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FOR USE AT MONDAY, APRIL 21, 0930 NSC BRIEFING

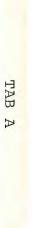
TERRORISM AT THE SUMMIT

- It is not yet clear how terrorism will be addressed at the Tokyo Summit. The Japanese are currently planning a separate statement on terrorism. Their current draft calls for greater international cooperation, but its tone is more general than specific.
- The Summit Political Directors met over the week-end in Paris to discuss the Summit's overall political agenda, including terrorism. At tomorrow's briefing meeting on the political aspects of the Summit, George will give us a read-out on the Political Directors meeting. At Tuesday's meeting we will want to discuss our general approach and reach an agreement on how strong a statement we should seek.
- I lean towards an emphasis on practical cooperation rather than a lofty statement. Also we will have to be careful not to suggest that the Summit partners will issue an excessively tough statement -- and then have us pictured in public as not achieving our objective.
  - Therefore, we need to build on the more positive statement and specific steps (e.g., restricting People's Bureau) that emerged from last week's EC Foreign Ministers meetings. In brief terms, we seek greater practical international cooperation and confidential consultations. We also want the Summit to give a clear mandate for follow-up by the counter-terrorist expert group or some other mutually acceptable multilateral fora. Increased intelligence sharing is one of our key objectives, but not one on which we wish to elaborate in public.

# TODAY'S PRESS SESSION ON SUMMIT

- At your press session today, you will want to take the high road. You should emphasize that we are convinced that international cooperation is the key to combatting terrorism. We are encouraged by the additional measures the EC took last week on restricting People's Bureau personnel and stricter visa requirements. More, however, needs to be done, e.g., strengthening economic sanctions such as not buying Libyan oil. Indeed, the EC seems to recognize that additional measures are required -- I note the Foreign Ministers are meeting today.
- -- At the Summit, we want to build on the more positive direction by the EC with regard to both Libya and terrorism. A number of Allies have made other suggestions such as closer cooperation with moderate Arab states. We have consistently made specific recommendations. Thus, we look forward to working with our Allies, at every opportunity, in finding ways to enhance practical international cooperation in combatting terrorism.

WEAR NS/18tably



# Presidential Talking Points

### April 21, 1986

### Press Meeting re: Tokyo Economic Summit

- -- I am pleased that we will have an opportunity to discuss terrorism at the Summit. Terrorism is an international problem that requires multilateral cooperation.
- -- We hope to build on the positive steps the European Community has taken to reduce the threat of terrorism to Americans and others in Europe by restricting Libyan People's Bureau personnel and by imposing strict visa requirements.
- -- We will stress the importance of the practical economic and diplomatic sanctions which we imposed in January.
- -- Our military operation was directed against terroristrelated and military targets. We have no bone to pick with the Libyan people.
- -- I hope that this sort of action will not be necessary in the future, and I look forward to discussing a collective approach with our Summit partners.

It is also important that ways be found to encourage Arab states to work with us as they may have the greatest stake in containing terrorism. Terrorism is the enemy of the peace process as well as the political and economic development which the vast majority of the Arab world seeks.

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-- We continue to believe that economic sanctions such as curtailing the purchase of Libyan oil would be an effective vehicle. Presidential Talking Points

# April 21, 1986

Press Meeting re: Targets in Libya

If asked whether Qadhafi was deliberately targetted in the air strikes:

- -- I authorized military strikes against terrorist-related targets in Libya to preempt the terrorist attacks that were then being actively planned by the Libyan government against Americans in Europe, the Middle East, and Africa.
- I was persuaded that these planned terrorist attacks were not only likely but imminent because of the irrefutable proof we had that the Libyan People's Bureau in East Berlin had just executed one of its planned attacks, the bombing of the La Belle disco in West Berlin on 5 April.
- -- The objective of our preemptive attack was to stop those planned attacks by damaging Qadhafi's ability to plan, direct, and support them.
- -- Given these criteria to damage the Libyan terrorist infrastructure while at the same time avoiding collateral damage and the death of innocent civilians as much as possible, five principal targets in Tripoli and Benghazi were selected.

