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PUBLIC DIPLOMACY 1983 (1 OF 19)

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IMMEDIATE ALEDP, TOKYO IMMEDIATE, SEOUL IMMEDIATE, BEIJING

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Suly: INF PUBLIC DIPLOMACY STRATEGY

REF: {A} STATE 58000; {B} STATE 80226

AS ON THE SUBSTANCE ITSELF, WE ARE AT A PARTICULARLY IMPORTANT STAGE IN OUR PUBLIC MANAGEMENT OF THE INF ISSUE. THE PRESIDENT'S PROPOSAL FOR AN INTERIM INF AGREEMENT HAS DEMONSTRATED THE US COMMITMENT TO MOVING THE TALKS FORWARD AND AT THE SAME TIME HAS DONE MUCH TO HELP US W REGAIN THE PUBLIC AFFAIRS OFFENSIVE. BUT THE PERIOD AHEAD PROMISES TO BE A PARTICULARLY COMPLICATED AND DIFFICULT ONE, AND A CONCERTED AND SUSTAINED EFFORT IS NEEDED IF WE ARE TO MAINTAIN THE REQUISITE PUBLIC SUPPORT FOR ALLIANCE POSITIONS. WE THEREFORE CONSIDER IT TIMELY TO PROVIDE POSTS WITH A CURRENT ASSESSMENT OF WHERE WE STAND IN OUR PUBLIC DIPLOMACY EFFORTS, WITH AN OUTLINE OF OUR NEXT STEPS AND WITH SOME ADDITIONAL PUBLIC AFFIARS THEMES ON OUR OVERALL APPROACH AND ON LATEST IN TURN, WE WOULD APPRECIATE RECEIVING DEVELOPMENTS. POSTS', REPORT ON PRESENT PUBLIC AFFAIRS CLIMATE AND YOUR ASSESSMENT OF MAJOR DEVELOPMENTS AND OBSTACLES

CERET 2

COUNTRIES THROUGH THE REMAINDER OF THE YEAR. For Action Requested, See paras 8-11.

2. {S} THE PRESIDENT'S PROPOSAL FOR AN INTERIM INF AGREEMENT -- WHILE PRESERVING THE ZERO/ZERO OUTCOME AS OUR ULTIMATE GOAL--HAS DEMONSTRATED U.S. FLEXIBILITY AND OUR DESIRE TO MAKE PROGRESS IN GENEVA. THE NEW INITIATIVE WAS BASED ON VERY CLOSE CONSULTATION WITHIN THE ALLIANCE AND THE REACTION OF ALLIED LEADERS WAS HIGHLY POSITIVE. THE RESPINSE OF THE GREAT MAJORITY OF THE U.S. AND EUROPEAN AND JAPANESE PRESS AND OF CONGRESS WAS SIMILARLY FAVORABLE, DESPITE THE GENERAL SKEPTICISM OVER THE PROSPECTS FOR A FAVORABLE SOVIET RESPONSE. IN ADDITION, THE ACTIVE PUBLIC DIALOGUE UNDERTAKEN BY SOME ALLIED GOVERNMENTS AND OUR EUROPEAN POSTS HAS BEGUN TO HAVE AN IMPACT AS A RESULT, WE BELIEVE THAT WE ARE NOW IN A MUCH BETTER POSITION TO OBTAIN THE NEEDED PUBLIC SUPPORT AND MOMENTUM ON WHICH TO BUILD DURING THE COMING MONTHS.

FOR THEIR PART, EAST ASIAN AND PACIFIC COUNTRIES.

ARE CONCERNED ABOUT THE ASIAN DIMENSION OF INF, IN

REGARD TO BOTH THE DEPLOYMENT OF INCREASING NUMBERS OF

SS-20S IN THE EASTERN AREAS OF THE USSR AND THE IMPACT

WHICH THE GENEVA NEGOTIATIONS COULD HAVE ON DEPLOYMENTS
IN ASIA. GROMYKO'S HARSH STATEMENTS ON ASIA HAVE ALSO
CAUSED ASIA GOVERNMENTS TO PAY GREATER ATTENTION TO
THIS ISSUE.

