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## WHORM Subject File Code: F0006-12 (Economic Summit, Italy, Venice, 06/09/1988-06/10/1988) Case File Number(s): 506000-512399

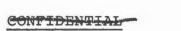
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506377

NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

April 24, 1987

ACTION

MEMORANDUM FOR FRANK C. CARLUCCI

FROM: STEPHEN I. DANZANSKY

SUBJECT:

Memorandum of Conversation of the President's Meeting with His Personal Representatives to the Venice Economic Summit

Attached at Tab I is a memorandum of conversation of the President's meeting with his Personal Representatives to the Venice Economic Summit.

#### **RECOMMENDATION:**

That you review and approve the attached memorandum of conversation for record purposes.

Approve \_\_\_\_

Disapprove \_\_\_\_\_

Attachment Tab I

Memcon

Prepared by: Alexander H. Platt

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#### National Security Council The White House

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#### THE WHITE HOUSE

WASHINGTON

MEMORANDUM OF CONVERSATION

SUBJECT: Meeting of the President with His Personal Representatives for the Venice Economic Summit (U) PARTICIPANTS: The President

Secretary of State George P. Shultz
Secretary of the Treasury James A. Baker, III
Chief of Staff Howard H. Baker, Jr.
Frank C. Carlucci, Assistant to the President
for National Security Affairs
Allen Wallis, Under Secretary of State for
Economic Affairs
David C. Mulford, Assistant Secretary of the
Treasury for International Affairs
Stephen I. Danzansky, NSC Staff
Alexander H. Platt, NSC Staff
April 24, 1987, 1:10 p.m.-1:35 p.m.
Oval Office

The President asked Allen Wallis to begin. (13)

Mr. Wallis stated that the purpose of the meeting was to inform the President of the status of preparations for the Venice Economic Summit, to review the approach that the U.S. Sherpas were going to take on these issues and to see if the President had a reaction. He said that there were two more preparatory meetings for the Summit and that generally the preparations were not as advanced as they have been in the past with other nations hosting -- probably more like Japanese preparations last year. (U)

<u>Mr. Wallis</u> noted that the caretaker Prime Minister Fanfani will be the host in Venice and that he had requested an opportunity to visit with the President in Washington before the Summit, as he was going to try to do with each of the other Summit participants. Mr. Wallis said that the U.S. Summit preparation will try to concentrate on the future, the next forty years, instead of dwell on the past.

Mr. Wallis said the economic issues to be covered in Venice are:

-- Economic coordination; (U)

-- Exchange rates; (U)

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-- Agriculture -- Mr. Wallis noted that this was a subject the President introduced in Tokyo and said was the most important international economic subject. Mr. Wallis said it is essential to go further at Venice than at Tokyo, that it is not an issue that can be settled, but that it is possible to give the Uruguay Round a boost; (U)

-- Trade -- Mr. Wallis said it is important to give Uruguay Round a boost and to move the liberalization process forward. Mr. Wallis cautioned that the U.S. must be careful not to get into a position of being pressed by European nations into ganging up on the Japanese on trade and economic issues. Mr. Wallis stated that we have resisted this pressure in the past and should continue to do so. (U)

Mr. Wallis said that there were special topics that might also be raised:

-- Energy -- It is important that the Summit press the continuing importance of nuclear power and the importance of the maintenance of large oil stocks by our Summit partners. (U)"

The President inquired if other nations had the facilities to maintain large reserves, such as our salt domes. (U)

Mr. Wallis replied that most have built above-ground facilities which, although vulnerable in war, have been established to protect against a stoppage of oil from the Persian Gulf. (U)

Mr. Wallis continued that other special topics would be:

-- Environment -- Mr. Wallis noted that most of these discussions were related to individual Summit nations domestic political agendas and that in the past, if the proposals were not outlandish, the U.S. went along with them. (C)

-- Health -- Mr. Wallis stated that there was uniform agreement on discussing AIDS among the Summit nations. (U)

-- "Human Frontiers" -- Mr. Wallis said that this was an issue of interest to Prime Minister Nakasone related to increasing basic research in biology, but that it was not fully formed and might not be brought up. (U)"

Mr. Wallis then said that there would be political issues raised at the Summit and observed that the political issues take a good chunk of the Economic Summit time. Mr. Wallis said that probable political issues would be: East-West relations, terrorism, and that some countries want to talk about South Africa. (C)

Secretary Shultz said that on South Africa, it was Mulroney on the "left," so to speak, and Thatcher on the "right" -- not wanting to touch it. (C).