- -- I approved the military air strikes against those five targets.
- -- One of the targets was the entire Al Aziziyah Barracks compound, a command, control, and planning center for Qadhafi's overseas terrorist acts. While we knew that Qadhafi had one of many personal residences in this compound, we had no knowledge that Qadhafi would ever be in Tripoli, let alone in this particular residence, on the night of the airstrike.
- -- We did not specifically target Qadhafi.

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CLOSE HOLD

# THE WHITE HOUSE

WASHINGTON

356611CA <u>Food6-10</u>

April 28, 1986

MEMORANDUM FOR DONALD T. REGAN

FROM: ALFRED H. KINGON

SUBJECT: Talking Points - Agriculture at the Summit

Since agriculture will be part of the informal discussion, and is so important, I thought I had better pull together a one-page set of talking points for you and the President that puts the whole issue into perspective.

I think it very important that (1) the President raise the issue, (2) put it in a global perspective, and (3) do not get into the details.

While I was not in the ag briefing for the President, the papers I have seen do not do justice to the whole worldwide agricultural situation in terms that the President can effectively use.

Attachment

CLOSE HOLD

### AGRICULTURE AT THE SUMMIT

- o There is a global crisis brewing in agriculture. It is not one of scarcity, but one of surplus. Our abundance, stimulated by governmental incentives and rewards for overproducing, is threatening the economic well-being of farmers throughout the world.
- o The United States and the Economic Community are producing more than we can consume. The EC disposes of its surplus by subsidizing its exports into third markets. The United States stockpiles its overproduction, although recently we have begun to also subsidize export of overproduction and establish quotas prohibiting imports of certain commodities, such as sugar.
- Increasingly the EC and the U.S. are banging heads on agriculture. The costs are enormous. The EC and the U.S. each spend roughly \$20 billion per year on agriculture.
- Perhaps more importantly the cost is being paid by those developed nations, such as Australia, who do not subsidize their agricultural products, and lesser developed countries whose export earnings have been substantially reduced.
- In many of these lesser developed countries, the economic harm caused by EC and U.S. domestic subsidies and quotas is creating a breeding ground for communist insurgency, for example, the Philippines and sugar.
- o Some of the countries and products we are squeezing, include:
  - -- Argentina with grains and beef (U.S. and EC on grains; EC on beef)
  - -- Australia with wheat (U.S. and EC)
  - -- Brazil with poultry (EC)
  - -- Thailand with rice (U.S.)
  - -- C.B.I. countries and the Philippines with sugar (U.S. and EC)
- We must work together to repair this problem. It is not enough for the U.S. and EC to produce enough to feed the world. We must encourage and permit those nations that can feed themselves more effectively and with greater dignity to do so.

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April 12, 1986

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MEMORANDUM FOR THE PRESIDENT

FROM:

JOHN M. POINDEXTER

THE WHITE HOUSE WASHINGTON

SUBJECT:

Tokyo Summit: Second Installment of Introductory Briefing Materials for Weekend Reading

# Issue

Attached is the second memorandum prepared for your weekend reading to begin your preparation for the Tokyo Economic Summit (Tab A).

# Facts

Your Personal Representative for the Economic Summit, Allen Wallis, has prepared another short briefing paper on the Economic Summit as an introduction to the issues you will be seeing as part of the Summit preparation process in the coming weeks.

# Discussion

Last week's memorandum from Allen Wallis outlined the Summit and how it fits into your overall Asian trip, and also provided background information on the economic situation in the Summit countries and international monetary issues. This week's memorandum focuses on some more core economic issues: debt, the new round of trade negotiations, and energy. Allen also touches on an initiative of interest to Prime Minister Nakasone: Education.

Recommendation

No

That you review the attached introductory briefing memorandum prepared by your Personal Representative for the Economic Summit, Allen Wallis.

