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WITHDRAWAL SHEET

Ronald Reagan Library

Collection: WHORM Subject File
OA/Box: IT101 366494 (2 of 10)
File Folder:

Archivist: kdb
ID: 1159
Date: 3/11/2004

DOCUMENT NO. & TYPE	SUBJECT/TITLE	DATE	RESTRICTION
1. memo	to Rod McDaniel, re Universal Postal Union Convention, 1p (2678)	4/14/86	b(6) <i>open d/b</i> <i>3/11/14</i>

RESTRICTIONS

- P-1 National security classified information [(a)(1) of the PRA].
- P-2 Relating to appointment to Federal office [(a)(2) of the PRA].
- P-3 Release would violate a Federal statute [(a)(3) of the PRA].
- P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA].
- P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA].
- P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA].
- C. Closed in accordance with restrictions contained in donor's deed of gift.

- b(1) National security classified information [(b)(1) of the FOIA].
- b(2) Release could disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA].
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA].
- b(4) Release would disclose trade secrets or confidential commercial or financial information [(b)(4) of the FOIA].
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA].
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA].
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA].
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA].

THE WHITE HOUSE
WASHINGTON

April 14, 1986

366494CU

IT 101

MEMORANDUM FOR ROD McDANIEL

FROM: DAVID L. CHEW *DC*
SUBJECT: UNIVERSAL POSTAL UNION CONVENTION

On April 7 the National Security Council sent to me, for the President's signature, by your log number 2678, the instrument of ratification for the Universal Postal Union Convention. Your cover memorandum noted that relevant agencies had been consulted. While you indicated that there was "some interagency concern," there was no mention that serious disagreement existed among affected agencies, and that "concern" was dismissed by the State Department and the National Security Adviser. In fact, many of the affected agencies objected to the item going forward to the President.

In order to resolve this matter, you should provide me with an explanation as to why this misrepresentation was made by the NSC. Standard staffing procedures provide that NSC documents are not circulated for staff review. As you know the staffing process is designed to eliminate every possible error or misstep that might embarrass the President; it is founded upon the principle of accuracy, attention to detail and honesty and fair representations of the facts.

This is an egregious breakdown of that system. Its cause must be identified and corrected.

THE WHITE HOUSE
WASHINGTON

ACTION

April 7, 1986

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK
FROM: JOHN M. POINDEXTER *ABM*
SUBJECT: Ratification of the Acts of the
Universal Postal Union

Issue

To sign the attached instrument of ratification, in duplicate (Tab A).

Facts

The attached "Hamburg Acts" were signed by the United States at Hamburg on July 27, 1984 (Tab B). These documents were negotiated by the Postal Service (USPS) subject to your approval, pursuant to 39 U.S.C. §407.

Since the Acts entered into force internationally on January 1, 1986, it is requested that the instrument of ratification be signed by you expeditiously, so that the Department of State can take the necessary steps to deposit the instrument.

Discussion

An issue has arisen regarding Article 23(4) of the Universal Postal Convention which permits member postal administrations to deny "freedom of transit" to mail posted outside the sender's country of residence. There is some interagency concern that this article could be relied on by USPS to inhibit competition in international mail from firms known as "remailers."

Because Article 23(4) is merely permissive, and the Postmaster General indicated that USPS has not engaged in, nor asked nations to engage in any curtailment under this provision, the Department of State believes, and I concur, that questions about the implementation of Article 23(4) or about USPS's proposed regulations should not further delay ratification of the Hamburg Acts.

Recommendation

OK No

_____ _____
That you sign the attached instrument of ratification, in duplicate (Tab A).

Attachments
Tab A
Tab B

Instrument of Ratification
"Hamburg Acts"

cc Vice President

Prepared by:
Alexander H. Platt

I hereby approve and ratify the foregoing Third Additional Protocol to the Constitution of the Universal Postal Union and Acts of the Universal Postal Union comprising the General Regulations (including the Final Protocol thereof), the Universal Postal Convention (including its Final Protocol and Detailed Regulations), and the Postal Parcels Agreement (including its Final Protocol and Detailed Regulations), signed at Hamburg on the 27th day of July 1984.