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The President said that if they raise it, he will say that he thinks the U.S. should undo what it has done. He continued that the sanctions had hurt across the board, including the people we wanted to help.  $(\mathcal{C})$ 

Secretary Baker said that those who were most in favor of the sanctions are the most often in touch with his office asking for specific exemptions from the South African sanctions law -- for this state or that industry.  $(\mathcal{G})^*$ 

Mr. Wallis continued that there might be topics that the President may wish additional briefings on, such as he received on agriculture last year. One topic, he noted, may be useful to pursue: In the past at Summits we have stressed both economic growth and cutting inflation. Although we don't want to take the heat off fighting inflation, it might be valuable to begin stressing increased growth, as the FRG, UK, Japan and the U.S. are not growing as fast as they should. Mr. Wallis said the President may want to raise this issue away from the Ministers to a head of state level. Mr. Wallis asked the President if he had any reactions or special requests or instructions. (J)

The President responded he did not.

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EOR: MR. GRANT GREEN EXECUTIVE SECRETARY NATIONAL SECURITY COUNCIL THE WHITE HOUSE

**REFERENCE**:

TO: President Reagan FROM: President Sassou of the Congo

DATE: 06/01/87 SUBJECT: Request that USG address

the African Economic Crisis at the Venice Economic Summit.

REFERRAL DATED: \_\_\_\_\_ ID#\_\_\_\_\_ (IF ANY)

THE ATTACHED ITEM WAS SENT DIRECTLY TO THE DEPARTMENT OF STATE

#### ACTION TAKEN:

- A DRAFT REPLY IS ATTACHED.
- A DRAFT REPLY WILL BE FORWARDED.
- A TRANSLATION IS ATTACHED.
- AN INFORMATION COPY OF A DIRECT REPLY IS ATTACHED.
- \_\_\_\_\_ WE BELIEVE NO RESPONSE IS NECESSARY FOR THE REASON CITED BELOW.
- THE DEPARTMENT OF STATE HAS NO OBJECTION TO THE PROPOSED TRAVEL.

OTHER (SEE REMARKS).

REMARKS: Department has already responded to Sassou's message with attached cross-hatch cable (State 173383).

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E.O. 12356: N/A TAGS: OPDC, OAU, CF SUBJECT: MESSAGE FROM PRESIDENT SASSOU TO PRESIDENT REAGAN

REF: BRAZZAVILLE 1216

YOU MAY ADVISE PRESIDENT SASSOU THAT THE DEPARTMENT HAS FORWARDED TO PRESIDENT REAGAN HIS LETTER ASKING THAT THE USG FOCUS ATTENTION ON THE AFRICAN ECONOMIC SITUATION AT THE ANNUAL SEVEN NATION ECONOMIC SUMMIT WHICH WILL TAKE PLACE JUNE 7-10 IN VENICE. THE USG CONTINUES TO BE CONCERNED ABOUT THIRD WORLD ECONOMIC PROBLEMS AND HAS INCLUDED SUCH A SERIOUS MATTER IN ITS AGENDA. SHULTZ

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#### DEPARTMENT OF STATE DIVISION OF LANGUAGE SERVICES

#### (TRANSLATION)

LSNO. 122320 AKB/ French

O 011120Z JUN 87 FM AMEMBASSY BRAZZAVILLE TO SECSTATE WASHDC IMMEDIATE 2250 LIMITED OFFICIAL USE BRAZZAVILLE 1216 SUBJECT: MESSAGE FROM PRESIDENT SASSOU TO PRESIDENT REAGAN REF: STATE 164659

Following is the text of Sassou letter to President Reagan. Ouote:

Mr. President:

In a few weeks, the annual summit of the Chiefs of State and Government of the seven principal industrialized countries of the Western world will take place in Italy. As usual, current political and economic matters of outstanding interest to these countries will be on the agenda.