4. {S} THE SOVIETS CAN BE EXPECTED TO DO EVERYTHING THEY CAN TO DIVIDE NATO OVER THE INF ISSUE, AND PERHAPS TO PLAY OFF OUR EUROPEAN AGAINST OUR ASIAN ALLIES on The 9 THEY HAVE RESPONDED PROMPTLY AND AT HIGH LEVELS TO THE PRESIDENT'S INITIATIVE IN AN EFFORT TO DISSIPATE ITS IMPACT. THEY UNDERTOOK A MAJOR EFFORT, BEGUN EVEN BEFORE SOVIET FOREIGN MINISTER GROMYKO'S APRIL 2 PRESS CONFERENCE, TO DISCREDIT PUBLICLY ANY IDEA OF AN INTERIM SOLUTION. AT THIS POINT, IT SEEMS EVIDENT THAT THE SOVIETS ARE STILL INTENT ON AVOIDING MEANINGFUL REDUCTIONS IN THEIR LRINF SYSTEMS, WHILE PREVENTING ANY INF DEPLOYMENTS BY THE ALLIANCE AND UNDERMINING OUR NEGOTIATING POSITION BY POLITICAL MEANS. THE SOVIETS PROBABLY HOPE THAT THEIR PUBLIC REJECTION OF THE NEW U.S. PROPOSAL, THEIR VIGOROUS PUBLIC ATTACKS ON ALLIANCE POSITIONS AND THEIR THREATS AGAINST THE U.S., EUROPE AND JAPAN WILL ERODE WESTERN EUROPEAN SUPPORT OF OUR PSITION AND GENERATE PUBLIC PRESSURES ON US TO MAKE FURTHER CONCESSIONS.

SECRET

ECRÉT 35

- 5. {S} IT IS PARTICULARLY IMPORTANT THAT, WORKING WITH

 OUR ALLIES, WE CHANNEL OUR EFFOTTS TO ENSURE THE

 BROADEST POSSIBLE PUBLIC UNDERSTANDING OF ALLIANCE INF

 COLUCTION IN THIS CONNECTION, A CONCERTED EFFORT HAS

 BEEN MADE BY THE WASHINGTON COMMUNITY TO PROVIDE POSTS

 AND MILITARY COMMANDS AS RAPIDLY AND COMPLETELY AS

 POSSIBLE WITH OFFICIAL STATEMENTS, BACKGROUNDERS, PRESS

 STATEMENTS AND INFRELATED Q'S AND A'S, ON BOTH THE
- L. {S} WE CURRENTLY ARE WORKING ON AN EXTENSIVE SERIES OF ACTIONS DESIGNED TO UPDATE MATERIALS PREVIOUSLY SENT TO THE FIELD. TO PROVIDE SOME NEW PERSPECTIVES AND INFORMATION AND TO BUILD UP A RESERVOIR OF USEFUL BACKGROUND MATERIAL WHICH CAN BE USED BY POSTS AND MILITARY COMMANDS IN SUPPORT OF ALLIED POSITIONS.
 - 7. {S} A LISTING OF THE MAJOR PROJECTS CURRENTLY UNDERWAY FOLLOWS:
- A) NEW MATERIALS:
- -- WE ARE REVISING AND UPDATING MATERIALS AND THEMES

ALREADY SENT TO THE FIELD. WE HAVE UNDERWAY, FOR

EXAMPLE, A COMPREHENSIVE UP-DATING OF THE INF SPEAKERS

PACKET SENT TO THE POSTS IN MARCH AND OF THE ARMS

CONTROL SPEAKERS BOOK SENT TO POSTS EARLIER. REVISED

AND UPDATED SECTIONS OF THE PACKET WILL BE CABLED TO

THE FIELD WHEN COMPLETED. The raised book will be pouched Separately.

- -- ADDITIONAL NEW MATERIALS SPECIFICALLY ADDRESSING SOVIET ARGUMENTS WILL BE SENT SHORTLY.
- -- A WHITE PAPER ON BROADER U.S. ARMS CONTROL EFFORTS
 IN THE POST-WAR PERIOD IS UNDER PREPARATION AND WILL
 HOPEFULLY BE READY FOR RELEASE IN CONNECTION WITH THE
 NAC MINISTERIAL IN JUNE.
- -- A NEW GIST ON INF WILL SOON BE SENT TO POSTS.
- -- AN INE PRESS PACKET CONTAINING USEFUL BACKGROUND INFORMATION ALSO WILL BE FORWARDED SHORTLY.
- B} EXPANDED SPEAKERS PROGRAM
- -- SENIOR SPEAKERS ARE BEING ALERTED TO INCLUDE INF AND
 OTHER ARMS CONTROL ISSUES IN THEIR FORTHCOMING SPEECHES
 AND PRESS BRIEFINGS WHENEVER POSSIBLE®

SECRET

- -- USIA IS PREPARING, IN COOPERATION WITH POSTS, AN ENHANCED SPEAKERS PROGRAM IN EUROPE. AS PART OF THIS EFFORT, MORE PRIVATE SECTOR AMERICANS AND EUROPEANS KNOWLEDGEABLE ABOUT EUROPEAN SECURITY ISSUES WILL BE ENCOURAGED TO PARTICIPATE. IN ADDITION, WE WILL SEEK TO PLACE EXPERT SPEAKERS IN SELECTED FORUMS IN ASIA.
- -- WE ALSO HAVE STEPPED UP CONSIDERABLY THE NUMBER AND LEVEL OF BRIEFINGS PROVIDED FOR EUROPEAN CORESPONDENTS RESIDENT IN THE U.S.
- B. {S} ACTION REQUESTED: IN LINE WITH THIS GENERAL

