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(Countries: Korea)

Case file Number(s): Begin-149999

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Last Updated: 04/02/2024

THE WILLTE HOUSE

WASHINGTON

January 30, 1982

Dear Mr. President:

Thank you for your letter of January 22 informing me of the major new proposals for unification of the Korean peninsula which you announced that same day. These proposals are comprehensive, reasonable and forward-looking. They respond to the deepest aspirations of the Korean people, and reflect the basic reality that the unification of the Korean peninsula must be worked out by the two Koreas themselves.

We welcome this constructive initiative, as we did your invitation last year to meet with North Korean President Kim Il-sung. I believe your proposals can contribute significantly to the prospects for peace and reconcilation in Korea and to the stability of Northeast Asia. They have my full support, and I strongly hope that the North will respond favorably to them.

Sincerely,

Roused Reagon

His Excellency Chun Doo Hwan President of the Republic of Korea Seoul

04874455

January 30, 1982

Dear Mr. Presidents

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We welcome this constraint on this live, as we did your invitation less year to meet with Mort Mort your from the The your proposals can contribute significantly to the proposals of the Years and reconcilation in Force and contribute Asia. They

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Current Status Details for CTRH RECID: 049463 MAIN SUBCODE: C0082-01

| Current Status | None |
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| User Name | dbarrie |
| Status Date | 2010-05-11 |
| Case Number | |
| Notes | Transferred to CO082 |

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WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

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| Name of Co | orrespondent: | JOHN PAR | K | | |
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| | ACTION CODES: A - Appropriate Action | I - Info Copy Only/No Ac | ction Necessary | DISPOSITION CODES: A - Answered | C - Completed |
| | C - Comment/Recommendation D - Draft Response | R - Direct Reply w/Copy S - For Signature | | B - Non-Special Refe | rral S - Suspended |
| | F - Furnish Fact Sheet to be used as Enclosure | X - Interim Reply | | FOR OUTGOING CORP | ESPONDENCE: |
| | | | | Type of Response = Code = | "A" |
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Keep this worksheet attached to the original incoming letter.

Send all routing updates to Central Reference (Room 75, OEOB).

Always return completed correspondence record to Central Files.

Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

RECORDS MANAGEMENT ONLY

CLASSIFICATION SECTION

| | CLASSIFICATION SECTION | |
|--|--|--|
| No. of Additional Correspondents: Media: | Individual Codes: 4 | 610 |
| Prime Subject Code: CO OSD O | Secondary Subject Codes: CO O8 | 2.02 |
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| | PRESIDENTIAL REPLY | |
| Code Date | Comment | Form |
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| DSP | Time: | Media: |
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UNCLASSIFIED

(CLASSIFICATION)

8137554

S/S#

XR-8134662

Date

January 4, 1982

DEPARTMENT OF STATE EXECUTIVE SECRETARIAT TRANSMITTAL FORM

FOR: Admiral James W. Nance

National Security Council

The White House

| REF | ERE | ENC | Ε: |
|-----|-----|-----|----|
|-----|-----|-----|----|

| TO: | The President | FROM: Dr. John | Park | | | | |
|---|--|------------------|----------------|--|--|--|--|
| DATE: | 11/8/81 | SUBJECT: Sugges | stions to | | | | |
| facili | tate the reunification | on of Korea. | | | | | |
| WHITE H | WHITE HOUSE REFERRAL DATED: 11/24/8 NSC# 049463 | | | | | | |
| | THE ATTACHED ITEM WAS SENT DIRECTLY TO THE DEPARTMENT OF STATE | | | | | | |
| ACTION TAKEN: | ACTION TAKEN: | | | | | | |
| | A draft reply is attached. | | | | | | |
| • | A draft reply will be forwarded. | | | | | | |
| | A translation is at | tached. | | | | | |
| X | An information copy | of a direct repl | y is attached. | | | | |
| *************************************** | We believe no respondited below. | nse is necessary | for the reason | | | | |
| | Other | | | | | | |

REMARKS:

L. Paul Bremer, III Executive Secretary

DEPARTMENT OF STATE



Washington, D.C. 20520

December 31, 1981

Dr. John Park
Professor of Economics and Finance
Frostburg State College
Frostburg, Maryland 21532

Dear Dr. Park:

On behalf of President Reagan, I am replying to your letter of November 9, which forwarded suggestions to facilitate the unification of Korea.

We share your concern over the division of the Korean peninsula and have repeatedly indicated our desire and willingness to support constructive measures toward the goal of Korean reunification. We believe, however, that North and South Korea have primary responsibility for solving the problems that continue to divide them.

On January 12 and June 5, 1981 President Chun Doo Hwan of the Republic of Korea proposed that he and North Korean President Kim Il-song meet to discuss any and all proposals for Korean reunification. His government has made numerous specific proposals for humanitarian exchanges and family unification, formation of unified sports teams, and cultural and economic cooperation.

North Korea, for its part, has proposed a confederation conditioned on the fulfillment of several demands. These North Korean preconditions include withdrawal of U.S. forces from South Korea as well as the overthrow of the present government of the Republic of Korea. North Korea has refused to discuss any reunification proposals, including its own, with the legitimate South Korean government.

It is North Korea's unwillingness to accept South Korean participation in any and all discussions that continues to forestall any progress toward reunification in Korea. Any time North Korea is prepared to begin a dialogue with the Republic of Korea, the United States would be willing to participate in tripartite or other types of discussions on the eventual unification of Korea.

Sincerely

Acting Director

Office of Korean Affairs

THE WHITE HOUSE OFFICE

8137554

REFERRAL

XR 8134662

DECEMBER 28, 1981

TO: DEPARTMENT OF STATE

ACTION REOUESTED:

DIRECT REPLY, FURNISH INFO COPY

REMARKS: DRAFT IS FINE - PLEASE SEND REPLY FROM DEPARTMENT OF STATE

WITH COPY TO WHITE HOUSE

DESCRIPTION OF INCOMING:

ID:

049463

MEDIA: LETTER, DATED NOVEMBER 8, 1981

TO:

PRESIDENT REAGAN

FROM:

MR. JOHN PARK

PROFESSOR OF ECONOMICS AND FINANCE

FROSTBURG STATE COLLEGE FROSTBURG MD 21532

SUBJECT: WRITER IS NATIVE OF KOREA, NOW NATURALIZED U. S. CITIZEN, WHO HAS PROPOSALS FOR THE

ULTIMATE UNIFICATION OF KOREA

PROMPT ACTION IS ESSENTIAL -- IF REOUIRED ACTION HAS NOT BEEN TAKEN WITHIN 9 WORKING DAYS OF RECEIPT, PLEASE TELEPHONE THE UNDERSIGNED AT 456-7486.

RETURN CORRESPONDENCE, WORKSHEET AND COPY OF RESPONSE (OR DRAFT) TO: AGENCY LIAISON, ROOM 62, THE WHITE HOUSE

> SALLY KELLEY DIRECTOR OF AGENCY LIAISON PRESIDENTIAL CORRESPONDENCE

> > Received in 5/5-1 12/29/81 at 2:30 pm

MEMORANDUM

NATIONAL SECURITY COUNCIL

December 21, 1981

MEMORANDUM FOR SALLY KELLEY

FROM:

ALLEN J. LENZ

SUBJECT:

Letter on Korea

Attached is a reply to John Park's letter of November 8 on Korean unification. The National Securiety Council Staff recommends that the letter be forwarded to Mr. Park.

Tab A Incoming Request

MEMORANDUM

NATIONAL SECURITY COUNCIL

December 21, 1981

| A | C | T | Ι | 0 | N |
|---|---|---|---|---|---|
| | | | | | |

MEMORANDUM FOR ALLEN J. LENZ

FROM:

DONALD GREGG

SUBJECT:

Letter on Korea

Attached is a letter, prepared by State, dealing with reunification.

