OTHER THAN CALIFORNIA, AND
B. THE MEANS AND CONDITION OF CONVEYANCE.
2. THE COMMODITIES TO BE COVERED BY ANY GOVERNMENT
OF JAPAN ACTION. THE AMERICAN DELEGATION OBTAINED

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SIT: EOB: WHSR COMMENTS:

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REAFFIRMATION THAT THE ISSUE ONLY INCLUDES FRUIT AND FRUIT-VEGETABLES. OTHER VEGETABLES ARE NOT CONSIDERED TO BE COVERED BY THE TALKS.

COMMENT: ALTHOUGH BOTH SIDES PRESENTED INFORMATION AS A BASIS FOR THEIR REASONING, THE AMERICAN DELEGATION AGREED TO PROVIDE ADDITIONAL SCIENTIFIC AND TECHNICAL DATA TO THE JAPANESE AS TO WHY CERTAIN SPECIFIC COMMODI-TIES ARE NOT CONSIDERED MEDFLY HOSTS BY THE U.S. GOVERNMENT.

3. THE THIRD ISSUE WAS THE CONDITIONS UNDER WHICH MEDFLY HOST COMMODITIES FROM CALIFORNIA LOCATIONS OUTSIDE THE REGULATED AREA MAY BE IMPORTED INTO JAPAN.

COMMENT: THIS ISSUE WAS NOT ADDRESSED AT THE INITIAL MEETING, BUT WILL HAVE PRIMARY FOCUS AT THE MEETING SCHEDULED TO BEGIN MONDAY MORNING. GDJ ---- ON AUGUST 22, 1981 (SATURDAY), STARTING AT 10:00 A.M., DISCUSSIONS WERE HELD BETWEEN THE PLANT QUARANTINE EXPERTS OF THE U.S. AND JAPAN ON PLANT QUARANTINE PROCEDURES FOR EXPORTS OF FRESH FRUIT FROM

CALIFORNIA TO JAPAN WITH REGARD TO THE INFESTATION OF MEDFLY IN CALIFORNIA.

THE MEETING COMMENCED FOLLOWING GREETINGS BY MR. SUGAHARA, DIRECTOR OF THE PLANT PROTECTION DIVISION, REPRESENTING THE JAPANESE SIDE AND FROM THE U.S. SIDE BY MR. FORD, DEPUTY ASSISTANT SECRETARY OF THE U.S. DEPARTMENT OF AGRICULTURE. THE FIRST DAY'S MEETING WAS EXTENDED THROUGH 4 P.M. AT THE REQUEST OF THE U.S.

THE JAPANESE SIDE EXPLAINED THE BASIS FOR THE REQUEST MADE OF THE U.S. SIDE AT THIS TIME AND EXPLAINED ITS STANCE IN REGARD TO THE REQUEST. - SUBSEQUENTLY, A PROPOSAL FOR THE CONFERENCE AGENDA

WAS MADE BY THE U.S. SIDE AND, AS A RESULT OF CONSULTATIONS, IT WAS DECIDED TO CONDUCT THE MEETING IN THE FOLLOWING ORDER:

(1) IMPLEMENTATION OF PLANT QUARATINE
PROCEDURES FOR FRESH FRUIT PRODUCED IN OTHER STATES
BUT EXPORTED THROUGH THE STATE OF CALIFORNIA.
(2) KINDS OF PLANTS WHICH ARE MEDELY HOSTS

(2) KINDS OF PLANTS WHICH ARE MEDFLY HOSTS.
(3) PLANT QUARANTINE SAFEGUARD MEASURES WITH REGARD
TO EXPORT OF CALIFORNIA-PRODUCED FRESH FRUIT FROM
OUTSIDE THE RESTRICTED AREA.

- DISCUSSIONS TODAY WERE FOCUSED ON ITEMS (1) AND (2) ABOVE WHICH ARE SUMMARIZED AS FOLLOWS:

- (1) WITH REGARD TO ITEM (1), THE U.S. SIDE STATED IN EFFECT THAT SAFETY CAN BE ASSURED BY STATING THE FRUITS' DRIGIN ON THE PHYTOSANITARY CERTIFICATE.