 EFFORT, EUROPEAN POSTS ARE REQUESTED TO REVIEW THEIR

 INF PUBLIC DIPLOMACY EFFORTS TO ENSURE THAT ALLIANCE

 INF POLICY AND US NEGOTIATING EFFORTS ARE BEING

 CONVEYED TO KEY PUBLICS IN THE HOST COUNTRY AS

 COMPLETELY AND EFFECTIVELY AS POSSIBLE. IN THIS

 REGARD, WE SEE NO NEED TO CHANGE THE GENERAL APPROACH

 OUTLINED IN REFTEL A. IT REMAINS ESSENTIAL THAT EACH

 ALLIED GOVERNMENT CONTINUE TO TAKE THE LEAD IN ITS OWN

 COUNTRY IN BUILDING PUBLIC SUPPORT BEHIND THE NATO

 POSITION. AS EARLIER, U.S. EFFORTS SHOULD CONTINUE TO

 COMPLEMENT AND SUPPORT THESE EUROPEAN EFFORTS AND BE

 CAREFULLY TAILORED TO THE INDIVIDUAL CIRCUMSTANCES IN

EACH COUNTRY. ON THE SUBSTANCE, POSTS SHOULD CONTINUE

TO CAST THEIR PUBLIC AFFAIRS APPROACH WITHIN THE

BROADER FRAMEWORK OF NATO'S SUCCESS IN KEEPING THE

PEACE AND PRESERVING WESTERN FREEDOM AND SECURITY, AND

OF OUR EFFORTS TO ACHIEVE SUBSTANTIAL, EQUITABE AND

VERIFIABLE REDUCTIONS IN INF AND OTHER ARMS CONTROL

AREAS. IN OUR VIEW, THESE EFFORTS SHOULD BE DIRECTED

PRIMARILY TOWARD THE INFORMED GENERAL PUBLIC IN HOST

COUNTRIES.

ENSURE THAT NO PROMISING AVENUE FOR PRESENTING NATO AND US POSITIONS ON INF AND OTHER ARMS CONTROL ISSUES IS OVERLOOKED. YOU SHOULD DEVOTE SPECIAL ATTENTION TO IMPROVING YOUR DIALOGUE WITH INFLUENTIAL GROUPS AND OPINION-MAKERS WHO ARE UNDECIDED ON KEY INF ISSUES.

ALSO, RETERNE THAT IT IS IMPORTANT TO INCREASE PRIVATE

U.S. AND EUROPEAN INVOLVEMENT IN SUPPORT OF NATO

WORLDOOK CREATIVE POST INITIATIVES WOULD BE

WELCOMED. AS ONE EXAMPLE OF AN EXCELLENT INITIATIVE:

EMBASSY LONDON HAS RECENTLY SUBMITTED FOR WASHINGTON

COMMENT A NUSEFUL DRAFT INF ARTICLE TAILORED TO BRITISH

PUBLIC CONCERNS FOR PLACEMENT IN AN APPROPRIATE BRITISH

PUBLICATION UNDER AMBASSADOR LOUIS' BYLINE.

SECRET

Jestern with 9

LO. {S} EACH POST IS REQUESTED TO SUBMIT BY

MAY LO: A} A STATUS REPORT CONCERNING ATTITUDES IN HOST

COUNTRY ON INF AND RELATED SECURITY ISSUES; B} A REVIEW Concerning ATTITUDES IN HOST

PROGRAMS PLANNED OR UNDERWAY; C) A REPORT ON THE

KEY ISSUES AND PROBLEMS YOU SEE AHEAD--INCLUDING

THIS INFORMATION WILL ENABLE US TO BE IN A BETTER

POSITION IN ADVANCE TO WORK WITH THE ALLIES IN DEALING

EFFECTIVELY WITH THE HURDLES AHEAD.

APPROPRIATE; BEIJING ARE REQUESTED TO REPORT ON DEGREE

OF OFFICIAL AND PUBLIC INTEREST AND CONCERN ON INF

ISSUES AND ON SPECIFIC OPPOSITION TO NATO POSITIONS.

WE WOULD ALSO APPRECIATE YOUR INITIAL THOUGHTS ABOUT active

ASIA, CONCERNS.