RECOMMENDATION

That you forward the letter to Kelley under the transmittal memo at Tab $I_{\:\raisebox{1pt}{\text{\circle*{1.5}}}}$

Approve _____ Disapprove _____

Attachments

Tab I Memo for AJL Signature

A Incoming Request with related papers

CLASSIFICATION

| 8 s/s #8 | \$134662 |
|------------|-------------|
| Date | DEC 17 1981 |

DEPARTMENT OF STATE EXECUTIVE SECRETARIAT TRANSMITTAL FORM

FOR:

Mr. James W. Nance National Security Council The White House

| REFERENCE: | | | | : | |
|-------------|--------|---------------------------------|-----------|------------------------------|------------------------------|
| | TO: Jo | ohn Park | FROM: | Anne Higgins | |
| | DATE: | 11/08/81 | SUBJECT | Suggestions to the unficacti | o facilitate on of Korea. |
| | WHITE | HOUSE REFERRAL | DATED: 11 | 1/24/81 NSC # | 049463 |
| | | THE ATTACHED I | | | |
| ACTION TAKE | EN: | | | | |
| | X | A draft reply i | s attache | ed | |
| | | A draft reply w | ill be fo | orwarded | |
| | | A translation i | s attache | ed | |
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| | | We believe no r reason cited be | | is necessary | for the |
| | | Other | | | • |

REMARKS:

L. Paul Bremer, III Executive Secretary

RECEIVED 18 DEC 81 12

TO NANCE

FROM BREMER

DOCDATE 17 DEC 81

KELLEY, S

24 NOV 81

PARK, JOHN

08 NOV 81

KEYWORDS: KOREA SOUTH

KOREA NORTH

SUBJECT: LTR RE REUNIFICATION OF KOREA

ACTION: PREPARE MEMO LENZ TO KELLEY DUE: 21 DEC 81 STATUS S FILES

FOR ACTION

FOR CONCURRENCE FOR INFO

GREGG

CHINA OFFICE

COMMENTS

REF# 8134662 049463 LOG

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ACTION OFFICER (S) ASSIGNED ACTION REQUIRED

DUE COPIES TO

C 11/11 Cor Solment to

Dear Mr. Park:

On behalf of President Reagan, I am replying to your letter of November 8, which forwarded suggestions to facilitate the unification of Korea.

We share your concern over the division of the Korean peninsula and have repeatedly indicated our desire and willingness to support constructive measures toward the goal of Korean reunification. We believe, however, that North and South Korea have primary responsibility for solving the problems that continue to divide them.

On January 12 and June 5, 1981 President Chun Doo Hwan of the Republic of Korea proposed that he and North Korean President Kim Il-song meet to discuss any and all proposals for Korean reunification. His government has made numerous specific proposals for humanitarian exchanges and family unification, formation of unified sports teams, and cultural and economic cooperation.

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Mr. John Park

Professor of Economics and Finance,
Frostburg State College,
Frostburg, Maryland 21532.

- 2 **-**

It is North Korea's unwillingness to accept South
Korean participation in any and all discussions as a full
and equal partner that continues to forestall any progress
toward reunification in Korea. Any time North Korea is
prepared to begin a dialogue with the Republic of Korea, the
United States would be willing to participate in tripartite
or other types of discussions on the eventual unification of
Korea.

Yours sincerely,

Anne Higgins

_DEC 1.7 1981

UNCLASSIFIED

CLASSIFICATION

8 | S/S #8 8134662

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| FOR: | Mr. James W. Nance National Security Cou The White House | ncil | | |
| REFERENCE: | | | - | |
| u | TO: John Park | FROM: Anno | e Higgins | |
| | DATE: 11/08/81 | SUBJECT: Suc | ggestions t unficacti | o facilitate on of Korea. |
| | WHITE HOUSE REFERRAL I | DATED: 11/2 | 4/81 NSC # | 049463 |
| | THE ATTACHED IT | | | |
| ACTION TAKE | en: | | | |
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| | A draft reply wi | ill be forw | arded | |
| | A translation is | attached | | |
| | An information of | copy of a d | irect reply | y is attached |
| | We believe no re reason cited bel | | necessary i | for the |
| | Other | , | | *** |
| REMARKS: | | • | - | |

L. Paul Bremer, III
Executive Secretary

Dear Mr. Park:

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Mr. John Park

Professor of Economics and Finance,
Frostburg State College,

Frostburg, Maryland 21532.

It is North Korea's unwillingness to accept South Korean participation in any and all discussions as a full and equal partner that continues to forestall any progress toward reunification in Korea. Any time North Korea is prepared to begin a dialogue with the Republic of Korea, the United States would be willing to participate in tripartite or other types of discussions on the eventual unification of Korea.

Yours sincerely,

Anne Higgins

THE WHITE HOUSE OFFICE

REFERRAL

NOVEMBER 24, 1981

TO: DEPARTMENT OF STATE

ACTION REQUESTED:

DRAFT REPLY FOR SIGNATURE OF ANNE HIGGINS

DESCRIPTION OF INCOMING:

ID:

049463

MEDIA: LETTER, DATED NOVEMBER 8, 1981

TO:

PRESIDENT REAGAN

FROM:

MR. JOHN PARK

PROFESSOR OF ECONOMICS AND FINANCE

FROSTBURG STATE COLLEGE FROSTBURG MD 21532

SUBJECT: WRITER IS NATIVE OF KOREA, NOW NATURALIZED U. S. CITIZEN, WHO HAS PROPOSALS FOR THE

ULTIMATE UNIFICATION OF KOREA

PROMPT ACTION IS ESSENTIAL -- IF REQUIRED ACTION HAS NOT BEEN TAKEN WITHIN 9 WORKING DAYS OF RECEIPT, PLEASE TELEPHONE THE UNDERSIGNED AT 456-7486.

RETURN CORRESPONDENCE, WORKSHEET AND COPY OF RESPONSE (OR DRAFT) TO: AGENCY LIAISON, ROOM 62, THE WHITE HOUSE

> SALLY KELLEY DIRECTOR OF AGENCY LIAISON PRESIDENTIAL CORRESPONDENCE



8137554

FROSTBURG STATE COLLEGE FROSTBURG, MARYLAND 21532

DEPARTMENT OF ECONOMICS AND BUSINESS ADMINISTRATION

November 8, 1981

President Ronald Reagan White House Washington, D. C.

049363

Dear President:

I am a native Korean, immigrated to this great nation in 1949 and naturalized in 1963. After 32 years, I returned to Seoul, Korea last summer for a visit. It was a tremendous trip, and I was surprised to see the great progress and advancement she made over the years in so many fronts. Yet, I was in an equally great quandary during the whole period of stay to witness the political and military instability that prevailed in the peninsula. The small country is still divided into north and south, as it was at the end of the last world war (so many years ago !). I was really saddened to comprehend the reality that though the people on the both sides of the dividing line live on a much better standard of living than ever before, they all accept the agonizing possibility of another civil war between them. The daily curfew certainly serves as an incessant reminder to all of them there.

How wonderful would it be for the divided peoples - like Germans, Vietnams, Irish (yours), Chinese, Koreans (mine) and perhaps many others elsewhere, if they could somehow be reunited and live together as they ought to as ethnic entities, instead of being divided as they are now by some external forces and influences. To say the least, the external powers must take the responsibility for the forced division thrusted upon so many peoples all over the places for so long. I am quite certain that the united Korea, for example, would be a far greater nation than the sum of the divided regions, north and south! (As you may know, in interms of natural and human endowments the North Korea and the South Korea are perfectly complementary to one another. The two together could form a mighty modern industrial nation rather quickly - to compete with Japan and others!)