Attachment Tab A

Introductory Briefing Memorandum

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Declassify on: OADR

Prepared by: Alexander H. Platt

> cc Vice President Don Regan

#### UNDER SECRETARY OF STATE FOR ECONOMIC AFFAIRS

Anthori

WASHINGTON

April 9, 1986

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MEMORANDUM FOR: THE PRESIDENT

FROM:

Allen Wallis

SUBJECT:

Second Briefing Package on the Tokyo Economic Summit

This weekend, I would like to preview more of the key issues for the Tokyo Economic Summit, so that the full briefing book will be at least partly familiar when it reaches you on April 18. Last week's memorandum outlined the Summit and how it fits into your overall Asian trip, and also provided background information on the economic situation in the Summit countries and international monetary issues. This memorandum provides summary information and, where appropriate, brief background papers on four more areas: (1) U.S. proposals for dealing with the debt problems of developing nations; (2) preparations for a new round of multilateral trade negotiations; (3) energy policy; and (4) education.

#### 1. Debt Problems

Continued growth and falling interest rates in the Summit countries are having a positive impact on growth prospects for the developing countries. However, many heavily-indebted developing nations have yet to adopt the economic policies necessary to come to grips with their problems. We will be seeking Summit endorsement of the U.S. "Program for Sustained Growth," which calls for growth-oriented structural reforms in debtor countries supported by increased World Bank and commercial bank lending. This proposal (along with related issues) has been one of the major topics for discussion at this week's IMF Interim Committee meeting. A background paper is attached at Tab 1.

The Summit should also welcome the recent approval in the IMF and World Bank Executive Boards of the U.S. proposal for close IMF/World Bank cooperation to support market-oriented policy reforms in their poorest member countries. Under this proposal, the two institutions will jointly negotiate "comprehensive policy frameworks" with eligible member countries, and each institution will then provide financing to support the agreed policy reforms. These and other actions will form a positive context for the May 27-31 UN Special Session on the Critical Economic Situation in Africa (at which Vice President Bush will probably represent the United States). Summit countries will be looking for ways to show

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support for Africa, without kindling unrealistic expectations or demands for still more new programs or facilities.

# 2. Multilateral Trade Negotiations

With preparations for a new round of multilateral trade negotiations underway in the GATT since January, this will not be the divisive issue it was at Bonn. We are seeking Summit endorsement of a comprehensive agenda and a September, 1986 starting date for the negotiations themselves (Tab 2).

#### 3. Energy Policy

The past two weeks' confusion over U.S. policy toward falling oil prices, coming on top of press reports out of Tokyo that the Summit might discuss actions to stabilize (or raise) oil prices, have given this issue considerable visibility. Two White House reaffirmations of your Administration's energy policy may still need reinforcing in Tokyo (Tab 3).

# 4. Education

Prime Minister Nakasone has a long-standing personal interest in education, and his Personal Representative has repeatedly suggested that the Prime Minister may raise this issue informally during the Summit. A final report is due from his high-level Provisional Council on Educational Reform the week before the Summit; his government regarded your report on education, <u>What Works</u>, as "one of the most important and useful documents" considered by the Council. Nakasone reportedly believes that it would be useful to compare experiences among countries to determine "what works." He might propose a one-time, high-level international symposium on this topic.

The United States and Japan have a long history of bilateral cooperation on education, primarily through the U.S.-Japan Conference on Cultural and Educational Exchange (CULCON), which was founded in 1962 and meets every two years. The Secretary of Education would be prepared to participate in (or even host) an international meeting if Nakasone were to propose it.

Attachments:

Tab 1 - U.S. Debt Initiative Tab 2 - New Round of Multilateral Trade Negotiations Tab 3 - Energy Issues

CONFIDENTIAL

#### U.S. Debt Initiative

Secretary Baker outlined last fall at the IMF/World Bank annual meeting in Seoul a "Program for Sustained Growth" to build upon and strengthen the debt strategy. It has three elements:

- -- First, adoption of growth-oriented economic reforms by the debtor countries (such as removal of price controls, privatization of public enterprises, and liberalization of foreign trade and investment policy);
- -- Second, a continued central role for the IMF in conjunction with enhanced and more effective lending by the World Bank and other MDB's; and
- -- Third, \$20 billion in net new lending by commercial banks.

If each of the participants does its part, and the demand for quality lending by the World Bank increases, we indicated that we would also be prepared to look seriously at the timing and scope of a general capital increase for the World Bank.