12. {U} BROAD THEMES: PUTTING THIS IN TERMS YOU FIND MOST APPROAPRIATE TO HOST COUNTRY CIRCUMSTANCES, WE SUGGEST THAT POSTS EMPHASIZE IN PARTICULAR THE FOLLOWING FUNDAMENTAL THEMES IN THEIR PUBLIC DISCUSSION OF INF-RELATED ISSUES:

- ON STRONG DEFENSES HAS GIVEN EUROPE ITS LONGEST PERIOD

 OF PEACE IN CENTURY THIS IS THE OUTSTANDING

 CONTRIBUTION OF NATO, THE REAL PEACE MOVEMENT.
- -- ALLIANCE UNITY BEEN CENTRAL TO THIS SUCCESS AND REMAINS ESSENTIAL IN CONTINUING TO ENSURE THE WEST'S PEACE, FREEDOM AND PROSPERITY.
- -- THE PRESIDENT'S COMMITMENT TO REAL ARMS REDUCTIONS
 AND STRONG DEFENSES OFFERS THE BEST PROSPECT EVER TO
 REVERSE THE ARMS RACE, REDUCE THE TOTAL LEVELS OF
 WEAPONS AND BRING GREATER STABILITY AT LOWER LEVELS.
- -- NATO HAS MAINTAINED THE SMALLEST PRACTICABLE NUCLEAR ARSENAL NECESSARY TO MAINTAIN A CREDIBLE DETERRENT. SINCE THE 1960'S WE HAVE SUBSTANTIALLY REDUCED BOTH THE NUMBER OF WEAPONS AND THE EXPLOSIVE POWER OF OUR NUCLEAR ARSENAL, WHICH CURRENTLY IS AT ITS LOWEST LEVEL IN TWENTY YEARS.
- RECENT DEVELOPMENTS, POSTS MAY DRAW ON THE FOLLOWING MORE SPECIFIC INF THEMES. MORE DETAILED AND COMPREHENSIVE MATERIAL ON THESE POINTS WILL FOLLOW.

A. THE PRESIDENT'S NEW PROPOSAL FOR AN INTERIM ARMS
CONTROL AGREEMENT.

- -- THE PRESIDENT'S NEW PROPOSAL IS INDICATIVE OF THE FLEXIBILITY UHICH THE U.S. CONTINUES TO SHOW IN THE GENEVA INF TALKS. WE ARE MAKING A DETERMINED EFFORT TO REACH AN EQUITABLE AGREEMENT WITH THE SOVIETS.

 REGRETTABLY. THE SOVIETS HAVE YET TO DISPLAY A SIMILAR WILLINGNESS TO NEGOTIATE SERIOUSLY.
- -- THE PRESIDENT'S PROPOSAL IS THE PRODUCT OF AN EXTENSIVE PRIOR ALLIANCE CONSULTATION PROCESS IN BRUSSELS AND IN ALLIED CAPITALS INCLUDING WASHINGTON AND TOKYO. THIS HAS INCLUDED CONSULTATION BETWEEN THE PRESIDENT AND HEADS OF STATE, HIGH-LEVEL MEETINGS DURING THE EUROPEAN TRIPS OF THE VICE PRESIDENT, THE SECRETARY, AND THE DEPUTY SECRETARY, AND AN EXTREMELY INTENSIVE--AND CONTINUING--SCG PROCESS.

-- THIS NEW INF INITIATIVE ALSO WAS DISCUSSED IN ADVANCE WITH SOVIET OFFICIALS IN WSHINGTON AND PLACED ON THE NEGOTIATING TABLE IN GENEVA BEFORE ANY PUBLIC MENTION WAS MADE OF THIS MOVE. THE U.S. INITIATIVE WAS TIMED TO OCCUR PRIOR TO THE CURRENT RECESS SO THAT IT COULD BE COMPREHENSIVELY REVIEWED BY THE SOVIET SIDE BEFORE THE BEGINNING OF THE NEXT ROUND OF TALKS. ALL OF THIS IS IN MARKED CONTRAST TO SOVIET GENERAL SECRETARY ANDROPOV'S DECEMBER PROPOSALS WHICH WERE ANNOUNCED PUBLICLY OVER A MONTH BEFORE BEING PRESENTED TO OUR NEGOTIATORS IN GENEVA.

-- MOREOVER, THE U.S. SIDE HAS PROPSOED THAT THE NEXT ROUND OF INF TALKS BE CONVENED EARLY IN AN EFFORT TO STEP UP THE PACE OF THE NEGOTIATIONS AND TRY TO REACH THE EARLIEST POSSIBLE AGREEMENT. THE SOVIETS AGREED TO THIS U.S. SUGGESTION, AND TALKS WILL RESUME MAY 17. THE U.S. WILL RETURN TO THE NEGOTIATING TABLE PREPARED TO EXPLAIN THE NEW U.S. PROPOSAL IN GREATER DETAIL, TO ELICIT A SOVIET RESPONSE AND TO RESPOND TO SOVIET INITIATIVES.