The aim of my writing this letter is to advise that the United States (unilaterally, or multilaterally with other major powers, or perhaps bilaterally with Peking) must start doing something constructive in the way of facilitating and assisting toward a delicate dream: the Korean unification. If I may further advise, the first step might be

(Cont.)

an introduction of a system whereby regular and gradual exchanges of the native politicians (and others) between the two governments, north and south, with clear expectation that the long-term result of the exchanges would bring about a homogenization effect throughout the north and south. The mentality and attitude of the politicos in the north and south, at present, are somehow cemented into concrete blocks, they by themselves could not possibly initiate the kind of exchange I am talking about.

I am hopeful and optimistic that if the United States government at this historical point in time initiates a move toward unification, a door might open leading to a unitual solution. I am sure, Mr. President, you would welcome any idea of the eventual unification of Korea, and would be interested in any effort toward positive movement. Korea would be a good place to try out with a blue print for a national unification, that might be Copied elsewhere later on as a model.

In case you are sympathetic with the suggestion, and if you wish to have me to claborate what I have in my mind in detail, I would be delighted, indeed. I would be very much honored, if I ever hear from you, my President. (Enclosed is a copy of my resume for your information.)

Cordially yours,

John Fark

Trofessor of Economics and

Finance

Frostburg State College Frostburg, Maryland 21532

(301 - 889 - 4363, 4364)

enci.

P. O. Box 105

Frostburg, Maryland 21532 Phone: 301 / 689-4363

DEGREE:

A. B. 1953

College of St. Thomas (Minnesota)

Concentration Subjects:

Economics,

Business Administration,

Sociology, and Philosophy

M. A. 1955

University of Nebraska

Major: Economics - Theory

Minor: Business Administration

Thesis: Exogenous Forces of Business Cycles

Ph.D. 1959

University of Nebraska

Major: Economics - Theory

Minor: Business Administration

Thesis: Value Theory and Oligopolistic

Manufacturing Industries - a study of cost-price-output-profit determining

behavior of modern manufacturing

corporations

PROFESSIONAL EXPERIENCE

- Academic -

Professor of Economics and Business Administration; and Chairman, Department of Economics and Business Administration, Tarkio College (Missouri), 1957-62

Senior Professor of Economics and Business Administration, Department of Industrial Management, Clarkson College of Technology (New York), 1962-65

Professor of Economics and Business (Graduate Faculty), Department of Social Sciences, Northeast Missouri State University, 1965-67

Professor of Business Economics (Graduate Faculty), Department of Business Southwest Missouri State University, 1967-70

Professor of Economics and Business Administration; and Chairman, Department of Economics and Sociology, 1970-72, Chairman, Department of Economics, 1972-73, Chairman, Department of Economics and Business Administration, 1973-, Director, Internship/Cooperative Education Program, 1975-, Director, Center for Economic Education (Maryland), 1976-, Frostburg State College, Frostburg, Maryland, 1970-

Secondary -

- * Visiting professor, Graduate School, Michigan State University, Summer 1959
- * Visiting professor, Graduate School of Bus. Adm., Indiana University, Summer 1961
- * Visiting professor, Graduate School of Bus. Adm., Harvard University, Summer 1964

Professor of Economics and Business Administration Chairman, Department of Economics and Bus. Adm., Midwestern College (Iowa), Summer 1967.

*: Under Ford Foundation sponsorship.

1977-78 (during sabbatical year): Chairman and Professor, Division of International Business Studies, American College of Switzerland, Leysin, Switzerland.

PROFESSIONAL EXPERIENCE (cont.)

- Academic and business -

Recipient of "Economics-in-Action" Fellowship, Republic Steel Corporation - Case Institute of Technology (Ohio), 1960.

Recipient of "Business-Education Fellowship,"
Niagara Mohawk Power Corporation (Syracuse), 1964.

Director, Tri-City-Area Industrial Development Research Bureau (Tarkio, Mo.) 1960-62; Associate, Maryland State Department of Economic and Community Development (Annapolis), 1970-.

Director, Banking Workshop, Clarinda, Iowa, 1961, Director, Investment Workshop, Springfield, Missouri, 1968-69, Director, Insurance Workshop, Tarkio, Missouri, 1962.

Investment Advisor, Metropolitan Securities Corporation, St. Louis, Missouri, 1966-70.

Attended Economic Conference, Federal Reserve Bank of St. Louis, 1966-70; Annual Board Meeting, Federal Home Loan Bank (4th dist.), Charleston, South Carolina, 1971

Attended Conference on Energy Crisis (College Park, Md.), 1973; Steel Industry Seminar (College Park, Md.), 1974; Iron and Steel Institute Seminar (Pittsburgh, Pa.), 1976; and Utility Industry and Regulation (Chicago), 1976

Attended GAO-AACSB Deans Seminar (Wash., D. C.), 1975; AACSB International Business Curriculum Conference (Wash., D. C.), 1976, AACSB Regional Deans Meeting (Richmond, Va.), 1976.

Attended Workshop on "Interactive Computing (APL) for Management Educators," UCLA, 1975.

Recipient of a HEW Grant (Title 4D, \$15,000).

Conducted/attended numerous meetings/conferences/workshops, as chariman/coordinator/discussant, related to academic and business, 1959-.

Consulting activities - Gulf Oil Corporation (Pittsburg), 1961; Niagara mohawk Power Corporation (Syracuse), 1964; Allstate Enterprise Company (Chicago), 1965; Waddell and Reed, Inc. (Kansas City), 1967; Investors Diversified Services (Minneapolis), 1968; Tsai Management and Research Corporation (New York), 1969

PAPERS PRESENTED:

"Single Taxation" Revisited, presented at the New Economics Society, New York City, 1964

Need for New Capitalism, presented at Missouri College Union Conference (for college-university presidents), St. Louis, 1960

Energy Crisis and Life Style, presented at Atlantic Economic Conference, Richmond, Virginia, 1974

PUBLICATIONS:

Need for New Capitalism, Missouri College Conference, St. Louis, 1960

Eastern States Farmers Exchange Co-operative, Inc., Graduate School of Business Administration, Harvard University, 1964

RESEARCH ACTIVITIES:

Made corporate research studies on the following manufacturing firms, at respective home offices: I.B.M., Deere, Allis-Chalmers, Caterpillar, Ford, Firestone, B. F. Goodrich, U. S. Rubber, Goodyear, Sperry Rand, Underwood, Smith-Corona, Royal McBee, International Harvester, and Bank of America: 1955-69

Current Research Topics:

College-University Budget System and Control,
Money Without ("cash-less check-less society"),
Republic of Acirema (economic theory), and
Portfolio Mgt. Toward Maximum Growth With Minimum Risk.

MEMBERSHIP:

Learned Societies - AAPSS (political and social science), AEA (economics), AFA (finance), NABTE (business education).

Professional Societies - AAUP (professors), AMA (management), NASD (securities), and Alpha Kappa Psi (bus. adm.).

Scholastic Honorary Societies - Alpha Kappa Delta (sociology), Pi Gamma Mu (social sciences).



FROSTBURG STATE COLLEGE FROSTBURG, MARYLAND 21532

DEPARTMENT OF ECONOMICS AND BUSINESS ADMINISTRATION

November 2, 1981

Mr. Robert B. Carleson Special Assistant to the President The White House Washington, D. C. 20550

Dear Mr. Carleson:

I was one of those who participated in the 5th Mational Forum sponsored by the Fiscal Policy Council recently held at the Shoreham Hotel in Washington. I must say that I really enjoyed and appreciated your speech delivered at the Oct. 13th lunch session.