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HOWEVER, THE JAPANESE SIDE SPECIFICALLY REQUESTED

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CONFIDENTIAL SECTION 03 OF 03 TOKYO 15529

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IMPLEMENTATION OF THE METHOD OF TRANSPORTATION UNDER SEALED CONDITIONS. TO THIS, THE U.S. REPLIED IN EFFECT THAT IT WOULD RESPOND TO THIS MONDAY FOLLOWING CONSULTA-TIONS WITH WASHINGTON, D.C. - (2) WITH REGARD TO ITEM (2) AN ORAL EXPLANATION OF A TECHNICAL AND SCIENTIFIC NATURE WAS MADE CONCERNING THE IDENTITY OF HOST FRUITS BY THE U.S. IN RESPONSE TO THIS, THE JAPANESE SIDE REQUESTED THE SUBMISSION OF SUPPORTING DATA AND REPLIED TO THE EFFECT THAT IT WILL BE FORWARDED IMMEDIATELY. - FINALLY, IT WAS DECIDED TO COMMENCE THE MONDAY MEETING WITH ITEM (2). END OF TRANSLATED GOJ PRESS RELEASE. MANSFIELD

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D 221119Z AUG 81 FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 2685

INFO AMEMBASSY BRUSSELS 5270 AMEMBASSY KUALA LUMPUR 3777

CONFIDENTIAL SECTION 01 DF 02 TOKYO 15530

EXDIS PASS USTR ELECTRONICALLY FOR MACDONALD KUALA LUMPUR PLEASE PASS TO USTR BROCK E.O. 12065: RDS-1 8/22/11 (CLARK, WILLIAM) OR-M TAGS: ETRD, FA, EC SUBJECT: TRIPARTITE TRADE DISCUSSIONS 1. CONFIDENTIAL - ENTIRE TEXT

2. ON AUGUST 21 WE DELIVERED A LETTER FROM AMBASSADOR BROCK TO THE MINISTRY OF INTERNATIONAL TRADE INDUSTRY FOR MINISTER ROKUSUKE TANAKA INVITING JAPAN TO SEND A REPRE-SENTATIVE TO TRADE DISCUSSIONS TO BE HELD AMONG THE UNITED STATES, THE EUROPEAN COMMUNITY AND JAPAN DURING THE WEEK BEGINNING OCTOBER 19. THE SAME EVENING WE DELIVERED TO THE MINISTRY OF FOREIGN AFFAIRS A LETTER FROM AMBASSADOR BROCK TO DR. SABURO OKITA, THE MINISTRY'S SPECIAL REPRESENTATIVE FOR TRADE, ENCLOSING A COPY OF THE LETTER TO MINISTER TANAKA, IN HIS LETTER TO MINISTER TANAKA, AMBASSADOR BROCK SUGGESTED THAT THE JAPANESE REPRESENTATIVE AT THE MEETING COULD BE EITHER MINISTER TANAKA OR AN APPROPRIATE REPRESENTATIVE OF THE JAPANESE GOVERNMENT.

3. THE INITIAL REACTION OF THE MINISTRY OF FOREIGN AFFAIRS TO THE LETTER TO DR. OKITA WAS ADVERSE. MR. KAZUD ASAKAI, THE DIRECTOR OF THE SECOND NORTH

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MESSAGE / ANNOTATION:

AMERICAN DIVISION SAID THE PROCEDURE FOLLOWED IN EXTENDING THE INVITATION TO THE GOVERNMENT OF JAPAN WAS OBJECTIONABLE, THAT THE PURPOSE AND BACKGROUND FOR THE PROPOSED MEETING HAD NOT BEEN SUFFICIENTLY EXPRESSED AND THAT, IN ANY EVENT, THE GOVERNMENT OF JAPAN HAD STRONG RESERVATIONS ABOUT THE USEFULNESS OF SUCH A MEETING. ASAKAI SAID THAT THE MINISTRY'S OBJECTION ABOUT THE FORM OF THE INVITATION WOULD PROBABLY RESULT IN A REFUSAL TO ACKNOWLEDGE OFFICIALLY RECEIPT OF THE LETTER TO DR. OKITA OR TO REPLY TO IT,