B. SOVIET REACTION TO THE PRESIDENT'S PROPOSALS:

GENEVA. IF THE SOVIET UNION GENUINELY WANTS A

SOUND AGREEMENT, THEY WILL RESPOND IN THAT SAME

SPIRIT. UNLESS AN AGREEMENT IS REACHED, NATO

SETTEMATING ALL U.S. AND SOVIET LAND BASED

PLANNED INF DEPLOYMENTS, AS AGREED BY THE COLLEGE OF THE COLLEGE O

MADE CLEAR IN HIS PROPOSAL FOR AN INTERIM

AGREEMENT. THE LEVEL OF SUCH DEPLOYMENTS WILL BE

GREATLY INFLUENCED BY SOVIET WILLINGNESS TO

REDUCE THE THREAT POSED BY THE LRINF MISSILES They have

DEPLOYED AGAINST OUR EUROPEAN AND ASIAN FRIENDS

AND ALLIES.

THUS FAR BEEN AIMED PRIMARILY AT U.S. AND
EUROPEAN PUBLIC OPINION AND DESIGNED TO TRY TO
UNDERCUT PUBLIC SUPPORT FOR THE U.S. POSITION,
WHILE VOIDING THE NEED FOR REAL REDUCTIONS IN
SOVIET SYSTEMS. WE HOPE THEIR RESPONSE AT THE
NEGOTIATING TABLE IN GENEVA WILL BE MORE
CONSTRUCTIVE.

-- WHEN THE SOVIETS FINALLY REALIZE THAT THEY

CAN NOT PREVENT ALLIED INF DEPLOYMENTS FROM

TAKING PLACE PURELY BY PROPAGANDA MEANS AND BY

THEIR EFFORTS TO INTIMIDATE THE U.S. AND

EUROPEAN PUBLICS. WE EXPLECT THEY WILL BEGIN TO

BARGAIN SERIOUSLY AT THE NEGOTIATING TABLE. THE

SOVIETS INITIALLY REJECTED THE CONCEPT OF THE

INF NEGOTIATIONS THEMSELVES UNDER THE DECEMBER

1979 NATO DECISION AND DID NOT AGREE TO

NEGOTIATE UNTIL IT WAS CLEAR TO THEM THAT THE

ALLIANCE WAS INDEED DETERMINED TO IMPLEMENT BOTH

TRACKS OF THE DECISION.

- THEIR NEGOTIATING OPTIONS OPEN. IN THIS

 REGARD, WE WOULD NOTE THAT SOVIET FOREIGN

 MINISTER GROMYKO'S OVERALL TONE WAS RESTRAINED

 BY SOVIET STANDARDS.
- -- THE FACT THAT WE HAVE NOT PROPOSED AT THIS

 TIME A SPECIFIC NUMBER FOR EQUAL LEVELS OF

 WARHEADS ON LAND-BASED LONGER-RANGE INF MISSILES

 IS FURTHER EVIDENCE OF U.S. FLEXIBILITY IN AN

 EFFORT TO REACH A MUTUALLY ACCEPTABLE

 AGREEMENT. THIS GIVES THE SOVIETS THE

OPPORTUNITY TO TELL US WHAT EQUAL LEVEL THEY WILL ACCEPT.

-- BY HIS REMARKS THAT WHEREAS U.S. SYSTEMS IN EUROPE COULD REACH THE SOVIET UNION. SOVIET INTERMEDIATE RANGE SYSTEMS COULD NOT REACH THE U.S., GROMYKO HAS ONCE AGAIN CONFIRMED THE SOVIET VIEW THAT THE SECURITY INTERESTS OF EUROPE ARE SECONDARY TO THOSE OF THE USSR. THIS MAKES IT MORE IMPORTANT THAN EVER THAT WE PERMIT NO WEAKENING OF THE VITAL DEFENSE LINK BETWEEN THE U.S. AND NATO.

THE CONTINUING SOVIET CLAIM THAT A "BALANCE"

EXISTS IS EVEN LESS CREDIBLE NOW. THE SOVIETS

WERE MAKING THAT CLAIM BACK IN 1979, WHEN THEY

HAD 400 SS-20 WARHEADS ON LONGER-RANGE INF

MISSILES, AND AT THE BEGINNING OF THE INF TALKS

IN 1981 WHEN THEY HAD 750 SS-20 WARHEADS. AND

THEY ARE STILL MAKING THAT CLAIM TODAY WHEN THEY

HAVE OVER 1,050 WARHEADS ON SS-20 MISSILES -
EVEN THOUGH THE U.S. STILL HAS DEPLOYED NO

SYSTEMS AT ALL IN THIS CLASS.

