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NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

January 21, 1987

F60:3

TR

F-6006-12

ND012

MEMORANDUM FOR RONALD K. PETERSON

FROM:

GRANT S. GREEN, JR. Bob for

SUBJECT:

DOD Draft Proposal 100-43 re School of the

Americas

NSC concurs in the subject proposal to shift certain funding responsibilities from IMET to DOD accounts.

NSC#8700389

NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

ACTION

January 20, 1987

MEMORANDUM FOR GRANT S. GREEN, JR.

FROM:

MICHAEL DONLEY

SUBJECT:

DOD Draft Bill re School of the Americas

NSC views were requested by OMB concerning a DOD draft proposal to shift certain sources of funding for the School of the Americas.

Until 1984, the School of the Americas was located at Ft. Gulick, Panama Canal Zone. SOTAs has been funded through two sources within the IMET budget: operation and maintenance paid through funds appropriated to the President (FAP), and tuition paid through deposits to individual country accounts.

With the SOTAs now being located at Fort Benning, Georgia, the use of FAP for operation and maintenance is no longer appropriate. The proposed bill would shift this responsibility to DOD. Tuition would still be paid through IMET.

Recommendation

That you initial and forward the memo to Peterson at Tab I, indicating NSC concurrence in the bill.

Approve Disapprove

Bill Cockell, Allison Fortier, and Steve Farrar concur.

Attachments

Memorandum for Peterson, OMB Tab I

Tab II Incoming memorandum with proposal DOD 100-43



OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

SPECIAL

January 16, 1987

LEGISLATIVE REFERRAL MEMORANDUM

TO:

Legislative Liaison Officer-

Department of State - Howdershell - 647-4463 (25)
National Security Council - Pearson - 456-6534
Agency for International Development - Lester - 647-8404 (02)

SUBJECT:

DOD draft (100-43) "To amend title 10, USC, to delegate to the Secretary of Defense the authority to operate a military education and training program known as the School of Americas."

The Office of Management and Budget requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with OMB Circular A-19.

A response to this request for your views is needed no later than TUESDAY, FEBRUARY 17, 1987.

Questions should be referred to Thau/Rooney the legislative analyst in this office.

(395-7300),

RONALD K. PETERSON FOR Assistant Director for Legislative Reference

Enclosures

cc:

John Eisenhour - IAD Bob Howard - NS Ed Rea - BRD

SPECIAL

GENERAL COUNSEL OF THE DEPARTMENT OF DEFENSE

WASHINGTON, D.C. 20301

JAN 198

Honorable James C. Miller III Director, Office of Management and Budget Washington, D.C. 20503

Dear Mr. Miller:

The attached legislative proposal, DOD 100-43 "To amend title 10, United States Code, to delegate to the Secretary of Defense the authority to operate a military education and training program known as the School of the Americas."

The Department of Defense FY 88 budget submission includes funding in the legislative contingency account to accommodate this proposal.

Advice is requested as to the relationship of the proposal to the program of the Administration.

Sincerely,

Enclosure

DEPARTMENT OF THE ARMY

Honorable James C. Wright, Jr. Speaker of the House of Representatives Washington, D.C. 20515

Dear Mr. Speaker:

Enclosed is a draft of legislation "To amend title 10, United States Code, to delegate to the Secretary of Defense the authority to operate a military education and training program known as the School of the Americas."

The proposal is part of the Department of Defense
Legislative Program for the 100th Congress, and the Office
of Management and Budget advises that, from the standpoint
of the Administration's program, there is no objection to
the presentation of this proposal for the consideration of
the Congress. The Department of the Army has been
designated the representative of the Department of Defense
for this legislation. The Army recommends that the proposal
be enacted by the Congress.

Purpose of the Legislation

The instant proposal would grant the Secretary of Defense authority to operate a military education and training facility to improve the professionalism of Latin American military members and to exclude from tuition fees charged the participating nations the fixed cost of operating and maintaining the facility. The training facility is to be known as United States Army School of the Americas.

