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(Foreign Affairs: Economic Summit, Ottawa,  
Canada, 07/19/1981-07/20/1981)  
**Case file Number(s):** 035823 (2 of 10)  
**Box:** 13

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# WITHDRAWAL SHEET

## Ronald Reagan Library

**Collection Name** WHITE HOUSE OFFICE OF RECORDS MANAGEMENT  
(WHORM): SUBJECT FILE

**Withdrawer**

DLB 11/5/2019

**File Folder** FO006-01 (035823) (2 OF 10)

**FOIA**

F16-011

**Box Number**

BIERGANNIS

51

ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
243472	PAPER	AFGHANISTAN	1	ND	B1
243473	PAPER	TALKING POINTS ON AFGHANISTAN	2	ND	B1
243474	PAPER	AFGHANISTAN	2	6/22/1981	B1
243475	PAPER	BULLET PAPER ON SOUTHEAST ASIA	1	ND	B1
243476	PAPER	TALKING POINTS FOR SOUTHEAST ASIA PAPER	2	ND	B1
243477	PAPER	SOUTHEAST ASIA	3	6/19/1981	B1
243478	PAPER	ARMS CONTROL	3	6/24/1981	B1
243480	PAPER	WESTERN SECURITY ISSUES	1	ND	B1
243481	PAPER	TALKING POINTS WESTERN SECURITY ISSUES	2	ND	B1

The above documents were not referred for declassification review at time of processing

Freedom of Information Act - [5 U.S.C. 552(b)]

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ID	Doc Type	Document Description	No of Pages	Doc Date	Restrictions
243482	PAPER	WESTERN SECURITY ISSUES	2	6/23/1981	B1

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LEBANON

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LEBANON

- We continue to believe a diplomatic solution to the Bekaa Valley crisis in Lebanon is achievable.
- The Habib mission will continue with the objective of restoring conditions which Syria and Israel found acceptable from 1976 until this spring.
- We expect Ambassador Habib to return to the area following Israel's elections and the meeting of the Arab four power Beit ad Din committee in early July.
- The Israeli attack on Iraq's nuclear facility has influenced the pacing of Habib's mission, but so far has not disrupted his effort or those of other involved parties.
- The Saudis are continuing their constructive efforts and remain very helpful.
- No party has imposed a deadline on diplomatic efforts.

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Authority: NSG/State Waiver  
BY: *dlr* NARA DATE: 1/4/2019

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NSA/State Waivers  
BY do NARS/DATE 11/4/2017

TALKING POINTS: LEBANON

-- HABIB WILL CONTINUE HIS EFFORT TO DEFUSE THE CONFRONTATION BETWEEN ISRAEL AND SYRIA AND RESTORE CONDITIONS UNDER WHICH THE TWO STATES AVOIDED HOSTILITIES FROM 1976 UNTIL THIS SPRING.

-- DESPITE THE ATTENTION BEING DEVOTED TO THE ISRAELI STRIKE IN IRAQ, HABIB'S TASK REMAINS EXTREMELY IMPORTANT TO AREA STABILITY. THE OTHER INVOLVED GOVERNMENTS HAVE SIGNALLED THEIR AGREEMENT WITH THIS VIEW.

-- WHILE THE AFTERSHOCK OF THE ISRAELI ATTACK HAS INFLUENCED THE PACING OF THE HABIB EFFORT, IT HAS NOT AFFECTED SO FAR ITS CONTINUATION. BEFORE RETURNING ON CONSULTATIONS JUNE 27, HE HAD DISCUSSIONS IN LEBANON TWICE AND IN SAUDI ARABIA, SYRIA AND ISRAEL.

-- THE SAUDIS, IN THE MEANTIME, ARE CONTINUING THEIR CONSTRUCTIVE ACTIVITIES. THEY CONVENED A FOUR-POWER (SAUDI ARABIA, SYRIA, KUWAIT AND LEBENON) CONFERENCE AT BEIT AD DIN ON JUNE 7/8. FURTHER MEETINGS ARE EXPECTED ON JUNE 23 and JULY 4.