THE SOVIET APPROACH STILL SEEMS MORE DESIGNED

TO CREATE BARRIERS THAN TO MAKE NEGOTIATING

PROGRESS. GROMYKO PUBLICLY CRITICIZED THE

PRESIDENT'S PROPOSAL ON THREE GROUNDS: IT DID

NOT INCLUDE THE BRITISH AND FRENCH SYSTEMS;

THERE WERE NO AIRCRAFT LIMITATIONS IN THE

PROPOSAL; AND IT CALLED FOR LIMITATIONS ON

SOVIET SYSTEMS DEPLOYED IN ASIA. NONE OF THESE

ARGUMENTS REALLY HOLDS UP UNDER CLOSER SCRUTINY.

NATIONAL SYSTEMS AND DO NOT PLAY THE SAME ROLE

AS U.S. SYSTEMS IN LINKING THE SECURITY OF OUR

ALLIES--THE MAJORITY OF WHICH ARE NOT NUCLEAR

POWERS--TO THE U.S. STRATEGIC NUCLEAR

GUARANTEE. NOR ARE THESE SYSTEMS EQUIVALENT IN

THEIR CHARACTERISTICS TO THE U.S. AND SOVIET

FORCES WHICH ARE THE REAL ISSUES IN THESE

BILATERAL NEGOTIATIONS. THE BRITISH AND FRENCH

SYSTEMS ARE FOR THE MOST PART SUBMARINE LAUNCHED

BALLISTIC MISSIES COMPARABLE IN THEIR MILITARY

CHARACTERISTICS TO U.S. AND SOVIET STRATEGIC

SLBMS NOT TO INF SYSTEMS

O. SECOND, AS TO AIRCRAFT LIMITATIONS, WE HAVE

NEVER RULED THESE OUT. WE HAVE STRESSED THAT WE

SHOULD CONCENTRATE FIRST ON SYSTEMS WHICH BOTH

SIDES HAVE CHARACTERIZED AS THE MOST DANGEROUS

AND DESTABILIZING: LAND-BASED LONGER-RANGE INF

MISSILES. THE SOVIETS CURRENTLY HAVE ABOUT 1300

WARHEADS ON THIS CATEGORY OF SYSTEM WHILE THE

SOMET SOMETY CURRENTLY HAVE ABOUT 1300

U.S. HAS NONE AT ALL. HOWEVER. WE WANTED

SOME 2500 NUCLEAR CAPABLE AIRCRAFT, WHILE THE

EQUIVALENT FIGURE FOR THE NATO ALLIANCE IS ABOUT

BOOL. IN SHORT, EVEN IN NUCLEAR-CAPABLE

AIRCRAFT, THE SOVIETS HAVE A THREE TO THE SIGNAFICANT

ADVANTAGE. Ratios Vary according

O. THIRD, IN REGARD TO ASIAN SYSTEMS, A GOOD

PART OF THOSE SS-20S DEPLOYED IN THE EASTERN

AREAS OF THE USSR FROM WHICH THEY CAN TARGET OUR

ASIAN FRIENDS AND ALLIES CAN ALSO REACH TARGETS

IN EUROPE BECAUSE OF THE EXTENSIVE RANGE OF THE

SS-20 (5000 KILOMETERS VS ONLY 1800 FOR PERSHING

II AND 2,500 FOR GLCM). IN ADDITION, THE SS-20

IS MOBILE AND TRANSPORTABLE AND THUS COULD

EASILY AND QUICKLY BE MOVED FROM EAST TO WEST.

INDEED, A NUMBER OF SOVIET SS-20 BASES HAVE BEEN

CONSTRUCTED CLOSE TO RAIL LINKS AND OTHER
TRANSPORTATION CENTERS, ENABLING RAPID
MOVEMENT. SOVIET SS-20 DEPLOYMENTS IN ASIA THUS
REMAIN A THREAT TO THE NATO COUNTRIES OF FRUOPE,
EVEN AS THEY INCRESE THE THREAT TO OUR FRIENDS
AND ALLIES IN ASIA.

-- WE BELIEVE THAT THE SOVIETS OWE THE WORLD A MORE POSITIVE AND REASONED RESPONSE. WE HOPE THEY WILL USE THE CURRENT RECESS IN THE GENEVA INF TALKS TO TAKE WESTERN CONCERNS MORE FULLY INTO ACCOUNT.

--- {IF ASKED} GROMYKO'S CHARGES THAT JAPAN.