Since 1949 the United States has operated a school, the United States Army School of the Americas (hereafter cited as USARSA), to provide military training and education to Latin American military members. The school was located at Fort Gulick, Panama. Under the joint agreement implementing the 1977 Panama Canal Treaty, the United States agreed to move the USARSA from Panama by the end of September 1984. The school was temporarily reestablished at Fort Benning, Georgia while a permanent location was sought. After an extensive study to find a permanent site for the school, including an examination of locations outside the continental United States, Fort Benning, Georgia was selected to be the permanent site of the facility. The cost of constructing academic, housing, and training facilities, as

well as the cost of providing other support services including medical, commissary and exchange facilities were greatly reduced by establishing the school at Fort Benning. Fort Benning already possesses sufficient facilities to fulfill the training, housing and academic needs of the school.

Historically, the general support costs of the school have been met with funds appropriated to the President as foreign assistance in support of the International Military Education and Training (IMET). While the school was in Panama the cost of operating the facility was divided into two areas, fixed base operating cost and tuition cost. In the former, reimbursement was made directly from IMET grant dollars shown as a line item in the Congressional Presentation Document. In the latter, tuition costs were financed by an IMET allocation directly to each country or through foreign military cash sales on a direct cost per course basis.

Although IMET funds may be used to provide military training and education within the United States and abroad to personnel of foreign countries, the propriety of using funds appropriated to the President as foreign assistance for international military education and training to subsidize the fixed base operating cost of a school now located on a U.S. training facility which would operate even without the presence of the USARSA is controversial. Accordingly, the proposal seeks authority to allow the Secretary of Defense authority to operate the school and to provide funds appropriated for the Department of Defense for the fixed base operating cost of the school. The tuition cost will remain financed by IMET allocations to the countries concerned. This will allow a clear delineation of funds and departmental functions.

Cost and Budget Data

The projected fixed base cost of operating the school is as follows:

(in millions)

FY 88	FY 89	FY 90	FY 91	FY 92
3.0	3.0	3.0	3.0	3.0

Sincerely,

Sec. 2. The tables of chapters at the beginning of subtitle A of title 10, United States Code, and at the beginning of part III of such subtitle are amended by inserting after the item relating to chapter 109 the following new item:

"110. Operation of the School of the Americas......2181".

ABILL

To amend title 10, United States Code, to delegate to the Secretary of Defense the authority to operate a military education and training program known as the School of the Americas.

Be it enacted by the Senate and House of Representatives
of the United States of America in Congress assembled, That
Part III of title 10, United States Code, is amended by adding
at the end of Part III the following Chapter:

"CHAPTER 110 - OPERATION OF THE SCHOOL OF THE AMERICAS

2181. Authority and Accountability.

§2181. Authority and Accountability.

"Notwithstanding any other provision of law, the Secretary of Defense, under the direction of the President, may operate a military education and training facility known as the School of the Americas, for the purpose of improving the level of professionalism of Latin American military personnel. In establishing the appropriate level of tuition fees for participating nations, the Secretary of Defense may exclude the fixed costs of operating and maintaining the school. Such tuition fees shall be reimbursed from proceeds of sales made under the Arms Export Control Act or from funds made available to carry out chapter 5, part II of the Foreign Assistance Act of 1961."

National Security Council

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87 JAN 21	PI2: 16 SEQUENCE TO	HAS SEEN	DISPOSITION
Bob Pearson			HA
Grant Green			
Colin Powell			
Frank Carlucci			
Grant Green			
NSC Secretariat	2	4	
Situation Room			
I=Information A=A	Action R = Retain Buchanan Ot	D = Dispatch	N = No further Action
COMMENTS	Should be se		
			(Date/Time)

ID 8700389

RECEIVED 16 JAN 87 19

FILE WH

TO

PEARSON

FROM PETERSON, R

DOCDATE 16 JAN 87

KEYWORDS: DEFENSE POLICY LEGISLATIVE REFERRAL

SUBJECT: DOD DRAFT RE DELEGATE TO SECDEF AUTHORITY TO OPERATE A MILITARY EDUCATION & TRAINING PROGRAM KNOWN AS SCHOOL OF AMERICAS ACTION: PREPARE MEMO GREEN TO PETERSON DUE: 03 FEB 87 STATUS S FILES WH FOR CONCURRENCE FOR ACTION FOR INFO SACHS Forter by phone DONLEY MAHLEY GRIMES COCKELL RODMAN

COMMENTS

DISPATCH

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