ON AUGUST 22 DURING COURSE OF A CALL BY DCM CLARK 4. ON VICE-MINISTER SUNDBE, PETER SATD, COUNCILLOR OF THE ECONOMIC AFFAIRS BUREAU, SAID THAT MINISTRY OF FOREIGN AFFAIRS WAS DEEPLY CONCERNED ABOUT WAY U.S. HAD RAISED ISSUE OF TRIPARTITE TALKS. ALTHOUGH THE PURPOSE OF THE TALKS WAS NOT FULLY SPELLED DUT, IT WAS EVIDENT THAT THEY WOULD NOT BE CONFINED TO TECHNICAL ISSUES BUT WOULD ADDRESS MAJOR ASPECTS OF TRADE POLICY, SATO CONTINUED. BECAUSE OF THE IMPORTANCE OF THE PROPOSED TALKS MOFA BELIEVES THAT THE INVITATION TO PARTICIPATE IN THEM SHOULD HAVE SEEN PRESENTED FORMALLY THRUUGH PROPER CHANNELS. THE MINISTRY OF FOREIGN AFFAIRS WOULD THEN BE IN A POSITION TO COORDINATE VIEWS AMONG THE VARIOUS INTERESTED ELEMENTS OF THE JAPANESE GOVERNMENT. THE ISSUANCE OF A PERSONAL INVITATION TO PARTICIPATE IN THE TALKS IS THUS PREMATURE SATO CONCLUDED.

5. IN A SUBSEQUENT PHONE CALL TO THE ECONOMIC COUNSELOR SATO ELABORATED ON THE IMPORTANCE THE FOREIGN MINISTRY ATTACHED TO THE PROPER ROLE OF THE FOREIGN MINISTER IN COORDINATING FOREIGN POLICY ISSUES. HE ADDED THAT THE MINISTRIES OF FINANCE AND AGRICULTURE ALSO DID NOT VIEW MITI AS THE APPROPRIATE CHANNEL FOR GOVERNMENT TO GOVERNMENT CONTACT ON INTERNATIONAL TRADE ISSUES, SATO EMPHASIZED THE PARTICULAR IMPORTANCE OF U.S. RECOGNITION THAT ANY DIRECT REPLY FROM MINISTER TANAKA TO AMBASSADOR BROCK COULD NOT BE TAKEN AS A RESPONSE OF THE GOVERNMENT OF JAPAN. ON THE QUESTION OF WHO WOULD REPRESENT JAPAN AT ANY SUCH MEETING, SATD SAID THAT IT COULD BE OKITA, FOREIGN MINISTER SUNDDA OR TANAKA. "WE HAVE TO DECIDE THAT, IT IS NOT FOR YOU TO DECIDE." SATO REFERRED TO PRIVATE CHATS OF VICE MINISTER KIKUCHI AT THE SUMMIT AND LATER WITH DENMAN, BUT SAID JAPANESE GOVERNMENT HAD YET TO RECEIVE SPECIFIC OFFICIAL PROPOSAL OUTLINING PURPOSE OF TALKS IN SUFFICIENT DETAIL TO PERMIT CONSID-

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ERATION BY VARIOUS INTERESTED AGENCIES OF JAPANESE GOVERNMENT.

6.

COMMENT: THE COMMENTS FROM ASAKAI AND SATO REFLECT THE FOREIGN MINISTRY'S EXTREME DISCOMFORT WITH THE PROSPECT OF A LEADING ROLE IN THE SUGGESTED TALKS FOR THE MINISTRY OF INTERNATIONAL TRADE AND INDUSTRY AND POSSIBLY SOME RESERVATIONS ABOUT THE USEFULNESS OF THE TALKS THEMSELVES. IN THE LIGHT OF THE STRONG MOFA REACTION, WE NEED TO CONSIDER WHETHER WE MIGHT BE BETTER OFF TO SEEK AS CLEARLY AS POSSIBLE TO SET OURSELVES APART FROM THE CONFLICT BETWEEN THE TWO MINISTRIES OVER WHAT ROLE

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D 221119Z AUG 81 FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 2686