However, as preparations are made for this major meeting of prime importance to the world economy, to peace, and to international security, I, acting as President of the Organization of African Unity (OAU), should like to call your attention to the troubling situation of the Third World economies and particularly those of the African States. You may recall that the African economies were deemed to be in so critical a state that a special session of the United Nations General Assembly on this matter was called last May.

You may also recall that at the conclusion of this session, a program of action to enable the international

Atati Waiver

community to contribute to the efforts of the African Governments was adopted in an overwhelming show of solidarity.

Today, one year after the adoption of that program, it is easy to see that whereas most of the African States have undertaken arduous and courageous programs of adjustments, reforms, and development, the international community has not fulfilled its obligations, particularly with regard to bilerateral public aid.

This situation has engendered a paradoxical state of affairs: owing to the depletion of public aid to development, the drop in the prices for most basic commodities, and foreign debt constraints, for several months Subsaharan Africa has had a negative net transfer of financial resources and thus has become an exporter of capital.

Accordingly, in view of the ties your country has with Africa and in light of the interdependence of the world economy and the danger that the collapse of an entire continent would represent for security and international cooperation, I should be very grateful if you would give this aspect of the international situation all the attention it deserves.

Accept, Mr. President, the renewed assurances of my high consideration.

Signed: Colonel Denis Sassou Nguesso End quote.

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# Department of State<sup>8715740</sup>

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E.O. 12356: NA TAGS: OPDC, CF, OAR SUBJ: MESSAGE FROM PRESIDENT SASSOU TO PREEIDENT REAGAN

REF: STATE 164659

FOLLOWING IS TEXT OF SASSOU LETTER TO PRESIDENT REAGAN: QUOTE

MONSIEUR LE PRESIDENT DE LA REPUBLIQUE, DANS QUELQUES SEMAINES AURA LIEU EN ITALIE LE SOMMET ANNUEL DES CHEFS D'ETAT ET DE GOUVERNMENT DES SEPT PRINCIPAUX PAYS INDUSTRIALISES DU MONDE OCCIDENTLA. COMME A L'ACCOUTUMEE, SERONT INSCRITS A L'ORDRE DU JOUR LES POINTS SAILLANTS DE L'ACTUALITIE POLITIQUE ET ECONOMIQUE TOUCHANT LES ETATS CONCERNES.

TOUTEFOIS, AU MOMENT OU SE PREPARE CETTE GRANDE REUNION D'UN INTERET PRIMORDIAL POUR L'ECONOMIE MONDIALE, L PIX ET LA SECURITY INTERNATIONAL, JE VOUDRAIS, EN MA QUALITE DE PRESIDENT EN EXERCISE DE L'ORGANISATION DE L'UNIE ARFRICAINE (OUA), APPELER VOTRE ATTENTION SUR LA SITUATION PREOCCUPANTE DES ECONOMIES DU TIERS-MONDE, ET PARTICULIEREMENT DE CELLES DES ETATS AFRICANINS. IL VOUS SOUVIENT QUE L'ETA DES ECONOMIES AFRICAINES A ETE JUGE SI CRITIQUE UI'IL A FAIT L'OBJET D'UNE SESSION SPECIAL DE L'ASSEMBLEE GENERALE DES NATIONS-UNIES EN MAI DERNIER.

IL VOUS SOUVINT EGALEMENT QU'A L'ISSUE DE CETTE SESSION, UN PROGRAMME D'ACTION DEVANT PERMETTRE A LA COMMUNAUTE INTERNATIONAL D'ACCOMPAGNER LES EFFORTS DES GOUVERNMENTS AFRICAINS A ETE ADOPTE DANS UN MERITOIRE ELAN DE SOLIDARITE.