The key to this initiative, however, is <u>better</u> <u>economic</u> <u>policies</u>, not more financing. Without better policies, no amount of external financing can bring about sustained growth and, indeed, most of the money flows right back out of a debtor country as its own citizens seek better and safer investments abroad ("capital flight").

The U.S. debt initiative has been endorsed by the key industrial countries, international financial institutions, and commercial banks in all of the major creditor countries. The principal debtors have also welcomed the proposal's emphasis on growth, although most are seeking additional financial measures.

The initiative is already being implemented through individual debtors' negotiations with the IMF and World Bank. Some countries, such as Mexico and Argentina, will need to draw on all elements of the initiative. Others, which already have IMF programs and recent commercial bank reschedulings in place, may focus primarily on securing additional World Bank resources. Following the adoption of credible reforms, additional commercial bank lending should also be made available. The actual measures taken for any particular country are determined on a case-by-case basis, depending on the individual situation in each debtor country, and each country's decision to implement the additional growth-oriented measures which are needed.

The sharp decline in oil prices, a significant decline in interest rates, and stronger growth in industrial countries will help to ease debt problems for most debtor nations. While the financing needs of the oil exporting debtor nations (such as Mexico) will increase, we believe these requirements can be managed within the overall framework of the debt initiative.

# Your Objective

-- Our trading partners have joined us in preparations to start the new trade talks in September 1986. The Tokyo Summit provides an opportunity to publicly endorse the September starting date and give a visible push for a comprehensive negotiating agenda.

### Watch Out For

- -- Arguments (especially by the French) that September 1986 is too early to begin negotiations.
- -- Pressure (particularly from the European Community) that the negotiating agenda should be limited and exclude issues of key importance to us, such as intellectual property and investment.

### Talking Points

- -- Both at the London and Bonn Economic Summit meetings we discussed the importance of new trade negotiations to expand global economic growth. I am pleased that we have a process underway in the GATT to prepare for the start of negotiations in September. We must now provide leadership to ensure a successful kick-off.
- -- The fact that protectionist pressures remain high and trade frictions are increasing only reinforces the need to start negotiations now.
- -- I believe we all agree that negotiations are urgently needed to develop new international rules that will ensure fairer trade, increase access for exports, provide more effective dispute resolution, and strengthen the fabric of the trading system.
- -- It also will test our political will to work cooperatively through negotiation to tackle the hard problems of resisting protectionism and eliminating trade-distortive measures now in place, improving and expanding the rules of the system, and promoting global economic growth through liberalization and expansion of trade.
- -- As part of this process, I believe Summit countries should consider giving credit within the framework of the GATT for trade liberalization measures adopted by developing countries under World Bank and IMF adjustment programs.
- -- Let us now accept this responsibility and commit our governments to actively support the launching of new, comprehensive negotiations in the GATT in September 1986.

the impact of lower prices to ensure that consumers and producers have timely information with which to make decisions and to detect the emergence of trends that might compromise our energy security.

-- Let us use this forum to reaffirm the commitments many of our energy ministers made at the 1985 IEA Ministerial: NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

CONFIDENTIAL

April 9, 1986

ACTION

MEMORANDUM FOR JOHN M. POINDEXTER

STEPHEN I.

ALEXANDER P. PLATT

THRU:

FROM:

SUBJECT: Tokyo Economic Summit: Introductory Briefing Materials for the President's Weekend Reading: Second Installment

DRIVER SI

Allen Wallis, in his role as the President's Personal Representative for the Economic Summit, has prepared a second memorandum of introductory briefing material on the Tokyo Summit to be sent to the President as part of his weekend reading. This will be the last such pre-briefing book package, as the final briefing book will be delivered to the President on April 18.

The purpose of sending these materials to the President early is to begin to bring the President up to speed on Summit issues, without overwhelming him with a huge briefing book in two weeks time.

#### RECOMMENDATION

That you sign the attached memorandum to the President forwarding the briefing materials prepared by Allen Wallis.