IN TESTIMONY WHEREOF, I have caused the seal of the United States of America to be affixed.

DONE at the city of Washington

our Lord one thousand
nine hundred eighty-
six and of the
Independence of the
United States of America
the two hundred tenth.

By the President:



Translation from French

UNIVERSAL POSTAL UNION

**DOCUMENTS OF THE
1984 HAMBURG CONGRESS**

VOLUME III

**FINAL TEXTS OF THE ACTS SIGNED AT HAMBURG
AND CONSTITUTION OF THE UNIVERSAL POSTAL UNION
AS AMENDED BY THE 1969 TOKYO, 1974 LAUSANNE
AND 1984 HAMBURG ADDITIONAL PROTOCOLS
DECISIONS OTHER THAN THOSE AMENDING THE ACTS**

BERNE 1985

INTERNATIONAL BUREAU OF THE UNIVERSAL POSTAL UNION

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

April 3, 1986

ACTION

MEMORANDUM FOR JOHN M. POINDEXTER

THRU: STEPHEN I. DANZANSKY *AP*

FROM: ALEXANDER H. PLATT *AP*

SUBJECT: Ratification of the Acts of the Universal Postal Union

The Department of State has forwarded for the President's signature the attached instrument of ratification, in duplicate, of the Acts of the Universal Postal Union (Tab A).

RECOMMENDATION:

That you sign the memorandum to the President at Tab I forwarding the instrument of ratification, in duplicate, for signature.

Approve *AP* Disapprove

Attachments

- Tab I Memo to President
- Tab A Instrument of Ratification
- Tab B "Hamburg Acts"
- Tab II Platt Memo to Poindexter
- Tab III Postmaster General Letter to Shultz



April 2, 1986

MEMORANDUM FOR VADM John M. Poindexter
THE WHITE HOUSE

Subject: Ratification of the Acts of the Universal
Postal Union

Attached for signature by the President is the instrument of ratification, in duplicate, of the Third Additional Protocol to the Constitution of the Universal Postal Union and Acts of the Universal Postal Union comprising the General Regulations (including the Final Protocol thereof), the Universal Postal Convention (including its Final Protocol and Detailed Regulations), and the Postal Parcels Agreement (including its Final Protocol and Detailed Regulations), signed by the United States at Hamburg on July 27, 1984. The Postmaster General approved these documents on March 3, 1986.

These documents (the "Hamburg Acts") were negotiated by the Postal Service (USPS), subject to the approval of the President, pursuant to 39 U.S.C. § 407. The Department of State has received certified copies of the official texts (in French) and official English translations of all the foregoing acts.

Since the acts entered into force internationally on January 1, 1986, it is requested that the U.S. instrument of ratification be signed by the President expeditiously, so that the Department can take the necessary steps to deposit the instrument.

You should be aware that an issue has arisen in connection with the Universal Postal Convention. Article 23(4) of the Convention, done at Rio de Janeiro, October 26, 1979, which entered into force in 1981 without any reservation by the United States, permitted member postal administrations to deny "freedom of transit" to mail posted outside the sender's country of residence. This provision is carried forward unchanged in the new Convention. The Department of Justice and other Executive Branch agencies have expressed concern that Article 23(4) could be relied on by USPS to inhibit competition in international mail from firms known as remailers. (Remailers collect letters originated by American firms, sort them, and ship them directly to foreign postal administrations, thus bypassing the U.S. Postal Service.) Attention has focused on Article 23(4) in part because USPS had proposed amending its regulations to prohibit remailing activity.

In the attached letter to Secretary of State Shultz, the Postmaster General notes that other agencies have expressed concern about the implementation of Article 23(4). The letter states that USPS has not utilized Article 23(4) to engage in bilateral efforts with foreign postal administrations to curtail remailing by U.S. firms. The letter further states USPS "will not be asking other postal administrations to take any action under this provision."