-- THE SAUDI INITIATIVE IS VITAL AND HOLDS THE KEY TO CREATING AN INTER ARAB FRAMEWORK FOR A RESOLUTION OF THE TENSE SITUATION BETWEEN THE CHRISTIAN AND SYRIAN FORCES IN THE BEKAA VALLEY. THE U.S. EFFORT, OF COURSE, IS CENTRAL TO BRIDGING THE DIFFERENCES BETWEEN ISRAEL AND SYRIA.

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RDS-1,2 6/25/01

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-2-

-- WE CONTINUE TO BELIEVE A DIPLOMATIC SOLUTION THAT WILL ALSO ENHANCE THE AUTHORITY AND LONG-TERM STABILITY OF LEBANON IS ACHIEVABLE, GIVEN TIME FOR DIPLOMACY TO WORK AND AN APPROPRIATE ATMOSPHERE. WE ARE, OF COURSE, URGING CONTINUED RESTRAINT ON ALL PARTIES, AND NONE OF THE PARTIES HAS IMPOSED A DEADLINE ON OUR EFFORTS.

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Authority NSC/State Waivers  
by dhr NARA TE 11/4/2019

LEBANON

The Allies have no significant differences with us regarding the importance of resolving the current Lebanon crisis, although they probably would be willing to push Israel harder than we in an effort to protect their relations with Arab states. They have in varying degree supported our efforts and Ambassador Habib's mission by urging restraint on both Syria and Israel, but have indicated from the beginning of the crisis that their ability to influence the parties involved is very limited.

By the time of the Summit, Ambassador Habib will have completed the second round of his mission. In talks with the Lebanese, Syrians, Israelis and Saudis he has achieved no breakthrough on the issue of removing the surface-to-air missiles Syria has placed in the Bekaa Valley or on resolving the confrontation between the Syrian and Christian Phalange forces in the Zahle area. However, each of the parties have reaffirmed their interest in avoiding war and have imposed no deadlines on diplomatic efforts to resolve the crisis. In our view, the key to a resolution will involve a package arrangement which defuses the Syrian/Phalange confrontation on the ground and recreates conditions under which the Syrians and Israelis return to a pattern of behavior which permits them to assure their security interests in Lebanon. In this connection Syria has made clear that the SAM missiles cannot be removed if its forces in Lebanon are under threat of attack by Israel. Israel insists that the missiles must be removed, that it must be able to conduct reconnaissance flights over the Bekaa Valley and that the security of the Christians must be assured. Each side has shown restraint since the Syrians introduced the SAM missiles into the Bekaa following Israel's downing of two Syrian helicopters on May 28, and there have been no clashes between Syrian and Israeli forces, although several unmanned Israeli reconnaissance drones have been shot down. The situation, however, remains very dangerous and tense, and renewed fighting in Lebanon could spark escalation.

The Saudis have been playing a constructive and helpful role in connection with the Bekaa Valley crisis. Ambassador Habib has consulted with the Saudi leadership on three occasions and has kept them informed of the progress in the mission.

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RDS-1,2 6/25/01



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-2-

The Saudis have agreed with us that escalation of the crisis would pose serious risks for the region and could only benefit the Soviets. They have worked to reengage moderate Arab states in Lebanon and have been instrumental in reactivating the Four-Power (Beit ad Din) group established in 1978 by the Arab League to assist the Lebanese Government in restoring security and political stability in Lebanon. Further meetings of this group will take place on June 23 and July 4 to follow up the meeting which took place early this month and resulted in the call for a cease fire which so far has been reasonably effective. The Saudi Ambassador, who returned to Beirut last month, is also active in Beirut in fostering communication among the Lebanese. We are encouraged that the Saudis have apparently remained committed to pursuing their Lebanon initiative despite the recent Israeli raid on the Iraqi nuclear facility. Their continued involvement is crucial to maintaining momentum in the Arab effort to address the Zahle and Mt. Sannine elements of the Bekaa crisis.