Approve

Disapprove \_\_\_\_\_

Attachments Tab I Memo to the President Tab A Briefing Materials

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THE WHITE HOUSE

WASHINGTON

April 22, 1986

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MEETING ON ECONOMIC ISSUES FOR THE TOKYO ECONOMIC SUMMIT DATE: April 24, 1986 LOCATION: Oval Office TIME: 11:15 a.m.-12 noon FROM: JOHN M. POINDEXTER

- BY NARA div.
  - I. PURPOSE

To brief you on the key economic issues that will likely be raised at the Tokyo Economic Summit.

II. BACKGROUND

This briefing is the last scheduled for you on the Tokyo Summit before your departure for the Far East. It will be devoted entirely to an issue-by-issue consideration of the key economic topics you will confront in Tokyo.

The Economic Summit agenda in Tokyo will not be too different from what you have seen at previous Summits. Major topics will be: World economic outlook, structural issues, monetary issues, debt, trade and energy. The meeting today is intended to supplement the discussions on these issues contained in your briefing book. Topics will be presented by your Summit Sherpa team: Allen Wallis of State, David Mulford of Treasury and Stephen Danzansky of the NSC.

III. PARTICIPANTS

List attached at Tab B.

IV. PRESS PLAN

White House photographer only.

- V. SEQUENCE OF EVENTS
  - -- The Vice President, Secretary Shultz, Secretary Baker, Ambassador Yeutter and senior officials will attend the meeting.

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cc Vice President Don Regan

CONFIDENTIAL

- -- Admiral Poindexter will open the meeting briefly and introduce Allen Wallis, your Personal Representative for the Summit, who will present an overview of economic issues.
- -- Mr. Wallis will introduce the other two Sherpas to make presentations on economic Summit agenda topics. Discussion may follow each presentation.
- -- Assistant Secretary Mulford of Treasury will speak on the world economic situation, monetary issues and debt. Mr. Danzansky of the NSC will present a discussion on trade. Mr. Wallis will close this part of the meeting with a presentation on energy and other potential agenda items.
- -- The meeting will then be opened for general discussion.
- -- Admiral Poindexter will close the meeting.

#### Attachments

Tab	A	Agend	la	
Tab	В	List	of	Participants

Prepared by: Alexander H. Platt

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Tokyo Summit Economic Briefing for the President ,

Thursday, April 24, 1986 11:15 a.m., The Oval Office

# List of Participants

The President

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The Vice President

George P. Shultz, The Secretary of State

James A. Baker, III, The Secretary of the Treasury

Clayton K. Yeutter, The United States Trade Representative

Donald T. Regan, Chief of Staff to the President

- John M. Poindexter, Assistant to the President for National Security Affairs
- W. Allen Wallis, Under Secretary for Economic Affairs, Department of State
- David Mulford, Assistant Secretary for International Affairs, Department of the Treasury

Stephen I. Danzansky, Special Assistant to the President and Senior Director of International Economic Affairs, National Security Council



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#### NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

April 22, 1986

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MEMORANDUM FOR MR. DONALD GREGG Assistant to the Vice President for National Security Affairs

> MR. NICHOLAS PLATT Executive Secretary Department of State

MS. SHERRIE COOKSEY Executive Secretary Department of the Treasury

MR. JAMES FRIERSON Chief of Staff U.S. Trade Representative

SUBJECT: Tokyo Summit: Economic Briefing for the President, April 24, 11 a.m., the Oval Office (C)

The final briefing of the President in Washington on economic issues for the Tokyo Economic Summit is scheduled at the above stated time. The agenda and list of participants for the meeting is attached. (@)

Boy BM 125

Rodney B. McDaniel Executive Secretary

Attachment Agenda and List of Participants

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Tokyo Summit Economic Briefing for the President

> Thursday, April 24, 1986 The Oval Office

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# AGENDA

I.	Over	view of Economic Issues	Under Secretary Wallis
II.		entation of Key Economic it Topics	Presenters
		Economic Situation	Assistant Secretary Mulford
		Monetary Issues	Assistant Secretary Mulford
		Debt	Assistant Secretary Mulford
		Trade	Mr. Danzansky
		Energy and Other Issues	Under Secretary Wallis