INFO AMEMBASSY BRUSSELS 5271 AMEMBASSY KUALA LUMPUR 3778

CONFIDENTIAL SECTION 02 OF 02 TOKYO 15530

EXDIS

EACH WILL PLAY IN RESPECT TO INTERNATIONAL TRADE NEGOTIATIONS. ULTIMATELY, THE JAPANESE WILL HAVE TO RESOLVE THAT PROBLEM THEMSELVES. IN THE MEANTIME, WE CAN PROBABLY BETTER SERVE OUR INTERESTS BY DDING AS MUCH AS WE CAN TO MAINTAIN AN EFFECTIVE DIALOGUE WITH ALL MINISTRIES INTERESTED IN DETERMINING JAPANESE FOREIGN TRADE POLICIES.

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RECOMMENDATION: IN OUR VIEW, JAPANESE PARTICIPATION 7. IN THE TALKS WILL HAVE LIMITED VALUE IF THE FOREIGN MINISTRY CANNOT BE PERSUADED TO INVOLVE ITSELF CONSTRUCTIVELY IN THE COURDINATION OF THE JAPANESE POSITION IN RESPECT TO THEM. ACCORDINGLY, WE RECOMMEND THAT THE EMBASSY BE INSTRUCTED TO COMMUNICATE TO THE MINISTRY OF FOREIGN AFFAIRS THE INTEREST OF THE U.S. IN HOLDING TRIPARTITE TRADE TALKS AND THE DESIRE OF THE U.S. THAT AN APPROPRIATE REPRESENTATIVE OF THE GOVERNMENT OF JAPAN PARTICIPATE IN THE TALKS. SUCH AN INSTRUCTION SHOULD BE ACCOMPANIED BY FURTHER INFORMATION ON THE DRIGIN OF THE SUGGESTED MEETING, WHAT TOPICS ARE TO BE DISCUSSED, U.S. OBJECTIVES FOR THE MEETING, THE RESULTS OF ANY DISCUSSIONS WITH THE EC AND WHAT PLANS AMBASSADOR BROCK MAY HAVE TO DISCUSS THE MEETING DURING HIS VISIT TO JAPAN. ACCEPTANCE OF THIS COURSE OF ACTION WILL NECESSARILY COMPLICATE FURTHER DIRECT EXCHANGES

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PAGE 301 SITUATION(S) MESSAGE(S) LISTING DATE 08/31/81//243

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WITH NIMISTER TANAKA, BUT WE SEE NO ALTERNATIVE IF WE WISH THESE TALKS TO HAVE A GOVERNMENT TO GOVERNMENT CHARACTER. MANSETELD

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RVA:

RE: Brock

The attached cable was sent by Haig to Brock on Friday (the Sit Room, for some reason, did not include it in our reading material).

5009 attached

Per Poats, he sees no further action on the matter.

Janet

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DE RUEHC #0892 2402117 DE RUEHC #0892 2402117 D 2820582 AUG 81 2FF6 FM SECSTATE WASHDC

TO AMCONSUL HONG KONG IMMEDIATE TOKYOE 2132 Amembassy Brussels immediate 3841 White House immediate 6809

EUNFIDENTIAL STATE 238892

NDDIS PDR AMBASSADOR BROCK FROM THE SECRETARY USEEC E.O. 12065: GDS 8/28/31 (THE SECRETARY) TAGS: ETRD, EC, JA, OVIP (BROCK, WILLIAM)

BUBJECT: TRIPARTITE TRADE CONSULTATIONS REF: TOKYO 15530

I. D. - ENTIRE TEXT.

WE HAVE RECEIVED A MESSAGE FROM TOKYO (TOKYO 15530, SENT TO YOU IN KUALA LAMPUR) TRANSMITTING THE CONCERNS OF ELEMENTS IN THE JAPANESE GOVERNMENT OVER YOUR PROPOSAL TO HOLD CABINET-LEVEL TRIPARTITE TRADE CONSULTATIONS IN OCTO-BER. PETER TOWE EXPRESSED TO ME, JUST YESTERDAY AND IN STRONG TERMS, THE PROFOUND CONCERNS IN OTTAWA OVER THE RE-PORTED TRIPARTITE CONSULTATIONS.