The Department of State believes that USPS policy regarding the private carriage of international mail has implications for a wide range of international communications matters, particularly in view of the Administration's recent decision to authorize limited competition to INTELSAT. However, since Article 23(4) is merely permissive, we do not believe that questions about the implementation of that article or about USPS's proposed regulation should further delay ratification of the Hamburg Acts.


for Nicholas Platt
Executive Secretary

Attachments:

1. Instruments of ratification in duplicate.
2. Postmaster General's Letter to Secretary Shultz.
3. Copies of texts.



8607171

THE POSTMASTER GENERAL
Washington, DC 20260-0010

March 3, 1986

Dear Mr. Secretary:

Following final Postal Service review and approval of the multilateral postal treaties adopted by the Universal Postal Union Congress in Hamburg in 1984, we are forwarding the related ratification documents to your Treaty Affairs Office to initiate the process of formal approval by the President.

I am informed that staff members of other agencies have expressed concern about the application by the U.S. Postal Service of Article 23, paragraph 4, of the Universal Postal Convention. This provision reads as follows: "A member country shall not be bound to accept, forward or deliver to the addressees letter-post items which senders post or cause to be posted in large quantities in a country other than the country where they reside. The administration concerned may send back such items to origin or return them to the senders without repaying the prepaid charge."

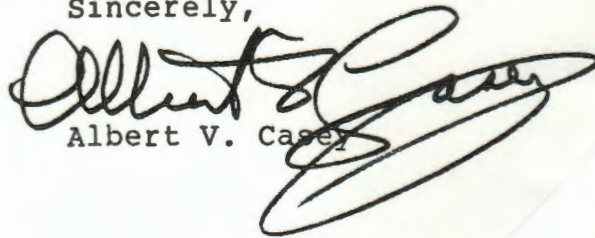
I understand that the concern stems from the position of these agencies that this provision could become the basis of bilateral efforts between the Postal Service and other postal administrations to mutually refuse to accept or deliver letters mailed outside the country where the sender resides. The concern is apparently that U.S. firms would be prohibited from carrying letters abroad for mailing in large quantities in other countries.

Although this provision has been part of the Universal Postal Convention since 1981, the Postal Service has never attempted or proposed to seek the assistance of foreign administrations in such an application of this optional provision. However, given the concern this provision seems to have generated, I believe that a formal statement from the Postal Service may prove helpful. To that end, I would like to make it clear that the Postal Service will not be asking other postal administrations to take any action under this provision.

Apart from the potential use of this provision described above, it is my understanding that the other agencies have expressed general approval of the manner in which the Postal Service has actually implemented Article 23, which pertains to practices universally understood to be improper.

Thank you for your cooperation in assisting in the ratification process for these postal agreements.

Sincerely,

A handwritten signature in black ink, appearing to read "Albert V. Casey". The signature is written in a cursive style with a large, sweeping flourish at the end.

Albert V. Casey

Enclosures

Honorable George P. Shultz
Secretary of State
Washington, DC 20520-0001

RECEIVED 02 APR 86 17

TO POINDEXTER

FROM PLATT, N

DOCDATE 02 APR 86

KEYWORDS: ECONOMICS

TREATIES

SUBJECT: RATIFICATION OF ACTS OF UNIVERSAL POSTAL UNION

ACTION: PREPARE MEMO FOR POINDEXTER DUE: 03 APR 86 STATUS S FILES WH

FOR ACTION
DANZANSKY

FOR CONCURRENCE

FOR INFO

COMMENTS

REF# 86010442

LOG

NSCIFID

(PS)