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Drafted by:

NEA/ARN:JCollins  
6/20/81 Ext. 21019

Cleared by:

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NEA: Naveliotes  
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S/P:FFukuyama *FF*  
PM/RSA:RNHaass *RN*

AFGHANISTAN

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243472	PAPER  AFGHANISTAN	1	ND	B1

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243473	PAPER  TALKING POINTS ON AFGHANISTAN	2	ND	B1

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243474	PAPER  AFGHANISTAN	<sup>3</sup> 2	6/22/1981	B1

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*W*  
Drafted by: NEA/PAB:WLSimmons:sqj  
6/22/81 ext. 22441

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P:MClodfelter  
IO/UNP:PWilcox  
NEA:JACoon *JAC*

*W*

SOUTHEAST ASIA



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243475	PAPER  BULLET PAPER ON SOUTHEAST ASIA	1	ND	B1

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243476	PAPER  TALKING POINTS FOR SOUTHEAST ASIA PAPER	2	ND	B1

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*W*  
EA/VLK:BSHarvey:jy  
6/19/81:x23132

Clearances: EA/VLK:RFBurghardt *W. F. K. S.*  
EA:FZBrown } *draft bh*  
P:DWeisz  
S/P:MMinton *bh*  
EA:Marmacost

ARMS CONTROL

DECLASSIFIED

Authority Nsc/State Waivers

BY db DATE 11/4/2019

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BULLET PAPER ON ARMS CONTROL

-- We must be careful not to expect too much of arms control. In the past, expectations have been set too high, and achievements have fallen well short of this mark. Past agreements have not prevented an enormous Soviet build-up which threatens us all. Sometimes, exaggerated expectations have undermined our dedication to making necessary defense improvements.

-- If arms control is to make a genuine contribution to our security, we must have a more realistic concept of its role and its possibilities. It can complement, but not replace, vigorous defense efforts. And we should recognize that in the near term there is only a limited prospect arms control can help achieve solutions to our most pressing security problems.

-- This Administration supports this kind of sound and realistic approach to arms control. We intend to proceed deliberately but cautiously on the path towards meaningful, balanced and verifiable agreements. This will mean a slower pace than in the past, but will produce more solid and lasting results.

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... NB/State Waivers  
by dh PARADAT: 11/4/2019

TALKING POINTS FOR ARMS CONTROL PAPER

GENERAL

-- IN SPITE OF WHAT SOME WOULD BELIEVE, THIS ADMINISTRATION IS NOT OPPOSED TO ARMS CONTROL. QUITE THE CONTRARY, WE BELIEVE THAT MEANINGFUL, BALANCED AND VERIFIABLE ARMS CONTROL AGREEMENTS CAN USEFULLY CONTRIBUTE TO THE SECURITY OF OUR NATIONS AND OF THE WORLD.

-- BUT WE ARE DISSATISFIED BOTH WITH THE APPROACH TAKEN TO ARMS CONTROL DURING THE PAST DECADE AND WITH ITS ACHIEVEMENTS. EXAGGERATED EXPECTATIONS WERE RAISED AS TO WHAT ARMS CONTROL COULD ACHIEVE, AND ITS ACTUAL ACHIEVEMENTS FELL WELL SHORT OF THIS MARK. PAST AGREEMENTS HAVE NOT PREVENTED AN ENORMOUS SOVIET MILITARY BUILD-UP WHICH THREATENS US ALL. TO AN EXTENT, ARMS CONTROL EFFORTS MAY HAVE DETRACTED FROM OUR SECURITY BY UNDERMINING OUR DEDICATION TO MAKING NECESSARY IMPROVEMENTS IN OUR OWN FORCES.

-- WE IN THE WEST NEED TO ADOPT A MORE REALISTIC CONCEPT OF THE PLACE OF ARMS CONTROL IN OUR SECURITY PLANNING, AND OF WHAT ARMS CONTROL CAN ACHIEVE. OUR OWN MILITARY STRENGTH AND PROGRAMS MUST BE THE PRIMARY MEANS OF ASSURING OUR SECURITY. ARMS CONTROL EFFORTS CAN USEFULLY COMPLEMENT DEFENSE PROGRAMS, BUT ONLY IF UNDERTAKEN UNDER THE RIGHT CONDITIONS AND WITH REALISTIC GOALS IN MIND.