The purpose of this letter is to ask you a great favor. I wrote a letter to President Reagan, proposing some suggestions toward the ultimate unification in Korea. If I mail it simply to the White House, it may never reach the President. I would appreciate it very much, if you would be kind enough to present it to him directly, so that it would be in fact read by him. It is of great import to me; and would be a great honor for me if I ever receive a responce to the letter from him! Thank you in advance.

Sincerely,

John Park

Professor of Economics

and Business

Frostburg State College

Frostburg, Maryland

21532

encl.



Current Status Details for CTRH RECID: 052334 MAIN SUBCODE: CO082

| Current Status | None |
|----------------|-------------------------|
| User Name | dbarrie |
| Status Date | 2010-05-11 |
| Case Number | |
| Notes | Transferred to CO082-02 |

Change Status Close Window

| ; | Status | | | Case Number Notes |
|---|--------|------------|---------|-------------------------|
| 1 | None | 2010-05-11 | dbarrie | Transferred to CO082-02 |



Current Status Details for CTRH RECID: 052579 MAIN SUBCODE: CO082

| Current Status | None |
|----------------|-------------------------|
| User Name | dbarrie |
| Status Date | 2010-05-11 |
| Case Number | |
| Notes | Transferred to CO082-02 |

| Change Status Close Window |
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| No. | Status | Date | User | Case Number Notes |
|-----|--------|------------|---------|-------------------------|
| 1 | None | 2010-05-11 | dbarrie | Transferred to CO082-02 |



Current Status Details for CTRH RECID: 052816 MAIN SUBCODE: CO082

| Current Status | None |
|----------------|-------------------------|
| User Name | dbarrie |
| Status Date | 2010-05-11 |
| Case Number | |
| Notes | Transferred to CO082-02 |

Change Status Close Window

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| 1 | None | 2010-05-11 | dbarrie | | Transferred to CO082-02 | |



Current Status Details for CTRH RECID: 052860 MAIN SUBCODE: CO082

| Current Status | None |
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| User Name | dbarrie |
| Status Date | 2010-05-11 |
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Current Status Details for CTRH RECID: 053090 MAIN SUBCODE: CO082

| Current Status | None |
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| User Name | dbarrie |
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| 1 | None | 2010-05-11 | dbarrie | | Transferred to CO082-02 | |

8230048 ID# 101515

WHITE HOUSE **COUNSELLOR'S OFFICE TRACKING WORKSHEET**

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| □ H - INTERNAL | | | | |
| Date Correspondence 82,09,109 | 06 | | | |
| Name of Correspondent: Jung | DooKIM | | | |
| □ CN Mail Report | User Codes: (A) | | (B) (| C) |
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| ACTION CODES: | | | DISPOSITION CODES: | |
| A - Appropriate Action C - Comment/Recommendation D - Draft Response F - Furnish Fact Sheet | I - Info Copy Only/No A R - Direct Reply w/Copy S - For Signature X - Interim Reply | ction Necessary | A - Answered B - Non-Special Referral | C - Completed S - Suspended |
| to be used as Enclosure | A - Intelline reply | | FOR OUTGOING CORRESPO | |
| | | | Type of Response = Initi Code = "A" | |
| | | | Completion Date = Date | e of Outgoing |
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Keep this worksheet attached to the original incoming letter. Send all routing updates to Central Reference (Room 75, OEOB). Always return completed correspondence record to Central Files. Refer questions about the correspondence tracking system to Central Reference, ext. 2590.

RECORDS MANAGEMENT ONLY

| | CLASSIFICATION SECTION | , |
|---|-----------------------------|--------------------|
| No. of Additional Correspondents: Media: | 2 Individual Codes: 4 | 1800 |
| Prime Subject Code: CQ Q82 | Secondary Subject Codes: PC | |
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| | PRESIDENTIAL REPLY | |
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| CPn - Presidential Correspondence n - 0 - Unknown | | :/package |
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| n - 2 - Nancy n - 3 - Mrs. Ronald Reagan | X - Mis | cellaneous |
| CBn - Presidential & First Lady's Corres n - 1 - Ronald Reagan - Nancy Reag n - 2 - Ron - Nancy | | 1 y |

Dear Mr. Kim:

Regarding your recent inquiry about the legal status of the Republic of Korea's Peaceful Unification Policy Advisory Committee (ROK/PUPAC): foreign governments may legally establish consultative bodies and similar organizations in the United States, and appoint U.S. residents as members, so long as the organizations and their members comply wih the requirements of the Foreign Agents Registration Act and other relevant laws and regulations. The ROK/PUPAC, which to our knowledge has no office, staff, or organized program of activities in the U.S., apparently does not meet the criteria for an organization required to register under the Foreign Agents Registration Act. We have referred the matter to the Department of Justice for an authoritative determination.

Sincerely,

Mitchell F. Stanley Special Assistant to the Counsellor to the President

Mr. Jung Doo Kim 3030 Columbia Pike Arlington, VA 22204

cc: Ed Meese

MFS:elb

CNSTR1 7013

NATIONAL SECURITY COUNCIL

October 12, 1982

MEMORANDUM FOR SALLY KELLEY

FROM:

MICHAEL O. WHEELER U()

SUBJECT:

Legal Status of ROK Peaceful Unification Policy

Advisory Committee

Attached at Tab A is a draft reply to Jung Doo Kim who has written to Mitchell Stanley (Tab B) questioning the legal status of a new organization formed in Korea which is called, "Advisory Council for Peaceful Unification Policy for Korea."

We have reviewed the correspondence and concur in the State Department's draft response.

Attachments:

Tab A Reply to Jung Doo Kim
Tab B Incoming Correspondence
Tab C Tracking Worksheet

MEMORANDUM

NATIONAL SECURITY COUNCIL

October 12, 1982

ACTION

MEMORANDUM FOR MICHAEL O. WHEELER

FROM:

GASTON J. SIGURG.5

SUBJECT:

Legal Status of ROK Peaceful Unification Policy

Advisory Committee

Attached at Tab I is a memo from you to Sally Kelley, forwarding correspondence from Mr. Jung Doo Kim to Mitchell Stanley, and a reply from Mr. Stanley.

RECOMMENDATION:

That you forward Tab I to Ms. Kelley.

Approve_____ Disapprove____

as modified

Tab I Wheeler memo to Kelley

Tab A Reply to Jung Doo Kim
Tab B Incoming correspondence

Tab C Tracking Worksheet

RECEIVED 12 OCT 82 10

TO STANLEY, M FROM KIM, JUNG DOO DOCDATE 06 SEP 82

KELLEY, S

02 OCT 82

BREMER

09 OCT 82

KEYWORDS: KOREA SOUTH

LEGAL ISSUES

SUBJECT: LEGAL STATUS OF ROK PEACEFUL UNIFICATION POLICY ADVISORY COM

ACTION: PREPARE MEMO WHEELER TO KELLEY DUE: 14 OCT 82 STATUS S FILES

FOR ACTION

FOR CONCURRENCE FOR INFO

SIGUR KIMMITT

CHILDRESS

COMMENTS

REF# 101515

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October 9, 1982 Date

DEPARTMENT OF STATE EXECUTIVE SECRETARIAT TRANSMITTAL FORM

FOR:

Mr. William P. Clark National Security Council

cited below.