ACTION OFFICER.(S)	ASSIGNED	ACTION REQUIRED	DUE	COPIES TO
<i>McDonald</i>	<i>X 4/3</i>	<i>Send 6 per for sig</i>		<i>J</i>
<i>Pres</i>	<i>BP 4A</i>	<i>For sig</i>		<i>VP</i>
<i>Donzbrady</i>	<i>5 4/25</i>	<i>Split PKG for comment</i>		
	<i>C 4/20</i>	<i>Pres & WH treaty</i>		<i>Chion McLean</i>
		<i>(per WH Executive Clerk)</i>		<i>SIB AHP</i>

DISPATCH

W/ATTCH

FILE

WH

(C) *AK*

JV

Tokyo, Japan

May 1, 1986

366494⁹

1140

IT101

F0009

FB269-01

FB269

FO
CO

Dear Governor Camp:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely, ^A
RONALD REAGAN

✓
The Honorable George W. Camp
Board of Governors
United States Postal Service
11950 Chaffin Road
Roswell, Georgia 30075-1450

RR:JS:DC:jz (5PGR)
Postal Union

36649455

860509

Tokyo, Japan

May 1, 1986

Dear Postmaster General Casey:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

A
RONALD REAGAN

The Honorable Albert Casey
Postmaster General
United States Postal Service
475 L'Enfant Plaza, S.W.
Washington, D.C. 20260-0010

RR:JS:DC:jz (5PGR)
Postal Union

860509

Tokyo, Japan

May 1, 1986

Dear Governor Griesemer:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,
RONALD REAGAN ^A

The Honorable John N. Griesemer
Board of Governors
United States Postal Service
Route 2, Box 52
Springfield, Missouri 65802-9704

RR:JS:DC:jz (5PGR)
Postal Union

860509

Tokyo, Japan

May 1, 1986

Dear Governor McConnell:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

A
RONALD REAGAN

The Honorable Tyler McConnell
Board of Governors
United States Postal Service
400 South Ocean Boulevard
Palm Beach, Florida 33480-4431

RR:JS:DC:jz (5PGR)
Postal Union

860509

Tokyo, Japan

May 1, 1986

Dear Chairman McKean:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

A
RONALD REAGAN

The Honorable John R. McKean
Chairman
Board of Governors
United States Postal Service
Room 10300
475 L'Enfant Plaza, S.W.
Washington, D.C. 20260-1000

RR:JS:DC:jz (5PGR)
Postal Union

860509

Tokyo, Japan

May 1, 1986

Dear Governor Peters:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely, ^A
RONALD REAGAN

The Honorable Ruth O. Peters
Board of Governors
United States Postal Service
220 North Taft Street
Arlington, Virginia 22201-3617

RR:JS:DC:jz (5PGR)
Postal Union

860509

Tokyo, Japan

May 1, 1986

Dear Governor Ryan:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

The Honorable John L. Ryan
Board of Governors
United States Postal Service
Post Office Box 68172
Indianapolis, Indiana 46268-0172

RR:JS:DC:jz (5PGR)
Postal Union

Tokyo, Japan

May 1, 1986

Dear Governor Setrakian:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely, ^A
RONALD REAGAN

The Honorable Robert Setrakian
Board of Governors
United States Postal Service
Suite 610
601 California Street
San Francisco, California 94108-2811

RR:JS:DC:jz (5PGR)
Postal Union

412 900

Tokyo, Japan

May 1, 1986

Dear Deputy Postmaster General Strange:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

A

RONALD REAGAN

The Honorable Jackie Strange
Deputy Postmaster General
United States Postal Service
475 L'Enfant Plaza, S.W.
Washington, D.C. 20260-0010

RR:JS:DC:jz (5PGR)
Postal Union

860509

Tokyo, Japan

May 1, 1986

Dear Governor Voss:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

^A
RONALD REAGAN

The Honorable Peter E. Voss
Board of Governors
United States Postal Service
948 High Avenue, S.W.
Canton, Ohio 44707-4153

RR:JS:DC:jz (5PGR)
Postal Union

860509

PRESIDENT SIGNS THE ACTS OF THE
NINETEENTH UNIVERSAL POSTAL UNION CONGRESS,
SUPPORTS MARKETPLACE COMPETITION IN INTERNATIONAL MAIL

The President has signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, and expressed to the Postal Service Board of Governors and to the Postmaster General his concern that the Acts might be used in ways that would stifle private competition in the international mail arena.