-- WE SHOULD RECOGNIZE THAT IN THE NEAR TERM THERE IS ONLY A LIMITED PROSPECT THAT ARMS CONTROL CAN HELP ACHIEVE SOLUTIONS TO OUR MOST PRESSING SECURITY PROBLEMS. AT PRESENT WE LACK THE KIND OF NEGOTIATING LEVERAGE WE WOULD NEED, AND WHICH WE CAN OBTAIN ONLY BY COMMITTING OURSELVES TO NECESSARY DEFENSE PROGRAMS.

-- A REALISTIC ARMS CONTROL POLICY MUST ALSO BE BASED ON OTHER FUNDAMENTAL PRINCIPLES: FIRST, IT IS AN IMPERATIVE THAT ARMS CONTROL

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BE SET WITHIN THE CONTEXT OF SOVIET BEHAVIOR WORLD-WIDE; SECOND, WE MUST INSIST ON STRICT SOVIET COMPLIANCE WITH ARMS CONTROL AGREEMENTS: THIRD, WE MUST AVOID AROUSING EXAGGERATED PUBLIC EXPECTATIONS AS TO WHAT ARMS CONTROL CAN ACCOMPLISH.

-- WE INTEND TO PROCEED DELIBERATELY BUT CAUTIOUSLY ON RESUMPTION OF ARMS CONTROL NEGOTIATIONS. WE NEED TO SET OURSELVES CLEAR OBJECTIVES AND WORK TOWARDS ACQUIRING THE LEVERAGE TO ATTAIN THEM.

-- THIS MAY WELL MEAN A SLOWER PACE AND A LESS PROMINENT ROLE FOR ARMS CONTROL THAN IN THE PAST. BUT ULTIMATELY IT WILL PRODUCE BETTER ARMS CONTROL RESULTS.

SALT (IF RAISED)

-- WE ARE CONTINUING OUR COMPREHENSIVE REVIEW OF SALT AND HAVE REACHED NO DECISIONS YET ON RESUMING NEGOTIATIONS WITH THE SOVIETS.

-- PENDING COMPLETION OF THIS REVIEW, WE WILL TAKE NO ACTIONS THAT WOULD UNDERCUT EXISTING SALT AGREEMENTS AS LONG AS THE SOVIET UNION EXERCISES THE SAME RESTRAINT.

NUCLEAR TESTING (IF RAISED)

-- OUR POLICY ON NUCLEAR TESTING LIMITATIONS, INCLUDING THE CTB, IS STILL UNDER REVIEW. THE NATIONAL SECURITY INTERESTS OF THE US AND OUR ALLIES WILL BE THE MOST IMPORTANT FACTOR IN THIS REVIEW.

TNF (IF RAISED)

-- AS WE MADE CLEAR IN ROME, THE US INTENDS TO BEGIN TNF NEGOTIATIONS WITH THE SOVIETS BY THE END OF THE YEAR. WE HAVE ALREADY BEGUN PREPARATIONS FOR THESE NEGOTIATIONS, IN CONSULTATION WITH YOUR GOVERNMENTS, AND HAVE BEGUN PRELIMINARY CONTACTS WITH THE SOVIETS.

-- WE CONTINUE TO BELIEVE IT IS CRITICAL FOR NATO TO MAINTAIN SOLIDARITY BEHIND IMPLEMENTATION OF BOTH THE MODERNIZATION AND ARMS CONTROL TRACKS OF THE DECEMBER 1979 DECISION.



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ARMS CONTROL

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Drafted:PM/SNP:GWChapman:jc  
6/24/81:x25399

Clearances:ACDA:MJacobs  
EUR/SOV:MMcLean  
PM:RDean

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WESTERN SECURITY  
ISSUES

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243480	PAPER  WESTERN SECURITY ISSUES	1	ND	B1

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243481	PAPER  TALKING POINTS WESTERN SECURITY ISSUES	2	ND	B1

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243482	PAPER  WESTERN SECURITY ISSUES	2	6/23/1981	B1

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