T WAS CAUGHT SOMEWHAT OFFICUARD BY THE CABLE AND TOWE'S 5 MARCH, ESP CIAL Y-IN IGHT OF THE=INFORMA D SCUSSIONS I D EETINGS SHOULD ONLY BE HELD IN THE CONTEXT US=EC=JAPAN IN THE CONTEXT US-EC-JAPAN MEETINGS SHOULD ONLY DE HELD Ï. ONGOING GATT OR GECD NEGOTIATIONS. WILL NOT HIDE THE nF FACTTHATTHAVE STRONG RESERVATIONSABOUT THE PROPOSED - RESERVATIONS WHICH GO BEYOND THE CONCERNS EX-MEETING PRESSED BY TOKYO. UNLESS WE ARE VERY CAREFUL, WE WILL FOSTER THE IMAGE OFATHREE-WAYTRADE CABALOR DIRECTORATE DAMAGING THE CHANCES OF DRAWING THE DEVELOPING COUNTRIES, IN PARTICULAR, INTO THE GATT TRADING ARRANGEMENTS. TRADE MUST BE AN ESSENTIAL ELEMENT OF OUR APPROACH TO RELATIONS

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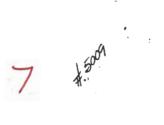
WITH THE DEVELOPING COUNTRIES AS WE LEAD UP TO CANCUN AND BEYOND.

IN ADDITION TO THESE CONSIDERATIONS, I DO NOT BELIEVE THAT WE HAVE A CONSENSUS IN THE USG ON THE IDEA OF TRIPAR-TITE TRADE CONSULTATIONS. IN LIGHT OF ALL THIS, I WOULD URGE THAT YOU CONSIDER PULLING BACK T E INITIATIVE UNTIL WE HAVE HAD A CHANCE TO EXPLORE THE WHOLE ISSUE FURTHER TAKING ACCOUNT OF OUR OVERALL TRADE AND FOREIGN POLICY OBJECTIVES, COULD I ASK THAT YOU GIVE US AN OPPORTUNITY OBJECTIVES, COULD I ASK THAT YOU GIVE US AN OPPORTUNITY NITE ARRANGEMENTS ARE MADE FOR THE PROPOSED MEETING, CLARK BT

PAGE 02 OF 02 SECSTATE WASHDC 0892 DTG12820582 AUG 81 PSN1027394 RECALLED TORI 240/21202

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THE WHITE HOUSE

WASHINGTON

August 31, 1981

Dear A1:

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Per our conversation.

Sincerely,

Dick

Richard V. Allen Assistant to the President for National Security Affairs

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The Honorable Alexander M. Haig, Jr. The Secretary of State

THE ITED STATES TRADE REPRESED TIVE WASHINGTON 20506

August 13, 1981

The Honorable Saburo Okita Japanese Government Representative for External Economic Relations 2-2-1 Kasumigaseki Chiyoda-Ku, Tokyo 100, Japan

Dear Dr. Okita:

For your information, I have transmitted the enclosed letter to Minister Tanaka. I look forward to a reply from your government in the near future.

Very truly yours,

William E. Brock Dm

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WILLIAM E. BROCK

THE UNITED STATES TRADE REPRESENTATIVE WASHINGTON 20506

August 14, 1981

The Honorable Rokusuke Tanaka Minister of International Trade and Industry 1-3-1 Kasumigaseki Chiyoda-Ku, Tokyo 100, Japan

Dear Minister Tanaka:

Many potential areas of concern for our trade relations involve the United States, the European Communities and Japan. Economic conditions in each of our jurisdictions, such as slow growth, inevitably affect the other two. In my opinion consultations among us could anticipate problems, say in high technology, steel, or other sectors, and enable us to avoid disputes.

I would like to invite you, or an appropriate representative of your Government, to join me and Vice President Haferkamp in New York the week of October 19th for such consultations. I would also propose that prior to our meeting it might be useful to have our deputies/vice ministers meet for preliminary discussions. Ambassador Macdonald could arrange that meeting.

I would be pleased to have your response or further suggestions at your earliest convenience. For your information, I am sending a copy of this letter to Dr. Okita. A similar letter has of course been transmitted to Vice President. Haferkamp.