III. Discussion



Tokyo Summit Economic Briefing for the President

> Thursday, April 24, 1986 11 a.m., The Oval Office

#### List of Participants

The President

The Vice President

George P. Shultz, The Secretary of State

James A. Baker, III, The Secretary of the Treasury

Clayton K. Yeutter, The United States Trade Representative

Donald T. Regan, Chief of Staff to the President

John M. Poindexter, Assistant to the President for National Security Affairs

Richard Darman, Deputy Secretary of the Treasury

- W. Allen Wallis, Under Secretary for Economic Affairs, Department of State
- David Mulford, Assistant Secretary for International Affairs, Department of the Treasury
- Stephen I. Danzansky, Special Assistant to the President and Senior Director of International Economic Affairs, National Security Council
- Alexander H. Platt, Director of International Economic Affairs, National Security Council

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# CONFIDENTIAL

Talking Points

State

- -- This meeting will be the last Washington briefing for the Tokyo Summit.
- -- Today's agenda is entirely economic in nature. We discussed the political and bilateral issues likely to arise in Tokyo at Tuesday's political briefing.
- -- The purpose of this meeting is to supplement the discussions on the major economic issues contained in the President's briefing book.
- -- Our format will be informal. However, I will ask the Sherpa team -- Allen Wallis, David Mulford and Steve Danzansky -- to present the topics as they have been developed through the Sherpa process. We can discuss each topic as we go through the agenda. We will also try to leave some time toward the end of this session for general discussion.
- -- We'll get right down to business by asking Allen to give us an overview of the economic issues, and to describe developments that occurred in the last Sherpa meeting which was held outside of Paris last weekend.
- -- Following Allen's introductory comments will be David Mulford with a presentation of some of the specific

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#### CONFIDENTIAL

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topics we'll address today: the world economic situation, monetary issues and debt. Steve Danzansky will follow on trade, and Allen will conclude on energy and other likely agenda issues for Tokyo.

-- Allen, could we ask you to begin?

[Sherpas' presentation.]

[Note: Discussion may follow each presentation]

[At conclusion of Wallis' presentation on energy and other issues for Tokyo]

-- We now have \_\_\_\_ minutes left. Does anyone have any \_\_\_\_\_ comments?

# [Discussion]

-- That is all we have time for. Thank you very much. We will next address these issues in Tokyo, one week from this Saturday.

# CONFIDENTIAL

<b>CONFIDENTIAL</b>	NATIONAL SECURITY COUNCIL
	WASHINGTON, D.C. 20506
ACTION	April 21, 1986
MEMORANDUM FOR	JOHN M. POINDEXTER
FROM:	STEPHEN I. DANZANSKY SIGNED
	ALEXANDER H. PLATT
SUBJECT:	Tokyo Summit: Economic Briefing for the President, April 24, 11 a.m12 noon, the Oval
	Office

The final briefing of the President before his departure for the Far East will be on Thursday, April 24. The session will be devoted solely to economic issues. Although originally scheduled as a meeting of the Summit White House Group, an attempt has been made to scale down the number of participants in the meeting in order to make the briefing as valuable as possible for the President. The meeting is now on the schedule as a Tokyo economic briefing.

The format of the meeting will entail an issue-by-issue presentation of the key economic topics by the Sherpa team, followed by discussion, involving the Cabinet and White House staff present, and engaging the President. You will introduce and close the meeting.

#### **RECOMMENDATIONS:**

CONFIDENTIAL DECLASSIFY ON:

OADR

That you authorize Rod McDaniel to sign the attached memorandum calling the meeting of a Tokyo Summit Economic Briefing for the President (Tab I).

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	the attached talking poi Tokyo Summit Economic P	nts (Tab III) to introduce Briefing.
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Johnathan Mil	ller concurs.	
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Mr. Pearson	Col. Douglass	Mr. Mart	•	Mr. Sable	Mr. Wigg
Mr. Burghardt	Mr. Fortier	Mr. Matk		Mr. Sestanovich	Mr. Wood
Mr. Cannistraro		Mr. Meno		Mr. Sigur	Mr. Wright
Ltc. Childress	Mr. Kraemer	Mr. McM	•	Ms. Smail	NSC Secretariat
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Mr. Covey		Mr. Rayn		Cmdr. Stark	NSC Admin.
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