Other

The White House

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| TO: Mitchell F. Stanley | FROM: Jung Doo Kim |
|---|-----------------------------------|
| DATE: 9/6/82 | SUBJECT: Korean |
| unification | |
| WHITE HOUSE REFERRAL DAT | ED: 10/2/82 NSC# 101515 |
| THE ATTACHED ITEM W TO THE DEPARTMENT O | |
| ACTION TAKEN: | |
| \underline{x} A draft reply is | attached. |
| A draft reply wil | l be forwarded. |
| A translation is | attached. |
| An information co | py of a direct reply is attached. |

REMARKS:

L. Paul Bremer, III Executive Secretary

We believe no response is necessary for the reason

DRAFT LETTER

Dear Mr. Kim:

Regarding your recent inquiry about the legal status of the Republic of Korea's Peaceful Unification Policy Advisory Committee (ROK/PUPAC): foreign governments may legally establish consultative bodies and similar organizations in the United States, and appoint U.S. residents as members, so long as the organizations and their members comply with the requirements of the Foreign Agents Registration Act and other relevant laws and regulations. The ROK/PUPAC, which to our knowledge has no office, staff, or organized program of activities in the U.S., apparently does not meet the criteria for an organization required to register under the Foreign Agents Registration Act. We have referred the matter to the Department of Justice for an authoritative determination.

Sincerely,

Mitchell F. Stanley

Mr. Jung Doo Kim, 3030 Columbia Pike, Arlington, Virginia 22204.

THE WHITE HOUSE OFFICE

REFERRAL

OCTOBER 2, 1982

TO: DEPARTMENT OF STATE

ACTION REQUESTED:

DRAFT REPLY FOR SIGNATURE OF MITCHELL F. STANLEY

DESCRIPTION OF INCOMING:

ID: 101515

MEDIA: LETTER, DATED SEPTEMBER 6, 1982

TO: MITCHELL STANLEY

FROM:

MR. JUNG DOO KIM 3030 COLUMBIA PIKE ARLINGTON VA 22204

SUBJECT: WRITER HAS QUESTIONS ABOUT A NEW ORGANIZATION CALLED "ADVISORY COUNCIL FOR PEACEFUL UNIFICATION POLICY FOR KOREA"

PROMPT ACTION IS ESSENTIAL -- IF REQUIRED ACTION HAS NOT BEEN TAKEN WITHIN 9 WORKING DAYS OF RECEIPT, PLEASE TELEPHONE THE UNDERSIGNED AT 456-7486.

RETURN CORRESPONDENCE, WORKSHEET AND COPY OF RESPONSE (OR DRAFT) TO: AGENCY LIAISON, ROOM 91, THE WHITE HOUSE

> SALLY KELLEY DIRECTOR OF AGENCY LIAISON PRESIDENTIAL CORRESPONDENCE

> > 10/4 at 10:35 A.M. (ce)

Sept. 6, 1982

Mr. Mitchell F. Stanley Special Assistant to the Counsellor The White House Washington, D. C. 20500

ED Messe

IMMEDIATE

As I mentioned over the phone the other day, there is a new organization called "Advisory Council for Peaceful Unification Policy for Korea", the exact name may be somewhat different.

Above named organization was formed in Seoul, Korea on June 5, 1981 in accordance with the Article 68 of Korean Constitution for the purpose of advising the President of Korea for "Peaceful Unification Policy" as an independant constitutional body. The chairman of the body is the President of Korea (CHUN, Doo Hwan) and it's executive director is the Minister of Unification Ministry.

About two weeks ago, there was two-day seminar and formation of "Branch" of the organization in Washington, D. C. attended by former Prime Minister of Korea and Korean Ambassador Lew, Byung Heon and other high ranking Korean government officials. About 32 members were appointed by the officials as the council member of Washington Branch.

This formation of Washington Branch caused some unfavorable reaction among the American-Korean residents in this area.

The main questions are:

- 1) Is it legal to establish foreign government branch in Washington, D.C. or other cities outside of the foreign embassy?
- Is it legal to appoint residents to be member of foreign government organization by that government?
- 3). Should the residents who accepted the appointment register with the Department Justice for Foreign Agent?

Jung Doo KIM
3030 Columbia Pike
Arlington I would appreciate if you could check this with State Department and let me know. I have feeling that the Korea Desk at the State Department would have some information on this subject.

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Current Status Details for CTRH RECID: 109205 MAIN SUBCODE: CO082

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| User Name | dbarrie |
| Status Date | 2010-05-11 |
| Case Number | |
| Notes | Transferred to CO082-02 |

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| No. | Status | Date | User | Case Number Notes | |
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| 1 | None | 2010-05-11 | dbarrie | Transferred to CO082-02 | |



Current Status Details for CTRH RECID: 115142 MAIN SUBCODE: CO082

| Current Status | None |
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| User Name | dbarrie |
| Status Date | 2010-05-11 |
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| Current Status | None |
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| User Name | dbarrie |
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| 1 | None | 2010-05-11 | dbarrie | Transferred to CO082-02 | 2 |

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THE WHITE HOUSE

WASHINGTON

April 1, 1983

Dear Jim:

Thank you for sending me a copy of the CSIS Contingency Report #10 on Korea. This is a good study and, I believe, deals effectively with the dangerous situation that exists on the Korean Peninsula.

As you know, our Administration is fully committed to the support of our Korean allies. The President, you may recall, put it this way in his recent foreign policy speech to the American Legion, "Our ties with the Republic of Korea remain strong, as troops of our two nations jointly protect that divided land against threatened aggression from the north."

Sincerely,

Robert C. McFarlane

Deputy Assistant to the President for National Security Affairs

Mr. R. James Woolsey
Center for Stratetic and
International Studies
Georgetown University
1800 K Street, N.W.
Suite 400
Washington, D.C. 20006

MSC# 835/860

National Security Council 59/ The White House

Package #

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| John Poindexter | | \ | |
| Bud McFarlane | 2 | m | A |
| Jacque Hill | | | |
| Judge Clark | | | |
| John Poindexter | | | |
| Staff Secretary | 3 | | <u>6</u> |
| Sit Room | | | |
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| I-Information A-Ac | tion R-Retain | D-Dispatch | N-No further Action |
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| cc: VP Meese | Baker De | eaver Othe | or |
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1860

NATIONAL SECURITY COUNCIL

March 21, 1983

Bud,

I was sent this report a couple of weeks ago by Seung Hwan Kim, the man who proposed it and who is a former student of mine at G.W. He is, in fact, coming in to discuss it with me on Wednesday, March 23.

I think the paper is a good one and quite sound in dealing with U.S. interests and policy options.

Gaston



Center for Strategic & International Studies Georgetown University 1800 K Street, NW, Suite 400, Washington, DC 20006

Telephone 202 887-0200

with the compliments of

R. James Woolsey Counsel, CSIS, and Chairman, Contingencies Project

Our latest Contingency Report is attached. Please let us know if you have any comments.

3/18

Bud,

Should Gaston Sigur prepare a brief note back to Jim Woolsey for your signature?

Yes

No

Wilma

Or, I can do ack note - Mot Mucesany



Center for Strategic & International Studies Georgetown University • Washington DC

CSIS CONTINGENCY REPORT #10

March 10, 1983

CONTINGENCIES ON THE KOREAN PENINSULA: CONFRONTATION OR PEACEFUL COEXISTENCE?

This report reflects only the views of its author, Dr. Seung Hwan Kim, CSIS Research Associate, Korean and Northeast Asian Affairs.

The Korean peninsula is a highly inflammable region that a spark could ignite at any moment. North Korean belligerence may increase in the 1980s, depending on internal problems in the two Koreas and the changing strategic environment in Asia. At some point, the Soviet Union may possibly encourage offensive actions by North Korea to further its own interests.

The "worst-case" contingency would be highintensity military conflict on the peninsula. One course of action open to Pyongyang is an all-out surprise attack to secure or destroy the Seoul area, with the option of seeking negotiations if the chances of liberating the rest of the South appear unfavorable.