AUJOURD'HUI, UN AN APRES L'ADOPTION DE CE PROGRAMME, IL EST FACILE A CONSTATER QUE SI LA PLUPART DES ETATS AFRICAINS SE SONT ENGAGE DANS DE DOULOUREUX ET COURAGEUX PROGRAMMES D'AJUSTMENTS, DE REFORMES ET DE DEVELOPPEMENT, LA COMMUNAUTE INTERNATIONALE N'A PAS EN REVANCHE RMPLI SES OBLIGATIONS, NOTAMMENT EN CE QUI CONCERNE L'AIDE PUBLIQUE BILATERALE.

CETTE SITUATION A ENGENDRE UN PHENOMENE PARADOXAL: EN RAISON DU TARRISSEMENT DE L'AIDE PUBLIQUE AU DEVELOPPEMENT, DE LA CHUTE DES COURS DE LA PLUPART DES PRODUITS DE BASE, DES CONTRAINTES DE LA DETTE Exterieure, l'afrique subsaharinne enregistre dupuis PLUSIEUR MOIS UN TRANSFERT NET NEGATIF DE RSSOURCES FINANCIRES ET DEVIETN AINSI EXPORTATRICE DE CA ITAUS.

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C'EST POURQUOI, COMPTE TENU DES RELATIONS QUI LIENT VOTRE PAYS A L'AFRIQUE, COMPTE TENU DE L'INTERDEPENDANCE DE L'ECONOMIE MONDIALE ET DU DANGR QUE REPRESENTERAIT POUR LA SECURITE ET LA COOPERATION INTERNATIONALE L'EFFONDREMEN DE TOU UN CONTINENT, JE SOUHAITE VIVEMENT QUE VOUS ACCORDIEZ A CE VOLET DE LA SITUATION INTR-NATIONALE TOUT L'INTERET QU'IL MERITE.

JE VOUS PRIE D'AGREER, MONSIEUR LE PRESIDENT DE LA REPLUBLIQUE, L'ASSUARNCE DE MA TRES HAUTE CONSIDERATION.

/S/ COLONEL DENIS SASSOU-NGUESSO

END QUOTE

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#### THE WHITE HOUSE

WASHINGTON

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June 16, 1987 🥠

Dear Renato:

With the Venice Economic Summit drawn to a close, on behalf of the President, I would like to express our appreciation for your personal contribution to making this year's Summit a brilliant success. I would like also to commend the Government of Italy for the flawless execution of the many difficult and complex logistical arrangements necessary for such an event. I know the entire U.S. delegation, and the President, were made to feel honored guests in your country.

We look forward to speaking with you in the next year as we prepare for Canada.

Thank you again.

With best wishes,

Sincerely, Prank C. Carlucci work io P.S. Great HS as airs on the drafts well' flund

Ambassador Renato<sup>7</sup>Ruggerio Secretary General of the Ministry of Foreign Affairs of the Italian Republic Rome



NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

June 15, 1987

SIGNED

ACTION

MEMORANDUM FOR FRANK C CARLUCCI FROM: STEPHEN J. DANZANSKY SUBJECT: Letter from You to Ruggerio

Attached per your request is a suggested letter from you to Italian Sherpa Renato Ruggiero (Tab I) expressing our appreciation for his contribution to making this year's Economic Summit a success.

**RECOMMENDATION:** 

That you sign the letter to Ruggerio (Tab I).

Approve K Disapprove Batjer and Ty Cobb concur. Attachment Tab I Letter to Ruggerio

Prepared by: Alexander H. Platt NATIONAL SECURITY COUNCIL

ID 8704521

REFERRAL

DATE: 16 JUN 87

MEMORANDUM FOR: EXECUTIVE SECRETARY

DEPARTMENT OF STATE

DOCUMENT DESCRIPTION: TO: CARLUCCI

SOURCE: DANZANSKY

ITALY

DATE: 15 JUN 87

KEYWORDS: VENICE SUMMIT

SUBJ: THANK YOU NOTE TO RENATO RUGGERIO FOR HIS WORK ON THE VENICE SUMMIT

REQUIRED ACTION: FOR DISPATCH

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(line FOR GRANT S. GREEN, JR. 