Very truly yours, --

William E. Brock

WILLIAM E. BROCK

THE L .ITED STATES TRADE REPRESEN ATIVE

WASHINGTON

20506

August 13, 1981

The Honorable Wilhelm Haferkamp Vice President of the Commission of the European Communities Rue de la Loi 200, 1049 Bruxelles Wetstraat 200, 1049 Brussel

Dear Vice President Haferkamp:

Many potential areas of concern for our trade relations involve the United States, the European Communities and Japan. Economic conditions in each of our jurisdictions, such as slow growth, inevitably affect the other two. In my opinion consultations among us could anticipate problems, say high technology, steel, or other sectors, and enable us to avoid disputes.

I would like to invite you to join me and an appropriate • representative from Japan, presumably Minister Tanaka or Dr. Okita, in New York the week of October 19th. I would also propose that prior to this meeting it might be useful to have our deputies/vice ministers meet for preliminary discussions. Ambassador Macdonald could arrange that meeting.

I would be pleased to have your response or further suggestions at your earliest convenience. A similar letter has been sent to the Japanese government.

Very truly yours,

William E. Broke

WILLIAM E. BROCK

NATIONAL SECURITY COUNCIL

INFORMATION

August 27, 1981

EVA HAS SEE

MEMORANDUM FOR RICHARD V. ALLEN

THROUGH: NORMAN BAILEY

FROM: RUTHERFORD

RUTHERFORD POATS

SUBJECT: Trilateral Trade Meeting

You may receive complaints from the Japanese or Canadians about Bill Brock's independent initiative to convene a trilateral meeting on trade policy issues with his EC and Japanese counterparts. Brock's letter to Haferkamp and Tanaka (Tab I) were sent without the knowledge, much less concurrence, of State, Treasury, Commerce or NSC staffs. This end-run of both the interested US government agencies and the Japanese Foreign Office has intensified objections to the substance of Brock's proposition.

The Japanese Foreign Office suspects that Brock is conniving with the EC to resuscitate the EC scheme to gang up on Japan. Canada objects to being excluded from a meeting of the major US trading partners. (The polite answer is that no European government is invited, either.)

Both the Japanese and the Canadians contend that instituting such tripartite meetings would offend smaller countries and undermine the multilateral institutions -- GATT and the OECD.

Of course, Brock has no such intention. On the contrary, Dave McDonald says a main objective is to bring the EC and Japan along on our ambitious agenda for the GATT ministerial meeting in 1982, launching a new round of trade negotiations. He also wants to discuss simultaneously with the two major players three sectoral problem areas: steel, petrochemicals, and high technology goods. No permanent "directorate" is intended.

Brock is being asked by Haig, and Embassy Tokyo is being instructed, to assure the Japanese when he arrives in Tokyo shortly that his motives were not as they suspected and to give the Japanese a chance to amend the proposed agenda or postpone the whole idea. We will take the same line in response to EC inquiries.

We don't want to be accommodating to the Canadians/when we are about to go to the mat with them on their trade and investment policies.