An even more likely option for Pyongyang involves modified guerrilla warfare, with the simultaneous infiltration of large commando units into major cities in the South. If the South Korean command structure became paralyzed, Pyongyang could then initiate a major military offensive.

A Korean conflict would pose a grave threat to U.S. interests in Asia and to the security of Japan. U.S. military involvement in the conflict could jeopardize its relations with China and increase the risk of direct military confrontation with the Soviet Union. In addition, the Soviets could choose this moment to exacerbate crises elsewhere.

U.S. interests lie in maintaining stability on the Korean peninsula, for which a strong U.S. military presence in Asia and continued close U.S.-Republic of Korea (ROK) cooperation are vitally important.

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KOREA AND THE MAJOR POWERS IN ASIA

The Korean peninsula is the strategic fulcrum of East Asia, where the interests of four major powers — the United States, the Soviet Union, China, and Japan — converge. In the twentieth century, two major Asian wars, the Russo-Japanese War in 1904 and the Korean War in 1950, embroiled East and West in military conflicts concerning Korea. The U.S.-ROK mutual defense treaty of 1954 and the defense treaty of the People's Republic of China (PRC) and the Democratic People's Republic of Korea (DPRK) and the DPRK-USSR treaty in 1961 demonstrate the principal powers' current strategic interests in Korea.

The United States

U.S. policy toward Korea focuses on maintaining a stable strategic and political situation, stressing the prevention of armed conflict between the two Koreas and the avoidance of hegemony by any major power on the peninsula. Conflict in Korea would pose a potentially grave threat to the security of Japan, to regional stability, and to U.S. interests. The presence of U.S. combat forces in South Korea is an important means of preserving stability on the Korean peninsula.

In the wake of rapid changes in the Asian strategic environment following Sino-American rapprochement in the early 1970s, the United States has not always followed a consistent policy in dealing with South Korea. Nevertheless, the fundamental U.S. goal has remained intact. The Reagan administration stresses the continuing importance of close U.S.-ROK cooperation for regional stability throughout the 1980s.

Japan

Japan shares a common interest with the United States in preserving stability and reducing tension on the Korean peninsula to promote its security and economic interests. Because of its constitutional restrictions and the absence of defense arrangements with either of the two Koreas, however, Japan heavily depends upon the United States for security in Korea. The Japanese leadership is reluctant to see the withdrawal of U.S. forces from South Korea.

The Soviet Union

Soviet policy toward the Korean peninsula is governed more by concern about Sino-Soviet conflict and rivalry with the United States and Japan than by its bilateral relationship with North Korea. Despite its recent strategic-military offensive in Asia, the Soviet Union has provided only limited logistic and military support to North Korea since the mid-1970s, a posture that, in effect, is conducive to stability on the Korean peninsula. The Moscow leadership may have concluded that Kim Il-sung would not be a reliable client due to his opportunistic stance in the Sino-Soviet dispute.

Strategic considerations may be more important. Conflict in Korea fostered by Soviet military and economic support would accelerate pressures for Japanese remilitarization, cause anti-Soviet collaboration among the United States, Japan, and China, and exacerbate Sino-Soviet relations.

Nevertheless, at some point, Moscow may encourage and support a Pyongyang hard-line policy toward the South in the hope that a major military confrontation in Korea would split the Sino-American detente. Furthermore, if strategic circumstances seem favorable, as was the case in Vietnam in the 1970s, the Soviets may attempt to create one large Korea dominated by pro-Soviet Communists to reinforce dramatically their position in the Western Pacific.

China

China appears satisfied with the status quo and stability on the Korean peninsula. North Korea serves as an important buffer between the PRC and Western powers, and U.S. forces in South Korea counter Soviet expansionism. help to Military confrontation in Korea would place China in the strategic dilemma of either supporting the DPRK and jeopardizing U.S.-PRC relations or abandoning North Korea totally to Soviet influence. Peking, discouraged consistently Pyongyang's therefore, has In recent years the Chinese have gradually belligerence. increased their military and economic aid to North Korea including A-5 aircraft and oil supplies, and the relationship between the two countries has improved significantly. Chinese efforts are aimed at preventing total North Korean dependence upon the Soviet Union and at countering Soviet encirclement of the PRC. Due to limited Chinese industrial and military capabilities, this support has not significantly affected the security balance on the Korean peninsula.

CONFLICTING POLICIES OF THE TWO KOREAS

Under the influence of the major powers in Asia, South and North Korea each pursue active domestic and foreign policies. Since 1972, the two Koreas have been attempting to work for the reduction of tensions and ultimate reunification without outside interference. Their efforts at dialogue, however, have failed as a result of conflicting policies over the unification issue.

South Korea

The South Korean policy is based upon a "step-by-step" approach toward gradual integration by promoting cultural and economic exchanges during the initial stage and political negotiation at later stages. The position outlined by the South emphasizes greater security and the guarantee of stability as preconditions in the unification process. This concept is reflected in Seoul's military-strategic policy toward the North. South Korea's posture basically is defensive and reactive, stressing deterrence -- prevention of any armed conflict on the Korean peninsula. In effect, Seoul hopes for the recognition of the "two Koreas."

North Korea

Pyongyang, on the other hand, demands dramatic steps aimed at achieving immediate unification. The North Koreans declare that the prerequisites for unification include the withdrawal of U.S. forces from South Korea, the scrapping of South and North Korean defense treaties with third countries, and the replacement of the armistice treaty of 1953 with a peace treaty. From Pyongyang's point of view, the U.S. military presence in Korea presents the main obstacle to unification and the primary threat to its security. As a result, since the mid-1970s, North Korea has sought bilateral talks with Washington, without South Korean participation, to negotiate its demands. The United States has rejected this offer. Instead, Washington has proposed the so-called "cross-recognition formula" -- recognition of the ROK by the USSR and the PRC in return for U.S. recognition of the DPRK -- which Pyongyang categorically rejects.

In South Korea's view, Pyongyang's approach is aimed at weakening the South by loosening its ties with the United States so that the North can unify the peninsula on its own terms. Indeed, over the past decades, North Korea's militant posture has changed little. As Pyongyang adopted a peace offensive toward the South in the early 1970s, it also launched a massive defense buildup. The North has laboriously dug a number of tunnels under (DMZ), the Demilitarized Zone apparently to facilitate infiltrators have been constantly In addition. dispatched to the South.

As a result of the irreconcilable policy positions and strategic goals of the two Koreas, neither peaceful reunification nor substantial reduction of their hostility toward one another appears likely in the foreseeable future. The peninsula is likely to remain a highly inflammable region where two combatready, powerful armies confront each other. It is a tinderbox into which a spark could fall at any time.

THE KOREAN BALANCE

Military

At present, North Korea possesses a substantial advantage over the South in overall quantity of military equipment as a result of its intensive defense buildup during the past decade. It now allocates some 15 to 20 percent, perhaps more, of its GNP to military spending. Its 790 thousand-man armed forces (out of a population of 19 million) are highly disciplined. The stockpile of North Korean military equipment in major categories -- armor, artillery, ships, and aircraft -- is estimated to be more than twice that of the South. The North holds a clear military advantage, with offensive capabilities fashioned precisely to the battlefield's tactical contours.

Pressured by these initiatives in the North, South Korea has been expanding its military modernization program since the late 1970s, effecting substantial increases in its military budget (currently 6 percent of the GNP). Its 600 thousand-man armed forces (out of a population of 40 million) are well-trained. The South retains a qualitative advantage in military equipment, including aircraft and ground weapons. These are not sufficient to offset its quantitative disadvantages, however. The military imbalance between the two Koreas seems likely to continue throughout the 1980s.