RUGGIERO, RENATO

EXECUTIVE SECRETARY

NATIONAL SECURITY COUNCIL

REFERRAL

DATE: 16 JUN 87

ID 8704521

MEMORANDUM FOR: EXECUTIVE SECRETARY

DEPARTMENT OF STATE

DOCUMENT DESCRIPTION: TO: RUGGIERO, RENATO

SOURCE: CARLUCCI

DATE: 16 JUN 87

ITALY

KEYWORDS: VENICE SUMMIT

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REQUIRED ACTION: FOR DISPATCH

DUEDATE:

COMMENTS:

JR. FOR GRANT'S. GREEN,

RUGGIERO, RENATO

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ACTION

May 18, 1987

MEMORANDUM FOR FRANK C. CARLUCCI FROM: STEPHEN I. DANZANSKY

Debt Issues in Your Luncheon Address SUBJECT:

Late-arriving correspondence from OEF International indicates a special interest in hearing from you on debt issues as they relate to the Venice Summit. The New York Times reported last Friday that a \$20 billion plan for relief will be endorsed at the Summit.

#### RECOMMENDATION

That you use the attached talking points to discuss debt during your luncheon address.

Approve

Disapprove \_\_\_\_\_

Attachments

Tab A Talking Points News article В

> Prepared by: Stephen P. Farrar

NSC# 8703783

Talking Points Carlucci Luncheon Address May 18, 1987 Third World Debt and the Venice Summit

#### Background

o The British and the French have been pressing for debt relief for the poorest countries in Africa. The attached <u>New York Times</u> article (May 15) refers to a Venice Summit initiative to convert loans to grants and ease repayment terms on the \$20 billion in outstanding official debt.

#### Talking Points

- Beginning at the IMF Interim Committee meeting in early April, the U.S. has been discussing with other creditor countries ways in which countries of Sub-Saharan Africa could be given more favorable treatment in rescheduling their official debt in the Paris Club. The effort was endorsed in the communique of the OECD Ministerial last week, and will doubtless be discussed at Venice. The U.S. is sympathetic.
- o The problems of the countries of Sub-Saharan Africa are different from those of the Latin debtors because of the very limited economic base (problems of <u>solvency rather than</u> liquidity).
- o The U.S. has already begun responding to the debt problem in Sub-Saharan Africa. Almost all of our new aid to the region

is provided as grants rather than loans, thus avoiding adding to the debt problem.

- o While stretching out Paris Club reschedulings makes sense, outright debt forgiveness causes problems. In the Federal budget, forgiveness gets scored the same as new aid--it would only add to our budgetary problems.
- Also, the U.S. has subscribed to the \$12.4 billion eighth replenishment of the International Development Association (IDA), the World Bank's concessional window. Nearly 50% of IDA-8 will go to Sub-Saharan Africa. It is critical that Congress approve the President's requested appropriations for IDA-8 (\$958 million in 1988).

### AFRICAN DEBT HELP AND LIBERAL TRADE ARE SUMMIT GOALS

#### A Complex Plan for Alleviating **Burden of Black Countries Is Nearing Completion**

#### By PAUL LEWIS **Special to The New York Times**

PARIS, May 12 -- Agreement on a debt-relief plan for black Africa and steps to speed talks on freer trade will he the most concrete results of next month's economic summit meeting, according to officials preparing the talks.

Under a complex plan that is nearing completion, black Africa's poorest and most heavily indebted nations would be granted relief on about \$20 billion of debt they owe Western governments. The main beneficiaries of the plan would be Mali, Mauritania, Zambia and Zaire. Other very poor nations would get aid as well.

According to the officials, the Venice summit meeting of seven major indus-trial nations, set for June 8-10, will also endorse the agreements on closer economic policy coordination and agricultural reform struck by ministers from all the industrial nations at this week's meeting of the Organization for Economic Cooperation and Develop in Paris. The summit meeting of the United States, Japan, West Germany, France, Britain, Canada and Italy will also express satisfaction with the recent Paris currency accord.

#### **Relations With Soviet Bind**

In addition, the officials said, a broad statement on relations with the Soviet Union and its allies is likely if the members of the North Atlantic Treaty Or-ganization can agree on a joint re-sponse to the Soviet Union's new proposals for withdrawing short- and medium-term nuclear missiles from Europe by the time of the meeting.