SOUTH KOREA AND THE INDIAN OCEAN ARE "STUFFED

FULL" OF U.S. NUCLEAR WEAPONS IS A TRANSPARENT

EFFORT TO JUSTIFY THE MASSIVE SOVIET MILITARY

BUILDUP IN THE FAR EAST AND THE UNWARRANTED

SOVIET DEPLOYMENTS OF SS-20S AND NUCLEAR-CAPABLE

AIRCRAFT IN ASIA. SOVIET SS-20S THREATEN THE

INDIAN SUBCONTINENT. THE MIDDLE EAST AND MUCH OF

AFRICA. AS WELL AS ASIA AND EUROPE. WE HAVE

DEPLOYED NO RPT NO COMPARABLE MISSILES. WE ARE

NOT ENGAGED IN ANY KIND OF MAJOR MILITARY BUILD

UP IN ASIA. AND THERE HAS BEEN NO CHANGE IN OUR

RESPECT FOR JAPAN'S POLICY ON NUCLEAR WEAPONS.



This article, drawn from a contemporary U.S. periodical, presents significant views on a subject of interest not only in the United States but abroad. Editors are cautioned to comply explicitly with terms specified below regarding republication rights and credits.

AVAIL.LIST 10/82. #6

THE NUCLEAR FREEZE By Sidney Hook From Freedom at Issue

SUMMARY:

Dr. Hook, a distinguished philosophy professor, says of a proposed nuclear freeze, "I should have no hesitation in supporting such an initiative if there were any realistic prospect of the Soviet Union allowing the rest of the world to see, openly and freely, that it is abiding by such an

agreement." This, he says, is not likely.

LENGTH:

900 words

PHOTOS:

None

NOTE:

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THE NUCLEAR FREEZE

By Sidney Hook

I have been receiving letters requesting me to support an initiative to press upon the U.S. Congress and the president the urgent need "to propose to the Soviet Union an immediate mutual freeze on the testing, production, and deployment of all nuclear weapons, missiles, and delivery systems."

I should have no hesitation in supporting such an initiative if there were any realistic prospect of the Soviet Union allowing the rest of the world to see, openly and freely, that it is abiding by such an agreement. With respect to the United States, we know that in our free culture any violations of such an agreement would be immediately reported by a whole corps of whistle-blowers to the press and other public media. But in view of the absolute control of public opinion and the absence of a free press or any other independent means of communication in the USSR, how would Soviet violations of such an agreement become known?

It is often maintained that such a freeze can be monitored and verified by existing national means. But this is demonstrably false. Our satellites cannot reveal what is hidden underground or even in large warehouses that, despite their announced purposes, can conceal large-scale accumulation of weapons. Only unhampered on-site inspections can provide reliable means of verification. The United States has often expressed its willingness to open all its territory to on-site inspections. The Soviet Union has consistently refused to do so.

We have evidence that the Soviet Union has violated previous agreements into which it has entered, the most recent and outrageous of which has been the systematic violations of the Helsinki Final Act. At the present time all members

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of the Helsinki Watch Group in the USSR are in jails or concentration camps. Their sole offense, declared a crime, was their readiness to issue reports on their government's abuse of the human-rights provision of the Helsinki Accords. It is also noteworthy that the Soviet Union did not abide by the agreement on the testing of nuclear weapons during Khruschev's regime. Even more recently, the Soviet Union has violated the 1972 Geneva Convention, of which it is a signatory, on the prohibition of manufacture, stockpiling, and use of biological weapons. The use of "Yellow Rain" in Afghanistan and other areas were the Soviet Union and its satellite troops have been active is now well known. There was also evidence that in 1979 the massive anthrax outbreak in Sverdlovsk was a consequence of the secret and illegal manufacture of biological warfare agents. During the 1980 review conference of the Convention, the Soviet Union refused to comply with the request of other signatories to the Convention for relevant information on the Sverdlovsk catastrophe. This constituted another violation of the Convention.

Proponents of a nuclear freeze maintain that they are not challenging our country's need for a strong defense. But in the absence of adequate procedures of verification, that is precisely what they are doing. Even worse, they are lulling their fellow citizens into a false sense of security, despite the historical record.

When the United States enjoyed a monopoly of atomic weapons, it offered to surrender it to an international authority -- a proposal accepted by all nations at the time except the Soviet Union and its satellites. Since that time, peace between the United States and the USSR has been achieved, in Churchill's phrase, by "a balance of terror." By making a proposal for a freeze that cannot be verified, its advocates are urging a policy that would encourage the enemies of a free society to entertain the idea of a nuclear Pearl Harbor.

Those urging a freeze say, "If we have learned anything from history, it is that too often misguided leaders have taken their nations down the path to destruction." But they fail to apply that lesson relevantly. It was the Chamberlains and other self-deceived leaders of the Western world who, in the face of Hitler's rearmament.

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sought to appease him and imagined that they had won peace in their time on the eve of the greatest war in human history -- precipitated by the Hitler-Stalin Pact and the union of totalitarian powers. If Hitler had had atomic or nuclear weapons, it is doubtful that anyone interested in peace and freedom -- a kind of peace can always be attained by surrender and enslavement -- would have advocated an unverified weapons freeze. The only thing that deterred Hitler from using poison gas was the Western powers' capacity to retaliate in kind.