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ANNOUNCED, INCIDENT WOULD BECOME MURE CONTROVERSIAL. B. SECONDLY, BECAUSE JDA PRESS CORPS IS ASKING RATHER KNOWLEDGEABLY POINTED QUESTIONS ABOUT BASING OF US SR71'S ("ISN'T IT TRUE THEY ARE BASED ONLY IN TWO PLACES, KADENA AB IN JAPAN AND ANOTHER BASE IN CALIFORNIA?") MOFA BELIEVES IT WILL BECOME INCREASINGLY DIFFICULT TO AVOID ACKNOWLEDGING THAT PLANES CAME FROM AND RETURNED TO KADENA, AND, UNDER THE CIRCUMSTANCES, WOULD APPEAR TO PREFER THAT WE SO STATE AS SOON AS POSSIBLE TO AVOID CREATING A SIDE ISSUE. ON THIS POINT, MOFA OFFICIAL ADDED THAT IF IT CONTINUES TO DENY KNOWLEDGE OF PLANE'S ORIGIN OR DESTINATION, MEDIA WOULD RAISE ISSUE OF CREDIBILITY OF US-JAPAN SECURITY TREATY BY ACCUSING GOJ OF NOT BEING ADEQUATELY INFORMED BY US OF ITS MILITARY ACTIVITIES INVOLVING BASES IN JAPAN. WHILE VICE FOREIGN MINISTER SUNDBE DID NOT CONFIRM PLANE'S DRIGIN, HE HAS TOLD MOFA SUBURDINATES THAT IT WOULD BE EXTREMELY DIFFICULT TO CONTINUE TO OBFUSCATE HOME BASING ISSUE, IN ADDITION, MEDIA IS ALREADY ATTRIBUTING TO MOFA SOURCES STATEMENT THAT IF SR71 FLEW RECONAISANCE MISSION FROM KADENA FOR THE PURPOSE OF CONTRIBUTING TO INTERNATIONAL PEACE AND SECURITY UNDER THE JAPAN-US SECURITY TREATY--THIS WOULD NOT PRESENT A PROBLEM FOR JAPAN. 3. IN MORE GENERAL COMMENT ON INCIDENT, AT DAILY PRESS BRIEFING THIS AFTERNOON, CHIEF CABINET SECRETARY MIYAZAWA STATED GOJ POSITION THAT EVENTS ON KOREAN PENINSULA WERE OF GREAT INTEREST TO GOJ AND EXPRESSED HOPE THAT THIS INCIDENT WILL NOT ESCALATE INTO A MAJOR ISSUE AND THAT BOTH SIDES WILL TAKE STEPS TO DESENSITIZE INCIDENT. 4. EMBASSY ASSESSMENT IS THAT IF ALMOST-OBVIOUS FACT OF PLANE'S ORIGIN WITHHELD, PRESS WILL CREATE

AN AIR OF MYSTERY AROUND ISSUE OUT OF PROPORTION TO ITS REAL SIGNIFICANCE, THEREBY OBSCURING BASIC ISSUE OF BELLIGERENT BEHAVIOR BY NORTH KOREA. WE, THEREFORE, CONCUR IN Q&A TOUCHING ON THIS POINT RECOMMENDED BY CINCPAC (REFTEL). MANSFIELD

BT

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MESSAGE : IMMEDIATE

> 0 271127Z AUG 81 FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 2860

INFO CINCPAC HONOLULU HI IMMEDIATE SECDEF WASHDC IMMEDIATE AMEMBASSY SECUL IMMEDIATE 4408 COMUS KORFA IMMEDIATE COMUSJAPAN YOKOTA AB JA IMMEDIATE CINCSAC OFFUTT AFB NEB IMMEDIATE 9SRW BEALE AFB CA IMMEDIATE DET 1 95RW KADENA AB JA IMMEDIATE HO/PACAF HICKAM AFB HI IMMEDIATE AMCONSUL NAHA IMMEDIATE 2950

SECRET TOKYO 15872

CINCPAC ALSO FOR POLAD E.O. 12065: GDS 08/27/87 (IMMERMAN, RUBERT) OR-P TAGS: MOPS, KS, KN, JA, US SUBJECT: PROPOSED Q'S AND A'S RE NORTH KOREAN MISSILE FIRING INCIDENT REF: (A) CINCPAC 262343Z AUG 81; (B) STATE 228608; (C) STATE 228607 (SECRET - ENTIRE TEXT). 1. 2. DURING EMBOFF BRIEFING TO MOFA ON SR71 INCIDENT TODAY (REF C), MOFA OFFICIALS EXPRESSED FOLLOWING TWO CONCERNS REGARDING INFORMATION TO BE MADE PUBLIC ON THIS INCIDENT: FROM MOFA'S CALCULATIONS BASED ON COORDINATES Α. WE SUPPLIED THEM, INCIDENT OCCURRED IN DISPUTED AIR SPACE BETWEEN SOUTH KOREAN MAINLAND AND SOME SMALL SOUTH KOREAN ISLANDS, WHICH NORTH KOREAN PLANES HAVE REPEATEDLY VIOLATED. MOFA PREDICTED THAT IF EXACT COORDINATES OF INCIDENT ARE PUBLICLY

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