Europe by the time of the necessary. Even with the preparatory talks, however, an agreement by the leaders of the seven nations on those issues is porticipants are divided in supersti participants are divided in superst of the Africa debt plan. In addition, when the summit countries' leaders have sometimes focused on issues at the annual meetings, such as airline hi-jackings and drug control, that were not prepared beforehand.

The officials who actually prepare the annual summit meeting are now having closed meetings near Venice, with their last round of preparatory talks set for the weekend. Their goal is to try to agree as much as possible on the final communiqué that the leaders

will issue after their meeting. The advance officials, who are the personal representatives of the heads

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## Major Summit Topics: African Debt and Trade

**Continued From Page 1, Section 1** of government, are often called Sherpas, after the Nepalese guides who help mountain climbers reach the summit of Mount Everest

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In addition, the Venice summit con-ference is expected to call for a high-level ministerial meeting next year of the hundred or so nations that agreed

the hundred or so nations that agreed a year ago to begin a new round of talks aimed at rolling back the rising tide of protectionism in the world. A purpose of the Venice meeting, therefore, would be to reap "an early harvest" by agreeing on a prelimi-nary package measures for freer trade. Such a preliminary accord would reaffirm in concrete terms the world's comtinuing commitment to world's continuing commitment to free trade, even though the trade ne-gotiation as a whole is not expected to

gotiation as a whole is not expected to end before 1990. The emerging plan on African debt relief reflects a growing realization among aid-giving nations that the economic plight of the world's poor-est countries is now so bad that they cannot be expected to repay their debts in the foreseeable future and probably not at all probably not at all.

The very poor African countries also owe foreign commercial banks

about \$6 billion, on which repayment terms have already been eased. But Western governments and their agen-cles account for about 80 percent of the countries' total foreign debt. The World Bank in Washington,

The World Bank in Washington, which has no official role in the summit preparatory process, has never-theless been helping informally with the drafting of the African debt relief plan

pian. Under the plan being worked out, the major industrial nations would agree to convert any remaining gov-ernment loans to the world's poorest countries into outright grants, as most have already done. They would also agree to ease repayment terms on the roughly \$20 billion of officially financed trade credits that they are

Innanced trade credits that they are owed by those poor nations. This means that the poorest black African nations would be given up to 20 years to repay these trade credits, which they borrowed to pay for im-ports. They also would be given an

borts. They also would be given an initial 10-year grace period. According to officials preparing for the summit conference, Britain, France, Canada and Italy believe the debt plan should go further. In their view, black Africa also should be excused from paying interest on the out-standing loans and credits or should pay only a reduced rate. In private, some officials gay they beliave the some officials say they believe the debts will have to be canceled in the end

But the United States and West Germany are hesitant, officials say, fearing that granting the very poor countries relief from interest pay-ments would set a precedent for other downlowing computing consolity. developing countries, especially in Latin America, that also owe huge debts to the West. Japan's position is unclear, officials say.

As the plan now stands, the seven summit nations would make it clear

unat other heavily indebted develop-ing countries whose economic pros-pects are considered more favorable cannot expect as generous treatment as the poorest nations, most of which are in sub-Saharan Africa.

Another difficulty is that many of the trade credits owed by black Africa were granted by independent or quasi-independent bodies in indus-trial nations. These bodies, such as the Export-Import Bank in the United States, might demand compensation from their governments for any loss of interest on their outstanding loans. Thus, some officials preparing for

the summit meeting say it is possible that the Venice meeting will only en-dorse the idea of relief on interest

rates for the poorest nations. Indiv ual governments would then be h free to decide for themselves wheth and how to do this, and some natio might grant the poorest developinations additional aid instead.

As a result of recent debt-reli measures, the poorest nations of s Saharan Africa are now devoti-about 35 percent of their total expo about 35 percent of their total exp( earnings on average to repaying a servicing their foreign debt. Witho this relief, they would be paying impossible 60 to 70 percent. The debt-relief plan likely to be a proved at Venice is expected to 1 there this forume further to about

duce this figure further, to about percent of export earnings.

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