Economic

South Korea, however, enjoys far more advanced economic and industrial capabilities than the North. In 1981 the South Korean GNP (U.S. \$63 billion) was more than four times that of the North (U.S. \$14 billion), and the total volume of the South's foreign trade was more than ten times that of the North. South Korean technology is far superior to that of the North in almost every field.

Both Koreas are suffering from economic difficulties in the wake of worldwide economic recession. High inflation, worldwide oil shocks, and uncertain supplies of other key raw materials all adversely affect South Korean economic growth and stability. Pyongyang's economic problems appear to be even more serious as a result of heavy defense expenditures, increasing foreign debts (approximately U.S. \$3.5 billion), and lagging technology.

Soviet and Chinese aid is not sufficient to enable North Korea to match South Korean economic and industrial advances. Under such circumstances, the question is "how long, and to what extent, can Pyongyang sustain the level of massive military spending that enable it to retain its advantage over the South?" It will remain one of the most important issues in the 1980s — as will the following question: "What might the North do if it sees its window of opportunity closing?"

POLITICAL INSTABILITY

Another important determinant for security in Korea is the matter of political stability. An outbreak of serious internal unrest in the South would make it more tempting for Pyongyang to launch a surprise attack. In addition, an intensification of the power struggle in Pyongyang could accelerate Northern belligerence in an attempt to divert attention from internal problems, although such a struggle may divert aggressive actions.

North Korea

In the North, the Pyongyang leadership is now deeply involved in a power struggle over the issue of Kim Il-sung's political succession. At present, Kim is still firmly in command, but inexorably nearing the end of a long career because of his age and deteriorating health. In recent years, Kim has been making efforts to assure the succession of his 40-year old son, Jong-il, in an attempt to continue his major domestic and foreign policies and to prevent the downgrading of his reputation after his death. Since the Sixth Korean Workers' Party (KWP) Congress in 1980, Kim Jong-il has appeared as heir apparent: only the two Kims hold positions within the three key organs of the Central Committee -- the Standing Committee of the Politburo, the Secretariat, and the Military Committee. In addition, the North Korean regime already has launched a major campaign aimed at creating a "cult" for Kim Jong-il.

Kim Jong-il's problem is that, in addition to insufficient political experience, he is not fully supported by the senior military and party apparatus. In its attempt to create a communist dynasty, therefore, the North Korean leadership may become deeply involved in factional struggles. The political transition will be smoother if the elder Kim can remain in power until his son firmly consolidates his position by placing his supporters in key military and party posts, as the older generation fades away. But if Kim Il-sung's demise comes earlier, an intensification of the power struggle in North Korea becomes almost inevitable.

South Korea

South Korea also is likely to undergo complicated political developments in the 1980s. With the army's help, President Chun Doo Hwan has been quite successful in maintaining internal stability and consolidating his power. All essential political and strategic-security posts are now filled by Chun's loyal military associates. By sponsoring a new constitution notable for limiting the president to a single seven-year term, and by adopting various internal reforms, Chun has received moderately favorable popular support. In addition, the U.S. endorsement of Chun's government, following the Chun-Reagan meeting in Washington in 1981, helped to create a climate of political stability in South Korea. The recent visits of U.S. leaders to

Seoul -- Vice President George Bush, Secretary of Defense Casper Weinberger, and Secretary of State George Shultz -- served to confirm the importance of Korea to Washington and, in general U.S. approval of the course Chun Doo Hwan is taking.

Yet the potential for internal instability remains an important and threatening element in Seoul. A large opposition force has developed as a result of strict policies that were adopted as the current leadership consolidated its power; for instance, the imprisonment of political dissidents, the exclusion of dangerous political rivals from the political process, and the suppression of the Kwangju riots. Periodic protests by politicians against Chun's policies and the perennial uneasiness on university campuses reveal the undercurrents of potential unrest. In addition, a power struggle seems to have developed among Chun's political supporters — his former colleagues from the Korean Military Academy, army leaders, and civilian government officials — over issues relating to domestic and foreign policies.

Internal political stability in South Korea will depend on the success and duration of President Chun Doo Hwan and his policies. The army continues to be the backbone of the political system, and any decline in army support would immediately threaten the current leadership. Chun's ability to maintain domestic economic stability and fulfill the original political goals set forth since 1980 -- creation of a democratic welfare society, elimination of corruption and irregularities, growing freedom, and a peaceful transition after his seven years as president -- will be key issues. Beginning in the mid-1980s, issues involving the political succession will grow importance. Will President Chun step down in 1988 as he promised, or will he extend his presidency? What kind of institutional arrangements will be created to make a peaceful transfer of power possible and to maintain internal stability if he decides to retire? Who will succeed him? The answers to these questions will greatly affect the degree of domestic political stability.

CONTINGENCIES: Confrontation or Peaceful Coexistence?

The Korean peninsula theoretically remains in a state of war under the armistice agreement signed in 1953. The two Koreas retain large armed forces across the DMZ, and tensions and hostility between the two Koreas are explosive. The possibility a South Korean attack on the North appears unlikely, however. Both South Korea and the United States essentially status-quo policies and desire stability on the peninsula. In addition, U.S. operational supervision of the ROK armed forces would effectively restrain the Seoul leadership from any military initiative on its own.

North Korea may resume its effort to unite the peninsula by force, however, if Kim Il-sung or his successor were convinced that the North had a reasonably good chance of victory. The possibility of a North Korean attack on the South would be sharply increased if one or more of the following situations should develop:

- o a weakening of the U.S. commitment to the defense of South Korea;
- o a gradual U.S. withdrawal from its Asian security commitments, as it places increasing reliance upon Japan and other regional actors;
- o the eruption of major conflict in other parts of the world;
- o an escalation of internal unrest in South Korea;
- o an increase in Soviet military and logistic support to North Korea; or
- o an intensification of the internal power struggle in the North.

The Question of Timing

For the next several years, Pyongyang will be caught in a complex dilemma. First, Kim Il-sung has to settle the issue of the leadership transition in the face of sustained internal resistance to his efforts to assure the succession of his son, Second, as a result of growing economic problems, it Jong-Il. will be increasingly difficult for Pyongyang to maintain its current military advantage over the South; the fact that the gap between the two Koreas' economic and industrial capabilities is widening in South Korea's favor means that North Korean military Third, Seoul is expected to superiority is a wasting asset. benefit greatly from hosting the 1988 Olympic games, primarily in the economic, diplomatic, and cultural arenas, through improved contacts with non-hostile socialist and nonaligned nations. Faced with these prospects, North Korea has an incentive to initiate war with the South while it still retains an edge in military capabilities.

The North Koreans have always placed great emphasis on their concept of the favorable time, the so-called "decisive moment." This may occur in the 1980s. Continued unfavorable international economic trends could cause a sharp deterioration in the South Korean domestic economy, particularly high inflation and a decline in the living standard, which would in turn adversely affect internal stability.

At the same time, it is possible that Seoul could be suffering from serious political tensions. In view of the 1988 Seoul Olympic games and the military threat from the North, the South Korean leadership may attempt to extend Chun's term for a few years in order to ensure political stability and security beyond 1988. There is also a significant possibility that Chun will try to make some of his reliable supporters the leaders of the country to secure his policies. Either way, South Korean political leaders are likely to step up efforts to exert their political influence behind the scenes as the designated time for President Chun's retirement approaches. These developments will not only intensify the power struggle among potential leaders in general and Chun's followers in particular, but could also arouse popular resistance, possibly leading to disturbances. The North Koreans could attempt to exploit such a situation.