Administration policy is to encourage free enterprise in ways that will ensure better products and services at lower costs to our citizens. In line with this policy the President has asked the Postal Service Governors and the Postmaster General to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

1
- salutations - Dear Governor
- titles - yes
- agree or not? - White

SEPARATE LETTERS TO EACH:

BOARD OF GOVERNORS
U.S. POSTAL SERVICE

Hon. John R. McKean (Chairman)
John R. McKean Accountants
1 California Street - Suite 1200
San Francisco, CA 94111-5484
415 788-2400

Hon. Peter E. Voss (Vice Chairman)
President
Northeastern, Inc.
948 High Avenue, S.W.
Canton, OH 44707-4153
216 456-7600

Hon. George W. Camp
11950 Chaffin Road
Roswell, GA 30075-1450
404 992-5433

Hon. John N. Griesemer
Route 2, Box 52
Springfield, Mo. 65802-9704
417 862-4311

Hon. Tyler' McConnell
400 S. Ocean Boulevard
Palm Beach, FL 33480-4431
305 832-8888

Hon. Ruth O. Peters
2200 N. Taft Street
Arlington, VA 22201-3617
703 528-4253

Hon. John L. Ryan
President
Dean Brothers Pump
P. O. Box 68172
Indianapolis, IN 46268-0172
317 293-2930

Hon. Robert Setrakian
601 California Street, Suite 610
San Francisco, CA 94108-2811
415 398-1111

PMG Albert Casey
U.S. Postal Service
475 L'Enfant Plaza West, S.W.
Washington, D.C. 20260-0010
268-5225

DPMB JACKIE STRANGE
U.S. POSTAL SERVICE
475 L'ENFANT PLAZA WEST, S.W.
WASHINGTON, D.C. 20260-0010

(One Vacancy)

Jan 7, 1986

THE WHITE HOUSE
WASHINGTON

May 1, 1986

MR. PRESIDENT:

Attached for your signature is a letter to Chairman McKean and Postmaster General Casey. If you approve, identical letters will be sent to the other members of the Board of Governors, U.S. Postal Service.

David Chew

The President has seen *S/L*

THE WHITE HOUSE
WASHINGTON

RECEIVED
MAR 30 11:32

April 30, 1986

MEMORANDUM FOR THE PRESIDENT

FROM: JOHN A. SVAHN *JAS*

SUBJECT: Ratification of the Acts of the Universal Postal Union

Recently you signed the Acts of the Nineteenth Congress of the Universal Postal Union, a convention which governs the delivery of international mail. Sections of those Acts (and especially Article 23, attached) could be interpreted to allow postal administrations to restrict private competition in international mail delivery. We need to let our own USPS and the postal administrations of other nations know that our policy is not only to permit but to promote healthy private competition, and that we expect implementation of the Acts to conform to that policy.

The potential problem arises from the fact that Article 23, paragraph 4 of the Acts suspends the obligation of postal administrations to forward "re-mail." "Re-mail" is mail collected from domestic businesses by private firms who sort it and ship it as bulk mail to whichever foreign postal administration offers the most efficient service to various foreign destinations. Without policy clarification, the USPS could use Article 23 to suppress private competition in the provision of international mail services by (1) intercepting "remailed" foreign mail in transit through the United States and/or (2) negotiating bilateral agreements to suppress the international activities of private "remailers".

The attached statement and letter have been cleared with State, NSC, OMB, CEA, Commerce, OPD, Justice, and the White House Counsel.