Instead of a nuclear freeze which would still leave enough weapons in place that are still capable of destroying every person on earth, would it not be more logical to propose a reduction, gradual and then massive, of nuclear weapons on both sides, under verifiable controls? If the Soviet Union refuses on-site inspection, the nuclear freeze is a snare and delusion. If it accepts on-site inspection, then the United States should press for progressive multilateral reduction of nuclear arms.

Logic, history, and common sense reinforce the wisdom of this proposal and at the same time reveal the unwisdom of an immediate nuclear freeze without reliable means of verification.

* * * *

The distinguished scholar Sidney Hook is emeritus professor of philosophy. New York University, and a senior research fellow at California's Hoover Institution. He is a lifelong student of Marx, Trotsky, and Stalin, and the author of many volumes in this subject area. Professor Hook is a board member of the privately funded New York-based Freedom House.

Foreign Opinion Note

United States Information Agency Washington, D.C. 20547

Office of Research



Movember 30, 1984

WEST EUROPEANS TEND TO APPROVE OF THE "PEACE MOVEMENT,"
BUT DOUBT IT WILL HELP ACHIEVE PEACE

FILE. N PUBUC -DIPLU-MACY

This is the third report presenting results from USIA-commissioned national public opinion surveys conducted between October 8 and 30 in Britain, France, West Germany, Italy, and the Netherlands. Personal interviews with about 1000 adults were conducted in each country by reputable firms—mostly Gallup affiliates. They were completed before the death of Leonid Brezhnev and after the change of government in West Germany.

Anti-Nuclear Movement is Widely Known and Generally Approved

Large majorities of West European publics (from 61% in France to 89% in the Netherlands) have heard or read about the "anti-nuclear weapons movement" in their country or "elsewhere in Western Europe." This is in sharp contrast to the low level of public awareness of START and INF talks.

Among the informed, opinion toward the movement is by and large approving, with a majority in Italy (61%) and pluralities elsewhere (40%-50% range) "generally in favor." Opposition ranges between one-fourth and one-third and about 15 percent are "generally indifferent."

From a list of adjectives, informed Europeans are more likely to perceive the movement as "sincere," but no clear overall image emerges.

PERCEPTION OF ANTI-NUCLEAR WEAPONS MOVEMENT October 1982

	Britain	France	West Germany	Italy	Netherlands
Sincere	33%	29%	39%	29%	29%
Misguided	32	3	17	13	16
Dedicated	21	14	10	24	11
Utopian	7	16	20	16	10
Communist- Dominated	10	5	17	7	6
Don't Know	9	33	4	11	31

Movement Generally Seen As Not Affecting Nuclear War Chances

Despite these broadly favorable views, prevailing opinion (43%-53%) everywhere except Italy is that the anti-nuclear weapons movement is having no effect on the chances of a nuclear war breaking out. Italians see it differently: half believe it "helps to reduce the chances of a nuclear war." Only about one-third hold this view in the other countries.

Prepared by: Stephen M. Shaffer (P/REU) 724-9140

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APPROVED CONTINGENCY PRESS GUIDANCE AMBASSADOR DAILEY

Q. We understand that Ambassador Dailey has been asked to assume special duties in Washington. What precisely is his role? Will he remain Ambassador to Ireland?

A. At the suggestion of Secretary Shultz, the President has asked Ambassador Peter Dailey to review and suggest means to strengthen U.S. communications with Europe. Ambassador Dailey has an extensive professional background in communications and public affairs. He is particularly well-qualified to undertake such an examination.

As the President's personal representative, he will over the next several weeks chair an interagency working group on this issue. He will work closely with Secretary Shultz, USIA Director Wick, and the National Security Council, and will keep the President personally advised of his progress and recommendations.

He will remain our Ambassador to Ireland, and will return to his post at the conclusion of this review.

Secretary Weinberger, &

· ACDA Director-Designate.

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APPROVED CONTINGENCY PRESS GUIDANCE AMBASSADOR DAILEY

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THE WHITE HOUSE

WASHINGTON

STATEMENT BY THE PRESIDENT

During George Shultz's recent visit to Europe he met with our Ambassadors and a wide cross-section of European leaders in several countries. He has expressed to me his concern that the highly complex economic and political issues with which we are dealing are not fully understood by a substantial number of Europeans.

At the suggestion of Secretary Schultz, I have asked Ambassador Peter Dailey to review our communications with and throughout Europe.

As my personal representative he will chair an ad hoc interagency working group that will examine the spectrum of official and private contacts and relationships in the fields of security, economics and politics. He will remain as Ambassador to Ireland.

He will work closely with Secretary Shultz and the NSC and will keep me personally advised of his progress and recommendations.

For Immediate Release

January 13, 1983