An All-Out Attack

The worst case contingency involves the eruption of highintensity conflict in Korea as a result of a North Korean attack. Broadly speaking, there are two possible options open to the North if it decides to take military action against the The first option would be an all-out, surprise attack with numerically superior ground and air capabilities aimed at securing or destroying the Seoul area. Pyongyang would then have the option of seeking negotiations with the United States if the chances of liberating the rest of South Korea appeared to be unfavorable. Given the fact that Seoul is so close -- only 40 kilometers away from the DMZ -- a blitzkrieg appears to be a tempting prospect. Such an attack is most likely to occur if the United States withdraws its ground forces from South Korea as part of its global strategic policy, or if major crises in other parts of the world seriously constrain the U.S. military capability to support the South. In the event of a major East-West crisis in Western Europe and/or the Persian Gulf region, U.S. resources in the Western Pacific may substantial transferred to those regions, depleting the strategic reserve previously designed to reinforce South Korean defenses in case of a North Korean attack. On the other hand, if stability prevails elsewhere and the U.S. commitment to South Korean defense remains intact, the blitzkrieg contingency is less likely; the combined U.S.-ROK forces could roll back a Northern offensive.

Modified Guerrilla War

The second broad option open to Pyongyang would involve a modified type of guerrilla warfare. Pyongyang retains a large commando force of approximately 100 thousand troops, the Special Corps, and it has continued to improve capabilities, particularly since 1980, to insert them in the South, relying on light transport aircraft (AN2s), attack submarines, missile boats, and amphibious craft. With these well-disciplined commando units, North Korea could simultaneously dispatch largescale armed infiltrators to major cities in the South to create internal chaos by assassinating key political and military destroying industrial leaders and major government and Subsequently, if the installations. South Korean structure were paralyzed, the four North Korean army corps along the DMZ could immediately attack the South. Such circumstances would make it very difficult for the ROK and U.S. forces to offer effective resistance. This approach seems quite possible if the internal situation in the South becomes sharply aggravated as a result of political, social, and economic problems.

Peaceful Coexistence

The "best case" contingency would involve a drastic change in North Korea's militant posture toward the South. In view of its serious domestic economic problems, Pyongyang may reach the point that it can no longer pursue the sustained defense buildup necessary to maintain a clear advantage over the South in In addition, as the gap in economic and military capability. industrial capability between the two Koreas continues to widen, Soviet Union and China may be reluctant to provide Under such circumstances, the North substantial assistance. Korean leadership may decide to postpone forceful unification for the time being so that it can concentrate its resources upon an economic and technological buildup, rather than on defenseoriented heavy industry. In this case, Pyongyang might accept the political status quo and peaceful coexistence with the South.

Although this is the most desirable course of events, it is unlikely to occur under the current militant regime of Kim Ilsung or his potential successor Kim Jong-il. Yet, this possibility must not be totally excluded, especially if the power struggle in the North leads to the victory of more moderate party bureaucrats over the more militant army leaders.

Increased North Korean Harassment

Another possible contingency involves a sharp increase of tensions on the Korean peninsula in the absence of a major military confrontation. North Korea may conclude that the chances for military victory are dim, but to take no action would In such a case, while not be conducive to its interests. offensive, Pyongyang could accelerate avoiding open an infiltration and cross-border activities by employing commando forces to frustrate political and economic stability in the This possiblity continues to exist throughout this South. decade.

CONSEQUENCES

Open North Korean aggression would provoke a strong South Korean reaction, which could lead to major military confrontation on the Korean peninsula. Conflict in Korea would lead to significant dilemmas for four principal powers in Asia -- the United States, Japan, China, and the Soviet Union.

The United States is bound by the U.S.-ROK mutual defense treaty of 1954 to come to South Korea's defense. However, such action could jeopardize the U.S. relationship with the PRC as well as run the risk of direct U.S.-Soviet military confrontation.

Japan is unlikely to get involved directly in the Korean conflict. The Japanese, however, would be seriously concerned if that conflict touched off regional or global war with the superpowers' participation. The Soviet Union and its proxies may adopt a concerted coercive diplomacy toward Japan to prevent it from supplying logistic support to the United States and South Korea. In particular, U.S. use of military bases in Japan could be an important issue. Nevertheless, Japan cannot tolerate a Communist victory in the conflict.

China would be also caught in a dilemma. Under the Sino-North Korean defense treaty of 1961, Peking has an obligation to provide Pyongyang with military and economic support. But Chinese support for North Korea could inevitably threaten Peking's relations with the United States. Peking would have three possible options in the event of conflict: taking a neutral position with no action, putting external pressure upon Pyongyang to restrict its military action, or supporting North Korea. The most likely course for China is to provide North Korea with limited logistic and military support, while seeking to prevent aggravation of its relations with the United States.

The degree of Soviet involvement will determine the nature of the conflict. Moscow, as in the early 1950s, might value a large-scale conflict in Korea as a means of distracting the United States, exacerbating Sino-U.S. relations, and reinforcing its presence in the region. Yet, the Soviet leaders would be concerned about the possibility that such a situation could embroil the Soviet Union directly in the conflict and create pressure for Japanese remilitarization. Whatever the level of hostilities, the Soviet Union will attempt to obtain maximum strategic benefit from the Korean situation.

U.S. INTERESTS AND POLICY OPTIONS

In general, U.S. interests lie in maintaining a stable strategic and political environment within the context of the status quo on the Korean peninsula. The existence of a free South Korea is vital for the maintainance of a balance of power in the Western Pacific. Stability in Korea enhances the security of Japan. At the same time, close U.S.-South Korean cooperation increases U.S. economic and strategic power in Asia.

To protect these interests, the United States should continue its firm military commitment to South Korea; promote internal stability in the South by maintaining close U.S.-ROK economic and political cooperation; work to rectify the South-North Korean military imbalance by helping improve overall South Korean conventional warfare capabilities; promote South-North Korean dialogue for the purpose of reducing tensions, with the ultimate goal of achieving national reunification through political accommodation; and promote international arrangements with the Soviet Union and China, such as "cross-recognition" or "five-way talks."

In the event of an eruption of serious internal turmoil in South Korea, the United States should take steps to prevent North Korea from exploiting such a situation. Possible U.S. actions include a clear warning to North Korea and its allies concerning a strong U.S.-ROK response in case of provocations and the strengthening of regional forces in and around South Korea. At the same time, Washington should initiate efforts to promote the fastest possible restoration of political and economic stability in South Korea. Indeed, to limit the possibilities of internal upheaval, the United States should encourage South Korea to accept wider political participation and the evolution of democratic institutions.

A North Korean invasion would provoke an immediate and strong retaliation by the ROK and the United States. Yet, there would be certain constraints on U.S. actions. There is a possibility that full-scale U.S. involvement could be delayed because it has to adhere to "constitutional processes" in accordance with Article 3 of the 1954 U.S.-ROK mutual defense treaty. Moreover, in the event of simultaneous crises in other parts of the world, particularly in Europe or the Middle East, U.S. military capabilities to support South Korea could be significantly but unpredictably limited.

If a North Korean attack occurs, the United States should initiate various important steps. In addition to increasing military and logistic support to South Korea, particularly air and naval capabilities, it would be in the U.S. interest to strengthen the U.S. position in the Western Pacific to deter Soviet or Chinese participation in the conflict. At the same time, it would also be important for the United States to cooperate closely with its allies in Europe and Japan, because if

U.S. forces were to become deeply involved in a Korean conflict, the Soviets or their proxies might choose this moment to exacerbate crises elsewhere.

In addition, the United States should seek to restrain North Korean military operations. North Korean logistical routes can be interrupted by blockading major Northern ports; diplomatic pressure should be placed upon the Soviet Union and the PRC to end military support to the DPRK; and collective international economic and political sanctions against Pyongyang should be pursued through multilateral organizations, particularly the United Nations.

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