THE WHITE HOUSE

WASHINGTON

April 29, 1986

Dear Chairman McKean, other Governors, and
Postmaster General Casey:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

Honorable John R. McKean
Chairman, Board of Governors
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 10300
Washington, D.C. 20260-1000

Honorable Albert V. Casey
Postmaster General
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 1022
Washington, D.C. 20260-0010

WHITE HOUSE STAFFING MEMORANDUM

DATE: 4/24/86 ACTION/CONCURRENCE/COMMENT DUE BY: 4/25/86

SUBJECT: LETTERS AND STATEMENT RE RATIFICATION OF UNIVERSAL POSTAL UNION

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input type="checkbox"/>	POINDEXTER <i>no obj.</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
REGAN	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	RYAN	<input type="checkbox"/>	<input type="checkbox"/>
MILLER <i>see edits</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SPEAKES	<input type="checkbox"/>	<input type="checkbox"/>
BALL <i>no obj.</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SPRINKEL	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BUCHANAN	<input type="checkbox"/>	<input type="checkbox"/>	SVAHN	<input type="checkbox"/>	<input checked="" type="checkbox"/>
CHAVEZ	<input type="checkbox"/>	<input type="checkbox"/>	THOMAS	<input type="checkbox"/>	<input type="checkbox"/>
CHEW	<input type="checkbox"/>	<input checked="" type="checkbox"/>	TUTTLE	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DANIELS	<input type="checkbox"/>	<input type="checkbox"/>	WALLISON <i>See memo</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
HENKEL	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HICKS	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
KINGON <i>No comment</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
LACY	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS: Please provide any comments/recommendations by close of business Friday, April 25th. Thank you.

RESPONSE:

April 15, 1986

Dear Chairman McKean, other Governors, and
Postmaster General Casey:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

Honorable John R. McKean
Chairman, Board of Governors
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 10300
Washington, D.C. 20260-1000

Honorable Albert V. Casey
Postmaster General
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 1022
Washington, D.C. 20260-0010

THE WHITE HOUSE
WASHINGTON

STABB

for clearance
NSC, Counsel, OPA,
OCA, OMB, & others
CIA

THE WHITE HOUSE
WASHINGTON

4/15/86 Draft

FYI to KL + PS:

You will receive ltrs. + press
release such as this from
OPD for staffing. Be sure
NSC clears. TKS. S. E.

Dear Chairman McKean:

I have signed the Acts of the Nineteenth Universal Postal Union ("UPU") Congress, negotiated at Hamburg in 1984. I am concerned, however, that Article 23, paragraph 4 of the Convention could be used to intercept U.S. mail posted abroad by private firms that compete with the Postal Service.

It is the policy of the United States not to invoke Article 23, paragraph 4, but to permit and promote private sector competition in international mail. Moreover, the United States would urge other nations not to take any actions under Article 23, paragraph 4 that interfere with marketplace competition in international mail.

I have consented to the Convention despite my concerns about Article 23, paragraph 4 on the basis of the Postmaster General's letter of March 3, 1986 to the Secretary of State that states the Postal Service will not ask foreign postal administrations to take any action under this provision. I am instructing the Department of State to work closely with the Postal Service to ensure that U.S. policy is carried out. Furthermore, the Postal Service should, consistent with our policies of marketplace competition, compete for international mail on terms that are fair, equitable and compensatory.

Finally, it is the policy of the United States that the Postal Service not invoke other provisions of the Hamburg Acts in a manner that discriminates against entities competing with the Postal Service without prior consultation with the President or his designees.

Sincerely,

The Honorable John R. McKean
Chairman
Board of Governors
United States Postal Service
Room 10300
475 L'Enfant Plaza, S.W.
Washington, D.C.

Draft

THE WHITE HOUSE

WASHINGTON

Dear Postmaster General Casey:

I have signed the Acts of the Nineteenth Universal Postal Union ("UPU") Congress, negotiated at Hamburg in 1984. I am concerned, however, that Article 23, paragraph 4 of the Convention could be used to intercept U.S. mail posted abroad by private firms that compete with the Postal Service.

It is the policy of the United States not to invoke Article 23, paragraph 4, but to permit and promote private sector competition in international mail. Moreover, the United States would urge other nations not to take any actions under Article 23, paragraph 4 that interfere with marketplace competition in international mail.

I have consented to the Convention despite my concerns about Article 23, paragraph 4 on the basis of the Postmaster General's letter of March 3, 1986 to the Secretary of State that states the Postal Service will not ask foreign postal administrations to take any action under this provision. I am instructing the Department of State to work closely with the Postal Service to ensure that U.S. policy is carried out. Furthermore, the Postal Service should, consistent with our policies of marketplace competition, compete for international mail on terms that are fair, equitable and compensatory.

Finally, it is the policy of the United States that the Postal Service not invoke other provisions of the Hamburg Acts in a manner that discriminates against entities competing with the Postal Service without prior consultation with the President or his designees.

Sincerely,

The Honorable Albert V. Casey
Postmaster General
United States Postal Service
Room 1022
475 L'Enfant Plaza, S.W.
Washington, D.C.

Draft

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

The President has signed the Acts of the Nineteenth Congress Universal Postal Union ("UPU"). Congress, negotiated at Hamburg in 1984. The President expressed the concern that Article 23, paragraph 4 of the Convention could be used to intercept U.S. mail posted abroad by private firms that compete with the U.S. Postal Service.

It is the policy of the United States not to invoke Article 23, paragraph 4, but to permit and promote private sector competition in international mail. Moreover, the United States would urge other nations not to take any actions under Article 23, paragraph 4 that interfere with marketplace competition in international mail.

The President consented to the Convention despite concerns about Article 23, paragraph 4 on the basis of the Postmaster General's letter of March 3, 1986 to the Secretary of State that states the Postal Service will not ask foreign postal administrations to take any action under the provision. The President has instructed the Department of State to work closely with the Postal Service to ensure that U.S. policy is carried out. Furthermore, the Postal Service should, consistent with U.S. policies of marketplace competition, compete for international mail on terms that are fair, equitable and compensatory.

Finally, it is the policy of the United States that the Postal Service not invoke other provisions of the Hamburg Acts in a manner that discriminates against entities competing with the Postal Service without prior consultation with the President or his designees.

#

Draft



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

April 25, 1986

Received SS
1986 APR 26 AM 9:46

MEMORANDUM FOR DAVID CHEW

FROM: Jeff Eisenach

SUBJECT: Letters and Statement re: Ratification
of Universal Postal Union

Attached are OMB's comments on the Letters and Statement.

April 15, 1986

Dear Chairman McKean, other Governors, and
Postmaster General Casey:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am ^{the Executive Branch, especially} asking that you do all within your power, working closely with the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

Honorable John R. McKean
Chairman, Board of Governors
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 10300
Washington, D.C. 20260-1000

Honorable Albert V. Casey
Postmaster General
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 1022
Washington, D.C. 20260-0010

THE WHITE HOUSE

WASHINGTON

April 29, 1986

Dear Chairman McKean, other Governors, and
Postmaster General Casey:

I have signed the Acts of the Nineteenth Congress of the Universal Postal Union, negotiated at Hamburg in 1984, but I want us now to make sure that the Acts, and particularly Article 23, are not used to stifle healthy private competition in the international mail arena. The policy of this Administration is to encourage free enterprise in ways that will improve services and reduce costs to our citizens, and I know I can count on your support to carry out this policy.

Therefore, I am asking that you do all within your power, working closely with the Executive Branch, especially the Secretary of State and the Attorney General, to permit and promote marketplace competition in international mail, and to influence other nations to do likewise.

Sincerely,

Honorable John R. McKean
Chairman, Board of Governors
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 10300
Washington, D.C. 20260-1000

Honorable Albert V. Casey
Postmaster General
U.S. Postal Service
475 L'Enfant Plaza, S.W., Room 1022
Washington, D.C. 20260-0010

SEPARATE LETTERS TO EACH:

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268-5225

DPM6 JACKIE STRANGE
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WASHINGTON, D.C. 20260-0010

(One Vacancy)

Jan 7, 1986